

Annual Action Plan - Program Year 2020 Community Development Department

Jean Sullivan, Director

Executive Summary

AP-05 Executive Summary - 24 CFR 91.200(c), 91.220(b)

1. Introduction

Each year Charleston County submits an Action Plan explaining how the U.S. Department of Urban Development (HUD) resources will be used to improve communities throughout the County (outside the city limits of Charleston). This is an annual implementation plan of the Five-Year Consolidated Plan addressing the housing and community development needs in Charleston County. The needs and goals were identified through collaboration with participating jurisdictions and other public and private organizations. The goals of the Consolidated Plan and Annual Action Plan are targeted to low-to-moderate income residents and households in Charleston County.

This is the County's fifth and final Annual Action Plan from the 2016-2020 Consolidated Plan. It identifies activities that the County will undertake in the 2020-2021 Program Year to address priority needs in the community. The Plan describes the resources available, the programs and projects to be funded, and the proposed accomplishments.

The Action Plan, developed with the input of citizens serves four major functions:

- 1. It is the County's application for funds available through the three HUD Formula Programs: Community Development Block Grant (CDBG), Home Investment Partnerships Program (HOME), and Emergency Solutions Grant (ESG);
- 2. It is the annual planning document, built through public input and participation, and an open Request For Application (RFA) process;
- 3. It lays out expected annual funding resources, the method of fund distribution, and the actions the County will follow in administering HUD Programs; and,
- 4. It provides accountability to citizens for the use of the funds and allows HUD to measure program performance.

2. Summarize the objectives and outcomes identified in the Plan

This could be a restatement of items or a table listed elsewhere in the plan or a reference to another location. It may also contain any essential items from the housing and homeless needs assessment, the housing market analysis or the strategic plan.

Throughout the Consolidated planning process, Charleston County identified four priority needs:

- Affordable Housing and Suitable Living Options
- Infrastructure Improvements and Development
- Social Services to Benefit the LMI (Low- and Moderate-Income) Community
- Homeless Needs

To meet those needs, the County is planning to achieve the following goals and outcomes over the next year:

- Well and Septic Improvements Assist 35 LMI Households
- Infrastructure Improvement (Sidewalks) Access for 2500 individuals
- Rehabilitation (vacant units to rent) Rehabilitate 6 units for LMI households
- New Housing Construction (Rental and Sales) Add 3 new housing units for LMI households
- Emergency Rehabilitation Repair 40 housing units for LMI households
- Direct Services to the LMI Community Provide services to almost 2,000 LMI persons
- Action on Homelessness Shelter 215 homeless persons and provide rapid re-housing for 5 households
- Demolition Demolish 10 dilapidated buildings

3. Evaluation of past performance

This is an evaluation of past performance that helped lead the grantee to choose its goals or projects.

The following represents outcomes reported in the County's third year of the 2016-2020 Consolidated Plan submitted and accepted by HUD in September 2019. For CDBG, Infrastructure projects (particularly well, septic, and water connections) were one of the top priorities for the County in Program Year (PY) 2018. A total of 28 upgrades and 2 connections were made for LMI households to have clean drinking water and safe, sanitary septic systems through activities completed by the Charleston County Community Development Department. In addition to these infrastructure projects, 6 sidewalk projects were completed in North Charleston (with prior year funds).

Emergency Repairs were also one of the top priorities under CDBG for the County in PY2018, with 42 repairs performed during the year. Also using CDBG funds, public service activities reached the most vulnerable of the county residents through youth programs, literacy and workplace training, and legal and senior services. Over 5,000 Charleston County residents received public services during the program year.

4. Summary of Citizen Participation Process and consultation process

Summary from citizen participation section of plan.

A sequence of public hearings/meetings were held in 2019 to discuss the preparation of the 2020- 2021 Annual Action Plan, to answer resident questions, and to seek public input. Comments and feedback from citizens were consistently encouraged throughout the entire planning process. In addition, a hearing about the annual action plan was held March 10, 2020. The public comment period will be held for 30 days from March 11 - April 13, 2020 and then extended through April 30, 2020. See Appendices A and B, which includes a summary of public hearing times/dates as well as public comments received.

5. Summary of public comments

This could be a brief narrative summary or reference an attached document from the Citizen Participation section of the Con Plan.

See Appendix A for summary of public comments.

6. Summary of comments or views not accepted and the reasons for not accepting them

N/A

7. Summary

Charleston County's community development programs seek to develop viable communities by providing affordable housing, a suitable living environment, and expanded economic opportunities. The Annual Action Plan enables Charleston County to examine the housing and community development needs of the county and to develop programs that effectively utilize the resources available to address these needs and improve the quality of life for low and moderate income residents.

PR-05 Lead & Responsible Agencies – 91.200(b)

1. Agency/entity responsible for preparing/administering the Consolidated Plan

Describe the agency/entity responsible for preparing the Consolidated Plan and those responsible for administration of each grant program and funding source.

Agency Role	Name		Department/Agency	
Lead Agency	CHARLESTON COUNTY			
CDBG Administrator	CHARLESTON COUNTY	Coi	Community Development Department	
HOPWA Administrator				
HOME Administrator	CHARLESTON COUNTY Cor		mmunity Development Department	
ESG Administrator	CHARLESTON COUNTY Con		Community Development Department	
HOPWA-C Administrator				

Table 1 – Responsible Agencies

Narrative (optional)

Charleston County's Community Development Department administers the Community Development Block Grant (CDBG), Home Investment Partnerships Program (HOME) and Emergency Solutions Grant (ESG) for Charleston County and is designated as the lead entity responsible for overseeing the development of the county's Consolidated Plan. However, preparation and development of the plan required input from numerous individuals, municipalities, agencies and organizations throughout the county.

Consolidated Plan Public Contact Information

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AP-10 Consultation - 91.100, 91.200(b), 91.215(l)

1. Introduction

Charleston County is engaged in ongoing efforts to increase coordination amongst the complex network of public, private, and nonprofit organizations that deliver housing and social services to the community. As the administrators of HUD's CDBG, HOME and HESG programs, the County's Department of Community Development acts as a hub for community and economic development in the area. Open lines of communication are maintained between the County and the area's many non-profit and social service agencies.

Provide a concise summary of the jurisdiction's activities to enhance coordination between public and assisted housing providers and private and governmental health, mental health and service agencies (91.215(I))

Charleston County staff is readily accessible and present at all County Council meetings to hear public comments on various public items on Council's agenda. Community Development staff is actively engaged in discussions and initiatives related to affordable housing; fair housing; Lowcountry Continuum of Care (CoC) meetings and discussions; and, Planning and Zoning coordination. County staff regularly attends Charleston County Housing and Redevelopment Authority (CCHRA) Board meetings and contacts CCHRA to receive input on community development plans and activities.

