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#### I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### A. Introduction

The financial statements of the County of Charleston (County) have been prepared in conformity with Generally Accepted Accounting Principles (GAAP) as applied to governmental units. The County's reporting entity applies all relevant Governmental Accounting Standards Board (GASB) pronouncements. Proprietary funds, governmental and business-type activities, and similar component units apply Financial Accounting Standards Board (FASB) pronouncements and Accounting Principles Board (APB) opinions issued on or before November 30, 1989, unless those pronouncements conflict with or contradict GASB pronouncements, in which case, GASB prevails.

The accounting and reporting framework and the more significant accounting principles and practices are discussed in subsequent sections of this Note. The remainders of the notes are organized to provide explanations, including required disclosures, of the County's financial activities for the fiscal year ended June 30, 2013.

### B. Financial Reporting Entity

The County of Charleston, South Carolina, was established by the State of South Carolina on April 9, 1948, under the provisions of Act 681 of 1942. The County operates under a Council-Administrator form of government and provides the following services: public safety (sheriff and fire), highways and streets, sanitation, health and social services, cultural and recreational programs, public improvements, planning and zoning, courts, economic development and general administrative services. As required by GAAP, these financial statements present the County (the Primary Government) and its component units, entities for which the County is considered to be financially accountable or for which exclusion of a component unit would render the financial statements misleading.

The County implemented GASB Statement No. 61 in the year ended June 30, 2013, which amended requirements for the inclusion of component units. The implementation did not have a material effect on the County's financial statements.

The core of the financial reporting entity is the primary government, which has a separately elected governing body. As required by generally accepted accounting principles, the financial reporting entity includes both the primary government and all of its component units. Component units are legally separate organizations for which the elected officials of the primary government are financially accountable. In turn, component units may have component units.

An organization other than a primary government may serve as a nucleus for a reporting entity when it issues separate financial statements. That organization is identified herein as a primary entity. The financial reporting entity includes the County (a primary entity).

A primary government or entity is financially accountable if it appoints a voting majority of the organization's governing body, including situations in which the voting majority consists of the primary entity's officials serving as required by law (e.g., employees who serve in an ex officio capacity on the component unit's board are considered appointments by the primary entity) and (1) it is able to impose its will on that organization or (2) there is a potential for the organization to provide specific financial burdens on, the primary entity. The primary entity is financially accountable if an organization is fiscally dependent on and there is a potential for the organization to provide specific financial benefits to, or impose specific financial burdens on, the primary government regardless of whether the organization has (1) a separately elected governing board, (2) a governing board appointed by a higher level of government, or (3) a jointly appointed board.

An organization can provide a financial benefit to, or impose a financial burden on, a primary government in a variety of ways. The benefit or burden may result from legal entitlements or obligations, or it may be less formalized and exist because of decisions made by the primary government or agreements between the primary government and a component unit. If a primary government appoints a voting majority of an organization's officials or if the organization is fiscally dependent on the primary government and there is a potential for those organizations either to provide specific financial benefits to, or to impose specific financial burdens on, the primary government, the primary government is financially accountable for those organizations. An organization has a financial benefit or burden relationship with the primary government if, for example, any one of these conditions exists:

- (1) The primary government is legally entitled to or can otherwise access the organization's resources.
- (2) The primary government is legally obligated or has otherwise assumed the obligation to finance the deficits of, or provide financial support to, the organization.
- (3) The primary government is obligated in some manner for the debt of the organization.



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Based on the criteria, component units are reported in the County's Comprehensive Annual Financial Report (CAFR) as shown in the following table:

Blended Component Units Reported with the Primary Government	Brief Description of Activities and Relationship to the County	Reporting Funds		
Charleston Public Facilities Corporation Administrative Office Address: 4045 Bridge View Drive Room 429 North Charleston, SC 29405 Telephone: (843) 958-4600	Single purpose corporate entity established on July 31, 1990, which is prohibited from engaging in any business other than to construct, own and lease facilities to be used for essential County functions in connection with the issuance of tax-exempt Certificates of Participation to finance such facilities. The Corporation is governed by a Board of Directors who is appointed to staggered terms by County Council. The Corporation exists solely for the benefit of Charleston County.	Debt Service Fund- Certificates of Participation Enterprise Fund- Parking Garages DAODAS		
Charleston Development Corporation Administrative Office Address: 4045 Bridge View Drive Suite B226 North Charleston, SC 29405 Telephone: (843) 958-4600	Non-Profit Corporate entity established September 16, 2004, to further human, social, and economic development in the County of Charleston, to promote a healthier and safer community, and apply for funding that the County would otherwise not be eligible to receive. The Corporation is governed by a Board of Directors which shall consist of one member of Charleston County Council, two Charleston County employees, and two Charleston County citizens. The Corporation exists solely for the benefit of Charleston County is the sole beneficiary of the corporation's funding.	Special Revenue Fund-Charleston Development Corporation		
Discretely Presented Component Units	Brief Description of Activities and Rela	tionship to the County		
Charleston County Library (CCL) Administrative Office Address: 68 Calhoun Street Charleston, SC 29401 Telephone: (843) 805-6801	The Charleston County Library System was created by South Carolina Legislation in 1979 as part of Charleston County Government. Its primary purpose is to provide library services to the citizens of Charleston County and bookmobile services in the rural areas of the County. The Library operates under an 11 member Board of Trustees which is appointed by County Council. County Council approves the budget and all general obligation debt for the Library.			

Discretely Presented Component Units	Brief Description of Activities and Relationship to the County
Charleston County Park and Recreation Commission (CCPRC) Administrative Office Address: 861 Riverland Drive Charleston, SC 29412 Telephone: (843) 762-2172	The Commission was created under the provisions of Act 1595 of the South Carolina Legislature on August 3, 1972. The Commission is empowered to acquire land, establish recreational facilities, and provide recreational activities within Charleston County. The Commission is governed by a seven member board which is appointed by the Governor upon recommendation of the County Council. County Council approves the operating budget, levies taxes, and authorizes the issuance of all general obligation debt for the Commission.
Cooper River Park & Playground Commission (CRPPC) Administrative Office Address: PO Box 71846 N. Charleston, SC 29415 Telephone: (843) 764-3072	The Commission was created on April 27, 1942, under Act 640 of the South Carolina Legislature to provide parks and recreation facilities for use by citizens residing within the geographic boundaries of the Commission. The Commission is governed by a six member Board of Trustees appointed by the North Charleston District and the Cooper River School District. County Council approves the operating budget, levies taxes, and authorizes the issuance of all general obligation debt for the Commission.
North Charleston District (NCD) Administrative Office Address: P.O. Box 63009 Charleston, SC 29419 Telephone: (843) 764-3072	The District was created as a public service district in 1972 by Act 1768 of the South Carolina Legislature. The District provides fire, sanitation, street lighting, and cleaning services to the residents within its geographic boundaries. The District is governed by a nine member Commission appointed by the Governor through recommendations of the City of North Charleston and the Legislative Delegation. County Council approves the operating budget, levies taxes, and authorizes the issuance of all general obligation debt for the District.
James Island Public Service District (JIPSD) Administrative Office Address: P.O. Box 12140 Charleston, SC 29422 Telephone: (843) 795-9060	The District was created by Act 498 of the General Assembly of South Carolina in 1961. The District provides sanitation, fire protection, and sewer treatment services to the residents within geographic boundaries. The District is governed by a seven member Commission elected by the residents of the service area. County Council approves the operating budget, levies taxes, and authorizes the issuance of all general obligation debt for the District.

Discretely Presented Component Units	Brief Description of Activities and Relationship to the County
St. Andrew's Parish Parks & Playground Commission (SAPPPC) Administrative Office Address: P.O. Box 31825 Charleston, SC 29407 Telephone: (843) 763-4360	The Commission was created by the General Assembly of the State of South Carolina in 1945. The Commission has the power to create, develop, maintain, and operate a system of parks and playgrounds for the use and benefit of the residents within its jurisdictional area. The Commission is governed by five members appointed by the Governor upon recommendation of the County Council. County Council approves the operating budget, levies taxes, and authorizes the issuance of all general obligation debt for the Commission.
St. John's Fire District (SJFD) Administrative Office Address: P.O. Box 56 Johns Island, SC 29457 Telephone: (843) 559-9194	The Fire District was created by Act 369 of the South Carolina General Assembly on April 9, 1959. The Fire District provides fire protection services to residents within its geographic boundaries. The Fire District is governed by a seven member commission appointed by the Governor upon recommendation of the County Council. County Council approves the operating budget, levies taxes, and authorizes the issuance of all general obligation debt for the Fire District.
St. Paul's Fire District (SPFD) Administrative Office Address: P.O. Box 65 Hollywood, SC 29449 Telephone: (843) 889-6450	The Fire District was formed under Act 440 of the South Carolina General Assembly in 1949. The Fire District provides fire protection services to the western portion of the County. The Fire District is governed by a seven member commission appointed by the Governor upon recommendation of the County Council. County Council approves the operating budget, levies taxes, and authorizes the issuance of all general obligation debt for the Fire District.
Charleston County Volunteer Rescue Squad, Inc. (CCVRS) Administrative Office Address: P.O. Box 5012 North Charleston, SC 24906 Telephone: (843) 225-7728	The Rescue Squad received its Charter January 30, 1973, from the State of South Carolina. The primary purpose is to provide volunteer rescue services for the citizens of Charleston County. The rescue squad is exempt from federal and state income taxation under Section 501(c) (3) of the U.S. Internal Revenue Code and is not a private foundation. The rescue squad's operating budget is based on an annual appropriations approved by County Council during their budget process. The rescue squad is economically dependent on the County. In the event CCVRS is dissolved, Charleston County would be the beneficiary of any assets.

The complete financial statements for each component unit may be obtained from their administrative offices at the addresses stated above.

#### C. Basis of Presentation

The County's basic financial statements consist of government-wide statements, including a statement of net position and a statement of activities, and fund financial statements which provide a more detailed level of financial information. The accounts of the County and its component units are organized and operated on the basis of funds. A fund is an independent fiscal and accounting entity with a self-balancing set of accounts. Fund accounting segregates funds according to their intended purpose and is used to aid management in demonstrating compliance with finance-related legal and contractual provisions. The minimum number of funds is maintained consistent with legal and managerial requirements. There are three categories of funds: governmental, proprietary, and fiduciary.

#### **Government-Wide Financial Statements**

The statement of net position and the statement of activities display information about the County as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. The activity of the internal service funds is eliminated to avoid "doubling up" revenues and expenses. The statements distinguish between those activities of the County that are governmental and those that are considered business-type activities.

The statement of net position presents the financial condition of the governmental and business-type activities for the County at year-end. The statement of activities presents a comparison between direct expenses and program revenues for each program or function of the County's governmental activities and for the business-type activities of the County. Direct expenses are those that are specifically associated with a service, program or department and therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient for the goods or services offered by the program, grants, and contributions that are restricted to meeting the operational or capital requirements of a particular program, and interest earned on grants that is required to be used to support a particular program. Revenues which are not classified as program revenues and all taxes are presented as general revenues of the County, with certain limited exceptions.

The comparison of direct expenses with program revenues identifies the extent to which each business segment or governmental function is self-financing or draws from the general revenues of the County.

#### **Fund Financial Statements**

The County segregates transactions related to certain County functions or activities in separate funds in order to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the County at this more detailed level. The focus of governmental and enterprise fund financial statements is on major funds. Each major fund is presented in a separate column. Non-major funds are aggregated and presented in a single column. Internal service funds are combined and the totals are presented in a single column on the face of the proprietary fund statements. Fiduciary funds are reported by type.

Fund Accounting - The major fund types are:

**Governmental funds** are used to account for general governmental activities. Governmental fund reporting focuses on the sources, uses, and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purpose for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and liabilities is reported as fund balance. The following are the County's major governmental funds:

General Fund – This is the primary operating fund of the County. This fund accounts for all financial resources of the general government, except those required to be accounted for in another fund.

Debt Service Fund – This fund accounts for the resources accumulated and payments made for principal and interest on long-term debt of governmental funds.

Special Source Revenue Bond Fund – This fund accounts for the financial resources to be used for the cost of designing and constructing an extension of South Aviation Avenue Project as part of the Charleston Airport Area Improvement Project.

Transportation and Road Sales Tax Special Revenue Fund – This fund accounts for revenues generated by the half cent sales tax for roads, public transportation, and greenbelts.

**Proprietary funds** reporting focus is on the determination of operating income, changes in net position, financial position, and cash flow. Proprietary funds are classified as either enterprise or internal service. These funds use the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned, and expenses are recorded at the time liabilities are incurred.

**Enterprise Funds** – These funds are used to account for those operations that are financed and operated in a manner similar to private business. In the enterprise funds a fee is charged to external users. The County reports the following major proprietary funds:

Environmental Management – This fund is used to account for the County's solid waste disposal activities, currently consisting of the following:

- 1. Incineration plant service agreement including ash disposal, which was terminated December 2009.
- 2. Landfill to dispose of all county dry goods and construction materials.
- 3. Service contracts for hauling and transfer of municipal solid waste.

This fund is also used to account for the County's recycling operations, which consist of the following:

- 1. Curbside collection of recyclables in the urban areas of the County.
- 2. Drop-box collection in all areas of the County.
- 3. Operation of materials recovery facility.
- 4. Yard waste mulch facility.

These services are funded from collection of a countywide user fee, tipping fees at the landfill, and sale of recyclables.

Charleston County Council elected not to renew the service agreement with Montenay for the incinerator that ended November 30, 2009. The waste-to-energy facility has been dismantled according to the terms of the facility site lease removing all buildings and equipment improvements. Charleston County and Montenay are currently negotiating the final adjustment to the operation and maintenance fees according to the service agreement.

Parking Garages – This fund is used to account for the operation, financing, and construction of parking facilities. The County has operated a 454 space parking garage adjacent to the County's administrative and court facilities, which also serves area hotels, restaurants, and others since the 1970's. During 1992 the fund received \$12,375,000 of the proceeds from Charleston Public Facilities Corporation (a component unit of the County) Certificates of Participation to construct a 1,608 space-parking garage adjacent to the Charleston Memorial Hospital. During 1996 the fund received \$8,884,000 of the proceeds from the 1995 Certificates of Participation to construct an additional 438 space parking garage adjacent to the existing City of Charleston Cumberland Street garage to service the future Judicial Center. The County assumed the operation of the existing Cumberland Street garage in April 1998 from the City of Charleston. During fiscal year 2004 the parking garage adjacent to the Charleston Memorial Hospital was sold to the Medical University Hospital Authority.

*Public Safety Systems* – This fund accounts for the cost related to the implementation and maintenance of records management systems for the detention center, law enforcement, fire districts, and other public safety entities.

Internal Service Funds – These funds account for the financing of services provided by one department to other departments of the County, or to other governments, on a cost reimbursement basis.

Fleet Management – This fund is used to account for all operations of the County's centrally administered vehicle operation. Functions included within this operation are writing the specifications and assisting in the purchase of all on and off-road vehicles and equipment; owning all vehicles and equipment not specifically used in other County proprietary operation; maintaining all vehicles and equipment; operating a County-wide fuel distribution and monitoring system; operating a fleet of pool cars for those departments not directly assigned vehicles; and operating a vehicle parts warehouse.

Office Support Services – This fund is used to account for the centrally administered mail pick-up and delivery service, duplicating machines, postage metering service, and records management. Records management includes establishing records retention schedules for all County operations, centralized storage of records, and a centralized microfilming operation.

*Telecommunications* – This fund is used to account for the centrally administered telecommunications system, which includes pagers and cellular telephones.

*Workers' Compensation* – This fund is used to account for the costs of staffing a workers' compensation division as well as the cost of providing insurance through the S.C. Association of County Commissioners Self-Insurance Fund. Funding is provided by levying a percentage charge against all departmental payrolls. In fiscal year 1996, insurance was converted to self-insurance coverage for all claims less than \$100,000.

