

# **AGENDA**

## **FINANCE COMMITTEE**

**5/24/16**

Elliott Summey, Chairman  
Colleen Condon  
Henry E. Darby  
Anna B. Johnson  
Teddie Pryor  
Joe Qualey  
Vic Rawl  
Herb Sass  
Dickie Schweers

**AGENDA  
FINANCE COMMITTEE  
May 24, 2016**

**Immediately following Planning/Public Works**

**1. RESOLUTIONS**

**A) Police Week**

**- Request to Adopt**

**2. CONSENT AGENDA**

**A) Victims of Crime Act Grant (VOCA) – Solicitor**

**Bustraan/Staff**

**B) Violence Against Women Act Grant (VAWA) - Solicitor**

**- Request to Approve**

**C) Medical Society of South Carolina JEDA Bonds**

**- Request to Approve**

**D) Local Emergency Management Performance Grant**

**- Request to Approve**

**3. NAMING COUNTY BUILDINGS**

**A) Mark Kostos Fleet Operations Automotive Shop**

**Bustraan/Summey**

**B) Cynthia Graham Hurd Library Resolution**

**- Request to Approve**

**- Request to Amend**

**4. SALES TAX REFERENDUM**

**- Recommendation  
Bustraan/Armstrong**

**5. FY 2017 BUDGET OVERVIEW**

**A) Capital Improvement Plan**

**Bustraan/Gile**

**B) Debt Management Plan**

**- Request to Approve**

**C) Designations**

**- Request to Approve**

**- Request to Approve**

**6. SCE&G EASEMENT & PERMISSIVE USE AGREEMENT**

**- Recommendation  
Bustraan/Dawson**

**1.**

# **RESOLUTIONS**



## **A RESOLUTION OF CHARLESTON COUNTY COUNCIL**

*Proclaiming May 15-21, 2016, Police Week*

**WHEREAS**, there are approximately 900,000 law enforcement officers serving in communities across the United States, including the dedicated members of the Charleston County Sheriff's Office; **and**,

**WHEREAS**, there were 15,725 assaults against law enforcement officers in 2014, resulting in approximately 13,824 injuries; **and**,

**WHEREAS**, since the first recorded death in 1791, more than 20,000 law enforcement officers in the United States have made the ultimate sacrifice and been killed in the line of duty, including eleven members of the Charleston County Sheriff's Office: Joseph John Matuskovic, Steve Buist Hiott, Jr., Hubert Leander Lloyd, William Allen Nalley, Joel M. Robertson, William Patrick Messer, William Thomas Cribb, James Owens, Jr., Leon W. Gooding, John C. Meyers, Joseph Trescott, and Herman G. Stello; **and**,

**WHEREAS**, the names of these dedicated public servants are engraved on the walls of the National Law Enforcement Officers Memorial in Washington, DC; **and**,

**WHEREAS**, 252 new names of fallen heroes are being added to the National Law Enforcement Officers Memorial this spring, including 123 officers killed in 2015 and 129 officers killed in previous years.

**NOW, THEREFORE BE IT RESOLVED**, Charleston County Council, does hereby proclaim May 15 –May 21, 2016, as

## **POLICE WEEK**

in Charleston County and publicly salutes the service of law enforcement officers in our community and in communities across the nation.

**CHARLESTON COUNTY COUNCIL**

J. Elliott Summey, Chairman  
May 24, 2016

**2.**

**CONSENT**

### COMMITTEE AGENDA ITEM

TO: KEITH BUSTRAAN, COUNTY ADMINISTRATOR  
FROM: SCARLETT WILSON *on* DEPT. SOLICITOR'S OFFICE  
SUBJECT: VICTIMS OF CRIME ACT (VOCA) SPECIAL SOLICITATION GRANT FROM SC  
DEPT. OF PUBLIC SAFETY  
REQUEST: ACCEPT GRANT ALLOCATION  
COMMITTEE OF COUNCIL: FINANCE DATE: May 19, 2016

**COORDINATION:** This request has been coordinated with: (attach all recommendations/reviews)

	Yes	N/A	Signature of Individual Contacted
Legal Dept.	<input type="checkbox"/>	<input type="checkbox"/>	_____
Procurement/Contracts	<input type="checkbox"/>	<input type="checkbox"/>	_____
Zoning Regulations / Comp. Plan Compliance	<input type="checkbox"/>	<input type="checkbox"/>	_____
Community Services	<input type="checkbox"/>	<input type="checkbox"/>	_____
Grants Auditor	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<u><i>Catherine Ksengak</i></u>
Other:	<input type="checkbox"/>	<input type="checkbox"/>	_____
Other:	<input type="checkbox"/>	<input type="checkbox"/>	_____

**FUNDING:** Was funding previously approved?      yes ☐    no ☒    n/a ☐

If yes, provide the following:	Org.	Object	Balance in Account	Amount needed for item

**NEED:**    Identify any critical time constraint.

BUDGET OFFICER SIGNATURE: *Mark Hile*

Fiscal impact: No cash match required.

ADMINISTRATOR'S SIGNATURE: *K Bustraan*

**ORIGINATING OFFICE PLEASE NOTE:**

DUE DATE TO ADMINISTRATOR'S OFFICE IS 5:00 P.M. ON TUESDAY OF THE WEEK PRECEDING THE COMMITTEE MEETING.

## **SITUATION**

The Victims of Crime Act (VOCA) Program Grant is a competitive grant awarded by the South Carolina Department of Public Safety (SCDPS) with U.S. Department of Justice funds. The Solicitor's Office has been awarded the VOCA grant for the last five years. In this VOCA application, our office will apply for 7 full-time advocates to serve both Charleston and Berkeley counties.

The Solicitor's Office is requesting to apply for \$621,402 which includes a 20% in kind salary match which will be provided by other victim advocates employed by our office.