Describe coordination with the Continuum of Care and efforts to address the needs of homeless persons (particularly chronically homeless individuals and families, families with children, veterans, and unaccompanied youth) and persons at risk of homelessness.

The CoC plans, develops and implements comprehensive and coordinated strategies to address homelessness in Beaufort, Berkeley, Charleston, Colleton, Dorchester, Hampton and Jasper Counties in South Carolina. A departmental staff person is also on the Governing Council for the local CoC. Responsibilities of the CoC include:

- Conduct planning activities for the CoC, including setting strategic priorities
- Operate a Coordinated Entry System (CES)
- Conduct the HUD-required Point in Time Count
- Establish and follow written standards for providing assistance with HUD funds.

The entry points to our system include all emergency shelters, street outreach teams, and the housing crisis phone line. These entry points are announced throughout the community using local media and community partners. Most people access coordinated entry through the housing crisis line. They assess all households engaged through outreach and/or who seek housing assistance to determine their level of vulnerability and appropriateness for housing interventions. The CES is advertised and participated in

by service providers in the service area and by the housing crisis line, a human services information call center. All federally funded housing services provided within the CoC are prioritized based upon vulnerability.

Describe consultation with the Continuum(s) of Care that serves the jurisdiction's area in determining how to allocate ESG funds, develop performance standards for and evaluate outcomes of projects and activities assisted by ESG funds, and develop funding, policies and procedures for the operation and administration of HMIS

Charleston County is one of two HESG recipients in the CoC's geographic area. Lowcountry Continuum of Care, the area CoC, uses HMIS data to identify the most successful interventions. Lowcountry CoC assisted in establishing these two funding priorities for 2020:

- 1. Shelter Operations
- 2. Rapid Re-housing

The CoC collaborates with the other South Carolina CoCs and the South Carolina Office of Economic Opportunity (OEO) to establish state-wide HESG priorities; performance measures, HMIS data collection standards, and evaluation methods.

The CoC provides HESG data for the County's CAPER. HMIS data is reviewed monthly by individual providers with the HMIS System Administrator providing training. CoC Committees evaluate the performance of renewal projects in the following areas, as captured in HMIS: data quality; client exits to permanent housing; length of time homeless; exits with earned income and income from all sources; occupancy rate; and recidivism rate. Project performance is evaluated in comparison to the CoC's performance objectives in each of these categories. New and renewal applicants are evaluated on general agency capacity: experience managing federal grants; review of monitoring visits; review of financial audits; timely payment of CoC Administrative Fees; PIT Count participation; CoC participation; adequate staffing and facilities; and use of best/evidence-based practices. Projects that serve clients with more barriers to housing are acknowledged and evaluated relative to their target-population.

Only CoC endorsed applications are considered for funding by the County HESG Program.

2. Describe Agencies, groups, organizations and others who participated in the process and describe the jurisdiction's consultations with housing, social service agencies and other entities

Table 2 – Agencies, groups, organizations who participated

1	Agency/Group/Organization	One80Place
	Agency/Group/Organization Type	Services-homeless Publicly Funded Institution/System of Care
	What section of the Plan was addressed by Consultation?	Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Needs - Veterans Homelessness Needs - Unaccompanied youth Homelessness Strategy
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Lowcountry Continuum of Care Participation; Response to Request For Application for ESG and CDBG; Presentation to Community Development Advisory Board.
2	Agency/Group/Organization	CHARLESTON AREA SENIOR CITIZENS
	Agency/Group/Organization Type	Services-Elderly Persons Services-Persons with Disabilities
	What section of the Plan was addressed by Consultation?	Non-Homeless Special Needs Anti-poverty Strategy
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Response to Request For Application for CDBG; Presentation to Community Development Advisory Board.
3	Agency/Group/Organization	Dee Norton Lowcountry Children's Center
	Agency/Group/Organization Type	Services-Children Services - Victims Child Welfare Agency
	What section of the Plan was addressed by Consultation?	Non-Homeless Special Needs

	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Response to Request For Application for CDBG; Presentation to Community Development Advisory Board.
4	Agency/Group/Organization	EAST COOPER MEALS ON WHEELS
	Agency/Group/Organization Type	Services-Elderly Persons Services-Persons with Disabilities
	What section of the Plan was addressed by Consultation?	Non-Homeless Special Needs Anti-poverty Strategy
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Response to Request For Application for CDBG; Presentation to Community Development Advisory Board.
5	Agency/Group/Organization	PRO BONO LEGAL SERVICES
	Agency/Group/Organization Type	Services - Housing Services-Elderly Persons Services-Persons with Disabilities
	What section of the Plan was addressed by Consultation?	Non-Homeless Special Needs Anti-poverty Strategy Legal Services
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Technical Assistance; Response to Request For Application for CDBG; Presentation to Community Development Advisory Board.
6	Agency/Group/Organization	Operation Home
	Agency/Group/Organization Type	Services - Housing
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Emergency Repair Needs

	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for	Response to Request For Application for CDBG; Presentation to Community Development Advisory Board; Technical Assistance
7	improved coordination? Agency/Group/Organization	East Cooper Community Outreach
	Agency/Group/Organization Type	Services-Health
	What section of the Plan was addressed by Consultation?	Non-Homeless Special Needs
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Response to Request For Application for CDBG; Presentation to Community Development Advisory Board
8	Agency/Group/Organization	Metanoia
	Agency/Group/Organization Type	Housing Services - Housing Agency - Emergency Management
	What section of the Plan was addressed by Consultation?	Housing Need Assessment
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Response to Request For Application for CDBG and CHDO; Technical Assistance and regular meetings with staff; Presentation to Community Development Advisory Board
9	Agency/Group/Organization	CHARLESTON TRIDENT URBAN LEAGUE
	Agency/Group/Organization Type	Services - Housing Service-Fair Housing
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Non-Homeless Special Needs Anti-poverty Strategy

	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Response to Request For Application for CDBG; Presentation to Community Development Advisory Board		
10	Agency/Group/Organization	Home Works of America		
	Agency/Group/Organization Type	Services - Housing		
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Emergency Repair		
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Response to Request For Application for CDBG; Presentation to Community Development Advisory Board		
11	Agency/Group/Organization	HUMANITIES FOUNDATION		
	Agency/Group/Organization Type	Services - Housing		
	What section of the Plan was addressed by Consultation?	Non-Homeless Special Needs Anti-poverty Strategy		
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Response to Request For Application for CDBG; Presentation to Community Development Advisory Board		
12	Agency/Group/Organization	TRIDENT LITERACY ASSOCIATION		
	Agency/Group/Organization Type	Services-Education		
	What section of the Plan was addressed by Consultation?	Anti-poverty Strategy Literacy Education		
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Response to Request For Application for CDBG		

13	Agency/Group/Organization	HERIndependence
	Agency/Group/Organization Type	Housing
	What section of the Plan was addressed by Consultation?	Housing Need Assessment
		Anti-poverty Strategy
	Briefly describe how the Agency/Group/Organization was consulted.	Response to Request For Application for HOME/CHDO
	What are the anticipated outcomes of the consultation or areas for	
	improved coordination?	
14	Agency/Group/Organization	TriCounty Weatherization
	Agency/Group/Organization Type	Housing
	What section of the Plan was addressed by Consultation?	Housing Need Assessment
		Anti-poverty Strategy
	Briefly describe how the Agency/Group/Organization was consulted.	
	What are the anticipated outcomes of the consultation or areas for	
	improved coordination?	