Employee Benefits – This fund is used to account for costs of providing health and life insurance to the County's employees and retirees. Funding is provided by a percentage charge against all departmental payrolls and payments from retirees. The fund is administered by seven trustees; the Finance Director and Human Resources Director as permanent members, the Chairman of the Employee Insurance Committee for the duration of term in office, and for two year periods, trustees appointed by the 1) Elected Officials, 2) Appointed Officials, 3) County Administrator and 4) Assistant Administrator of Finance. As of January 1, 1993, the Trustees had contracted with the South Carolina Department of Insurance to provide all of the County's health and life insurance.

**Fiduciary fund** reporting focuses on net position and changes in net position. This fund accounts for assets held by the County as an agent on behalf of others. Agency funds are custodial in nature (assets equal liabilities) and do not involve the measurement of results of operations. The County's only fiduciary funds are agency funds.

Agency Funds – This fund primarily consists of monies collected and disbursed by the County Treasurer (an elected, constitutionally mandated official) for various governmental units and taxing entities within Charleston County's borders as defined by South Carolina law. These monies are not under the control of Charleston County Council. This fund also consists of monies administered by several elected, appointed and other officials who, by nature of their position, collect and disburse cash. These officials consist of the Revenue Collections Director, Clerk of Court (who administers both Clerk of Court and Family Court funds), Delinquent Tax Collector, Family Court, Magistrates, Master-In-Equity, Probate Court Judge, Sheriff, and Solicitor.

**Component units** are either legally separate organizations for which the elected officials of the County are financially accountable, or legally separate organizations for which the nature and significance of its relationship with the County is such that exclusion would cause the County's financial statements to be misleading or incomplete. Component unit disclosures represent a consolidation of various fund types.

#### D. Measurement Focus

**Government-Wide Financial Statements –** The government-wide financial statements are prepared using the economic resources measurement focus. All assets and liabilities associated with the operation of the County are included on the statement of net position.

**Fund Financial Statements –** All governmental funds are accounted for using a flow of current financial resources measurement focus. With this measurement focus, only current assets and current liabilities generally are included on the balance sheet. The statement of revenues, expenditures and changes in fund balances reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

#### E. Basis of Accounting

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting.

Proprietary and fiduciary funds also use the accrual basis of accounting. Differences in the accrual and the modified accrual basis of accounting arise on the recognition of revenue, the recording of deferred revenue, and in the presentation of expenses versus expenditures.

**Revenues – Exchange and Non-Exchange Transactions –** Revenue resulting from exchange transactions, in which each party gives and receives essentially equal value is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenue is recorded in the fiscal year in which the resources are measurable and become available. Available means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the County, available means expected to be received within sixty days of fiscal year-end with respect to property taxes and one year after fiscal year-end for all other governmental revenues.

Non-exchange transactions, in which the County receives value without directly giving equal value in return, include property taxes, grants, entitlements, and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied. Revenue from grants, entitlements and donations is recognized in the fiscal year in which all eligibility requirements have been

satisfied. Eligibility requirements include timing requirements which specify the year when the resources are required to be used or the year when use is first permitted, matching requirements in which the County must provide local resources to be used for a specified purpose, and expenditure requirements in which the resources are provided to the County on a reimbursement basis. On a modified accrual basis, revenue from non-exchange transactions must be available before it can be recognized.

Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at year-end: delinquent taxes collected within 60 days of fiscal year end, sales tax, grants, interest, accommodations fees, intergovernmental revenue, and charges for services.

**Unavailable and Unearned Revenues –** Unavailable and unearned revenue arises when assets are recognized before revenue recognition criteria have been satisfied, and are not considered to be available to liquidate liabilities of the current period.

Property taxes for which there is an enforceable legal claim as of December 31, 2013, but which were levied to finance fiscal year 2015 operations have been recorded as deferred inflows of resources. Grants and entitlements received before the eligibility requirements are met are recorded as unearned revenue.

On governmental fund financial statements, receivables that will not be collected within the available period have also been reported as unearned revenue.

**Deferred Outflows/Inflows of Resources** – In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, *deferred outflows of resources*, represents a consumption of net position that applies to a future period(s) and so will *not* be recognized as an outflow of resources (expenses/expenditures) until then.

In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents a consumption of net position that applies to a future period(s) and so will *not* be recognized as an inflow of resources (revenues) until then. *Unavailable revenue* is reported only in the governmental funds balance sheet. The governmental funds report unavailable revenues from property taxes. These amounts are deferred and recognized as an inflow of resources in the period that the amounts become available.

**Expenses/Expenditures** – On the accrual basis of accounting, expenses are recognized at the time they are incurred. The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due. Allocations of cost, such as depreciation and amortization, are not recognized in the governmental funds.

When both restricted and unrestricted resources are available for use, it is the County's policy to use restricted resources first, then unrestricted, as they are needed for their intended purposes.

When committed, assigned and unassigned resources are available for use for the same purpose, it is the County's policy to use committed resources first, then assigned and unassigned, as needed for their intended purposes.

### F. Assets, Liabilities and Equity

#### 1. Cash and Investments

The County maintains and controls several major cash and investment pools which the funds of the primary government share. Each fund's portion of a pool is presented on its respective balance sheets as "pooled cash and cash equivalents." In addition, non-pooled cash and investments are separately held and reflected in the respective funds as "non-pooled cash and cash equivalents" and "investments," some of which are restricted assets.

Cash and cash equivalents are considered to be cash on hand, demand deposits, and short-term investments. For purposes of the Proprietary Funds' statement of cash flows, all short-term highly liquid investments, including restricted assets, with original maturities of three months or less from the date of acquisition are considered to be cash equivalents.

South Carolina State law limits investments to those authorized by South Carolina Code of Laws Section 6-5-10. These state statues authorize investments in the following:

- 1. Obligations of the United States and agencies thereof.
- 2. General obligations of the State of South Carolina or any of its political units.
- Savings and loan association deposits to the extent insured by the Federal Deposit Insurance Corporation.
- 4. Certificates of deposits and repurchase agreements collateralized by securities of the type described in (1) and (2) above held by a third party as escrow agent or custodian, at a market value not less than the amount of certificates of deposit and repurchase agreements so secured, including interest.
- No load open and closed-end portfolios of certain investment companies with issues of the US Government.

The County and its component units have certain funds invested with the South Carolina State Treasurer's Office which established the South Carolina Local Government Investment Pool (the Pool) pursuant to Section 6-6-10 of the South Carolina Code. The Pool is an investment trust fund, in which public monies in excess of current needs which are under the custody of any county treasurer or any governing body of a political subdivision of the State may be deposited. The Pool is a 2a 7-like pool which is not registered with the Securities and Exchange Commission (SEC) as an investment company, but has a policy that it will operate in a manner consistent with the SEC's Rule 2a 7 of the Investment Company Act of 1940. In accordance with Governmental Accounting Standards Board ("GASB") Statement No. 31, "Accounting and Financial Reporting for Certain Investments and for External Investment Pools", investments are carried at fair value determined annually based upon quoted market prices. The total fair value of the Pool is apportioned to the entities with funds invested on an equal basis for each share owned, which are acquired at a cost of \$1.00. Separate financial statements can be requested at Wade Hampton Office Building, 1200 Senate Street, Columbia, SC, 29201.

#### 2. Receivables and Payables

Transactions between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "due to/from other funds" (i.e., the current portion of interfund loans) or "advances to/from other funds" (i.e., the non-current portion of interfund loans). All other outstanding balances between funds are reported as "due to/from other funds." Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide statements as "internal balances".

All trade and property tax receivables are shown net of an allowance for uncollectible amounts. The allowance for trade accounts receivable is computed based upon an estimate of collections within each aging category. The allowance for property taxes receivable is based upon a composite average of each delinquent tax year's collections to the outstanding balance at the beginning of the fiscal year.

The County bills and collects property taxes for itself and all other taxing entities within the County. Property taxes are recognized in the period for which they are levied and available for financing current expenditures. Property taxes receivable represents current and delinquent real and personal taxes for the past ten years, less an allowance for amounts estimated to be uncollectible. All net property taxes receivable at year-end, except those collected within 60 days, are recorded as deferred revenue and thus not recognized as revenue until collected in the governmental funds. Taxes on real property and certain personal property attach as an enforceable lien on the property as of January 1. Taxes are levied and billed the following September on all property other than vehicles and are payable without penalty until January 15 of the following year. Penalties are assessed on unpaid taxes on the following dates: January 16 – 3 percent, February 1 – an additional 7 percent, March 16 – an additional 5 percent. On March 16, the property tax bills are turned over to the delinquent tax office and the properties are subject to sale. Taxes on licensed motor vehicles are levied during the month when the taxpayer's vehicle license registration is up for renewal. The County must provide proof of payment to the South Carolina Department of Transportation before that agency will renew the taxpayer's vehicle license.

The County charges a user fee to real property owners and certain commercial and governmental entities providing revenues for a portion of the County's solid waste collection and disposal effort (e.g., incineration, landfill and recycling). Tipping fees charged to certain commercial and governmental entities are also included. Annual charges to real property owners are billed in the fall for the subsequent calendar year, but are recognized in full in the year of billing. An allowance for uncollectible accounts is established based upon an historical estimate of the collections within each customer category: residential, commercial, governmental or housing agencies.

The County also charges an annual storm water fee to real property owners in unincorporated areas and certain municipalities. This fee funds the County's storm water management program, which is now required under federal regulations. An allowance for uncollectible accounts is established based upon historical estimates.

#### 3. Inventories and Prepaid Items

Inventories are valued at cost using the first-in/first-out (FIFO) method. The costs of governmental fund-type inventories are recorded as expenditures when consumed rather than when purchased.

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements.

In the governmental fund statements, reported inventories and prepaid items are equally offset by a nonspendable fund balance which indicates that they do not constitute "available spendable resources" even though they are a component of net current assets.

#### 4. Restricted Assets

Certain assets of the County's Debt Service, Special Source Revenue Bond Fund and component units derived from proceeds of various General Obligation Bonds, Revenue Bonds and Special Source Revenue Bonds are set aside for their repayment or earmarked by the Trustee for specific purposes. These assets are classified as restricted assets on the balance sheet in both the government-wide and fund financial statements, because their use is limited by applicable bond covenants. All restricted assets are considered expendable.

### 5. Capital Assets

Capital assets, which include property, plant, equipment, and infrastructure assets (e.g., roads, bridges, sidewalks, and similar items), are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are defined by the County as assets with an initial, individual cost of more than \$5,000 (amount not rounded) and an estimated useful life in excess of two years. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend the life of the assets are not capitalized by governmental or business-type activities.

Major outlays for capital assets and improvements are capitalized as projects are constructed. Interest incurred during the construction phase of capital assets of business-type activities is included as part of the capitalized value of the assets constructed. No interest was capitalized for the year ended June 30, 2014.

All reported capital assets except land and certain infrastructure assets are depreciated. Improvements are depreciated over the remaining useful lives of the related capital assets. Useful lives for infrastructure were estimated based on the County's historical records of necessary improvements and replacement. Depreciation is computed using the straight-line method over the following useful lives:

<u>Assets</u>	<u>Years</u>
Buildings	45
Buildings Improvements	10-45
Improvements other than buildings	10-45
Public Domain Infrastructure	20-50
Vehicles	5
Office Equipment	5-10
Computer Equipment	3-5
Other Equipment	5-12
Landfill Land	10-20
Sewer Systems	25-50

#### 6. Long-term Obligations

In the government-wide financial statements and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statement of net position. Bond premiums and discounts are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount. Deferred loss on refunding represents the difference between the reacquisition price and the net carrying value of the refunded debt. This difference is reported as a deferred outflow of resources.

In the fund financial statements, governmental fund types recognize bond premiums and discounts during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

### 7. Compensated Absences

It is the County's policy to permit employees to accumulate earned but unused vacation and sick pay benefits. There is no liability for unpaid accumulated sick leave since the County does not have a policy to pay any amounts when employees separate from service with the County. All vacation pay is recorded when accrued by the employee in the government-wide statements. A liability for these amounts is reported in governmental funds only if they have matured; for example, as a result of the employee resignations and retirements.

#### 8. Fund Equity

#### Government-Wide Statements

Equity is classified as net position and displayed in three components:

- Net investment in capital assets Consists of capital assets including restricted capital assets, net
  of accumulated depreciation and reduced by the outstanding balances of any bonds, mortgages,
  notes, or other borrowings that are attributable to the acquisition, construction, or improvement of
  those assets.
- 2. Restricted net position Consists of net position with constraints placed on their use either by (1) external groups such as creditors, grantors, contributors, or laws or regulations of the other governments; or (2) law through constitutional provisions or enabling legislation.
- 3. Unrestricted net position A net position that does not meet the definition of "net investment in capital assets" or "restricted."

#### **Fund Statements**

The County has adopted GASB Statement No. 54, Fund Balance Reporting and Governmental Fund Type Definitions (required implementation date of June 2011). This Statement establishes criteria for classifying governmental fund balances into specifically defined classifications. Classifications are hierarchical and are based primarily on the extent to which the County is bound to honor constraints on the specific purposes for which amounts in the funds may be spent. Application of the Statement requires the County to classify and report amounts in the appropriate fund balance classifications. The County's accounting and finance policies are used to interpret the nature and/or requirements of the funds and their corresponding assignment of restricted, committed, assigned, or unassigned. Fund balances are classified as follows:

Nonspendable fund balance cannot be spent because of its form.

Restricted fund balance has limitations imposed by creditors, grantors, or contributors or by enabling legislation or constitutional provisions. Restrictions are placed on fund balances when legally enforceable legislation establishes the County's right to assess, levy, or charge fees to be used for a specific purpose. Legal enforceability means that the County can be compelled by an external party to use resources created by enabling legislation only the purpose specified by the legislation.

Committed fund balance has self-imposed limitations imposed at the highest level of decision making authority. County Council is the County's highest level of decision making that can, by adoption of an ordinance establish, modify or rescind a fund balance commitment. Committed amounts cannot be used for any other purpose unless Council removes those constraints by taking the same type of action. Amounts in the committed fund balance classification may be used for other purposes with appropriate due process by the Council.

Assigned fund balance are amounts intended to be used by the County for specific purposes. Assigned fund balance includes all remaining amounts that are reported in governmental funds (other than the General Fund) that are not classified as nonspendable, restricted, or committed and amounts in the

General Fund that are intended to be used for a specific purpose. At this time, Council has elected not to delegate this authority.

Unassigned fund balance in the General Fund equals the net resources in excess of what can be properly classified in one of the above four categories.

The County targets General Fund unassigned fund balance at a minimum of 1-1/2 to 2 months of the subsequent year's General Fund disbursements.

Unassigned – All amounts not included in other spendable classifications. The County permits funds to be expended in the following order: Committed, Assigned, and Unassigned.

#### 9. Accounting Estimates

The preparation of financial statements in accordance with GAAP requires the County's management to make estimates and assumptions. These estimates and assumptions affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

#### 10. Net Position

Net position, net investment in capital assets, consist of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowing used for the acquisition, construction or improvement of those assets. Net position are reported as restricted when there are limitations imposed on their use either through the enabling legislation adopted by the County or through external restrictions imposed by creditors, grantors, laws, or regulations of other governments.

Nonspendable fund balance cannot be spent because of its form.

Restricted fund balance has limitations imposed by creditors, grantors, or contributors of by enabling legislation or constitutional provisions. Restrictions are placed on fund balances when legally enforceable legislation establishes the County's right to assess, levy, or charge fees to be used for a specific purpose. Legal enforceability means that the County can be compelled by an external party to use resources created by enabling legislation only for the purposes specified by the legislation.

Committed fund balance has self-imposed limitations imposed at the highest level of decision making authority. County is the County's highest level of decision making that can, by adoption of an ordinance establish, modify or rescind a fund balance commitment. Committed amounts cannot be used for any other purpose unless Council removes those constraints by taking the same type of action. Amounts in the committed fund balance classification may be used for other purposes with appropriate due process by the Council.