The grant period will run from October 1, 2016 until September 30, 2017. There are 7.0 grant-funded FTEs associated with this request. The match associated with this grant is in-kind and therefore does not cause an expense to the Solicitor's Office or to the County.

It is understood that at the conclusion of the grant period, the FTEs will be dissolved if no further grant funding is available.

## **ACTION REQUESTED OF COUNCIL**

Approve Solicitor's recommendation.

## **SOLICITOR'S RECOMMENDATION**

- Allow the Solicitor's Office to apply for and accept, if awarded, the Special Solicitation Victims of Crime Act (VOCA) Program award from the South Carolina Department of Public Safety in the amount of \$621,402
- The grant period will run from October 1, 2016 until September 30, 2017.
- There are seven (7) grant-funded FTEs associated with this request.
- There is no cash match associated with this request.
- It is understood that at the conclusion of the grant period, the FTEs will be dissolved if no further grant funding is available.

## **ADMINISTRATOR'S RECOMMENDATION**

I concur with the Solicitor's recommendations.

**COMMITTEE AGENDA ITEM**

TO: KEITH BUSTRAAN, COUNTY ADMINISTRATOR  
FROM: SCARLETT WILSON ON DEPT. SOLICITOR'S OFFICE  
SUBJECT: VIOLENCE AGAINST WOMEN ACT (VAWA) GRANT FROM THE SC DEPT OF PUBLIC SAFETY  
REQUEST: APPLY FOR GRANT  
COMMITTEE OF COUNCIL: FINANCE DATE: May 19, 2016

**COORDINATION:** This request has been coordinated with: (attach all recommendations/reviews)

	Yes	N/A	Signature of Individual Contacted
Legal Dept.	<input type="checkbox"/>	<input type="checkbox"/>	_____
Procurement/Contracts	<input type="checkbox"/>	<input type="checkbox"/>	_____
Zoning Regulations / Comp. Plan Compliance	<input type="checkbox"/>	<input type="checkbox"/>	_____
Community Services	<input type="checkbox"/>	<input type="checkbox"/>	_____
Grants Auditor	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<u>Catherine Krenz</u>
Other:	<input type="checkbox"/>	<input type="checkbox"/>	_____
Other:	<input type="checkbox"/>	<input type="checkbox"/>	_____

**FUNDING:** Was funding previously approved?      yes ☐    no ☒    n/a ☐

If yes, provide the following:	Org.	Object	Balance in Account	Amount needed for item

**NEED:**    Identify any critical time constraint.

BUDGET OFFICER SIGNATURE: Mark Hile

Fiscal impact: No cash match required.

ADMINISTRATOR'S SIGNATURE: K Bustraan

**ORIGINATING OFFICE PLEASE NOTE:**

DUE DATE TO ADMINISTRATOR'S OFFICE IS 5:00 P.M. ON TUESDAY OF THE WEEK PRECEDING THE COMMITTEE MEETING.

## **SITUATION**

The Violence Against Women Act (VAWA) Grant Program is a competitive grant awarded by the South Carolina Department of Public Safety with U.S. Department of Justice funds. The Solicitor's Office has been awarded this grant for the past seven years. This award is therefore a continuation (seventh year) of a previously awarded grant.

The Solicitor's Office is requesting to apply for a grant to fund one Prosecutor in the amount of \$100,813. The grant period will run from October 1, 2016 until September 30, 2017. There is 1.0 grant-funded FTE associated with this request. The match associated with this grant is in-kind and therefore does not cause an expense to the Solicitor's Office nor to the County.

It is understood that at the conclusion of the grant period, the FTE will be dissolved if no further grant funding is available.

## **ACTION REQUESTED OF COUNCIL**

Approve Solicitor's recommendation.

## **SOLICITOR'S RECOMMENDATION**

- Allow the Solicitor's Office to apply for and accept, if awarded, the Violence Against Women Act (VAWA) Program Grant from the South Carolina Department of Public Safety in the amount of \$101,813.
- The grant period will run from October 1, 2016 until September 30, 2017.
- There is one (1) grant-funded FTE associated with this request.
- There is no cash match associated with this request.
- It is understood that at the conclusion of the grant period, the FTE will be dissolved if no further grant funding is available.

## **ADMINISTRATOR'S RECOMMENDATION**

I concur with the Solicitor's recommendation.

**SOUTH CAROLINA JOBS-ECONOMIC DEVELOPMENT AUTHORITY BOND ISSUE  
FOR SPE FAYSSOUX PROPERTIES, LLC (THE SOLE MEMBER OF WHICH IS  
MEDICAL SOCIETY OF SOUTH CAROLINA)**

The proceeds of this JEDA bond issue, which will be issued in one or more series and in an aggregate principal amount of not exceeding \$100,000,000, will be used to (A) finance or refinance the costs of acquiring, constructing and equipping (1) a data center and administrative office park located at 8526 and 8536 Palmetto Commerce Parkway, respectively, in North Charleston, South Carolina which is located in Charleston County, (2) a medical office building located on the campus of Roper St. Francis Mt. Pleasant Hospital at 3510 North Highway 17 in Mt. Pleasant which is located in Charleston County and (3) a medical office building located on the campus of the planned Roper St. Francis Hospital - Berkeley which will be located on a portion of tracts of land consisting of approximately 123 acres of land located near the intersection of U.S. Highway 176 and U.S. Highway 17-A at Carnes Crossroads in Goose Creek, South Carolina which is located in Berkeley County, and (B) pay certain fees and expenses incurred in connection with the issuance of the bonds.

Since this is a JEDA bond issue, there is no impact on any political subdivision's millage.