Identify any Agency Types not consulted and provide rationale for not consulting

N/A

Other local/regional/state/federal planning efforts considered when preparing the Plan

Name of Plan	Lead Organization	How do the goals of your Strategic Plan overlap with the goals of each plan?		
Continuum of Care	Lowcountry Continuum of Care	Enhance and strengthen programs directly benefiting		
		homeless and those at risk of homelessness.		

Name of Plan	Lead Organization	How do the goals of your Strategic Plan overlap with the goals of each plan?		
Opening Doors: Federal Strat. Plan United States Interagency Council on		End homelessness		
on Homelessness	Homelessness	Ena nomeressitess		
Blueprint to End Homelessness in	South Carolina Council on	Programs to prevent homelessness (rapid re-housing)		
South Carolina	Homelessness	r rograms to prevent nomelessitess (rapid re-nousing)		
Charleston County Comprehensive Charleston County Planning		Affordable housing		
Plan	Department	Affordable flousing		
BerkChasDor. Housing Needs Charleston County Planning		Affordable housing		
Assessment	Department	Affordable flousing		
Comprehensive Development Plan	City of North Charleston	Affordable housing; end homelessness		
Public Housing Authority Five-Year	Charleston County Housing and	Affordable housing		
Plan	Redevelopment Authority	Allor dable flousing		

Table 3 – Other local / regional / federal planning efforts

Narrative (optional)

As shown in this section, Charleston County is engaged in ongoing efforts to increase coordination amongst the network of public, private, and nonprofit organizations to administrator HUD's CDBG, HOME and HESG programs.

AP-12 Participation – 91.105, 91.200(c)

1. Summary of citizen participation process/Efforts made to broaden citizen participation Summarize citizen participation process and how it impacted goal-setting

Citizen participation is a critical part of the planning process. Citizens are encouraged to participate in all phases of the CDBG, HOME, and HESG programs and are provided full access to program information.

The County's Community Development Department conducts public hearings during the course of a year for the purpose of providing information on Community Programs to County residents and to receive comments from citizens regarding program activities. At a minimum, hearings are conducted to obtain citizen's views on community development needs, prior to developing funding policies and to receive citizen's comments on proposed activities, prior to final funding decisions being made. Hearings are conducted at locations other than the County Council meeting chambers, to make them more convenient to residents, and hence increase the likelihood of citizen participation for those low-to-moderate income residents where housing and community development funds may be spent. At least once per year, generally scheduled to coincide with each year's annual HUD allocation, a public hearing or meeting is held in the participating jurisdictions (at the request of the jurisdictions). A sequence of public meetings was held in 2019-2020 to discuss the preparation of the 2020 - 2021 Annual Action Plan, to answer resident questions, and to seek public input. Comments and feedback from citizens are consistently encouraged (public comments are located in Appendix A).

Citizen Participation Outreach

Sort Order	Mode of Outreach	Target of Outreach	Summary of	Summary of	Summary of comments	URL (If
			response/attendance	comments received	not accepted and reasons	applicable)
1	Public Meeting	Minorities Persons with disabilities Non-targeted/broad community Residents of Public and Assisted Housing	Hearings/Meetings were held separately in the following jurisdictions: Town of Awendaw, Town of Hollywood, Town of Ravenel, Town of Mount Pleasant, and the Town of McClellanville. A meeting was also held at the John's Island Library to try to reach southern portions of the County, unincorporated areas, and Edisto Island residents.	See Appendix A for comments.	Not applicable.	

Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (If applicable)
2	Minorities Persons with disabilities Non-targeted/broad community Residents of Public and Assisted Housing		Charleston County citizens invited to a public hearing on Tuesday, March 10, 2020 at the Charleston County Council Chambers in North Charleston as well as comment on the Annual Action Plan (comment period March 11 - April 13, 2020 and extended through April 30, 2020).	See Appendix A for comments.	Not applicable.	
3	Public Hearing	Minorities Persons with disabilities Non-targeted/broad community Residents of Public and Assisted Housing	Charleston County citizens invited to a public hearings on Tuesday, March 10, 2020 at the Charleston County Council Chambers in North Charleston.	See Appendix A for comments.	Not applicable.	

Minorities Persons with disabilities Annual Action Plan and related notices were posted on the Charleston County Community Development targeted/broad Not applicable.	Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (If applicable)
community Webpage. A notice about the availability of the Annual Action Plan was also posted on the County's	4	Internet Outreach	Persons with disabilities Non-targeted/broad community Residents of Public and Assisted	Annual Action Plan and related notices were posted on the Charleston County Community Development webpage. A notice about the availability of the Annual Action Plan was also posted			

Table 4 – Citizen Participation Outreach

Expected Resources

AP-15 Expected Resources – 91.220(c)(1,2)

Introduction

CDBG, HOME, and ESG are the entitlement grant funds Charleston County receives directly from HUD.

Anticipated Resources

Program	Source	Uses of Funds	Expe	cted Amoui	nt Available Y	ear 1	Expected	Narrative Description
	of Funds		Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$	Amount Available Remainder of ConPlan \$	
CDBG	public - federal	Acquisition Admin and Planning Economic Development Housing Public Improvements Public Services	1,852,645	0	5,669	1,858,314	0	CDBG funds will be allocated for the administration of the program, Fair Housing activities, programs and services benefiting the public, community revitalization and other eligible activities.