Assigned fund balanced are amounts intended to be used by the County for specific purposes. Assigned fund balance includes all remaining amounts that are reported in governmental funds (other than the General Fund) that are not classified as nonspendable, restricted, or committed and amounts in the General Fund that are intended to be used for a specific purpose.

Unassigned fund balance in the General Fund equals the net resources in excess of what can be properly classified in one of the above four categories.

#### 11. Operating Revenues and Expenses

Operating revenues are those revenues that are generated directly from the primary activity of the proprietary funds. For the County, these revenues are charges for services for solid waste disposal, recycling, parking garages, E-911 communication system, radio communication system, revenue

collections, public safety systems, and the activity of the programs administered by the Department of Alcohol and Other Drug Abuse Services (DAODAS), vehicle maintenance, telephone service, and insurance programs. Operating expenses are necessary costs incurred to provide the goods or services that are the primary activity of the fund.

#### 12. Interfund Activity

Transfers between governmental and business-type activities on the government-wide statements are reported in as general revenues as transfers.

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds and after non-operating revenues/expenses in proprietary funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the financial statements.

#### 13. New Accounting Pronouncement

GASB Statement No. 65, *Items Previously Reported as Assets and Liabilities*, is effective for financial statements for periods beginning after December 15, 2012. This statement improves financial reporting by clarifying the appropriate use of the financial statement elements deferred outflows of resources and deferred inflows of resources to ensure consistency in financial reporting. The County has implemented this statement in the year ended June 30, 2014. As a result, prior year bond issuance costs of \$3,175,905 and \$58,567 for governmental activities and business-type activities have been removed from the prior year ending balance of net position.

	Governmental Activities	Business-type Activities
Net position:		
Beginning, as originally reported	\$ (56,264,456)	\$ 123,037,363
Restatement	3,175,905	<u>(58,576</u> )
Beginning, as restated	<u>\$ (59,440,361</u> )	<u>\$ 122,978,796</u>

The net carrying amount of the deferred loss on refunding for governmental activities \$19,594,552 has been reported as "deferred outflows of resources" and will be recognized in the statement of net position as a component of interest expense over the remaining life of the debt issued.

Unavailable revenue of \$152,358,794 has been reported as "deferred inflows of resources" in the governmental funds balance sheet and will be recognized as revenue when available.

#### II. STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY

### A. Budgetary Information

Annual budgets are adopted on a basis consistent with generally accepted accounting principles (GAAP) for the General Fund and certain Special Revenue Funds including Accommodations, Child Support Enforcement, Economic Development, Education, Fire Districts, Hazardous Materials Enforcement, Public Defender, Storm Water Drainage, Sheriff, Solicitor, and Victim Notification Funds. The balance of the Special Revenue Funds and Capital Projects Funds are budgeted over the life of the grant or project. Formal budgetary policies are not employed for the Debt Service Funds because effective budgetary control is alternatively achieved through General Obligation Bond indenture

provisions and the base lease agreements governing the Certificates of Participation. Certain reclasses have been made to the general fund presentation of the budget.

All agencies of the County and its component units must submit requests for appropriations to the County Administrator by March 15 along with revenue estimates so that a budget may be prepared. By May 1, the proposed budgets are presented to County Council for review. The Council holds public hearings and adopts the final budgets by July 1 through passage of an ordinance.

The legal level of budgetary control is determined by County Council at the individual fund level. Expenditures by department, sub-organizational level and major category, i.e. personnel, non-personnel and capital outlay, are further defined in the budget document and are subject to County Administrator approval. The County Administrator is authorized to make transfers between major expenditure categories within departments and between departments within the same fund.

The Administrator has further delegated to the Assistant Administrators the authority to transfer between departments. The budget ordinance must be amended by Council to effect changes in fund totals.

Budgets, as reported in the financial statements, are as originally passed by ordinance and subsequently amended. During the year, several supplementary appropriations were necessary.

The results were increases and decreases within the individual departments within the funds. All annual appropriations lapse at year-end.

#### **III. DETAILED NOTES ON ALL FUNDS**

#### A. Cash Deposits, Cash Equivalents and Investments

#### Custodial Credit Risk - Deposits

Custodial Credit risk is the risk that in the event of a bank failure, the County's deposits may not be returned to it. The County follows Section 6-5-15, <u>South Carolina Code of Law, 1976</u> (as amended) as its policy for custodial credit risk which states that to the extent that these deposits exceed the amount of insurance coverage provided by the Federal Deposit Insurance Corporation, the bank or savings and loan association at the time of deposit must: (1) furnish an indemnity bond in a responsible surety company authorized to do business in this State; or (2) pledge as collateral: (a) obligations of the United States; (b) obligations fully guaranteed both as to principal and interest by the United States; (c) general obligations of this State or any political subdivision of this State; or (d) obligations of the Federal National Mortgage Association, the Federal Home Loan Bank, Federal Farm Credit Bank, or the Federal Home Loan Mortgage Corporation, in which the local entity is named as beneficiary and the letter of credit otherwise meets the criteria established and prescribed by the local entity.

As of June 30, 2014, none of the County's bank balance of \$139,250,724 was exposed to custodial credit risk.

#### Custodial Credit Risk - Investments

For an investment, custodial credit risk is the risk that, in the event of the failure of the counterparty, the County will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. As of June 30, 2014, the County had no exposed custodial credit risk on its investments which total \$315,651,993. \$263,645,207 is reported on the Statement of Net Position and \$52,006,786 is reported with Agency Funds. The County does not have a formal investment policy to address custodial credit risk.

The State Treasurer sells participation in the South Carolina Local Government Investment Pool to political subdivisions of the State. Funds deposited into the South Carolina Local Government Investment Pool by legally qualified entities are used to purchase investment securities as follows:

- 1. U.S. Government Securities (direct obligations)
- 2. Federal Agency Securities
- 3. Repurchase Agreements Secured by U.S. Government Securities and/or Federal Agency Securities
- 4. A1/P1 Commercial Paper (Moody's/S&P highest rating)

Funds belonging to any entity that are on deposit with the South Carolina Local Government Investment Pool represent participation units in a portfolio comprised of the above referenced securities, and the external investment pool is not rated.

It is policy of the State Treasurer's Office that no derivatives of U.S. Government Securities and/or Federal Agency Securities and/or A1/P1 Commercial Paper are to be purchased by or for the South Carolina Local Government Investment Pool.

#### Credit Risk

The County had \$523,212 invested in the South Carolina Local Government Investment Pool (SCLGIP). \$1,359,124 has been invested in certificates of deposits and therefore by definition is not subject to credit risk. \$81,078,000 has been invested in debt securities of the Federal Home Loan Mortgage Discount Note and \$129,195,000 has been invested in Federal National Mortgage Assistance Pool. \$2,155,000 has been invested in Federal Farm Credit Bank and \$90,670,000 has been invested in Federal Home Loan Bank and \$10,671,657 has been invested in Treasury STRIPS. They are rated AAA and Aaa for long-term unsecured debt by Standards & Poor's and Moodys, respectively. The County has no formal policy relating to the credit risk of investments.

### **Investment Policy**

The County's Investments are carried at cost or amortized cost. Non-participating interest-earning investment contracts, such as bank certificates of deposit whose terms are not affected by changes in market rates, are stated at cost. Investment contracts that have a remaining maturity at the time of the purchase of one year or less are stated at amortized cost, provided the fair value of the investments is not significantly affected by the impairment of the credit standing of the issuer or by other factors. Amortization of investment premiums and discounts is netted against investment income for financial statement purposes. Money market investments are short-term, highly liquid debt instruments including US Treasury obligations. Interest-earning investment contracts are contracts that a government enters into with a financial institution or other financial services company for which it receives interest payments.

As a means of limiting its exposure to fair value losses arising from interest rates, the County's investment policy specifies limitations on instruments; diversification and maturity scheduling that are dependent upon whether the funds being invested are considered short term or long term funds. Investment maturities for operating funds are scheduled to coincide with projected cash flow needs, taking in to account large routine expenditures as well as considering sizeable blocks of anticipated revenue. Maturities in this category are timed to comply with the following guidelines:

Under 30 days	10% minimum
Under 90 days	25% minimum
Under 270 days	50% minimum
Under 1 year	90% minimum
Under 18 months	100% minimum

Long-term investment maturity scheduling is timed according to anticipated needs. The County's investments have a fair value of \$315,651,993 as of June 30, 2014.

#### Maturity Date

Investments and Maturity:	Les	s than 1 year	1-5 years	Over 5 years
Certificates of Deposits	\$	191,124	\$ 1,168,000	\$ -
SCLGIP		523,212	-	-
Federal Home Loan Bank		-	90,670,000	<del>-</del>
Treasury Strips		-	10,671,657	<del>-</del>
Federal Farm Credit Bureau		-	2,155,000	-
Federal Home Loan Mortgage Discount Note		-	81,078,000	<del>-</del>
Federal National Mortgage Assistance Pool		-	129,195,000	-
	\$	714,336	\$ 314,937,657	\$ <u> </u>

#### Concentrations of Credit Risk

More than 5 percent of the County's investments are listed as follows:

Certificates of Deposits	.43%
SCLGIP	.17%
Federal Home Loan Bank	28.72%
Federal Farm Credit Bureau	.68%
Federal Home Loan Mortgage Discount Note	25.69%
Federal National Mortgage Assistance Pool	40.93%
Treasury Strips	3.38%
	100.00%

#### **Component Units**

#### Cash Deposits, Cash Equivalents and Investments

#### Interest Rate Risk

The Component Units have no formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

## **Custodial Credit Risk**

At December 31, 2013, the Charleston County Volunteer Rescue Squad's bank balances exceeded FDIC limits by \$19,418.

#### Credit Risk

None of the component unit's deposits or investments were subject to credit risk.

## Concentrations of Credit Risk

The component units have no formal policies that limit the amounts that may be invested in any one issuer.

#### **Custodial Credit Risk-Investments**

None of the component units have a formal investment policy for managing custodial credit risk. As of June 30, 2014, St. Paul's Fire District had \$72,867 and St. John's Fire District had \$38,226 invested in the State Treasurer's Local Government Investment Pool.

#### Concentration of Risk

The Library and St Paul's Fire District have no limit on the amount they may invest in any one issuer. The remaining component units have no formal investment policy that would limit its investment choices. None of the component units have more than 5 percent of their investments in any one issuer.

A reconciliation of cash and investments as shown on the Statement of Net Position for the primary government and the component units and Statement of Fiduciary Net Position for agency funds follows:

Cash on hand - primary government Carrying amount of deposits - primary government Carrying amount of deposits - component units Carrying amount of investments - primary government Carrying amount of investments - component units Cash with fiscal agent - primary government	\$ 122,255 144,808,522 50,778,311 315,651,993 111,093 125,000
Total carrying amount of cash and investments	\$ 511,597,174
Non-pooled cash and cash equivalents Pooled cash and cash equivalents Restricted cash and cash equivalents Pooled investments Non-pooled investments Restricted investments Cash with fiscal agent	54,811,664 128,186,236 12,711,188 304,980,336 111,093 10,671,657 125,000
Total carrying amount of cash and investments	\$ 511,597,174



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### B. Receivables

Receivables as of June 30, 2014, including the applicable allowances for uncollectible accounts, are as follows:

## **Governmental Funds**

Primary government:	General	Debt Service	Transportation Special Revenue Fund	Non-major Governmental Funds
Receivables:				
Current property taxes	\$ 127,067,017	\$ 19,044,442	\$ -	\$11,603,890
Delinquent property taxes	3,547,961	758,674	-	478,426
Accounts	13,430,191	-	498,841	1,004,419
Intergovernmental	17,570,659	32,876	23,480,400	6,260,302
Gross receivables	161,615,828	19,835,992	23,979,241	19,347,037
Less allowance for				
Current property taxes	6,620,192	925,560	-	441,632
Delinquent property taxes	997,835	208,969	-	128,287
Accounts	10,267,151			933,021
Gross allowance	17,885,178	1,134,529		1,502,940
Net total receivable	\$ 143,730,650	\$ 18,701,463	\$ 23,979,241	\$17,844,097

	<u>P</u>	<u>Totals</u>		
	Business-typ	oe Act	ivities-Internal	Primary
	Activities	S	ervice Funds	Government
Receivables:				-
Current property taxes	\$	- \$	-	\$ 157,715,349
Delinquent property taxes		_	-	4,785,061
Accounts	12,139,40	)3	25,324	27,098,178
Intergovernmental	899,650 318,810			48,562,697
Gross receivables	13,039,05	53	344,134	238,161,285
Less allowance for uncollectable	0.			
_	€.			7.007.004
Current property taxes		-	-	7,987,384
Delinquent property taxes		-	-	1,335,091
Accounts	6,885,86	<u>88</u>		18,086,040
Gross allowance	6,885,86	<u> </u>		27,408,515
Net total receivable	\$ 6,153,18	35 \$	344,134	\$ 210,752,770

## **Component Units:**

	CCL	CCPRC	CRPPC	JIPSD	NCD	
Receivables:						
Current property taxes	\$ -	\$16,890,298	\$ 128,319	\$ 4,938,087	\$ 789,655	
Delinquent property taxes	-	665,112	37,473	305,110	229,788	
Accounts	42,524	162,742	-	568,604	-	
Intergovernmental	13,040	378,818	10,369			
Gross receivables	55,564	18,096,970	176,161	5,811,801	1,019,443	
Less allowance for uncollectible:						
Current property taxes	-	801,750	10,765	303,198	66,247	
Delinquent property taxes	-	-	6,428	18,802	51,118	
Accounts	-	-	-	45,000	-	
Gross allowance		801,750	17,193	367,000	117,365	
Net total receivable	\$ 55,564	\$17,295,220	\$ 158,968	\$ 5,444,801	\$ 902,078	
				Total		
	SAPPPC	SJFD	SPFD	Component Units		
Receivables:	SAFFE	33FD	<u>SFFD</u>	Onits		
Current property taxes	\$1,275,794	\$12,761,679	\$5,175,328	\$ 41,959,160		
Delinquent property taxes	77,175	235,836	429,684	1,980,178		
Accounts	77,175	233,030	6,485	780,355		
Intergovernmental	2,677	_	-	404,904		
Gross receivables	1,355,646	12,997,515	5,611,497	45,124,597		
Gross receivables	1,000,040	12,007,010	0,011,437	40,124,007		
Less allowance for uncollectible:						
Current property taxes	92,240	473,458	514,945	2,262,603		
Delinquent property taxes	20,460	49,926	149,573	296,307		
Accounts				45,000		
Gross allowance	112,700	523,384	664,518	2,603,910		
Net total receivable	\$1,242,946	\$12,474,131	\$4,946,979	\$ 42,520,687		

## C. Capital Assets

Primary government capital asset activity for the year ended June 30, 2014, was as follows:

Governmental Activities	Balance July 1, 2013	Transfers/ Additions	Transfers/ Deletions	Balance June 30, 2014
Capital assets not being				
depreciated:				
Land	\$ 21,210,704	\$ -	\$ -	\$ 21,210,704
Construction in progress	2,415,654	5,800,977	(1,740,059)	6,476,572
Infrastructure-easements, land	9,049,103	269,950	(493,564)	8,825,489
Total capital assets not being				
depreciated	32,675,461	6,070,927	(2,233,623)	36,512,765
Capital assets being depreciated:				
Buildings	322,228,965	374,612	-	322,603,577
Improvements other than buildings	2,166,635	1,525,309	(36,031)	3,655,913
Machinery and equipment	107,390,016	12,860,238	(8,891,580)	111,358,674
Infrastructure	37,409,566	4,671		37,414,237
Total capital assets being			,	
depreciated	469,195,182	14,764,830	(8,927,611)	475,032,401
Less accumulated depreciation:				
Buildings	(80,642,026)	(7,449,482)	-	(88,091,508)
Improvements other than buildings	(1,552,096)	(19,275)	20,818	(1,550,553)
Machinery and equipment	(64,023,058)	(13,398,724)	8,593,027	(68,828,755)
Infrastructure	(33,041,664)	(753,772)	<u> </u>	(33,795,436)
Total accumulated depreciation	(179,258,844)	(21,621,253)	8,613,845	(192,266,252)
Total capital assets being				
depreciated, net	289,936,338	(6,856,423)	(313,766)	282,766,149
Governmental activities				
Total capital assets, net	\$ 322,611,799	\$ (785,496)	\$ (2,547,389)	\$ 319,278,914