SPE Fayssoux Properties, LLC and the South Carolina Jobs-Economic Development Authority ("JEDA") are requesting that Charleston County pursuant to JEDA's enabling legislation and federal tax law (1) hold a public hearing relating to JEDA's issuance of bonds on behalf of SPE Fayssoux Properties, LLC for the above-described project and (2) adopt a resolution in support of the issuance of such bonds.

As with all JEDA bond issues, the issuer of the bonds is JEDA, and a county's sole role is to hold a public hearing and adopt a support resolution. There is no impact on a county's general obligation debt capacity, and no pecuniary liability for a county.

Representatives from Medical Society of South Carolina/Roper St. Francis Healthcare and Haynsworth Sinkler Boyd, P.A., which is serving as bond counsel, will attend the May 19 Finance Committee meeting and the May 24 County Council meeting to answer any questions.

**ACTION REQUESTED OF COUNCIL**

Hold a public hearing and approve a support resolution.

**RECOMMENDATION**

Hold a public hearing on May 24, 2016 at 5:00 p.m. and approve a resolution in support of the issuance of the bonds by the South Carolina Jobs-Economic Development Authority.

Jeremy L. Cook  
Haynsworth Sinkler Boyd, P.A.  
134 Meeting Street, Third Floor  
Charleston, South Carolina 29401  
724.1117  
jcook@hsblawfirm.com

## RESOLUTION

**IN SUPPORT OF THE ISSUANCE BY THE SOUTH CAROLINA JOBS-ECONOMIC DEVELOPMENT AUTHORITY OF ITS REVENUE BONDS OR NOTES (SPE FAYSSOUX PROPERTIES, LLC) IN ONE OR MORE SERIES AND IN ONE OR MORE YEARS, PURSUANT TO THE PROVISIONS OF TITLE 41, CHAPTER 43, OF THE CODE OF LAWS OF SOUTH CAROLINA 1976, AS AMENDED, IN THE AGGREGATE PRINCIPAL AMOUNT OF NOT EXCEEDING \$100,000,000.**

**WHEREAS**, the South Carolina Jobs-Economic Development Authority (the "**Authority**") is authorized and empowered under and pursuant to the provisions of Title 41, Chapter 43, of the Code of Laws of South Carolina 1976, as amended (the "**Act**"), to utilize any of its program funds to establish loan programs for the purpose of reducing the cost of capital to business enterprises which meet the eligibility requirements of Section 41-43-150 of the Act and for other purposes described in Section 41-43-160 of the Act and thus provide maximum opportunities for the creation and retention of jobs and improvement of the standard of living of the citizens of the State of South Carolina; and

**WHEREAS**, the Authority is further authorized by Section 41-43-110 of the Act to issue revenue bonds, payable by the Authority solely from a revenue producing source and secured by a pledge of said revenues, to defray the cost of a business enterprise as defined in the Act; and

**WHEREAS**, the Authority and SPE Fayssoux Properties, LLC, the sole member of which is Medical Society of South Carolina, a South Carolina corporation and an organization described in Section 501(c)(3) of the Internal Revenue Code of 1986, as amended (the "**Borrower**"), entered into an Inducement Agreement dated April 20, 2016 (the "**Inducement Agreement**"), pursuant to which and in order to implement the public purposes enumerated in the Act, and in furtherance thereof to comply with the undertakings of the Authority pursuant to the Inducement Agreement, the Authority proposes, subject to such approval of the State Fiscal Accountability Authority of South Carolina, Charleston County and Berkeley County, as may be required by law, to issue not exceeding \$100,000,000 aggregate principal amount of its taxable and tax-exempt revenue bonds or notes (SPE Fayssoux Properties, LLC) in one or more series and in one or more years (the "**Bonds**"), under and pursuant to Section 41-43-110 of the Act. The proceeds of the Bonds will be used by the Borrower for the purposes of financing or refinancing the costs of acquiring, constructing and equipping (1) a data center and administrative office park located at 8526 and 8536 Palmetto Commerce Parkway, respectively, in North Charleston, South Carolina which is located in Charleston County, (2) a medical office building located on the campus of Roper St. Francis Mt. Pleasant Hospital at 3510 North Highway 17 in Mt. Pleasant which is located in Charleston County and (3) a medical office building located on the campus of the planned Roper St. Francis Hospital - Berkeley which will be located on a portion of tracts of land consisting of approximately 123 acres of land located near the intersection of U.S. Highway 176 and U.S. Highway 17-A at Carnes Crossroads in Goose Creek, South Carolina which is located in Berkeley County (collectively, the "**Project**"), and (ii) paying certain fees and expenses incurred in connection with the issuance of the Bonds; and

**WHEREAS**, the County Council of Charleston County and the Authority have on this date jointly held a public hearing, duly noticed by publication in a newspaper having general circulation in Charleston County, not less than 15 days prior to the date hereof, at which all interested persons have been given a reasonable opportunity to express their views;

**NOW, THEREFORE, BE IT RESOLVED** by the County Council of Charleston County, South Carolina, as follows:

**SECTION 1.** It is hereby found, determined and declared that (a) the Project will subserve the purposes of the Act, (b) the Project is anticipated to benefit the general public welfare of Charleston County by providing services, employment, recreation or other public benefits not otherwise provided locally, (c) the Project will give rise to no pecuniary liability of Charleston County or a charge against its general credit or taxing power, (d) the aggregate amount of bonds required to finance the Project is not exceeding \$100,000,000 which may be issued as taxable and tax-exempt bonds in one or more series; and (e) the documents to be delivered by the Borrower and the Authority with respect to the Bonds will provide, among other things, (i) for the amount necessary in each year to pay the principal of and interest on the Bonds, (ii) whether reserve funds of any nature will be established with respect to the retirement of the Bonds and the maintenance of the Project (and, if any such reserve funds are to be so established, the amount necessary to be paid each year into such funds), and (iii) that the Borrower shall maintain the Project and carry all proper insurance with respect thereto.