Program	Source	Uses of Funds	Expe	cted Amou	nt Available Ye	ear 1	Expected	Narrative Description
	of Funds		Annual Allocation:	Program Income:	Prior Year Resources:	Total: \$	Amount Available	
			\$	\$	\$		Remainder of ConPlan	
НОМЕ	public -	Acquisition					, ,	HOME funds will be used to support
	federal	Homebuyer						administration of the program, the
		assistance						development and revitalization of
		Homeowner						housing for low to moderate income
		rehab						individuals and families, and other
		Multifamily rental						activities related to creating suitable
		new construction						living environments.
		Multifamily rental						
		rehab						
		New construction						
		for ownership						
		TBRA	809,261	0	6,119	815,380	0	

Program	Source	Uses of Funds	Expe	cted Amoui	nt Available Ye	ear 1	Expected	Narrative Description
	of Funds		Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$	Amount Available Remainder of ConPlan \$	
ESG	public -	Conversion and					<u> </u>	ESG funds will be used to administer
	federal	rehab for						the program, provide homeless
		transitional						management information system
		housing						(HMIS) technical assistance, rapid re-
		Financial						housing, and shelter operations.
		Assistance						
		Overnight shelter						
		Rapid re-housing						
		(rental						
		assistance)						
		Rental Assistance						
		Services						
		Transitional						
		housing	155,411	0	0	155,411	0	

Table 5 - Expected Resources - Priority Table

Explain how federal funds will leverage those additional resources (private, state and local funds), including a description of how matching requirements will be satisfied

Match/leveraged funds are satisfied in each project by the Subrecipient documenting their matching funds in the monthly/quarterly reporting system, or when they ask for reimbursement for the activity that they were funded. In addition, County staff monitors each Subrecipient on an annual basis at a minimum. Staff reviews each file's documentation and also requests a copy of their audit to make sure there were no findings. Staff provides technical assistance where needed to all Subrecipients.

All HOME projects are expected to provide a leveraging match of at least 25% of the total HOME funds awarded. The match funds must be from

non-federal sources (unless the federal source allows the match) and be permanently committed to a HOME-assisted or eligible project. Eligible match includes: cash, donated land, donated labor, percentage of bond financing, direct costs of supportive services and homebuyer counseling. Subrecipients are expected to provide proof of match either with their application, or prior to the release of HOME funds for the project. The County reserves the right to use accumulated match in extenuating circumstances.

All ESG projects must follow the matching requirements outlined in 24 CFR 576.201. Although the regulations detail the requirements, some of the rules are as follows: The recipient must make matching contributions to supplement the recipient's ESG program in an amount that equals the amount of ESG funds provided by HUD. Contributions used to match a previous ESG grant may not be used to match a subsequent ESG grant. The matching requirement may be met by one or both of the following: cash or noncash contributions (noncash contributions must be calculated according to the rules outlined in 24 CFR 576.201).

If appropriate, describe publically owned land or property located within the jurisdiction that may be used to address the needs identified in the plan

The County's Public Services Building acts as a hub for administering the CDBG, HOME, and HESG programs as well as a meeting place for hearings and meetings to discuss plan goals.

Discussion

CDBG funds will be allocated for the administration of the program, Fair Housing activities, programs and services benefiting the public, community revitalization and other eligible activities. HOME funds will be used to support administration of the program, the development and revitalization of housing for low to moderate income individuals and families, and other activities related to creating suitable living environments. ESG funds will be used to provide homeless management information system (HMIS) technical assistance, rapid re-housing, and shelter operations.

Prior Year Resources: The \$5,669 in CDBG funds are a combination of funds not allocated in PY19 and funds returned from PY18 projects.

The \$6,119 for HOME were funds that were not allocated in PY 19.

Annual Goals and Objectives

AP-20 Annual Goals and Objectives

Goals Summary Information

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
1	New Housing	2016	2020	Affordable	Countywide	Affordable Housing	HOME:	Rental units constructed: 1
	Construction			Housing		and Suitable Living	\$253,721	Household Housing Unit
	(Rental and Sales)					Options		Homeowner Housing Added: 2
								Household Housing Unit
2	Rehabilitation	2016	2020	Affordable	Countywide	Affordable Housing	HOME:	Rental units rehabilitated: 6
	(vacant units to sell			Housing		and Suitable Living	\$480,876	Household Housing Unit
	or rent)					Options		
3	Well and Septic	2016	2020	Affordable	Countywide	Affordable Housing	CDBG:	Homeowner Housing
	Improvements			Housing	County	and Suitable Living	\$365,147	Rehabilitated: 35 Household
				Non-Housing	(Rural only)	Options		Housing Unit
				Community		Infrastructure		
				Development		Improvements and		
						Development		
4	Emergency	2016	2020	Affordable	Countywide	Affordable Housing	CDBG:	Homeowner Housing
	Rehabilitation			Housing		and Suitable Living	\$350,000	Rehabilitated: 40 Household
						Options		Housing Unit

Sort	Goal Name	Start	End	Category	Geographic	Needs Addressed	Funding	Goal Outcome Indicator
Order		Year	Year		Area			
5	Direct Services to	2016	2020	Non-Homeless	Countywide	Social Services to	CDBG:	Public service activities other
	the LMI Community			Special Needs		Benefit the LMI	\$277,939	than Low/Moderate Income
						Community		Housing Benefit: 1797 Persons
								Assisted
								Public service activities for
								Low/Moderate Income Housing
								Benefit: 90 Households Assisted
								Homeless Person Overnight
								Shelter: 54 Persons Assisted
6	Action on	2016	2020	Homeless	Countywide	Homeless Needs	ESG:	Tenant-based rental assistance
	Homelessness						\$155,411	/ Rapid Rehousing: 5
								Households Assisted
								Homeless Person Overnight
								Shelter: 215 Persons Assisted
7	Infrastructure	2016	2020	Non-Housing	Countywide	Infrastructure	CDBG:	Public Facility or Infrastructure
	Improvement			Community		Improvements and	\$350,000	Activities other than
	(Sidewalks)			Development		Development		Low/Moderate Income Housing
								Benefit: 2500 Persons Assisted
8	Demolition	2016	2020	Affordable	Countywide	Affordable Housing	CDBG:	Buildings Demolished: 10
				Housing		and Suitable Living	\$144,925	Buildings
				Homeless		Options		

Sort	Goal Name	Start	End	Category	Geographic	Needs Addressed	Funding	Goal Outcome Indicator
Order		Year	Year		Area			
9	Program	2016	2020	Affordable	Countywide	Affordable Housing	CDBG:	Other: 0 Other
	Administration			Housing		and Suitable Living	\$370,303	
				Public Housing		Options	HOME:	
				Homeless		Homeless Needs	\$80,783	
				Non-Homeless		Infrastructure		
				Special Needs		Improvements and		
				Non-Housing		Development		
				Community		Social Services to		
				Development		Benefit the LMI		
						Community		

Table 6 – Goals Summary

Goal Descriptions

1	Goal Name New Housing Construction (Rental and Sales)		
	Goal Description	The County will continue to support the construction of affordable housing (sales and rental) throughout the jurisdiction.	
2	Goal Name	Rehabilitation (vacant units to sell or rent)	
	Goal Description	A priority for the County and its partners is to promote the availability of decent housing by rehabilitating housing units to rent to LMI households.	
3	Goal Name	Well and Septic Improvements	
	Goal Description	Upgrading failing wells and septic systems or connecting LMI households to existing infrastructure	