	Balance as of	Transfer/	Transfers/	Balance
	July 1, 2013	Additions	Additions Deletions Ju	
Business-type Activities				
Capital assets not being				
depreciated:				
Land	\$ 3,950,930	\$ -	\$ -	\$ 3,950,930
Construction in progress	18,825		(18,825)	
Total capital assets not being				
depreciated	3,969,755		(18,825)	3,950,930
Capital assets being depreciated:				
Buildings	27,872,058	_	_	27,872,058
Improvements other than buildings	16,821,781	_	_	16,821,781
Machinery and equipment	27,203,489	4,487,257	(2,595,160)	29,095,586
Total capital assets being	27,200,400	7,407,207	(2,000,100)	29,090,000
depreciated	71,897,328	4,487,257	(2,595,160)	73,789,425
Less accumulated depreciation:				
Buildings	(9,837,031)	(649,386)	_	(10,486,417)
Improvements other than buildings	(3,066,015)	(819,965)	_	(3,885,980)
Machinery and equipment	(14,776,866)	(3,410,893)	2,380,714	(15,807,045)
Total accumulated depreciated	(27,679,912)	(4,880,244)	2,380,714	(30,179,442)
Total accumulated depreciated	(27,079,912)	(4,000,244)	2,300,714	(30,179,442)
Total capital assets being				
depreciated, net				
Business-type activities	44,217,416	(392,987)	(214,446)	43,609,983
Total capital assets, net	\$ 48,187,171	\$ (392,987)	\$ (233,271)	\$ 47,560,913

Depreciation expense was charged to functions of the primary government as follows:

Governmental Activities	
General government	\$ 8,274,657
Public safety	10,206,908
Judicial	1,467,280
Public works	866,980
Health and welfare	162,874
Economic development	11,393
Culture and recreation	631,161
Total	\$ 21,621,253
Business-type Activities	
DAODAS	\$ 255,806
E-911 Communications	859,507
Environmental Management	3,392,861
Parking Garages	334,860
Radio Communications	31,086
Revenue Collections	 6,124
Total	\$ 4,880,244

## **Component Units**

Capital assets not being depreciated:	Balance July 1, 2013			Balance
depreciated.	(As Restated)	Additions	Deletions	June 30, 2014
Land	\$ 85,858,104	\$ 100,884	\$ -	\$ 85,958,988
Construction in progress	5,345,648	6,701,169	(7,789,571)	4,257,246
Artwork	11,000	, , , -	-	11,000
Total capital assets not being	· · · · · · · · · · · · · · · · · · ·			
depreciated	91,214,752	6,802,053	(7,789,571)	90,227,234
Capital assets being depreciated:				
Buildings	64,464,041	2,571,269	(219,036)	66,816,274
Improvements other than buildings	19,103,550	3,853,624	(46,803)	22,910,371
Machinery and equipment	35,355,480	2,051,987	(1,333,052)	36,074,415
Infrastructure	45,239,129	2,502,518	(16,804)	47,724,843
Library materials	18,645,770	1,512,506	(2,074,711)	18,083,565
Total capital assets being				
depreciated	182,807,970	12,491,904	(3,690,406)	191,609,468
Less accumulated depreciation	(90,979,382)	(7,909,017)	3,525,052	(95,363,347)
Total capital assets being				
depreciated, net	91,828,588	4,582,887	(165,354)	96,246,121
Component units			, ,	
total capital assets, net	\$ 183,043,340	\$ 11,384,940	\$ (7,954,925)	\$ 186,473,355
Machinery and equipment Infrastructure Library materials Total capital assets being depreciated Less accumulated depreciation Total capital assets being depreciated, net Component units	35,355,480 45,239,129 18,645,770 182,807,970 (90,979,382) 91,828,588	2,051,987 2,502,518 1,512,506 12,491,904 (7,909,017) 4,582,887	(1,333,052) (16,804) (2,074,711) (3,690,406) 3,525,052 (165,354)	36,074,415 47,724,843 18,083,565 191,609,468 (95,363,347) 96,246,121

Depreciation expense was charged to functions of the component units as follows:

General government	\$ 2,735,317
Public safety	1,622,283
Culture and recreation	2,558,743
Health and welfare	102,959
Wastewater	<u>889,715</u>
Total	\$ 7,909,017

Construction in progress in the Governmental Activities as of June 30, 2014, is composed of the following:

Primary Government	Project <u>Authorization</u>	Expended to June 30, 2014	Commitments Outstanding	Required Future Financing
Law Enforcement Center	12,500,000	5,928,379	1,445,455	None
Telecommunications System				
Upgrade	680,000	548,193	118,744	None
Total governmental activities	\$ 13,180,000	\$ 6,476,572	\$ 1,564,199	

Commitments outstanding represent signed contracts and outstanding encumbrances of the County. As of June 30, 2014, the County has assets under capital lease with a total cost of \$5,546,498 and a net book value of \$4,205,160. The assets are computer equipment depreciated over a three to five year period, copier equipment depreciated over a five year period and two firefighting vehicles depreciated over an eight year period included in the County's machinery and equipment capital asset category. Also included is a capital lease for the Lee Building which is being depreciated over a 45 year period. This asset is included in the buildings capital asset category.



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Component Unit	Project Authorization	Extended to June 30, 2014	Commitments Outstanding	Required Future Financing
CCPRC				
James Island County Park	\$ 542,038	\$ 397,700	\$ 135,074	None
McLeod Plantation Phase I	3,957,015	954,781	2,940,918	None
Old Towne Access	221,225	18,630	-	None
Old Towne Stabilization	156,543	24,600	82,600	None
West Ashley Phase I	223,268	117,575	24,000	None
Skate Park	174,088	31,575	138,435	None
Small Projects	51,717	31,254	19,392	None
Total CCPRC	5,325,894	1,576,115	3,340,419	
JIPSD				
Wastewater upgrades	4,227,015	415,224	3,811,791	Impact fees
Total JIPSD	4,227,015	415,224	3,811,791	& Revenue Bonds
SJFD Buildings	4,168,902	2,265,907	93,698	General Obligation
Total SJFD	4,168,902	2,265,907	93,698	Bonds
Total Component Units	\$ 13,721,811	\$ 4,257,246	\$ 7,245,908	

## D. Interfund Receivables and Payables

The composition of primary government interfund balances at June 30, 2014, is as follows:

	Receivable Fund	Payable Fund
Major governmental funds: General Fund Non-major governmental funds	\$ 39,333	\$ 844,464 39,333
Internal service funds	844,464	-
Total	\$ 883,797	\$883,797

Interfund activity relates to funding from the County's General Fund related to County policies for cash flow and operating cash levels of governmental funds, and are expected to be collected within one year.

#### E. Interfund Transfers

A summary of transfers is as follows:

	Transfer In		 Transfer out	
Major governmental funds:				
General Fund	\$	2,863,730	\$ (13,948,907)	
Debt Service Fund		16,418,951	(15,047,240)	
Transportation and Road Sales Tax		16,323,120	(19,323,120)	
Special Source Revenue Bonds		1,830,517	(4,634,514)	
Non-major governmental funds		16,636,406	(8,517,085)	
Major business-type activities:				
Parking Garage		-	(1,255,771)	
Non-major business-type activities		3,763,767	-	
Internal Service Funds		5,299,605	 (409,459)	
Total	\$	63,136,096	\$ (63,136,096)	

Transfers are used to move receipts restricted to debt service from the funds collecting the receipts to the debt service fund as debt service payments become due and to use unrestricted revenues collected in the general fund to finance various programs accounted for in other funds in accordance with budgetary authorizations.

#### F. Leases

#### **Operating Leases**

In December 2012 the Charleston County Library entered into a lease agreement for non-public use computers. The original lease agreement was for a thirty-six month period commencing January 2013, with a minimum monthly charge of \$8,468. In February 2014, this lease was extended another twelve months with a new monthly charge of \$6,866 for a total minimum commitment of \$358,862 over the lease term. In April 2014, the Library entered into an additional lease agreement for public computers. The lease agreement is for a forty-eight month period commencing May 2014 with a minimum monthly charge of \$7,142 for a total minimum commitment of \$342,794 over the lease term. In addition to this lease, the Library holds other verbal agreements with various parties for the rental of Library branches and equipment. These leases run on a month-to-month basis and are cancelable by either party. Rental expense associated with the copier and facilities leases for the year ended June 30, 2014, is \$174,079.

Future minimum lease payments under these non-cancelable operating leases are as follows:

Year Ending - June 30	CCL_
2015	\$168,091
2016	168,091
2017	133,761
2018	71,416
	<u>\$ 541,359</u>

St. Andrew's Parish Parks and Playground Commission currently leases certain equipment under non-cancelable operating leases. The future minimum lease payments due under this lease are:

Year Ending - June 30	<u>SAPPPC</u>
2015	\$ 8,964
2016	8,964
2017	8,964
2018	8,964
2019	1,494
	\$ 37.350

#### G. Landfill Closure and Post-Closure Cost

State and federal laws and regulations require the County to place a final cover on its Romney Street and Bees Ferry landfill sites when they stop accepting waste and to perform certain maintenance and monitoring functions at the sites for 30 years after closure. Although closure and post-closure care costs will be paid only near or after the date that the landfills stop accepting waste, the County reports a portion of these closure and post-closure care costs as an operating expense in each period based on landfill capacity used as of each balance sheet date. The \$6,856,000 reported as the accrual for landfill closure and post-closure at June 30, 2014, represents the estimated remaining cost reported of \$24,101,000 less \$17,245,000 deferred to date based on the following information:

		Es			
Landfill Site	Percentage of Capacity Used	Closure	Post-closure	Total	Balance To Be Recognized
Romney Street	100%	\$ 5,244,47	8 \$ 488,700	\$ 5,733,178	\$ -
Bees Ferry					
Ash storage facility	100%	929,01	305,500	1,234,518	-
68 acres	100%	6,038,80	9 -	6,038,809	-
54 acres	100%	6,190,00	3,537,000	9,727,000	-
Bees Ferry lined landfill	20%	3,308,40	1,000,600	4,309,000	17,235,000
Bees Ferry C&D landfill	99.5%	1,289,00	0 647,000	1,936,000	10,000
Totals		\$ 22,999,70	5 \$ 5,978,800	\$ 28,978,505	\$ 17,245,000

These amounts are based on what it would cost to perform all closure and post-closure care in fiscal year 2014. The County began to close the Landfills in 1994. Actual cost may be higher due to inflation, changes in technology or changes in regulations. The County anticipates that available resources will be the primary source of funds to pay the cost of closure.

The County has issued under separate cover, a certification signed by its Deputy Administrator for Finance stating compliance with final Environmental Protection Agency regulations regarding financial assurance for operators of Municipal Solid Waste Landfill Facilities, including a required statement from our independent auditors. The computations required under these regulations are included in page 206 in the statistical section of this report.

#### H. Short-term Debt

The County had no short-term borrowings during the fiscal year. Some of the County's component units use short-term tax anticipation notes or lines of credit to finance general operating expenditures during the fiscal year ended June 30, 2014. The activity in short-term debt for the fiscal year is as follows:

	eginning Balance	Additions	R	Reductions	nding alance
SAPPPC	\$ 300,000	\$ 500,000	\$	(800,000)	\$ -
SPFD	-	300,000		(283,421)	16,579
SJFD	 	 1,000,000		(1,000,000)	 -
	\$ 300,000	\$ 1,800,000	\$	(2,083,421)	\$ 16,579

#### I. Long-term Debt

The following is a summary of debt transactions for the County for the year ended June 30, 2014.

Primary Government:	Balance			Balance	Amounts Due
	July 1, 2013	Increase	Decrease	June 30, 2014	In One Year
Governmental activities					
General obligation bonds	\$ 595,381,394	\$ 31,529,165	\$ (27,544,847)	\$ 599,365,712	\$ 35,376,249
Certificates of participation Special source revenue	27,990,569	-	(27,990,569)	-	-
bond Intergovernmental note	-	93,422,276	(69,797)	93,352,479	329,086
payable	29,657,730	-	(1,300,612)	28,357,118	1,375,137
Capital lease payable	1,577,179	2,081,046	(1,177,660)	2,480,565	830,558
Compensated absences	10,493,660	734,797	(356,270)	10,872,187	356,270
OPEB	21,780,235	3,423,624	<u> </u>	25,203,859	
Total	\$ 686,880,767	\$ 131,190,908	\$ (58,439,755)	\$ 759,631,920	\$ 38,267,300
Business-type activities					
Certificates of participation	\$ 4,967,151	\$ -	\$ (4,967,151)	\$ -	\$ -
Revenue bonds	1,534,306	-	(1,534,306)	-	-
Accrual for landfill closure	5,917,000	939,000	-	6,856,000	939,000
Compensated absences	1,142,253	95,017	(24,595)	1,212,675	32,639
Total	\$ 13,560,710	\$ 1,034,017	\$ (6,526,052)	\$ 8,068,675	\$ 971,639

Internal Service Funds predominantly serve the Governmental Funds. Accordingly, long-term liabilities for them are included as part of the above totals for governmental activities. Also, for the governmental activities, compensated absences, net pension obligations and net other post-employment benefit obligations are generally liquidated from the applicable governmental fund's budgeted operations monies.

**General Obligation Bonds**. The County and its component units issue General Obligation Bonds to provide funds for the acquisition and construction of major capital facilities. General Obligation Bonds have been issued for both general government and proprietary activities. These bonds are reported in the proprietary funds if they are expected to be repaid from proprietary fund revenues. All other obligations are reported in the Governmental activities. General Obligation Bonds are direct obligations and pledge the full faith and credit of the County.