**SECTION 2.** The County Council of Charleston County supports the Authority in its determination to issue the Bonds to defray the costs related to the Project.

**SECTION 3.** All orders and resolutions and parts thereof in conflict herewith are to the extent of such conflict hereby repealed, and this resolution shall take effect and be in full force from and after its adoption.

Adopted this 24<sup>th</sup> day of May, 2016.

**CHARLESTON COUNTY, SOUTH CAROLINA**

(SEAL)

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Chairman of County Council

ATTEST:

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Clerk to County Council

## COMMITTEE AGENDA ITEM

TO: KEITH BUSTRAAN, COUNTY ADMINISTRATOR

THROUGH: JENNIFER MILLER *JM* DEPUTY COUNTY ADMINISTRATOR

FROM: JASON PATNO *JP* DEPT. EMERGENCY MANAGEMENT

SUBJECT: FY 2016 LOCAL EMERGENCY MANAGEMENT PERFORMANCE GRANT

REQUEST: APPLICATION APPROVAL

COMMITTEE OF COUNCIL: FINANCE DATE: MAY 19, 2016

**COORDINATION:** This request has been coordinated with: (attach all recommendations/reviews)

	Signature of		
	Yes	N/A	Individual Contacted
Legal Department	<input type="checkbox"/>	<input checked="" type="checkbox"/>	_____
Procurement/Contracts	<input type="checkbox"/>	<input checked="" type="checkbox"/>	_____
Zoning Regulations / Comp. Plan Compliance	<input type="checkbox"/>	<input checked="" type="checkbox"/>	_____
Community Services	<input type="checkbox"/>	<input checked="" type="checkbox"/>	_____
Grants Auditor	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<u><i>Catherine Krenzak</i></u>
Other:	<input type="checkbox"/>	<input type="checkbox"/>	_____
Other:	<input type="checkbox"/>	<input type="checkbox"/>	_____

**FUNDING:** Was funding previously approved?      yes ☐    no ☐    n/a ☒

If yes, provide the following:	Org.	Object	Balance in Account	Amount needed for item
			\$	\$0.00

**NEED:** Identify any critical time constraint.

BUDGET OFFICER SIGNATURE: *Mark Hill*

Fiscal impact: *No cash match.*

ADMINISTRATOR'S SIGNATURE: *K. Bustaan*

**ORIGINATING OFFICE PLEASE NOTE:**

DUE DATE TO ADMINISTRATOR'S OFFICE IS 5:00 P.M. ON TUESDAY OF THE WEEK PRECEDING THE COMMITTEE MEETING.

## **SITUATION**

Through the Federal Emergency Management Agency's Local Emergency Management Performance Grant, the Charleston County Emergency Management Department is requesting authorization to apply for grant funding in the amount of \$86,917. If awarded, grant funding would be utilized to accomplish the following:

1. Offset annual personnel cost.
2. Funding for Emergency Management Special Project, including, but not limited to, department accreditation, emergency operations center enhancements, emergency management program enhancements, and training.
3. Continue the Community Emergency Response Team (CERT) and Teen Community Emergency Response Team (TeenCERT) programs. Department of Homeland Security has discontinued the separate funding for these programs.

ITEM	COST
1. Personnel	\$42,917
2. Emergency Management Special Project	\$35,000
3. Community Emergency Response Team Program	\$ 9,000
<b>Total</b>	<b>\$86,917</b>

An in-kind or "soft" match on behalf of the division would be required. Salaries of department personnel associated with the completion of projects identified in the grant scope of work would be used to satisfy the match requirement. There are no FTE's or vehicles associated with the above referenced grant program.

## **ACTION REQUESTED OF COUNCIL**

Approve the Emergency Management Department's request to apply for grant funding in the amount of \$86,917 through the 2016 Local Emergency Management Performance Grant program.

## **DEPARTMENT HEAD RECOMMENDATION**

- Allow the Emergency Management Department to apply for and accept, if awarded, the grant funding in the amount of \$86,917 through the 2016 Local Emergency Management Performance Grant program.
- The grant performance period is July 1, 2016 through June 30, 2017.
- An in-kind or "soft" match on behalf of the Emergency Management Department is required.
- There are no additional FTE's or vehicles associated with this grant.

**3.**

**NAMING OF  
COUNTY  
BUILDINGS**

# CHARLESTON COUNTY COUNCIL

## MEMORANDUM

TO: Members of Finance Committee

FROM: Kristen Salisbury, Deputy Clerk

DATE: May 16, 2016

SUBJECT: Naming Fleet Operations Automotive Shop

This item is added to the agenda at the request of Chairman Summey. Chairman Summey would like Council to entertain the idea of naming the Fleet Operations Automotive Shop in memory of Mark Kostos. This request meets all of the criteria set forth in the Naming County Facilities Policy, which was adopted by County Council on September 4, 2007.

- Mark Kostos served as an employee of Charleston County Government with the Charleston County Fleet Operations Department for 21 years.
- Mark Kostos had an exemplary reputation. According to Mike Filan, Director of Fleet Operations Department, *"Mark earned the respect and loyalty of his people and customers by his caring attitude, cheerful personality and warm smile. Always friendly and compassionate, Mark made everyone feel special. He made all of our lives brighter and left us with his legacy to treat everyone with kindness and respect."*
- Mark Kostos worked in the geographical area of the county where the facility is located as he worked in the Automotive Shop for 21 years.
- Mark Kostos passed away on March 20, 2015, which is longer than the 45 day waiting period following the honoree's death suggested by the policy.