4	Goal Name	Emergency Rehabilitation
	Goal Description	Emergency housing repairs occupied by LMI households.
5	Goal Name	Direct Services to the LMI Community
	Goal Description	Provide public services such as training/education, health services, elderly services, neglected and abused children services, legal services, and subsistence payments.
6	Goal Name	Action on Homelessness
	Goal Description	The County and its partners will assist households with rapid re-housing to prevent homelessness and to provide overnight shelter for homeless individuals. This goal also includes HMIS and program administration.
7	Goal Name	Infrastructure Improvement (Sidewalks)
	Goal Description	Provide sidewalk construction and repair to create livable and walkable communities.
8	Goal Name	Demolition
	Goal Description	Demolish and remove dilapidated housing to allow new housing for LMI individuals and households to be built.
9	Goal Name	Program Administration
	Goal Description	Funds will be used to administer Charleston County's CDBG and HOME programs. HESG administration falls under the "Action on Homelessness" Goal.

Projects

AP-35 Projects – 91.220(d)

Introduction

Charleston County administers a comprehensive housing and community development program. This program includes awarding grants to local housing and service providers, the provision of housing rehabilitation services, grant oversight monitoring and regular reporting to the U.S. Department of Housing and Urban Development (HUD). The following projects describe the activities Charleston County will fund from Community Development Block Grant (CDBG), HOME Investment Partnerships Program, and Emergency Shelter Grants Program (ESG) funds in the coming program year.

Projects

#	Project Name
1	New Housing in Charleston County
2	Rehabilitation of vacant units in Charleston County
3	Well Septic and Infrastructure Connection Program
4	Emergency Repair Program
5	Public Services for Charleston County Residents
6	ESG20 Charleston County
7	Sidewalk Improvements
8	Demolition of Dilapidated Structures
9	Charleston County Program Administration

Table 7 - Project Information

Describe the reasons for allocation priorities and any obstacles to addressing underserved needs

The funded projects address the housing and related services needs identified within the Needs Analysis and Housing Market Assessment sections of this Consolidated Plan. Charleston County awards grant funds to support housing and community development activities throughout the entire county, with the exception of the City of Charleston.

The greatest obstacle to addressing underserved needs is funding - there are always more needs than available funding. In spite of the obstacles to meeting underserved needs, goals are achieved through a concentrated effort implemented by a collaborative partnership of local government, nonprofit organizations and more recently, private organizations. Additionally, Subrecipients funded by Charleston County pursue funding from other local jurisdictions, foundations, and banks to ensure their projects

come to fruition.

AP-38 Project Summary

Project Summary Information

1	Project Name	New Housing in Charleston County
	Target Area	Countywide
	Goals Supported	New Housing Construction (Rental and Sales)
	Needs Addressed	Affordable Housing and Suitable Living Options
	Funding	HOME: \$253,721
	Description	The County will continue to support the construction of affordable housing (sales and rental) throughout the jurisdiction.
	Target Date	8/31/2021
	Estimate the number and type of families that will benefit from the proposed activities	3 LMI households
	Location Description	North Charleston
	Planned Activities	Metanoia: \$171,861 (CHDO) Cruise Development LLC C/o Bell's Construction & Associates: \$81,860 (HOME)
2	Project Name	Rehabilitation of vacant units in Charleston County
	Target Area	Countywide
	Goals Supported	Rehabilitation (vacant units to sell or rent)
	Needs Addressed	Affordable Housing and Suitable Living Options
	Funding	HOME: \$480,876
	Description	Purchase, rehabilitate and lease properties in Charleston County to low-income families
	Target Date	8/31/2021
	Estimate the number and type of families that will benefit from the proposed activities	6 LMI households
	Location Description	North Charleston and areas around the County (to be determined)
	Planned Activities	HERIndependence: \$124,959 (CHDO) Tricounty Weatherization Group HOME, LLC: \$355,917 (HOME)

3				
,	Project Name	Well Septic and Infrastructure Connection Program		
	Target Area	Countywide		
		County (Rural only)		
	Goals Supported	Well and Septic Improvements		
	Needs Addressed	Infrastructure Improvements and Development		
	Funding	CDBG: \$365,147		
	Description	Provide clean water and sanitary wastewater by either upgrading failing wells and septic systems or connecting LMI households to existing infrastructure. Maintenance of systems is also included in this project.		
	Target Date	8/31/2021		
	Estimate the number and type of families that will benefit from the proposed activities	35 LMI households		
	Location Description	To be determined		
	Planned Activities	Charleston County Well, Septic Upgrade, Connection, and Maintenance Program: \$365,147		
4	Project Name	Emergency Repair Program		
	Target Area	Countywide County (Rural only)		
	Goals Supported	Emergency Rehabilitation		
	Needs Addressed	Affordable Housing and Suitable Living Options		
	Funding	CDBG: \$350,000		
	Description	Repairs of housing occupied by LMI households		
	Target Date	8/31/2021		
	Estimate the number and type of families that will benefit from the proposed activities	40 LMI households		
	Location Description	To be determined		
	Planned Activities	Operation Home: \$210,000 Home Works of America: \$140,000		

5	Project Name	Public Services for Charleston County Residents
	Target Area	Countywide
	Goals Supported	Direct Services to the LMI Community Action on Homelessness
	Needs Addressed	Social Services to Benefit the LMI Community Homeless Needs
	Funding	CDBG: \$277,939
	Description	This program will include support for public services related to neglected and abused children, employment training, education, health services, the elderly, legal assistance, and subsistence payments to meet the needs in the County.
	Target Date	8/31/2021
	Estimate the number and type of families that will benefit from the proposed activities	1797 LMI individuals assisted, 90 households to receive subsistence payments, and 54 persons given homeless person overnight shelter
	Location Description	Throughout the County
	Planned Activities	Charleston Pro Bono Legal Services, Inc.: \$45,000 Dee Norton Lowcountry Children's Center: \$22,500 Charleston Area Senior Citizens Services Inc.: \$42,506*
		East Cooper Community Outreach [ECCO]: \$25,000 East Cooper Meals on Wheels: \$31,000 Humanities Foundation (ShelterNet): \$22,500 Carolina Youth Development Center (Charleston Orphan House Inc): \$17,000 Charleston Trident Urban Urban League: \$35,000 Trident Literacy Association: \$17,500 Wings for Kids: \$8,000 Metanoia: \$15,000 One80 Place: \$18,159 NC Recreation: \$12,500 *\$33,726 of this is funding from contingency/unallocated funds in PY2019 (see the PY2019 Annual Action Plan) and \$8,780 of this funding is from PY2020 funds.
	Project Name	ESG20 Charleston County