Primary government General Obligation Bond's payable at June 30, 2014, is comprised of the following:

		Principal Amount			
Issue Date	Title of Issues	Original	Outstanding		
April 2, 2004	General Obligation Refunding Bonds, Series 2004, 2.00 percent to 4.00 percent interest, semi-annual principal and interest payments beginning in 2004, matures 2021, the first principal payment was due in fiscal year 2005.	\$ 63,740,000	\$ 4,830,000		
May 2, 2006	General Obligation Transportation Sales Tax Bonds, Series 2006 (referendum) 4.00 percent to 5.00 percent interest, semi-annual interest payments beginning in November 2006, matures 2027; the first annual principal payment was due in fiscal year 2008.	65,000,000	5,285,000		
December 5, 2007	General Obligation Bonds, Series 2007, 4.30 percent to 5.0 percent interest, semi-annual interest payments beginning in May 2008, matures 2028; the first annual principal payment is due in fiscal year 2010.	75,000,000	36,785,000		
December 5, 2007	General Obligation Transportation Sales Tax Bonds, Series 2007 (referendum), 4.00 percent to 5.25 percent interest, semi-annual interest payments beginning in May 2008, matures 2027; the first annual principal payment is due in fiscal year 2010.	150,000,000	73,690,000		
August 1, 2009	General Obligation Capital Improvement Bonds of 2009, Series A, 3.00 percent to 5.50 percent interest, annual principal payment beginning in fiscal year 2012, semi-annual interest payments beginning in fiscal year 2010, matures in fiscal year 2029.	50,000,000	46,275,000		
August 1, 2009	General Obligation Refunding Bonds of 2009, Series B, 1.25 percent to 3.25 percent interest, annual principal payments beginning in fiscal year 2011, semi-annual interest payments beginning in fiscal year 2010, matures in fiscal year 2021.	20,775,000	8,040,000		
July 27, 2011	General Obligation Capital Improvement Transportation Sales Tax Bonds of 2011, 3.00 percent to 5.00 percent interest, semi-annual interest payments beginning in November 2011, first annual principal payment due in fiscal year 2013, matures in fiscal year 2030.	167,000,000	157,455,000		

July 27, 2011	General Obligation Capital Improvement Bonds of 2011, 2.00 percent to 5.00 percent interest, semi-annual interest payments beginning in November 2011, first annual principal payment due in fiscal year 2013, matures in fiscal year 2032.	27,100,000	25,395,000
March 22, 2012	General Obligation Transportation Sales Tax Refunding Bonds of 2012, 2.00 percent to 5.00 percent interest, semi-annual interest payments beginning in May 2012, first annual principal payment due in fiscal year 2013, matures in fiscal year 2025.	32,095,000	31,715,000
May 21, 2013	General Obligation Transportation Sales Tax Refunding Bond of 2013, 3.25 percent to 5.00 percent semi-annual interest payments beginning in November 2013, first annual principal payment due in fiscal year 2018, matures in fiscal year 2028.	70,135,000	70,135,000
May 21, 2013	General Obligation Refunding Bond Series A of 2013, 3.00 percent to 5.00 percent semi-annual interest payments beginning in November 2013, first annual principal payment due in fiscal year 2020, matures in fiscal year 2025.	28,940,000	28,940,000
May 21, 2013	General Obligation Refunding Bond Taxable Series B of 2013, 2.00 percent to 2.50 percent semi-annual interest payments beginning in November 2013, first annual principal payment due in fiscal year 2014, matures in fiscal year 2022.	30,695,000	30,170,000
May 15, 2014	General Obligation Refunding Bonds Series A of 2014, 2.00 percent to 5.00 percent semi-annual interest payments beginning in December 2014, first annual principal payment due in fiscal year 2015, matures in fiscal year 2022.	14,955,000	14,955,000
May 15, 2014	General Obligation Refunding Bonds Taxable Series B of 2014, 1.35 percent to 5.00 percent semi-annual interest payments beginning in December 2014, first annual principal payment due	14 225 000	14 225 000
Subtotal	in fiscal year 2015, matures in fiscal year 2019.	14,235,000	14,235,000
Add: Premium		\$809,670,000	547,905,000 51,460,712
	ot per statement of net position		51,460,712 599,365,712
Less current portion, in	·		(35,376,249)
Long-term portion outs	• .		\$ 563,989,463
- ·			, , , . 30

**Special Source Revenue Bonds.** The County issued \$86,405,000 Special Source Revenue Bonds on December 11, 2013. The proceeds of this issue are to be used for the costs of designing and constructing an extension of South Aviation Avenue Project as part of the Charleston Airport Area Improvement Project. These bonds are expected to be repaid from a portion of the FILOT payments.

Primary government Special Source Revenue Bonds payable at June 30, 2014, is comprised of the following:

		Principa	I Amount
Issue Date	Title of Issues	Original	Outstanding
December 11, 2013	Charleston County Special Source Revenue Bonds, Series 2013, 4.00 percent to 5.00 percent semi-annual interest payments beginning in June 2014, first annual principal payment due in fiscal year 2019, matures in fiscal year 2039.	\$ 86,405,000	\$ 86,405,000
Subtotal		\$ 86,405,000	86,405,000
Add: Premium			6,947,479
Special source revenue	debt per statement of net position		93,352,479
Less current portion, inc	• •		(329,086)
Long-term portion outsta	anding		\$ 93,023,393

**Intergovernmental Note Payable -** In July 2001 the County entered into an intergovernmental loan agreement with the South Carolina Transportation Infrastructure Bank to fund a portion of the cost of the new Arthur Ravenel, Jr. Bridge over the Cooper River. The County has agreed to pay \$3,000,000 per year for the next twenty-five years beginning January 2004. The County has recorded the obligation on its records at a net present value using the discount rate of 5.73 percent.

Annual requirements to amortize the intergovernmental note payable outstanding at June 30, 2014, are as follows:

Year Ending June 30	ergovernmental Note Payable	Principal			Interest	
	 vote i ayabic	 TillCipai		microsi		
2015	\$ 3,000,000	\$ 1,375,137		\$	1,624,863	
2016	3,000,000	1,453,933			1,546,067	
2017	3,000,000	1,537,243			1,462,757	
2018	3,000,000	1,625,327			1,374,673	
2019	3,000,000	1,718,458			1,281,542	
2020-2024	15,000,000	10,187,110			4,812,890	
2025-2028	 12,000,000	 10,459,910			1,540,090	
Total	\$ 42,000,000	\$ 28,357,118	_	\$	13,642,882	

**Capital Lease Obligations -** Several component units have utilized capital leases to finance the acquisition of various types of equipment. The details of each entity's capital leasing activities are summarized later in this note. The County uses capital lease funding to finance the purchase of various equipment and a building. Capital leases outstanding at June 30, 2014, include the following:

Governmental Activities		Original	Outstanding	
Lease dated November 2004 payable to Chicora Center Inc. for the purchase of the building at 3366 Rivers Ave. Payable in 120 monthly payments of \$25,725 through October 2014, and includes principal and interest at 5.0 percent per annum.	\$	2,425,425	\$	101,839
Leases dated July 2013 to March 2014 payable to Ontario Investments, Inc. for the purchase of new computer equipment. Payable in eight equal installments of \$110,733 through December 2017, includes principal and interest at 5.485 percent to 5.993 percent per annum.		794,923		685,200
Leases dated December 2010 to May 2011 payable to MB Financial Bank for the purchase of new computer equipment. Payable in eight equal semi-annual installments of \$74,383 through January 2015, includes principal and interest at 1.220 percent to 1.598 percent per annum.		575,857		73,817
Leases dated June 2012, payable to Ontario Investments, Inc. for the purchase of new computer equipment. Payable in eight semi-annual installments of \$4,649 through April 2016 includes principal and interest at 7.181 percent per annum.		32,575		17,328
Leases dated June 2012 payable to Ontario Investments, Inc. for the purchase of new computer equipment. Payable in ten semi-annual installments of \$31,338 through April 2017, includes principal and interest at 6.572 to 6.587 percent per annum.		267,075		142,343
Leases dated January 2013, payable to Ontario Investments, Inc. for the purchase of new computer equipment. Payable in eight semi-annual installments of \$90,328 through December 2016 includes principal and interest at 5.30 to 5.52 percent per annum.		712,055		437,448
Internal Service Fund Lease dated July 2013 payable to Ontario Investments, Inc. for the purchase of new copier equipment. Payable in five annual installments of \$298,832 through October 2017, and includes principal and interest of 7.085 percent per annum.		1,286,123		1,010,259
Lease dated July 2010 payable to Ontario Investments, Inc. or the purchase of a new copier. Payable in five equal installments of \$13,116 through July 2014 includes principal and interest at 6.366 percent per annum.	-\$	56,974 6,151,007		12,331 2,480,565
Less current portion Long-term portion outstanding		5,151,561	\$	(830,558) 1,650,007

A summary of the annual requirements are as follows:

Year Ending June 30	Principal	Interest	Totals		
2015	\$ 830,558	\$ 142,095	\$ 972,653		
2016	682,718	99,219	781,937		
2017	590,121	56,356	646,477		
2018	377,168	22,588	399,756		
Total	\$ 2,480,565	\$ 320,258	\$ 2,800,823		



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**Amortization of Long-term Debt.** Annual requirements to amortize primary government general long-term debt outstanding at June 30, 2014.

Year Ending June 30, 2014		neral on Bonds	•	Source e Bonds	
	Principal	Interest	Principal	Interest	Totals
2015	\$ 30,070,000	\$ 23,533,632	\$ -	\$ 4,269,369	\$ 57,873,001
2016	30,005,000	22,206,318	-	4,269,369	56,480,687
2017	32,470,000	20,887,766	-	4,269,369	57,627,135
2018	34,915,000	19,522,148	-	4,269,369	58,706,517
2019	35,905,000	18,094,490	3,380,000	4,184,869	61,564,359
2020	36,995,000	16,632,999	3,570,000	4,011,119	61,209,118
2021	31,775,000	15,215,532	3,330,000	3,838,619	54,159,151
2022	33,035,000	13,672,131	3,080,000	3,678,368	53,465,499
2023	34,340,000	12,029,830	2,930,000	3,528,118	52,827,948
2024	37,380,000	10,311,940	3,030,000	3,379,118	54,101,058
2025	63,485,000	8,473,175	3,155,000	3,224,494	78,337,669
2026	47,470,000	6,475,362	3,315,000	3,062,744	60,323,106
2027	32,050,000	4,316,393	3,480,000	2,892,869	42,739,262
2028	25,450,000	2,478,065	3,655,000	2,714,494	34,297,559
2029	22,055,000	1,290,750	3,835,000	2,527,244	29,707,994
2030	16,535,000	489,500	4,030,000	2,350,769	23,405,269
2031	1,945,000	119,900	4,190,000	2,186,368	8,441,268
2032	2,025,000	40,500	4,355,000	2,012,747	8,433,247
2033	-	-	4,535,000	1,809,550	6,344,550
2034	-	-	4,765,000	1,577,050	6,342,050
2035	-	-	5,000,000	1,326,675	6,326,675
2036	-	-	5,265,000	1,057,219	6,322,219
2037	-	-	5,540,000	773,587	6,313,587
2038	-	-	5,830,000	475,125	6,305,125
2039	-	-	6,135,000	161,044	6,296,044
Totals	547,905,000	195,790,431	86,405,000	67,849,666	897,950,097
Add Premium	51,460,712		6,947,479		58,408,191
Total debt- governmental activity	\$599,365,712	\$ 195,790,431	\$ 93,352,479	\$ 67,849,666	\$ 956,358,288

There are a number of limitations and restrictions contained in the various bond and certificate indentures, such as types of investments, promise to levy tax sufficient to cover debt service and establishment of a sinking fund. The County is in compliance with all significant limitations and restrictions as of June 30, 2014.

Advance Refundings – The County issued \$29,190,000 General Obligation Refunding Bonds in May 2014 to provide resources to purchase US Government Treasury Notes that were placed in an irrevocable trust for the purpose of generating resources for all future debt service payments on \$18,180,000 of Series 2004 Certificates of Participation and \$13,840,000 of Series 2005 Certificates of Participation. As a result, the refunded Certificates of Participation are considered defeased and the liability has been removed from the Statement of Net Position - Governmental Activities and the Statement of Net Position – Proprietary Funds. This refunding was undertaken to substantially reduce interest cost to the County and to level future debt service requirements to minimize the impact on property tax millage. The revised debt service was decreased by \$4,973,200 over the next seven years and resulted in an economic gain of \$4,778,700. At June 30, 2014, \$18,180,000 of the 2004 and \$13,840,000 of the 2005 COPS are considered defeased.

**Restructuring of Debt** – As stated above, the County issued General Obligation Refunding Bonds to completely refund the Series 2004 and Series 2005 Certificates of Participation. A portion of these COPS were recorded in the Proprietary funds. The General Obligation Refunding Bonds are recorded in total on the Statement of Net Position – Governmental Activities. This debt restructuring resulted in a gain of \$4,827,608 on the Statement of Revenues, Expenses and Changes in Fund Net Position – Proprietary Funds.

Conduit (No Commitment) Debt. The County is authorized and empowered under and pursuant to the Code of Laws of South Carolina to acquire or cause to be acquired and in connection therewith to enlarge, improve, expand, equip, furnish, own, lease and dispose of properties to promote the public health and welfare of the people of the State of South Carolina and/or to promote the commercial development of the State. To accomplish these objectives the County has issued Revenue Bonds to provide financial assistance to private sector entities. These bonds are secured by the property financed and are payable solely from payments received on the underlying mortgage loans. Neither the County nor the State is obligated in any manner for repayment of the bonds. Accordingly, the bonds are not reported as liabilities in the accompanying financial statements. The County has issued these conduit debt obligations for Hospital and Health Care, Industrial, Solid Waste, and Pollution Control facilities.

The following is a summary of the County's conduit debt at June 30, 2014:

	Current Amount	
	Outstanding	Original Issue Amount
Number of Issues	(in millions)	(in millions)
3	\$39	\$245

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The following is a summary of the changes in long-term obligations of the component units for the year-ended June 30, 2014:

Component Units         July 1, 2013         Increases         Decreases         June 30, 2014         in One Year           Accrued compensated absences         \$ 3,837,224         \$ 2,014,462         \$ (1,931,810)         \$ 3,919,876         \$ 1,010,834           Net other post-employment benefits         4,943,834         865,491         (2,639,873)         3,169,452         14,441		Balance			Balance	Amount Due
absences \$ 3,837,224 \$ 2,014,462 \$ (1,931,810) \$ 3,919,876 \$ 1,010,834  Net other post-employment benefits 4,943,834 865,491 (2,639,873) 3,169,452 14,441	Component Units	July 1, 2013	Increases	Decreases	June 30, 2014	in One Year
benefits 4,943,834 865,491 (2,639,873) 3,169,452 14,441	•	\$ 3,837,224	\$ 2,014,462	\$ (1,931,810)	\$ 3,919,876	\$1,010,834
Canada abligation hands 54,000,470 (0.004,450) 47,070,004 4,040,740		4,943,834	865,491	(2,639,873)	3,169,452	14,441
General obligation bonds 51,366,479 - (3,994,158) 47,372,321 4,642,748	General obligation bonds	51,366,479	-	(3,994,158)	47,372,321	4,642,748
Capital lease obligations 5,812,559 1,756,622 (1,507,145) 6,062,036 1,517,163	Capital lease obligations	5,812,559	1,756,622	(1,507,145)	6,062,036	1,517,163
Revenue bonds 6,866,175 1,870,339 (947,461) 7,789,053 1,002,895	Revenue bonds	6,866,175	1,870,339	(947,461)	7,789,053	1,002,895
Notes payable 34,912 - (6,001) 28,911 6,243	Notes payable	34,912		(6,001)	28,911	6,243
Total \$ 72,861,183 \$ 6,506,914 \$ (11,026,448) \$ 68,341,649 \$ 8,194,324	Total	\$ 72,861,183	\$ 6,506,914	\$ (11,026,448)	\$ 68,341,649	\$8,194,324



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	Range of					
	Maturity	Range of	Balance			Balance
	Dates	Interest Rates	July 1, 2013	Additions	Reductions	June 30, 2014
Accrued compensated abs	ences.					
CCL	c		\$ 1,153,629	\$ 579,376	\$ (581,315)	\$ 1,151,690
CCPRC			1,093,327	582,789	(511,049)	1,165,067
JIPSD			435,302	6,192	(5,613)	435,881
SAPPC			27,872	6,418	· · · · · ·	34,290
SJFD			842,608	648,000	(648,315)	842,293
SPFD			284,486	191,687	(185,518)	290,655
Total accrued compensat	ted absences		3,837,224	2,014,462	(1,931,810)	3,919,876
Net other post-employmen	t benefits:					
CCPRC			2,625,699	493,875	(2,625,698)	493,876
JIPSD			2,238,878	371,616	-	2,610,494
SPFD			79,257	-	(14,175)	65,082
Total net other post-employ	yment benefits		4,943,834	865,491	(2,639,873)	3,169,452
General obligation bonds:						
CCPRC	2015 - 2028	2.00% - 4.00%	39,632,756	-	(3,271,633)	36,361,123
JIPSD	2015 - 2034	5.00% - 5.50%	323,024	-	(12,785)	310,239
SPFD	2015 - 2025	2.315% - 3.45%	4,310,031	-	(315,134)	3,994,897
SJFD	2015 - 2024	2.00% - 2.125%	7,100,668	-	(394,606)	6,706,062
Total general obligation bond	ds		51,366,479		(3,994,158)	47,372,321
Capital lease obligations:						
CCPRC	2015 - 2017	1.28% - 1.42%	465,952	1,116,622	(341,332)	1,241,242
JIPSD	2015 - 2024	4.07% - 6.88%	921,690	640,000	(376,707)	1,184,983
SAPPPC	2015	2.36% - 3.05%	89,743	-	(60,282)	29,461
SPFD	2014		76,880	-	(76,880)	-
SJFD	2015 - 2021	3.076% - 5.593%	4,258,294	-	(651,944)	3,606,350
Total capital lease obligation	ns		5,812,559	1,756,622	(1,507,145)	6,062,036
Revenue Bonds:						
SAPPPC	2015 - 2019	2.58% - 3.95%	390,996	-	(96,909)	294,087
JIPSD	2015 - 2037	2.00% - 5.75%	6,475,179	1,870,339	(850,552)	7,494,966
Total revenue bonds			6,866,175	1,870,339	(947,461)	7,789,053
Notes payable:						
SAPPPC	2015 - 2019	3.89% - 3.99%	34,912		(6,001)	28,911
Total component units long-	term obligations		\$72,861,183	\$ 6,506,914	\$ (11,026,448)	\$68,341,649