CHARLESTON COUNTY COUNCIL

MEMORANDUM

TO: Members of Finance Committee

FROM: Kristen Salisbury, Deputy Clerk

DATE: May 16, 2016

SUBJECT: Amending Cynthia Hurd Resolution

On June 25, 2015, Council voted to adopt a resolution honoring the memory of Cynthia G. Hurd and renaming the St. Andrews Regional Library the Cynthia G. Hurd St. Andrews Regional Library. In that time, her family and library staff have requested that Council amend the resolution to name the library the Cynthia Graham Hurd St. Andrews Regional Library.

The proposed amended resolution is attached.



## **A RESOLUTION**

### **OF CHARLESTON COUNTY COUNCIL**

*Honoring the Memory of Cynthia Graham Hurd*

**WHEREAS, Cynthia Graham Hurd**, a Christian, a community leader, a wife, a sister, a friend, and Branch Manager of the St. Andrews Regional Library entered into eternal rest at age 54, on June 17, 2015, at Mother Emanuel AME Church in Charleston, South Carolina, **and**,

**WHEREAS, Cynthia Graham Hurd** was born June 21, 1960, to the late of Melvin and Henrietta Johnson G. in Charleston, South Carolina; **and**,

**WHEREAS, Cynthia Graham Hurd** was the beloved wife to Arthur Stephen Hurd; devoted sister to four brothers and their spouses: Robert J. and Permetha Moultrie, Gilbert L. and Sally Moultrie, Melvin L. and Verda Graham, all from the Charleston area, and Malcolm R. and Kim Graham of Charlotte, North Carolina, and one sister and her spouse, Averill "Jackie" and Raynell Jones of Virginia Beach, Virginia; **and**,

**WHEREAS, Cynthia Graham Hurd** attended James Simmons Elementary School and the High School of Charleston before going to Clark Atlanta University, where she graduated with a degree in mathematics; **and**,

**WHEREAS, Cynthia Graham Hurd** returned to Charleston and began working for Charleston County Public Library in 1984 and her love of books and public service led her to pursue her masters in Library Information Services from the University of South Carolina, all while still working at the library in Charleston; **and**,

**WHEREAS, Cynthia Graham Hurd** was named manager of the John L. Dart Branch, a position she held from 1990-2011 and was promoted in 2011 to become manager of the St. Andrews Regional Library, one of the busiest branches in Charleston County Public Library's 16-branch system; **and**,

**WHEREAS, Cynthia Graham Hurd** was active in the community and was committed to helping residents with their needs at the library and providing help or advice to anyone in need, she was a member of Alpha Kappa Alpha Sorority Inc., served on the Charleston Housing Authority Board, was involved in multiple community and outreach events and programs, and started working part-time at the College of Charleston's Addlestone Library in the 1990s and was the longest serving part-time librarian at the college.

**NOW, THEREFORE, BE IT RESOLVED IN MEETING DULY ASSEMBLED**, that **Charleston County Council** memorializes the life of **Cynthia Graham Hurd** for her lifetime of service to the County of Charleston and its citizens and in recognition of this service does hereby rename the St. Andrews Regional Library the

**CYNTHIA GRAHAM HURD**  
**ST. ANDREWS REGIONAL LIBRARY**

**CHARLESTON COUNTY COUNCIL**

J. Elliott Summey, Chairman  
May 24, 2016

**4.**

# **SALES TAX REFERENDUM**

**COMMITTEE AGENDA ITEM**

TO: KEITH BUSTRAAN, COUNTY ADMINISTRATOR

THROUGH: JIM ARMSTRONG, DEPUTY COUNTY ADMINISTRATOR *EJA for JDA*


FROM: STEVE THIGPEN *St* DEPT. TRANSPORTATION DEVELOPMENT

SUBJECT: 2016 TRANSPORTATION SALES TAX REFERENDUM

REQUEST: APPROVE ORDINANCE TO CONDUCT A 2016 TRANSPORTATION SALES TAX REFERENDUM

COMMITTEE OF COUNCIL: FINANCE DATE: May 24, 2016

**COORDINATION:** This request has been coordinated with: (attach all recommendations/reviews)

	Signature of		
	Yes	N/A	Individual Contacted
Legal Department	<input checked="" type="checkbox"/>	<input type="checkbox"/>	
Procurement/Contracts	<input type="checkbox"/>	<input type="checkbox"/>	
Zoning Regulations / Comp. Plan Compliance	<input type="checkbox"/>	<input type="checkbox"/>	
Community Services	<input type="checkbox"/>	<input type="checkbox"/>	
Grants Auditor	<input type="checkbox"/>	<input type="checkbox"/>	
Other:	<input type="checkbox"/>	<input type="checkbox"/>	
Other:	<input type="checkbox"/>	<input type="checkbox"/>	

**FUNDING:** Was funding previously approved?      yes    ☐    no    ☒    n/a    ☐

If yes, provide the following:	Org.	Object	Balance in Account	Amount needed for item
			\$	\$0.00

**NEED:** Identify any critical time constraint.

**BUDGET OFFICER SIGNATURE:** *Mark Gile*

**Fiscal impact:** Funds generated by the Transportation Sales Tax will be spent on eligible projects.

ADMINISTRATOR'S SIGNATURE: K. Bantman

**ORIGINATING OFFICE PLEASE NOTE:**

**DUE DATE TO ADMINISTRATOR'S OFFICE IS 5:00 P.M. ON TUESDAY OF THE WEEK PRECEDING THE COMMITTEE MEETING.**

## **SITUATION**

As directed by County Council, staff has worked with the City of North Charleston, the City of Charleston, the Town of Mount Pleasant, and the Berkley Charleston Dorchester Council of Governments to identify the transportation needs of their respective areas to be considered in a possible Transportation Sales Tax Referendum. Using the lists provided by the agencies, which is attached to this document, staff has developed the attached Potential Funding Scenario for a 2016 Transportation Sales Tax Referendum. The final funding plan, which will continue to be refined with public input, will identify the various projects/programs that will be completed as part to the Sales Tax Program should the voters approve the referendum.