6	Target Area	Countywide
	Goals Supported	Action on Homelessness
	Needs Addressed	Homeless Needs
	Funding	ESG: \$155,411
	Description	The County and its partners will assist households with rapid re-housing to prevent homelessness and provide homeless individuals with overnight shelter. This project also includes HMIS and HESG administration. PY2020 funds total \$155,411. ESG-CV funds will be used to prevent, prepare for, and respond to the coronavirus pandemic (COVID19) in the amount of \$535,900.
	Target Date	8/31/2021
	Estimate the number and type of families that will benefit from the proposed activities	215 individuals given overnight shelter, 5 households provided rapid rehousing
	Location Description	Around the County
	Planned Activities	One80 Place: \$73,296 Florence Crittenton Programs of SC: \$55,460 HMIS: \$15,000 HESG administration: \$11,655
7	Project Name	Sidewalk Improvements
	Target Area	Countywide
	Goals Supported	Infrastructure Improvement (Sidewalks)
	Needs Addressed	Infrastructure Improvements and Development
	Funding	CDBG: \$350,000
	Description	Provide sidewalk construction and repair to create livable and walkable communities.
	Target Date	8/31/2021
	Estimate the number and type of families that will benefit from the proposed activities	2500 LMI individuals

	Location Description	North Charleston	
	Planned Activities	City of North Charleston: \$350,000	
8	Project Name	Demolition of Dilapidated Structures	
	Target Area	Countywide	
	Goals Supported	Demolition	
	Needs Addressed	Affordable Housing and Suitable Living Options	
	Funding	CDBG: \$144,925	
	Description	Demolition of dilapidated structures in LMI neighborhoods.	
	Target Date	8/31/2021	
	Estimate the number and type of families that will benefit from the proposed activities	10 dilapidated homes to be demolished	
	Location Description	North Charleston	
	Planned Activities	City of North Charleston: \$144,925	
9	Project Name	Charleston County Program Administration	
	Target Area	Countywide	
	Goals Supported	Well and Septic Improvements Infrastructure Improvement (Sidewalks) Rehabilitation (vacant units to sell or rent) New Housing Construction (Rental and Sales) Emergency Rehabilitation Direct Services to the LMI Community Action on Homelessness Demolition Program Administration	
	Needs Addressed	Affordable Housing and Suitable Living Options Infrastructure Improvements and Development Social Services to Benefit the LMI Community Homeless Needs	
	Funding	CDBG: \$370,303 HOME: \$80,783	

Description	Funds will be used to administer Charleston County's CDBG and HOME programs. HESG administration is included under the project for "Rapid Re Housing and Shelter Operations."
Target Date	8/31/2021
Estimate the number and type of families that will benefit from the proposed activities	N/A
Location Description	Charleston County
Planned Activities	Funds will be used to administer Charleston County's CDBG and HOME programs.

AP-50 Geographic Distribution – 91.220(f)

Description of the geographic areas of the entitlement (including areas of low-income and minority concentration) where assistance will be directed

Charleston County awards grant funds to support housing and community development activities throughout the County (with the exception of City of Charleston, which has its own HUD funding). These funds support projects under the CDBG, HOME, and HESG programs. Grant funds are made available for use across the county.

The lowest incomes tend to be concentrated in parts of the City North Charleston and also in the county's rural areas. According to the 2010 Census, White residents make up 64.2 percent, African Americans make up 29.8 percent, Asian Americans make up 1.3 percent, and Latino residents make up 5.4 percent (other racial/ethnic groups were less than 2 percent). While African Americans are widely dispersed throughout the county, they are concentrated (40 percent or higher) in sections of almost every municipality and rural area. However, the largest concentration of African Americans (74 percent or higher) is in parts of West Ashley, Mount Pleasant, and in the northern part of the City of Charleston's peninsula leading up and adjacent to the City of North Charleston (an area generally referred to as "the Neck"). The highest concentration of low-income families was also located in "the Neck" area. Although grant funds are made available for use across the county, some subrecipients concentrate their work in the City of North Charleston as well as the rural parts of the county.

Geographic Distribution

Target Area	Percentage of Funds
Countywide	90
County (Rural only)	10

Table 8 - Geographic Distribution

Rationale for the priorities for allocating investments geographically

There are needs throughout the county (including rural areas), so funds are distributed wherever they can be best utilized by partnering organizations. Charleston County Well, Septic Upgrades, Connections and Maintenance Program typically occur in rural areas of the County, which is represented by 10 percent of the total funds (this is an estimate only).

Discussion

Charleston County's partnering organizations serve the needs of LMI residents in all of the county's communities, so no area is prioritized over another.

Affordable Housing

AP-55 Affordable Housing – 91.220(g)

Introduction

Charleston County is committed to supporting the development of affordable housing for low and moderate income families in the communities throughout the county.

One Year Goals for the Number of Households to be Supported			
Homeless	5		
Non-Homeless	49		
Special-Needs	0		
Total	54		

Table 9 - One Year Goals for Affordable Housing by Support Requirement

One Year Goals for the Number of Households Supported Through		
Rental Assistance	5	
The Production of New Units	3	
Rehab of Existing Units	46	
Acquisition of Existing Units	0	
Total	54	

Table 10 - One Year Goals for Affordable Housing by Support Type

Discussion

While the one year goals show support for 49 non-homeless households, some of these recipients could be homeless and/or special-needs. Specifically, homeless and special-needs households could potentially receive one of the three new units or one of the six acquired/rehabilitated existing units. However, the determinations of who will receive these units will be made at a future date.

Note: HESG-funded rental assistance and CDBG-funded emergency repairs on owner-occupied homes are included in the tables.

AP-60 Public Housing – 91.220(h)

Introduction

There are two Public Housing Authorities that operate within the County's jurisdiction (outside the City of Charleston city limits): the Charleston County Housing and Redevelopment Authority (CCHRA) and the North Charleston Housing Authority (NCHA).

Actions planned during the next year to address the needs to public housing

There are 1,079 vouchers allocated for use in Charleston County. CCHRA also oversees the management and operations of 399 one, three, and four bedroom housing units (143 single-family homes and 256 elderly residences). The single family homes are located in 50 different subdivisions throughout Charleston County. Public Housing serves an average of 508 families annually.

In addition, NCHA has over 2056 voucher holders, a portfolio of 352 RAD units, and is involved in four tax credit apartment communities.

Actions to encourage public housing residents to become more involved in management and participate in homeownership

CCHRA administers the Family Self-Sufficiency (FSS) program, a Section 8 program of the United States Department of Housing and Urban Development (HUD) encourages communities to develop local strategies to help assisted families obtain employment that will lead to economic independence and self-sufficiency. Residents in the Section 8 Program may sign up to participate in FSS. The program works with residents, who establish goals such as, continuing their education, job training, purchasing a first-time home, or starting a small business. Residents who participate in the program must agree to work toward achieving their goals and participate in specific training. Participants build escrow accounts from their rent payments to help them reach their final goal at the completion of the program. The Resident Services Department works with various agencies in the community to develop resources for participating FSS family members.