The annual debt service requirements to maturity for component unit long-term obligations, excluding compensated absences, are as follows:

General Obligation Bonds					Total
					Component
Year Ending June 30	SJFD	SPFD	CCPRC	JIPSD	Units
2015	\$ 535,712	\$ 442,344	\$ 4,957,928	\$ 30,902	\$ 5,966,886
2016	652,713	442,613	3,987,198	30,902	5,113,426
2017	537,212	442,811	3,982,748	30,902	4,993,673
2018	703,813	442,941	3,989,448	30,902	5,167,104
2019	701,912	443,001	3,974,148	30,902	5,149,963
2020 - 2024	4,403,419	2,010,506	13,894,825	127,780	20,436,530
2025 - 2029	-	515,579	7,152,375	113,130	7,781,084
2030 - 2034				93,620	93,620
Total	7,534,781	4,739,795	41,938,670	489,040	54,702,286
Less interest and plus amortized premium					
included above	(828,719)	(744,898)	(5,577,547)	(178,801)	(7,329,965)
Debt per statement of net position	\$6,706,062	\$3,994,897	\$36,361,123	\$ 310,239	\$47,372,321
Future minimum capital lease payments					Total
					Component
Year Ending June 30	CCPRC	JIPSD	SAPPPC	SJFD	Units
2015	\$ 585,287	\$ 264,604	\$ 29,845	\$ 850,764	\$ 1,730,500
2016	518,737	264,604	-	734,198	1,517,539
2017	158,418	243,791	-	734,198	1,136,407
2018	-	199,673	-	565,937	765,610
2019	-	199,673	-	565,938	765,611
2020 - 2021	-	95,397	-	780,340	875,737
Future minimum capital					
lease payments	1,262,442	1,267,742	29,845	4,231,375	6,791,404
Less amount representing interest	(21,200)	(82,759)	(384)	(625,025)	(729,368)
Debt per statement of net position	\$1,241,242	\$1,184,983	\$ 29,461	\$ 3,606,350	\$ 6,062,036

Revenue Bonds					Total
				С	omponent
Year Ending June 30	 JIPSD	S	APPPC		Units
2015	\$ 1,141,406	\$	107,494	\$	1,248,900
2016	1,132,578		77,192		1,209,770
2017	1,098,704		46,890		1,145,594
2018	978,998		46,890		1,025,888
2019	336,647		31,258		367,905
2020 - 2024	1,683,505		-		1,683,505
2025 - 2029	1,683,993		-		1,683,993
2030 - 2034	996,499		-		996,499
2035 - 2037	 61,140		-		61,140
Total	 9,113,470		309,724		9,423,194
Less interest included above	(1,618,504)		(15,637)		(1,634,141)
Debt per statement of net position	\$ 7,494,966	\$	294,087	\$	7,789,053

# **Notes Payable**

Year Ending June 30		SAPPPC
2015	\$	7,302
2016		7,293
2017		7,293
2018		7,763
2019		2,447
Total		32,098
Less interest included above		(3,187)
Debt per statement of net position	\$	28,911

**Prior Year Defeasance of Debt -** In prior years, the primary government defeased various outstanding debt issues by placing proceeds of new debt or other funds in an irrevocable trust to provide for all future debt service payments on the old debt. Accordingly, the trust accounts and the defeased debt are not included in these financial statements. At June 30, 2014, the following debt issues outstanding are considered defeased:

	Governmental Activities		
Primary Government:			
General Obligation Bonds:			
Series 1999 - CIP	\$	5,705,000	
Series 2001 - CIP		2,765,000	
Series 2004 - CIP		28,945,000	
Series 2006 - TST		30,910,000	
Series 2006 - CIP		30,265,000	
Series 2007 - TST		60,635,000	
Total General Obligation Bonds		159,225,000	
Certificates of Participation: Series 2005		9,215,000	
		9,215,000	
Total Certificates of Participation		3,213,000	
Total Primary Government	\$	168,440,000	

**Legal Debt Limit** - The County's borrowing power is restricted by amended Article X, Section 14, of the State Constitution effective December 1, 1977. This section provides that a local unit cannot at any time have total general obligation debt outstanding in an amount that exceeds eight percent of its assessed property value. Excluded from the limitation are: bonded indebtedness approved by the voters and issued within five years of the date of such referendum; special bonded indebtedness; levies assessed on properties located in an area receiving special benefits from the taxes collected; and bonded indebtedness existing on December 1, 1977, the effective date of the constitutional amendment.

Beginning January 1, 1996, the South Carolina Legislature changed the definition of debt subject to the 8 percent limit to include all Certificates of Participation at the time of issue subsequent to December 31, 1995. The following computation reflects the County's compliance with this limitation:

Assessed value of real and personal property			\$ 3,312,065,417
Value of merchants inventory and manufacturers depreciation			26,943,597
Total assessed value			\$ 3,339,009,014
Debt limitation-8 percent of total assessed value			\$ 267,120,722
Total bonded debt:			
General Obligation Bonds		\$ 547,905,000	
Less:			
Series 2006 G.O. Bond Transportation Sales Tax	\$ (5,285,000)		
Series 2007 G.O. Bond Transportation Sales Tax	(73,690,000)		
Series 2011 G.O. Bond Transportation Sales Tax	(157,455,000)		
Series 2012 G.O. Bond Transportation Sales Tax	(31,715,000)		
Series 2013 G.O. Bond Transportation Sales Tax	(70,135,000)	(338,280,000)	
Total debt subject to debt limit			209,625,000
Legal debt margin			\$ 57,495,722

### J. Fund Equity

Nonspendable for inventories and prepaid items. These amounts do not represent available spendable resources even though they are components of net current assets.

Restricted for debt service. Fund balance subject to the provision of various bond indenture and Certificate of Participation lease agreements as to restrictions on expenditures.

Committed for capital projects. All capital project fund balances, are committed for the acquisition of capital assets, for the completion of existing projects and for future projects.

Restricted for special revenue funds. Amounts restricted in accordance with the various use restrictions placed on their assets under applicable grant agreements and legislation.

#### I.V. OTHER INFORMATION

# A. Risk Management

The County and its component units are exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; and natural disasters. For all of these risks, the County and its component units are members of the State of South Carolina Insurance Reserve Fund, a public entity risk pool currently operating as a common risk management and insurance program for local governments. The County and its component units pay an annual premium to the State Insurance Reserve Fund for its general insurance coverage. The State Insurance Reserve Fund is self-sustaining through member premiums and reinsures through commercial companies for certain claims.

The County and its component units are also subject to risks of loss from providing health, life, accident, dental, and other medical benefits to employees, retirees, and their dependents. The County has enrolled substantially all of its employees in the State's health insurance plans administered by the South Carolina Budget and Control Board. The County records contributions from employer funds, employees, and retirees in the Employee Benefits Trust Internal Service Fund which remits the premiums to the State. The State reinsures through commercial companies for these risks. The various component units of the County insure the health, life, accident, dental and other medical benefits to their employees and their dependents through commercial insurance companies.

Effective July 1, 1995, the County established a self-insured plan to fund risks associated with workers' compensation claims. Claims administration is handled by a third party with reinsurance through commercial insurance companies for all individual claims in excess of \$100,000. All funds of the County participate in the program and make payments to the Workers' Compensation Internal Service Fund based on actuarial estimates of the amounts needed to pay prior and current year claims. The claims liability of \$3,370,000 reported in the Fund at June 30, 2014, is based on the requirements of the Governmental Accounting Standards Board Statement No. 10, which requires that a liability for claims be reported if information prior to the issuance of the financial statements indicates that it is probable that a liability has been incurred at the date of the financial statements and the amount of the loss can be reasonably estimated. The County purchases insurance contracts from commercial insurers to satisfy certain liabilities under workers' compensation claims; accordingly, no liability is reported for those claims. The liability is included in the County's accounts payable as reported in the fund statement and statement of net position.

Changes in the Fund's estimated claims liability amount in fiscal year 2014 and 2013 were:

Year Ended June 30	Beginning of Fiscal Year Liability	Current Year Claims and Changes in Estimates	Claim Payments	Balance at Fiscal Year End
2013	\$ 4,065,000	\$ 3,004,403	\$ (3,699,403)	\$ 3,370,000
2014	\$ 3,370,000	\$ 4,603,148	\$ (4,433,148)	\$ 3,540,000

For all of the above risk management programs, except workers' compensation, the County and its component units have not significantly reduced insurance coverage from the previous year; settled claims in excess of insurance coverage for the last three years were immaterial. For each of the insurance programs and public entity risk pools in which they participate, the County and its Component units have effectively transferred all risk with no liability for unfunded claims.



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#### **B.** Subsequent Events

In October 2014, Charleston County purchased 21 acres of land off Palmetto Commerce Parkway for \$2.9 million. The new recycling center is to be built on this land.

Effective July 1, 2014, the South Carolina Retirement System increased the member contribution rate from 7.5% to 8.0%. The combined employer rate was increased from 15.52% to 15.90%. The South Carolina Police Officers Retirement System increased the member rate from 7.84% to 8.41%. The combined employer rate was increased from 17.76% to 18.41%.

During the year ending June 30, 2014 Charleston County Council approved the future issuance of a Tax Anticipation Note (TAN) in the amount of \$2,000,000 for the St. John's Fire District. Subsequent to June 30, 2014, the District has borrowed \$1,500,000 from this TAN as of the audit report date. As a result, \$500,000 of the \$2,000,000 TAN is available to the District. Any advances received by the District against the TAN will bear interest at a rate equal to the interest rate paid by the South Carolina Investment Pool during the period the note is outstanding, and the principal and accrued interest, if any, is due and payable in March 2015.

In July 2014, Charleston County appointed two new Board of Trustee members to replace the two who resigned in June 2014 from the Board of Trustees of the Charleston County Library.

In August 2014, the North Charleston District donated its Meeting Street fire station land, building and contents to the City of North Charleston. The book value of the assets transferred totaled approximately \$69,000.

On July 31, 2014, the St. Paul's Fire District signed two contracts to construct Station 8 at Old Jacksonboro Road and Station 9 at Ethel Post Office Road. Each contract is for \$610,630. Construction is estimated to be completed on both stations by January 31, 2015.

On September 24, 2014, the Charleston County Park and Recreation Commission purchased a 25 acre tract of land on the Charleston peninsula at a cost of approximately \$806,000. Initial plans are for the Commission to construct a skate park on the land.

On September 25, 2014, the James Island Public Service District received the proceeds of a refinancing revenue bond in the amount of \$2,130,000 which was used to refinance the Sewer System Series 2004 Revenue Bonds at a lower rate. The new bonds will be repaid over four years.

#### C. Contingent Liabilities

**Federal Grants -** Amounts received or receivable from grants are subject to audit and adjustment by grantor agencies, principally the federal government. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. Management has not been informed of any significant matters of non-compliance with grant provisions or planned grantor audits. The amount of grant expenditures which may be disallowed cannot be determined at this time, but the County believes that any amount will be immaterial.

**Litigation** - The County and its component units are party to various lawsuits that are normal in the operations of a county government. These lawsuits involve disputes arising from various matters, including the termination of employment, wrongful death and survival, personal injury and other tort actions, delinquent tax sales, contractual agreements, and civil rights violations. It is the opinion of legal counsel that it cannot be determined whether resolution of these matters, individually or in the aggregate in excess of insurance coverage, will have a material adverse effect on the financial condition of the County and its component units.

**Annexation** - Several of the component units serve geographic regions which are subject to annexation by the surrounding municipalities. Should these annexations continue, there could be a significant impact on the operations of the various component units. The South Carolina General Assembly is currently considering legislation which would require the municipality which annexes properties of another political subdivision to assume responsibility for payment of the pro-rata bonded debt outstanding on the date of annexation.

In May 2000, the South Carolina General Assembly passed legislation to address the loss of revenues by public service districts due to annexations by municipalities. The legislation calls for an agreed-upon plan between the annexing municipality and the public service district. This plan would protect the remaining unannexed area in the public service district from economic loss of revenue brought about by annexation.

This new legislation should lessen but not eliminate the impact on the operations of various component units due to annexations.

#### D. Commitments

The County and its various component units have various commitments to provide facilities or services under numerous agreements signed with third parties in addition to its construction commitments and recorded encumbrances.

In July 2001, the County entered into an intergovernmental agreement with the South Carolina Infrastructure Bank to make twenty-five annual payments of \$3,000,000 beginning in January 2004 as a local match to help defray the cost of the Arthur Ravenel Jr. Bridge over the Cooper River built by the State to replace the existing bridges connecting the City of Charleston and the Town of Mt. Pleasant. This debt is shown as an inter-government note payable in Note I of these financial statements.

The County entered into an agreement with the South Carolina Transportation Infrastructure Bank (SCTIB) for the completion of the Mark Clark Expressway. This agreement was executed on June 8, 2007, between the County, the SCTIB, and The South Carolina Department of Transportation. The total project funding requested was \$556 million. Preliminary design is underway on the project.

On September 15, 1997, the County entered into an intergovernmental agreement with the City of North Charleston to help fund the construction of a convention center adjacent to the North Charleston Coliseum. The agreement requires the County to be responsible for the pro-rata debt service on \$18,095,000 of a total \$48,045,000 in Certificates of Participation issued by the City on September 15, 1997. The debt service is to be paid monthly to a trustee from the revenues of the County Accommodations Special Revenue Fund. The agreement allows for non-payment in the event of non-appropriation by the City of North Charleston and for reduced payments if accommodation fee revenues fall below the payment amount. Annual debt service on the County's \$18,095,000 obligation, maturing in 2020, under the agreement is approximately \$1.4 million.

The County partnered with the City of Charleston and Berkeley County in May 2000 to construct the Daniel Island Tennis Center. County Council committed to fund \$750,000 of the project with 15 annual payments of \$50,000 from Accommodations Fee revenues. This agreement contains the same allowances for reduced or non-payment as the City of North Charleston agreement. The final payment is due in fiscal year 2015.

Both of these agreements are funded from a specific source of funds, the Accommodations Fee. The agreements also contain provisions for the non-payment of these obligations by the County if the revenues from the Accommodations Fee are not sufficient to make the payment or if the parties that issued the debt (the City of North Charleston and City of Charleston, respectively) do not make their prorata debt service. Therefore, the determination has been made that these commitments do not represent debt to the County and are not reflected in the entity-wide financial statements.

In July 2005, the County entered into an agreement with the LPA Group Incorporated for program management services of the County's \$150,000,000 roads portion of the half-cent sales tax monies (Roadwise Program). The original contract amount was \$18,329,782 over a five year period beginning July 2005. The services are to include: design work, right of way easements, consulting on feasibility, land acquisitions, engineering work, developing bid specifications, and construction services. Amendment 1 of the contract was approved August 23, 2007, changing the contract amount to \$17,973,126 and leaving the contract length unchanged. Amendment 2 of the contract was approved October 20, 2008, changing the contract amount to \$17,882,899 and leaving the contract length the same. Starting November 2008, the contract contains for a monthly base fee of \$316,824, plus 10 percent of work completed. An amendment dated January 27, 2010, extends the term of the contract until June 30, 2014, an additional amendment extends the term of the contract until June 30, 2015. This extension is subject to annual approval for continuation by the County.