## **ACTION REQUESTED OF COUNCIL**

Approve 1<sup>st</sup> reading of the 2016 Transportation Sales Tax Referendum Ordinance.

## **DEPARTMENT HEAD RECOMMENDATION**

Recommend approval of the 2016 Transportation Sales Tax Referendum Ordinance.

**AN ORDINANCE**

**TO LEVY AND IMPOSE A ONE-HALF (1/2) OF ONE PERCENT SALES AND USE TAX, SUBJECT TO A REFERENDUM, WITHIN CHARLESTON COUNTY PURSUANT TO SECTION 4-37-30 OF THE CODE OF LAWS OF SOUTH CAROLINA, 1976, AS AMENDED; TO PROVIDE FOR THE CONDUCT OF THE REFERENDUM BY THE BOARD OF ELECTIONS AND VOTER REGISTRATION OF CHARLESTON COUNTY; TO PROVIDE FOR THE ADMINISTRATION OF THE TAX, IF APPROVED; AND TO PROVIDE FOR OTHER MATTERS RELATING THERETO.**

**Potential Funding Scenario for the Proposed 2016 Sales  
Tax Referendum**

City of North Charleston		Estimate
US 78 Improvements	US 78 from US 52 to I-26 including the intersection with Ladson Road	\$ 47,250,000
Northside Drive Re-alignment at Ashley Phosphate	Relocate Northside Drive to intersect with Ashley Phosphate Road across from Spa Road	\$ 40,500,000
<b>Sub-Total</b>		<b>\$ 87,750,000</b>
<b>Town of Mt Pleasant</b>		
SC 41 Improvements, US 17 to Wando Bridge	Widening Highway 41 from US 17 to Wando Bridge including intersection improvements at US 17	\$ 129,300,000
<b>Sub-Total</b>		<b>\$ 129,300,000</b>
<b>City of Charleston</b>		
Savannah Highway Capacity and Intersection Improvements	Intersection Improvements along Savannah Highway at Wappoo Road, Magnolia Road, Orleans Road, Dupont Road, Savage Road, Playground Road, Markfield Road, Ashley Town Center Drive, Sam Rittenberg, Skylark, and White Oak Drive.	\$ 48,800,000
Glenn McConnell Parkway Widening	Widening of Glenn McConnell Parkway from four-to-six lanes between Bees Ferry Road and Magwood Drive	\$ 25,000,000
James Island Intersection and Pedestrian Improvements	Camp Road Corridor, Fort Johnson at Camp Road, Fort Johnson at Seccessionville Road, Folly Road Sidewalk Infill and Connection of Bike Lane	\$ 15,000,000
Savannah Highway / Ashley River Bridges / Crosstowne Congestion Management Study	Congestion Management Study of West Ashley Connection to the Downtown Peninsula	\$ 2,000,000
<b>Sub-Total</b>		<b>\$ 90,800,000</b>
<b>Regional Improvements</b>		
US 17 at Main Road Intersection and Main Road Widening, Bees Ferry to Betsy Kerrison	Intersection improvements at US 17 / Main Road and improvements to Main Road from Bees Ferry Road to Betsy Kerrison Parkway	\$ 195,000,000
Dorchester Road Widening, Michaux Parkway to the County Line	Widening of Dorchester Road from four-to-six lanes between Michaux Parkway and the County Line	\$ 71,000,000
Airport Area Improvements	Extend Palmetto Commerce Parkway from Ashley Phosphate to provide a connection with South Aviation Avenue.	\$ 106,367,000
Bus Rapid Transit	Local Matching Funds to Supplement Federal Funding to Implement and Operate a Bus Rapid Transit program	\$ 256,400,000
<b>Sub-Total</b>		<b>\$ 628,767,000</b>
Annual Allocation Continuation	\$5 mil Resurfacing / Pavement Management, \$2 mil Bike Ped, \$1 mil Local Paving, \$1 mil Intersection Improvements (beginning in year 2031)	\$ 150,000,000
Rural Road Improvement Program	\$2 mil Annually for Unincorporated and Municipal Rural Roads	\$ 73,000,000
Debt Service and Program Administration		\$ 562,383,000
CARTA	Operations	\$ 280,000,000
CARTA	Capital Replacements	\$ 73,000,000
Greenbelt Program Continuation	Beginning in year 2031	\$ 25,000,000
<b>Grand Total</b>		<b>\$ 2,100,000,000</b>