NCHA also has the FSS Grant.

If the PHA is designated as troubled, describe the manner in which financial assistance will be provided or other assistance

N/A

Discussion

The need for housing is greater than the availability.

AP-65 Homeless and Other Special Needs Activities – 91.220(i) Introduction

Homelessness is a particularly troublesome and complex issue that plagues communities across the nation. A major reason that homelessness is so difficult to combat is that it has many causes with overlapping and interrelated variables. The cause of any one person's homelessness often lies, not in a single factor, but at the convergence of multiple events and conditions. From one angle, homelessness can be seen as an economic problem - caused by unemployment, foreclosure, or poverty. From another viewpoint, homelessness could appear to be a health issue - as many homeless persons struggle with one or more conditions such as mental illness, physical disability, HIV, or substance abuse. Looking at the problem another way, homelessness emerges as a social problem - with factors such as domestic violence, educational attainment, or race lying at the root. In reality, homelessness is caused by all of these issues, sometimes simultaneously. As such, fighting homelessness requires a truly collaborative, community-based approach.

Describe the jurisdictions one-year goals and actions for reducing and ending homelessness including

Reaching out to homeless persons (especially unsheltered persons) and assessing their individual needs

People experiencing homelessness are engaged and assessed through the Coordinated Entry System. The core elements of the Coordinated Entry System include system entry points, the VI-SPDAT tool, and prioritization of individuals and families for referral to appropriate and available housing resources. The entry points to our system include all emergency shelters, street outreach teams, and the housing crisis phone line. These entry points are announced throughout the community using local media and community partners. When households present at any entry point, the first step of our assessment process is the diversion and prevention protocol. The second stage of the assessment process is the Housing Barrier Assessment and assistance with market housing. If the household is still experiencing homelessness after 14 days the VI-SPDAT is administered and the household is placed on the Prioritization List. The CoC uses the HUD-recommended priority policy for Chronically Homeless individuals. The CES helps to lower barriers to housing through consolidation of intake paper-work and a centralized Housing Inventory.

Addressing the emergency shelter and transitional housing needs of homeless persons

One80 Place provides emergency shelter for individual men, women, families with children and

transitional housing for veterans.

One80 Place

- 60 beds for individual adult men experiencing homelessness
- 50 beds for individual women or families with children
- 40 transitional housing beds for male Veterans
- 6 transitional housing beds for female Veterans and/or families with children

Lowcountry Continuum of Care (CoC) manages the Housing Crisis Phone Line for all requests for shelter services in the jurisdiction. Available shelter beds are prioritized for households with children, persons living in unsheltered situations, persons with long histories of homelessness, and for persons with disabling conditions.

Helping homeless persons (especially chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth) make the transition to permanent housing and independent living, including shortening the period of time that individuals and families experience homelessness, facilitating access for homeless individuals and families to affordable housing units, and preventing individuals and families who were recently homeless from becoming homeless again

The Coordinated Entry System that is managed by the CoC relies upon a common assessment that assesses the vulnerability of homeless persons to help with the decision making process about who to prioritize for services and how best to serve those persons and families experiencing homelessness. This process recommends certain persons and families for Permanent Supportive Housing (almost always these are chronically homeless persons), Rapid Re-Housing, or general support in finding suitable housing (but no financial support). Using this consistent method across Charleston County helps the CoC focus the limited resources available on those who are in greatest need. All entry points to our Coordinated Entry System use a Prevention and Diversion assessment to help households identify alternative ways to avoid becoming homeless and entering the service system.

Helping low-income individuals and families avoid becoming homeless, especially extremely low-income individuals and families and those who are: being discharged from publicly funded institutions and systems of care (such as health care facilities, mental health facilities, foster care and other youth facilities, and corrections programs and institutions); or, receiving assistance from public or private agencies that address housing, health, social services, employment, education, or youth needs.

Supportive services offered to households who have recently been housed are key to ensuring that homelessness remains a one-time occurrence. The CES aims at shortening the length of time persons

experience homelessness by targeted engagement through outreach and inclusion on our community's Prioritization List for Permanent Supportive Housing for Chronically Homeless Persons, and Rapid Re-Housing for households experiencing episodic homelessness. More resources are needed for both Permanent Supportive Housing and Rapid Re-Housing in order for our community to reach a "functional zero" of homelessness; where all persons experiencing homelessness can transition to housing within 30 days. Case managers at institutions such as hospitals or corrections programs work to ensure that no one is discharged into homelessness. However, more meaningful collaborations and more frequent communication between homeless service providers and these institutions are needed in order to prevent discharges to a homeless setting.

Discussion

Charleston County is one of two HESG recipients in the CoCs geographic area, with plans to award \$155,411 in 2020. The area CoC uses HMIS data to identify the most successful interventions. The CoC assisted in establishing these two funding priorities for 2016-2020:

- 1. Shelter Operations
- 2. Rapid Re-housing

Lowcountry CoC collaborates with the other South Carolina CoCs and the South Carolina Office of Economic Opportunity (OEO) to establish state-wide HESG priorities; performance measures, HMIS data collection standards, and evaluation methods. The first priority is shelter operations because other HUD funds in the community are prioritized for rapid re-housing; however, rapid re-housing is also a priority for the County's HESG funds.

AP-75 Barriers to affordable housing – 91.220(j)

Introduction:

The provision of safe, decent affordable housing is one of the greatest challenges facing Charleston County, its development partners, and many jurisdictions across the State and Nation.

Actions it planned to remove or ameliorate the negative effects of public policies that serve as barriers to affordable housing such as land use controls, tax policies affecting land, zoning ordinances, building codes, fees and charges, growth limitations, and policies affecting the return on residential investment

Currently, the County has a special Housing Task Force to make recommendations that would ameliorate negative effects of public policies that serve as barriers to affordable housing. The recommendations are still being developed.

The Analysis of Impediments to Fair Housing Choice for the Charleston region discusses several actions to remove barriers to affordable housing. Below are the impediments the County plans to address over the next year:

Impediment 1: Lack of Fair Housing Awareness

- Expand promotional efforts and provide information related to fair housing laws
- Distribution of fair housing materials

Impediment 3: Affordability

 Increase in funding made available, or other financial equivalents, to affordable housing developer

Impediment 6: Poverty Rates – Extremely Low Income

• Increased public investment dollars into distressed minority concentration areas (affordable housing units, public services, etc.)