The following is a schedule by fiscal year of the minimum future payments under this contract:

Year ending June 30	
2015	\$ 500,000
Total	\$ 500,000

The amount paid for these services for the year-ended June 30, 2014, was \$2,499,195.

On April 7, 2008, the County entered into a ten-year agreement with the Charleston Animal Society formerly the John Ancrum Society for the Prevention of Cruelty to Animals for the care and impoundment of animals delivered to the shelter by the County. The original agreement with the Society was dated January 23, 1979, and has been updated several times since then. The amended non-cancelable portion of the agreement calls for the County to pay a base monthly fee of \$34,539. Additionally, the County agrees to pay the Society \$5.77 for the receiving and immunization of each animal placed in custody and \$5.77 boarding fee per animal per day. The County will also pay a euthanasia fee of \$5.77 fee for each animal. The County also agrees to pay any reasonable out-of-pocket expenses associated with animal cruelty cases.

As part of the contract, the County provided \$4,500,000 in funds and property towards the construction of a new shelter. Upon early termination of the agreement by the Society, the Society shall repay the County a pro-rata portion of the \$4,500,000.

This contract was amended on July 1, 2009. The amended, non-cancellable portion of the agreement calls for the County to pay a base monthly fee of \$51,772, as well as \$7.48 for the receiving and immunization of each animal placed in the custody of the Society, and \$7.48 boarding fee per animal per day. The County will also pay a euthanasia fee of \$7.48 to the Society for each animal euthanized.

In addition, the County agrees to pay a cremation fee of \$7.48 for each dead animal brought to the shelter by a law enforcement officer, animal control officer of the County or municipality within the County. The Society will bill the County separately for stray animals that it receives from citizens of the County.

The non-cancelable portion of the agreement states the County shall continue to pay the Society the current monthly fee for a five-year period plus any annual increases in the CPI during such five-year period if the County terminates the contract. The agreement was amended February 1, 2011. The following language was added: The Society may contract for accounting services in order to maintain an accurate record of fees and costs associated with the intake of animals delivered to Society. The Society will submit monthly invoices to the County for reimbursement. These monthly invoices shall include an itemized bill for said accounting services.

The Society will be entirely responsible for any and all costs that exceed Fifteen Hundred (\$1,500.00) Dollars per month. The County may, at any time, request from Society a full audit of the accounting services and duties performed by accountant and Society will comply within a reasonable time with any and all such requests.

A new agreement with the Charleston Animal Society is effective July 1, 2014. The amount the County shall pay to the Society will be approved annually in the County budget and subject to modification at mid-year budget review. The Society will receive the amount approved in the County budget, set by County Council, in monthly installments.

The Charleston County Park and Recreation Commission has entered into an agreement with the City of Folly Beach to restrict \$77,850 each year to provide for the re-nourishment of the erosion that occurs along Folly Beach. During the year ended June 30, 2014, \$550,000 was transferred to the City of Folly Beach for re-nourishment. Capital Projects fund balance of \$82,757 has been reserved for beach re-nourishment as of June 30, 2014.

As of June 30, 1997, the Charleston County Park and Recreation Commission had provided approximately \$2,065,171 to the City of Charleston for the construction of the Charleston Maritime Center which was to be leased to and operated by the Commission. On August 4, 1997, the City of Charleston and Charleston County Park and Recreation Commission entered into an agreement that terminated the Master Lease of the Charleston Maritime Center dated August 1, 1995, between the two parties. This agreement grants the Commission the right of first refusal for the purchase of the Maritime Center for a period of 50 years from the date of execution of the agreement. In the event that the Commission does elect to purchase the Maritime Center, then the City of Charleston will credit \$1,500,000 toward the purchase price. If the Commission elects not to purchase the Maritime Center, then the City of Charleston will pay the Commission \$1,500,000 from the proceeds of the sale.

In July 1995, the Commission entered into a lease agreement with Charleston County whereby the Commission assumed the responsibilities of operating and maintaining 19 boat landings throughout Charleston County. The lease is for a term of 99 years and commenced on July 1, 1995. The Commission pays a nominal fee of \$1 per year under the lease terms, but the agreement expressed the intent of Charleston County to transfer millage each year to help fund related expenses. Funding is contingent upon future County Council approval.

On June 29, 1988, Kiawah Island was sold to Kiawah Resort Associates. The Charleston County Park and Recreation Commission has been in contact with the owners in order to obtain a new lease agreement for Beach Walker Park. A verbal agreement has been made to ensure that the Park can continue to operate. To date, however, no formal agreement has been signed.

During 1988, the Charleston County Park and Recreation Commission was advised by the South Carolina Highway Department that the proposed Mark Clark Expressway will go through the northern portion of James Island County Park. The Commission is awaiting determination from the South Carolina Department of Transportation and Charleston County on the future location of the Mark Clark corridor.

An open letter of credit for \$33,460 was established in 1989 with the Wachovia Bank at the request of the Commissioners of Public Works. The Charleston County Park and Recreation Commission is required to keep this line of credit open. As of year-end, none of this credit had been utilized.

On August 22, 2005, the Charleston County Park and Recreation Commission entered into an agreement with K.L.B. Group DBA Locklear's Beach City Grill to allow this corporation to operate the restaurant at the Folly Pier. The building held for rent had an estimated cost of \$1,253,494 and an estimated net book value of \$753,600 at June 30, 2014, and is included in the governmental activities capital assets. Rent started at \$7,400 per month and increases each November based on the current

CPI. The new rental per month based on the CPI increased to \$8,735 per month on November 1, 2012. The lease also provided for contingent rentals of 7.25 percent of annual sales greater than \$1,200.000.

The original lease term was for five years beginning October 1, 2005. On August 16, 2007, the Commission and K.L.B. Group agreed to suspend the contract for convenience during the time period October 1, 2007 through March 1, 2008, so that the Commission could progress with repairs to the Folly Beach Fishing Pier building. In return, the lessee received an extension of the lease for the period of time the building was closed for repairs.

On August 25, 2009, the Commission entered into an agreement with K.L.B. Group to allow the corporation to exercise the option of extending the lease for an additional five years, with the option terminating on October 31, 2015.

The following is a schedule by year of the minimum future rentals on the non-cancelable operating lease as of June 20, 2014:

Year Ending June 30	<u>Total</u>
2015	\$ 104,820
2016	 34,940
Total minimum future rentals	\$ 139,760

Total rental income of \$111,332 was recorded during the current year.

During October 2010, the Charleston County Park and Recreation Commission entered into a lease for an area commonly known as Laurel Hill Plantation for an initial period of 25 years with a provision that the lease will be automatically extended for three separate successive terms of 25 years each provided that the Commission is not in default. The Commission is required to pay base rental fees, operating expenses and additional rental fees. The base rental fee was \$1,330,000 for the first five years of the rental term for a total of \$6,650,000 with no further base rent being required for the remainder of the lease, including extension periods. Additional rental fees are defined as other items for which the Commission may become liable during the lease, including, but not limited to, premiums for insurance. Operating expenses are defined as nominal costs including, but not limited to, ad valorem taxes and premiums for insurance. The lease also contains an option to purchase contingent upon the Lessor obtaining the right to convey a fee simple interest in the property as well as the acceptance of an appraisal of fair market value. The base rental fee is being amortized on a straight-line basis over the initial lease term of 25 years in the government-wide financial statements, and at June 30, 2014, the unamortized prepaid rent was \$4,322,500.

In December 2000, the U.S. Secretary of the Interior conveyed property consisting of approximately 25 acres in fee and 0.6 acres of easements to the Charleston County Park and Recreation Commission in a Quitclaim Deed. The property conveyed includes areas presently known as the Cooper River Marina, previously known as the Old Navy Base Marina facilities. The conveyance has several restrictions including the following: the property must be used and maintained for the public park and recreation purposes for which it was conveyed in perpetuity, the property shall not be sold, leased, assigned or otherwise disposed of except to another eligible governmental agency that the Secretary of the Interior agrees in writing can assure the same continued use of the property, and funds generated on the property may not be used for non-recreational purposes and, furthermore, must be used for the development, operation and maintenance of the property until it is fully developed in accordance with the Program of Utilization. There are also various reporting requirements.

The Cooper River Park and Playground Commission contracted on July 1, 1996, with the City of North Charleston (City) to provide recreational services for the fiscal year to the citizens within the Commission's jurisdictional boundaries. Since the original contract date, the Commission and the City have renewed this contract annually with an effective date of July 1 of each fiscal year. Under the terms of this contract, the City agrees to pay all reasonable administrative and professional costs incurred by the Commission, and the Commission agrees to transfer and pay over to the City all appropriated funds, from whatever source, in the accounts of the Commission except for the remaining unreserved fund balance carried forward from June 30, 2009. The City also assumed control and possession (but not legal title) of fixed property and equipment. Due to the declining tax base and the fractured property lines of the Commission, it would be difficult or impractical to provide services to its citizens without this contract with the City. The Commission is currently negotiating another one year contract with the City covering the period from July 1, 2014 to June 30, 2015, with essentially identical terms as previous contracts.

Certain real estate and facilities acquired by the Cooper River Park and Playground Commission are located within the corporate limits of the City of North Charleston. Those facilities were originally leased to the City for a 25-year lease term commencing May 23, 1980, at a \$1 annual rental fee. This lease was renegotiated and signed May 23, 2006, for a 50-year term at a \$1 annual rental fee. Additional facilities were leased in February and May of 1990 for a 100-year term also at an annual rental fee of \$1.

Under the annual contract with the City of North Charleston, the Cooper River Park and Playground Commission has agreed to assign to the City all of its assets, real and personal, thereby allowing the City exclusive use, possession, control and management of these assets. As of June 30, 2014, the leased assets have a book value of \$76,436.

Most of the land on which the Cooper River Park and Playground operates playground facilities is provided by the Charleston County School District at no cost. These facilities originally operated in accordance with a 20-year lease agreement dated December 25, 1981. This lease continues on a month-to-month basis until such time as the lease in terminated or renegotiated.

The North Charleston District entered into an agreement on April 1, 1996, with the City of North Charleston for the City to provide fire, sanitation, and street lighting services to the constituents of the District. The contract requires the payment of substantially all of the Districts revenues to the City and turning over control and possession, but not legal title to, all of the District's fixed property and equipment. On an annual basis since June 30, 1997, the District has entered into additional one year contracts with the City with essentially the same terms as described above. To fulfill the contract at June 30, 2014, the District owes the City \$159,648. This contract was extended for one year until June 30, 2015. Due to the declining tax base and the fractured lines of the District, it would be difficult or impractical to provide services to its citizens without this contract. The District anticipates to annexation by the City in the foreseeable future.

During the 2011 fiscal year, the City of Charleston, SC completed an audit of the taxes remitted to the James Island Public Service District for the last five years relating to properties which were annexed into the City of Charleston. The City of Charleston is required to remit to the District the portion of ad valorem tax the City collects from annexed properties representing the District's fire department budget that would have been collected by the District had the properties not been annexed into the city. As a result of this audit, the City determined the District had been overpaid \$395,328 in the general fund and overpaid \$35,946 in debt service. The District will repay the excess remittances over a five (5) year period beginning in fiscal year 2011 at the rate of \$79,066 per year in the general fund and \$7,189 through the debt service fund. The City will reduce future tax payments each year due to the District until this overpayment has been recovered by the City.

The St. Paul's Fire District maintains a line of credit with a financial institution for \$23,601 at 8.15% interest rate. As of June 30, 2014, the outstanding balance on the line of credit was \$0.

#### E. Deferred Compensation Plan

The County and its component units offer their employees several deferred compensation plans under programs administered by the South Carolina Deferred Compensation Commission. The multiple employer plans were created in accordance with Internal Revenue Code Sections 457 and 401(K). The plans available to all full-time County and component unit employees, at their option, permit participants to defer a portion of their salary until future years. Only upon termination, retirement, disability, death, or an approved hardship is the deferred compensation available to an employee.

During the year ended June 30, 2000, the deferred compensation plans were amended to allow for employer matching contributions of up to \$300 per year for each covered participant. Effective December 23, 2008, the County suspended this match of \$75 per quarter. The total contributions made by the County's plan members were \$2,098,450 for the fiscal year ending June 30, 2014.

Total contributions made by the Charleston County Library's plan members were \$237,952 for the fiscal year ending June 30, 2014.

#### F. Other Post-Employment Benefits

#### Plan Description

The County provides post-employment health, life and dental care benefits, as per the requirement of a local ordinance, for certain retirees and their dependents. This plan is a single employer defined benefit plan. Substantially all employees who retire under the State retirement plans are eligible to continue their coverage with the County paying 50 percent of health insurance premiums and the retiree paying 100 percent of life and dental insurance premiums and the remaining 50 percent of the health insurance premiums. The County's regular insurance providers underwrite the retirees' policies. Retirees may not convert the benefit into an in-lieu payment to secure coverage under independent plans. Effective July 1, 2008, the County modified its post-employment benefits policy as follows:

- A) Increase years of service with the County:
  - 1. Twenty five years of service with the County for the fifty percent of health premium benefit
  - 2. Fifteen years of service with the County for the twenty five percent of health premium benefit
- B) Reduce surviving spouse benefit to one year for future retirees who start work with the County January 1, 2009 and later.

The James Island Public Service District also provides a retiree benefit equal to 100 percent of the health insurance premiums over age 65 and a portion if under age 65. The retiree must pay for all life and dental insurance premiums. At July 1, 2013, the District had 131 covered participants. Of this number, 100 participants are current employees and 31 are retirees. The District's regular insurance providers underwrite the retiree's insurance policies. Retirees may not convert the benefit into an in-lieu payment to secure coverage under independent plans. Effective November 1, 2010, the District will limit the amount it contributes to the health premium, and the contribution will be subject to annual appropriation.

During the fiscal year ended June 30, 2006, the St. Paul's Fire District established a policy that allowed retiree insurance benefits. The plan was amended in 2009 to cease coverage at the earlier of the date of death or the date the participant becomes eligible for Medicare coverage. The plan was further curtailed at the end of the 2010 fiscal year, continuing coverage for those individuals who had retired prior to June 30, 2010, but providing no coverage to any employee retiring after that date.

The Charleston County Park and Recreation Commission provide retiree benefits as follows:

- A) Any covered employee who retires with at least 20 years, but less than 25 years of Commission covered entity service credit under the South Carolina Retirement Systems will be eligible for Commission funded retiree insurance benefits effective with his/her date of retirement provided he/she is eligible for retirement at the time he/she leaves active Commission service. The last five years must be consecutive and in a full-time, regular position. The Commission will pay 50 percent of the retiree cost and 50 percent of the dependent cost for health and dental coverage.
- B) Any covered employee who retires with 25 years or more years of Commission-covered entity service credit under the South Carolina Retirement Systems will be eligible for Commission funded retiree insurance benefits effective with his/her date of retirement provided he/she is eligible for retirement at the time he/she leaves active Commission service. The last five years must be consecutive and in a full-time, regular, position. The Commission will pay 100 percent of the retiree cost and 65 percent of the dependent cost for health and dental coverage.
- C) The health and dental insurance premium for surviving spouses and dependents of deceased retirees will be waived for one year after the retiree's death. Following one year, the surviving spouse and/or dependents are eligible to continue coverage at the same proportional cost (50 percent or 65 percent) as in effect prior to the retiree's death. Survivors may remain on the plan until death or remarriage, whichever comes first.
- D) Employees may opt out of the plan. The Commission is not required to contribute at an actuarially determined rate, but has elected to contribute based on an advanced funding basis based on the actuarial determined amount.

#### **Funding Policy**

As of year-end, there were 444 employees who had retired from the County and are receiving health insurance premium coverage benefits. The County currently finances the plan on a pay-as-you-go basis. For the year ended June 30, 2014, the County recognized expenses of \$1,950,087 for retiree healthcare, which were net of retiree contributions of \$1,302,596. The James Island Public Service District had 31 employees who had retired and receiving benefits under their plan. The District recognized expenses of \$142,982 for health care premium net of retiree contributions of \$73,901. The St. Paul's Fire District had 3 employees who had retired and receiving benefits under their plan. The District recognized expenses of \$14,200 for health care premiums for the current year. The Charleston County Park and Recreation Commission had 3 employees who are retired and receiving benefits.