Note: Costs Adjusted for Inflation

**Summary of All Funding Requests for a Possible  
2016 Sales Tax Referendum**

Requesting Agency	Project Name	Project Description
City of North Charleston	Centre Point Drive Extension	Extend Centre Point Drive across I-26 to intersect with Mall Drive. Extend bicycle and pedestrian improvements along Mall Drive from the new intersection to Rivers Avenue.
City of North Charleston	International Boulevard Widening	Widen International Boulevard from Montague Avenue to South Aviation Avenue.
City of North Charleston	Airport Access Road	Construction of the new Airport Access Road.
City of North Charleston	South Aviation Extension	Extend South Aviation Avenue to the new Airport Access Road.
City of North Charleston	Dorchester Road Widening	Widen Dorchester Road from Michaux Parkway to the County line.
City of North Charleston	Rivers Avenue Improvements	Improve intersection capacity and provide sidewalks, bicycle lanes, mast arms, street lights, and improve signal timing on Rivers Avenue within Charleston County.
City of North Charleston	Northside Drive Extension	Relocate Northside Drive to intersect with Ashley Phosphate Road across from Spa Road.
City of North Charleston	Patriot Boulevard Widening	Widen Patriot Boulevard from Palmetto Commerce Parkway to the County line.
City of North Charleston	Palmetto Commerce Parkway Extension	Extend Palmetto Commerce Parkway to South Aviation Avenue.
City of North Charleston	I-526 Widening	Project under development by SCDOT.
City of North Charleston	University Boulevard Improvements	Widen University Boulevard to seven lanes from I-26 to the Rivers Avenue Interchange.
City of North Charleston	Palmetto Commerce Parkway Widening	Widen Palmetto Commerce Parkway to six lanes from Ashley Phosphate Road to Ladson Road.
City of North Charleston	Montague Avenue Improvements	Widening and intersection improvements on Montague Avenue from I-26 to Dorchester Road.
City of North Charleston	I-26 Interchange at Ingleside Plantation	Construction of a new interchange on I-26 between Ashley Phosphate Road and University Boulevard.
City of Charleston	Completion of I-526	Funding the completion of I-526 from US 17/Savannah Highway to Folly Road
City of Charleston	Glenn McConnell Parkway Widening	Widening of Glenn McConnell Parkway from four-to-six lanes between Bees Ferry Road and Magwood Drive
City of Charleston	Glenn McConnell Parkway at Bees Ferry Road Intersection	Glenn McConnell Parkway and Bees Ferry Road intersection improvements.
City of Charleston	Glenn McConnell Parkway at Magwood Road Intersection	Glenn McConnell Parkway and Magwood Drive intersection improvements including addition of turn lanes.
City of Charleston	SC 61 at SC 7 Intersection Improvements	Additional operational improvements to the SC 61 & SC 7 intersection.
City of Charleston	Maybank Highway Widening	Widening and bicycle/ pedestrian improvements from River Road to Main Road.
City of Charleston	Maybank Highway at River Road Intersection	River Road intersection improvements.
City of Charleston	Folly Road Operational Improvements	Continuous sidewalk network, connect bicycle lane gaps, connect pedestrians to bus stops, new crosswalk locations, and traffic calming.
City of Charleston	Folly Road Operational Improvements	Continuous bicycle/ pedestrian connection via a new separated shared use path for West Ashley Greenway to Folly Beach.
City of Charleston	Folly Road Operational Improvements	Install Landscaped medians and close selected curb cuts.
City of Charleston	Folly Road Operational Improvements	Construct Roundabout at Folly Road & Fort Johnson Road intersection.

**Summary of All Funding Requests for a Possible  
2016 Sales Tax Referendum**

City of Charleston	Folly Road Operational Improvements	Retrofit the Wappoo Cut Bridge for bicycles and pedestrians.
City of Charleston	US 17/Savannah Highway Complete Street & Beautification Project	Complete Streets improvements including a continuous sidewalk network, continuous bicycle network, street lighting and landscape medians from Dobbin Road to Folly Road.
City of Charleston	SC 7/Sam Rittenberg Boulevard Complete Street & Beautification Project	Complete Streets improvements including a continuous sidewalk network, continuous bicycle network, street lighting and landscape medians from US 17/Savannah Highway to the North Bridge.
City of Charleston	SC 61 Complete Street & Beautification Project	Complete Streets improvements including a continuous sidewalk network, continuous bicycle network, street lighting and landscape medians from I-526 to US 17.
City of Charleston	SC 61 Traffic Operations Improvements	Geometric intersection improvements along SC 61 that could include installation of roundabouts at existing traffic signals and other low-impact transportation improvements to improve traffic flow.
City of Charleston	SC 7 & SC 171 Improvements	Improvements to the SC 7 & SC 171 intersections.
City of Charleston	Wappoo Road Improvements	Widening of Wappoo Road between SC 7 and US 17, additional turn lanes, and bicycle/pedestrian/multi-use path improvements.
City of Charleston	Wappoo Road Improvements	Wappoo Road & SC 61 intersection improvements.
City of Charleston	Wappoo Road Improvements	Wappoo Road & US 17 intersection improvements.
City of Charleston	Magnolia Road Improvements	Magnolia Road & US 17 intersection improvements.
City of Charleston	Magnolia Road Improvements	Additional turn lanes and bicycle/pedestrian/multi-use path improvements.
City of Charleston	Orleans Road Improvements	Widening of Orleans Road from two-to-five lanes from US 17 to SC 7 and from Hazelwood Drive to SC 61, additional turn lanes, and bicycle/pedestrian/multi-use path improvements.
City of Charleston	Dupont Road Improvements	Dupont Road & US 17/SC 7 intersection improvements.
City of Charleston	Dupont Road Improvements	Widening of Dupont Road between SC 7 and US 17, additional turn lanes, and bicycle/pedestrian/multi-use path improvements.
City of Charleston	Savage Road Improvements	Savage Road & US 17/SC 61 intersection improvements.
City of Charleston	Savage Road Improvements	Widening of Savage Road between US 17 and Ashley River Road, additional turn lanes, and bicycle/pedestrian/multi-use path improvements.
City of Charleston	Playground Road Improvements	Playground Road & US 17/SC61 intersection improvements.
City of Charleston	Playground Road Improvements	Additional turn lanes, and bicycle/pedestrian/multi-use path improvements.
City of Charleston	Markfield Drive Improvements	Widening of turn lanes at intersection of Markfield Drive & US 17.
City of Charleston	Markfield Drive Improvements	Additional turn lanes, and bicycle/pedestrian/multi-use path improvements.
City of Charleston	Fort Johnson Road at Secessionville Road Improvements	Fort Johnson Road & Secessionville Road intersection improvements.
City of Charleston	Old Towne Road Complete Streets	Complete Streets improvements including continuous sidewalk network, continuous bicycle network, street lighting and landscaped medians from SC 61 and SC 7.
City of Charleston	Camp Road at Fort Johnson Intersection Improvements	Camp Road & Fort Johnson intersection improvements.
City of Charleston	Central Park Road Corridor Improvements	Intersection improvements at Central Park & Riverland Drive.
City of Charleston	Central Park Road Corridor Improvements	Widening of corridor, additional turn lanes, and bicycle/pedestrian/multi-use path improvements.
City of Charleston	Connector Road Between Savage Road and Citadel Mall	Connect Savage Road with Citadel Mall through a complete street including a continuous sidewalk network, continuous bicycle network, street lighting and landscaped medians.