The County's annual cost (expense) for other post-employment benefits is calculated based on the annual required contribution (ARC) of the employer, which is actuarially determined based upon the requirements and parameters of GASB Statement 45, *Accounting and Financial Reporting by Employers for Post-Employment Benefits Other Than Pensions.* The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover the normal cost for each year plus the amount necessary to amortize any unfunded actuarial liability (or funding excess) over a period not to exceed 30 years. The current ARC is based on a level percent of payroll increasing at 3 percent.

For the year ended June 30, 2014, the County's annual OPEB cost was \$5,901,850 for the post-employment healthcare plan. The County's annual OPEB cost for the current year is as follows:

Annual required Contribution	\$ 5,829,801
Interest on OPEB obligation	980,111
Adjustment of ARC	(908,062)
Annual OPEB cost (expense) end of year	5,901,850
Net estimated employer contributions	(2,478,226)
Increase in net OPEB obligation	\$ 3,423,624
Net OPEB obligation/ (asset) beginning of year	21,780,235
Net OPEB obligation/ (asset) beginning of year	25,203,859

# Actuarial methods and assumptions

The Projected Unit Credit actuarial cost method is used to calculate the GASB ARC for the County's retiree health care plan. Using the plan benefits, the present health premiums and a set of actuarial assumptions, the anticipated future payments are projected. The projected unit credit method then provides for a systematic funding for these anticipated payments. The yearly ARC is computed to cover the cost of benefits being earned by covered members as well as to amortize a portion of the unfunded accrued liability.

Projections of health benefits are based on the plan as understood by the County and include the types of benefits in force at the valuation date and the pattern of sharing benefit costs between the County and the County's employees to that point. Actuarial calculations reflect a long-term perspective and employ methods and assumptions that are designed to reduce short-term volatility in actuarial accrued liabilities and the actuarial value of assets. Significant methods and assumptions were as follows:

#### Actuarial Methods and Assumptions

Investment rate of return	4.5% net of expenses
Actuarial cost method	Projected Unit credit Cost Method
Amortization method	Level as a percentage of employee payroll
Amortization period	Open 30-year period
Salary Growth	3.00% per annum
Inflation	3.00% per annum
Medical Trend	7.25%; 4.5% after 11 years
Drug Trend	7.75%; 4.5% after 11 years

Actuarial valuations involve estimates of the value of reported amounts and assumptions about the probability of events in the future. Amounts determined regarding the funded status and the annual required contributions of the County's retiree health care plan are subject to continual revision as actual results are compared to past expectations and new estimates are made about the future. The required schedule of funding progress presented as required supplementary information provides multiyear trend information that shows whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liability for benefits.

The County's annual OPEB cost, the percentage of annual OPEB cost contributed to the plan, and the net OPEB obligation for fiscal year ending June 30, 2014, and the preceding two fiscal years were as follows:

Fiscal Year Ended	Annual OPEB Cost	Employer Amount Contributed	Percentage Contributed	Net OPEB Obligation	
June 30, 2012	\$5,952,395	\$1,984,838	33.3%	\$17,800,983	
June 30, 2013	\$6,142,719	\$2,163,467	35.2%	\$21,780,235	
June 30, 2014	\$5,901,850	\$2,478,226	42.0%	\$25,203,859	

#### Schedule of Funding Progress and Status

٠	Actuarial Valuation Date	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL) (b)	Unfunded AAL (UAAL) (b-a)	Funded Ratio (a/b)	Covered Payroll (c)	UAAL as a Percentage of Covered Payroll ((b-a)/c))
	7/1/2007	\$ -	\$52,972,306	\$52,972,306	0%	\$93,550,000	56.62%
	7/1/2007	\$ -	\$52,972,306	\$52,972,306	0%	\$97,800,000	54.16%
	7/1/2009	\$ -	\$47,374,110	\$47,374,110	0%	\$96,600,000	49.04%
	7/1/2009	\$ -	\$47,374,110	\$47,374,110	0%	\$99,400,000	47.66%
	7/1/2011	\$ -	\$54,526,503	\$54,526,503	0%	\$98,300,000	55.47%
	7/1/2012	\$ -	\$63,154,853	\$63,154,853	0%	\$105,200,000	60.04%

#### G. Funds Held by Coastal Community Foundation

As of June 30, 2014, the Coastal Community Foundation held \$504,205 in the Charleston County Library Fund. The fund was established in November 1983 as a capital fund for the purpose of providing support for unusual or innovative programs and services at the Library not normally funded by government appropriations. Of the balance, \$17,084 is available for grants to the Library.

As of June 30, 2014, the Coastal Community Foundation was holding \$99,235 in the Roper Foundation Community Wellness Endowment for the Charleston County Library. The endowment was established for the purpose of updating the health education information collection from earnings on the funds. At year-end, \$3,362 is available for grants to the Library.

These amounts are not reflected in the Library's financial statements until grants are received by the Library from the Foundation. During the year, no amounts were awarded as grants to the library.

#### H. Employee Retirement Systems and Plans

#### South Carolina Retirement and Police Officers' Retirement Systems

**Plan Description -** All permanent employees of the County and its component units, except for certain employees involved in law enforcement and fire fighting activities, participate in the South Carolina Retirement System (SCRS). The employees excluded above participate in the South Carolina Police Officers' Retirement System (SCPORS). Both systems are cost-sharing multiple-employer defined benefit plans administered by the Retirement Division of the South Carolina Public Employee Benefit Authority (PEBA), a public employee retirement system. The SCRS and SCPORS provide retirement and disability benefits, cost of living adjustments on an ad-hoc basis, life insurance and survivor benefits to plan members and beneficiaries. Each plan's provisions are established under Title 9 of the S.C. Code of Laws.

The Retirement Division maintains five independent defined benefit plans and issues its own publicly available Comprehensive Annual Financial Report (CAFR) which includes financial statements and required supplementary information. A Comprehensive Annual Financial Report containing financial statements and required supplementary information for both the SCRS and SCPORS is issued and publicly available by writing the South Carolina Public Benefit Authority, P.O. Box 11960, Columbia, SC 29211-1960.

Under the SCRS, Class II members are eligible for a full service retirement annuity upon reaching age 65 or completion of 28 years of credited service regardless of age. Employees who first became members of the System after June 30, 2012 are considered Class III members and are eligible for a full service retirement annuity upon reaching age 65 or upon meeting the rule of 90 requirement (i.e., the members age plus the years of service add up to a total of at least 90). The benefit formula for full benefits effective since July 1, 1989 for the SCRS is 1.82 percent of an employee's average final compensation (AFC) multiplied by the number of years of credited service. For Class II members, AFC is the average annual earnable compensation during 12 consecutive quarters and includes an amount for up to 45 days termination pay at retirement for unused annual leave. For Class III members, AFC is the average annual earnable compensation during 20 consecutive quarters and termination pay for unused annual leave at retirement is not included. Early retirement options with reduced benefits are available as early as age 55 for Class II members and age 60 for Class III members. Class II members are vested for a deferred annuity after five years of earned service. Class III members are vested for a deferred annuity after five years of earned service. Members qualify for a survivor's benefit upon completion of 15 years of credited service (five years effective January 1, 2002).

Disability annuity benefits are payable to Class II members if they have permanent incapacity to perform regular duties of the member's job and they have at least 5 years of earned service (this requirement does not apply if the disability is a result of a job related injury). Class III members qualify for disability annuity benefits provided they have a minimum of eight years of credited service. An incidental death benefit equal to an employee's annual rate of compensation is payable upon the death of an active employee with a minimum of one year of credited service or to a working retired contributing member. There is no service requirement for death resulting from actual performance of duties for an active member. For eligible retired members, a lump-sum payment is made to the retiree's beneficiary of up to \$6,000 based on years of service at retirement. TERI participants and retired contributing members are eligible for the increased death benefit equal to their annual salary in lieu of the standard retired member benefit.

Effective January 1, 2001, Section 9-1-2210 of the South Carolina Code of Laws allows employees eligible for service retirement to participate in the Teacher and Employee Retention Incentive (TERI) Program. TERI participants may retire and begin accumulating retirement benefits on a deferred basis without terminating employment for up to five years.

Upon termination of employment or at the end of the TERI period, whichever is earlier, participants will begin receiving monthly service retirement benefits which will include any cost of living adjustments granted during the TERI period. Because participants are considered retired during the TERI period, they do not earn service credit, and are ineligible to receive group life insurance benefits or disability retirement benefits. The TERI program will end effective June 30, 2018.

The South Carolina Police Officers Retirement Systems (PORS) is a cost-sharing multiple employer defined benefit public employee retirement system. Generally, all full-time employees whose principal duties are the preservation of public order or the protection or prevention and control of property destruction by fire are required to participate in and contribute to PORS as a condition of employment. This plan provides lifetime monthly annuity benefits as well as disability, survivor benefits and incidental benefits to eligible employees and retirees. In addition, participating employers in the PORS contribute to the accidental death fund which provides annuity benefits to beneficiaries of police officers and firemen killed in the actual performance of their duties. These benefits are independent of any other retirement benefits available to the beneficiary.

Under the PORS, Class II members are eligible for a full service retirement annuity upon reaching age 55 or completion of 25 years of credited service regardless of age. Class III member are eligible for a full service retirement annuity upon reaching age 55 or 27 years of credited service. The benefit formula for full benefits effective since July 1, 1989 for the SCRS is 2.14 percent of an employee's average final compensation (AFC) multiplied by the number of years of credited service. For Class II members, AFC is the average annual compensation during 12 consecutive quarters and includes an amount for up to 45 days termination pay for unused annual leave. For Class III members, AFC is the average annual earnable compensation during 20 consecutive quarters and termination pay for unused annual leave at retirement is not included. PORS does not have an early retirement option. Class II members are vested for a deferred annuity after five years of earned service. Class III members are vested for a deferred annuity after eight years of earned service. Members qualify for a survivor's benefit upon completion of 15 years of credited service (five years effective January 1, 2002).

**Funding Policy – SCRS.** Plan members are required to contribute 7.50 percent of their annual covered salary and the employer is required to contribute at an actuarially determined rate. The current rate is 10.60 percent of annual covered payroll. The contribution requirements of plan members and employers are established under authority of Title 9 of the <u>South Carolina Code of Law, 1976</u> (as amended).

**Funding Policy – SCPORS.** Plan members are required to contribute 7.0 percent of their annual covered salary and the employer is required to contribute at an actuarially determined rate. The current rate is 12.30 percent of annual covered payroll. The contribution requirements of plan members and employers are established under authority of Title 9 of the <u>South Carolina Code of Law, 1976</u> (as amended).

Additionally, participating employers of the SCRS contribute .15 percent of payroll to provide a group life insurance benefit for their participants; and participating employers of the SCPORS contribute .4 percent of payroll to provide a group life insurance benefit and accidental death benefits for their participants.

The following table presents the required contributions to the SCRS and SCPORS by the County and its component units for the years ended June 30, 2014, 2013, and 2012:

SCRS	Retirement				Incidental Death			
	2014	2013	2012		2014	2013	2012	
Rate	10.45%	10.45%	9.385%		0.15%	0.15%	0.15%	
Primary Government	\$ 7,345,522	\$ 6,999,501	\$ 6,117,302	\$	105,438	\$ 100,471	\$ 97,773	
Component units:								
CCL	748,365	719,395	669,178		10,742	10,326	10,695	
CCPRC	973,160	931,623	807,797		14,173	13,373	12,911	
JISPD	456,707	448,073	395,714		6,555	6,432	6,325	
SAPPPC	121,310	104,590	106,699		1,767	1,501	1,705	
SJFD	45,893	40,954	36,075		688	588	577	
SPFD	11,037	11,737	9,811		158	168	157	

PORS	PORS Retirement		Incidental Death			Accidental Death			
	2014	2013	2012	2014	2013	2012	2014	2013	2012
	12.44%	11.90%	11.363%	0.20%	0.20%	0.20%	0.20%	0.20%	0.20%
Primary Government	\$4,130,908	\$3,961,664	\$3,669,060	\$66,413	\$66,583	\$64,579	\$66,413	\$66,583	\$64,579
Component units:									
SJFD	655,731	580,182	540,335	10,542	9,751	9,510	10,542	9,751	9,510
SPFD	312,402	297,658	272,394	5,023	5,003	4,794	5,023	5,003	4,794

One hundred percent of the required contributions have been made for the current and each of the previous two years.



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#### I. Related Party

During the year there were several transactions between Charleston County Library and Charleston County. These transactions were as follows:

Amounts given to CCL:	 Amount
Appropriation (including supplemental appropriation	\$ 14,536,176
Amounts paid to the County by CCL:	
Janitorial services	101,641
Carpet cleaning	24,209
Workers' compensation	419,042
OPEB compensation	370,665
Insurance coverage-building & contents, liability, fidelity bond, theft	94,150
Motor vehicle repairs	20,928
Motor vehicle fuel charges	22,599
Other general services	109,858
Solid Waste User Fee	12,970
Health, life and dental insurance	
(library employees covered through County plan)	891,036
Other minor charges	 1,616
	\$ 2,068,714
Other transactions:	 
Rent-free use of County-owed	
Library buildings and County-owned vehicles*	*

<sup>\*</sup>Not Determined

#### J. Pending Implementation of GASB Statements

The GASB has issued the following statements:

GASB Statement No. 68, Accounting and Financial Reporting for Pensions, is effective for financial statements for periods beginning after June 15, 2014. This statement improves financial reporting by state and local governments for pensions by establishing standards for measuring and recognizing liabilities, deferred outflows of resources and expenditures for employers with liabilities to a defined benefit pension plan and for employers whose employees are provided with defined contribution pension. State and local governments will now be required to recognize a liability for its proportionate share of the net pension liability of that plan. It is GASB's intention that this new statement will provide citizens and other users of the financial statements with a clearer picture of the size and nature of the County's financial obligations to current and former employees for past services rendered.

GASB Statement No. 69, Government Combinations and Disposals of Government Operations, intends to improve accounting and financial reporting of combinations and disposals of government operations of US state and local governments. The statement is effective for financial statements for periods beginning after December 15, 2013. The County will implement the new guidance with the 2015 financial statements.

Management has not yet determined the impact implementation of these standards will have on the County's financial statements, if any.

#### K. Restatements

Changes were made to reflect the effect of implementing GASB Statement No. 65 – *Items Previously Reported as Assets and Liabilities*. This statement requires that bond issue costs be shown as current-period outflows of resources (expenditures). The beginning net position of Governmental Activities and Business-type Activities for the County were decreased \$3,175,905 and \$58,567, respectively.

St. John's Fire District decreased beginning net position by \$147,920 for the restatement of bond issue costs and lease refinancing costs that were amortized under prior standards.

St. Paul's Fire District decreased beginning net position by \$72,956 for the restatement of bond issue costs that were amortized under prior standards.

James Island Public Service District decreased beginning net position by \$287,481 for the restatement of bond issue costs that were amortized under prior standards.

# L. Prior Period Adjustments

St. Paul's Fire District decreased beginning net position by \$52,711 to reflect the District's capitalization policy of expensing items and capitalizing assets greater than \$5,000. Adjusting capital assets per the District's policy resulted in decreasing depreciable capital assets and net position in their Governmental Activities by \$52,711.

St. Andrew's Parish Parks and Playground Commission increased beginning net position for their Business-type Activities and Proprietary Fund by \$55,492. This restatement was to correct the amount of unearned revenue reported in prior year.

St. John's Fire District decreased beginning net position by \$164,977 to correct the construction in progress balance from prior year. Capitalized interest totaling \$164,977 was erroneously included in the costs of construction. This correction reduced beginning net position and beginning construction in progress by \$164,977.



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