**Summary of All Funding Requests for a Possible  
2016 Sales Tax Referendum**

City of Charleston	Mt. Pleasant St./Morrison Dr. Intersections with King St. & Meeting St.	Geometric intersection improvements at the two closely-spaced intersections near I-26 that could include intersection realignment, additional turn lanes, removal of and/or improvements to the street at the abandoned railroad crossings, sidewalk additions or improvements, etc.
City of Charleston	Signal Systems & ITS	Adaptive or Responsive Signal System along US 17/ Savannah Highway
City of Charleston	Signal Systems & ITS	Adaptive or Responsive Signal System along SC 7/Sam Rittenberg Boulevard.
City of Charleston	Signal Systems & ITS	Adaptive or Responsive Signal System along Folly Road.
City of Charleston	Signal Systems & ITS	Upgrade of Traffic Signal Equipment including new cabinets, new controllers and software, ethernet switches and gator patches, and UPS systems.
City of Charleston	Signal Systems & ITS	Install new fiber communications for all traffic signals on the peninsula.
City of Charleston	Signal Systems & ITS	Upgrade of the Traffic Management Center and integration with the SCDOT Traffic Management Center.
City of Charleston	Signal Systems & ITS	ITS CCTV Camera Installation.
City of Charleston	Signal Systems & ITS	Install new dynamic message signs at key locations around the City.
City of Charleston	City-Wide Bicycle/Pedestrian Improvements	Finish paving the West Ashley Greenway from Croghan Landing Drive to McLeod Mill Road; adding signing and landmarks; and providing amenities such as bicycle racks and trash cans.
City of Charleston	City-Wide Bicycle/Pedestrian Improvements	City acquisition of Norfolk Southern downtown abandoned railroad right-of-way.
City of Charleston	City-Wide Bicycle/Pedestrian Improvements	Implementation of the Downtown Charleston Bicycle Study improvements that were developed by City Planning staff.
City of Charleston	City-Wide Bicycle/Pedestrian Improvements	Bicycle/Pedestrian path improvements along Riverland Drive from Maybank Highway to future I-526 to Grimball Road/Folly Road.
City of Charleston	City-Wide Bicycle/Pedestrian Improvements	Bicycle/Pedestrian path improvements along Wappoo Road from SC 7 to Edgewater Park.
City of Charleston	City-Wide Bicycle/Pedestrian Improvements	Providing additional pedestrian and bicycle connections along the West Ashley Greenway to US 17/Savannah Highway along Betsy Rd., Stinson Dr., and Coburg Rd and other Greenway connections to US 17.
City of Charleston	City-Wide Bicycle/Pedestrian Improvements	James Island Connector bicycle safety improvements.
City of Charleston	City-Wide Bicycle/Pedestrian Improvements	Raoul Wallenberg Boulevard bicycle/pedestrian path improvements.
City of Charleston	City-Wide Bicycle/Pedestrian Improvements	Orange Grove Road bicycle/pedestrian path improvements.
City of Charleston	City-Wide Bicycle/Pedestrian Improvements	Ashley Hall Road bicycle/pedestrian path improvements.
City of Charleston	City-Wide Bicycle/Pedestrian Improvements	Secessionville Road bicycle/pedestrian path improvements.
City of Charleston	City-Wide Bicycle/Pedestrian Improvements	Retrofit the North Bridge for bicycles and pedestrians.
Town of Mount Pleasant	SC 41 Improvements from US 17 to the Wando Bridge	Widening Highway 41 from US 17 to Wando Bridge including intersection improvements at US 17
Charleston County	US 17 at Main Road Intersection and Main Road Widening from Bees Ferry Road to Betsy Kerrison	Intersection improvements at US 17 / Main Road and improvements to Main Road from Bees Ferry Road to Betsy Kerrison Parkway
Charleston County	Rural Road Improvements	Augment the existing allocation program by \$2 millin per year for rural road improvements. Priorities will be based on the exiisting objective criteria established by council in 2009 for Local Paving projects. The program includes improving rural roads in municipalites, unincorporated county including county standard and non-standard roads
Charleston County	Annual Allocation Continuation	Beginning in 2031, allocate \$5 mil resurfacing/Pavement Management, \$2 mil Bike/ped , \$1 mil Local Paving, \$1 mil intersection improvements.

**5.**

**FY 2017 BUDGET**

CHARLESTON COUNTY COUNCIL

MEMORANDUM

TO: Members of Finance Committee

FROM: Kristen Salisbury, Deputy Clerk

SUBJECT: FY 2017 Budget Overview

At the Finance Committee of May 24, 2016, staff will present an overview of the proposed FY 17 Budget and request approval of:

- FY 17 Capital Improvement Plan
- FY 17 Debt Management Plan
- FY 17 Designations

**6.**

**SCE&G  
EASEMENT &  
PERMISSIVE USE  
AGREEMENT**

CHARLESTON COUNTY COUNCIL

MEMORANDUM

TO: Members of Finance Committee

FROM: Kristen Salisbury, Deputy Clerk

DATE: May 23, 2016

SUBJECT: SCE&G Easement and Permissive Use Agreement

This item is added to the agenda by Chairman Summey.

The County Attorney has asked that these items be added to the agenda to discuss matters covered by the attorney-client privilege with County Council in executive session and provide legal advice regarding a potential contractual matter.

Finance Committee may take action on this item following executive session.