Discussion:

Two factors contribute to the Charleston County's affordable housing problem: 1) A household's ability to afford housing based on its income, and 2) the price of housing. In response, the County will work with the City of Charleston and City of North Charleston in implementing the strategies mentioned previously. In addition, the County (through its partners) will employ activities intended to foster the development of affordable housing for low-to-moderate income families and individuals such as rehabilitating vacant units to sell or rent, constructing new housing to sell or rent, and rehabilitating

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owner-occupied housing.

AP-85 Other Actions – 91.220(k)

Introduction:

Through its Community Development programs, the County seeks to meet underserved needs, create and maintain affordable housing, reduce lead-based paint hazards, reduce the number of families in poverty, develop institutional structure, and enhance coordination between public and private housing and social service agencies. Actions related to address these obstacles are discussed throughout this section.

Actions planned to address obstacles to meeting underserved needs

The County seeks to meet underserved needs through its housing and community development programs. A particular need in the Charleston County is financial assistance to persons who are homeless or who are at-risk of becoming homeless. The County addresses this need by providing funds to nonprofit organizations serving homeless individuals and households. In addition, infrastructure improvements - to include well/septic upgrades and infrastructure connections, mostly in underserved communities, will help to foster safe and decent living environments for the residents of Charleston County.

Actions planned to foster and maintain affordable housing

The County (through its partners) will employ activities intended to foster and maintain affordable housing for low-to-moderate income families and individuals such as rehabilitating vacant units to rent, constructing new housing to sell or rent, and repairing owner-occupied housing.

Actions planned to reduce lead-based paint hazards

Charleston County requires documented evidence of adherence to the Lead Safe Housing Rule (LSHR) requirements and evaluates project management to ensure awardee compliance with County policies in the area of LBP Hazards oversight.

Actions planned to reduce the number of poverty-level families

Some of the actions Charleston County will take this program year are as follows:

- (1) Through the use of collaborative partnerships, provide additional and improved housing by engaging in the rehabilitation and creation of housing;
- (2) Provide essential legal services supporting home and family stability through a non-profit partner funded for that purpose;
- (3) Through the County's partnering institutions, provide persons who are at risk of becoming homeless

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with rapid re-housing, rental, mortgage and/ or utility assistance;

- (4) A non-profit partner funded by the County will provide comprehensive health services to uninsured and under-insured low-income adults at no cost; and,
- (5) Fund partners that assist homeless individuals and households with overnight shelter.

Actions planned to develop institutional structure

Charleston County's Community Development Department continues to improve its processes and programs by participating in HUD-sponsored training and other training activities that will increase our capacity to deliver superior service to low and moderate income citizens in Charleston County. The Department is also building its capacity by continuing to partner with nonprofit housing and public service providers as well as engaging professional services (e.g., well drilling) when necessary to ensure that the needs of the community are being addressed. The Department is fortunate to have a Community Development Advisory Board to assist it in making funding decisions and meeting the needs of the community.

Actions planned to enhance coordination between public and private housing and social service agencies

Charleston County has targeted significant CDBG and HOME resources for its housing partners to build affordable housing, rehabilitate existing units, and repair owner-occupied homes. The County will continue to work with its partners to encourage affordable housing.

Discussion:

Overall, Charleston County is engaged in ongoing efforts to increase coordination amongst the complex network of public, private, and nonprofit organizations that deliver housing and social services to the community. As the administrators of HUD's CDBG, HOME and HESG programs, the County's Department of Community Development acts as a hub for community and economic development in the area. Open lines of communication are maintained between the County and the area's many non-profit and social service agencies

Program Specific Requirements

AP-90 Program Specific Requirements – 91.220(I)(1,2,4)

Introduction:

The following items discuss additional regulatory requirements for the CDBG, HOME, and ESG programs.

Community Development Block Grant Program (CDBG) Reference 24 CFR 91.220(I)(1)

Projects planned with all CDBG funds expected to be available during the year are identified in the Projects Table. The following identifies program income that is available for use that is included in projects to be carried out.

1. The total amount of program income that will have been received before the start of the next	
program year and that has not yet been reprogrammed	C
2. The amount of proceeds from section 108 loan guarantees that will be used during the year to	
address the priority needs and specific objectives identified in the grantee's strategic plan.	0
3. The amount of surplus funds from urban renewal settlements	0
4. The amount of any grant funds returned to the line of credit for which the planned use has not	
been included in a prior statement or plan	C
5. The amount of income from float-funded activities	0
Total Program Income:	0
Other CDBG Requirements	
1. The amount of urgent need activities	0
2. The estimated percentage of CDBG funds that will be used for activities that	
benefit persons of low and moderate income. Overall Benefit - A consecutive period	
of one, two or three years may be used to determine that a minimum overall	
benefit of 70% of CDBG funds is used to benefit persons of low and moderate	
income. Specify the years covered that include this Appual Action Plan.	00%

HOME Investment Partnership Program (HOME) Reference 24 CFR 91.220(I)(2)

1. A description of other forms of investment being used beyond those identified in Section 92.205 is

as follows:		
N/A		

2. A description of the guidelines that will be used for resale or recapture of HOME funds when used for homebuyer activities as required in 92.254, is as follows:

The County uses recapture as its method of protecting affordability. All properties receiving financial assistance from the County for homeownership and homebuyer activities must ensure that the housing remains affordable to families with incomes of 80 percent or less of the area median for at least the minimum affordability period based on the initial amount of assistance provided. The affordability requirements will be enforced with restrictive covenants or liens that will be recorded with the County's Register of Deeds. More details about the guidelines can be found in the County's HOME Program Operating and Procedures Manual.

3. A description of the guidelines for resale or recapture that ensures the affordability of units acquired with HOME funds? See 24 CFR 92.254(a)(4) are as follows:

For all homebuyer or homeowner activities to include owner-occupied rehabilitation, homebuyer down payment and closing cost assistance and housing development subsidies that cause the unit to be sold below fair market value projects, a recapture provision shall be utilized. These subsidies represent a direct subsidy to the homebuyer. If the home is sold during the period of affordability, the County must be notified of the sale. The County will execute written agreements that reflect the recapture provisions at or before the time of sale and will be enforced via a recorded lien. All County initiated activities for homebuyer, homeownership, and owner-occupied activities will have an affordability period as required by 24 CFR Part 92.254. CHDO's and or subrecipients will be required to enforce these recapture provisions. These provisions will be included in the lien/loan documents. More details about the guidelines can be found in the County's HOME Program Operating and Procedures Manual.

4. Plans for using HOME funds to refinance existing debt secured by multifamily housing that is rehabilitated with HOME funds along with a description of the refinancing guidelines required that will be used under 24 CFR 92.206(b), are as follows:

No funding will be utilized to refinance existing debt.

Emergency Solutions Grant (ESG) Reference 91.220(I)(4)

1. Include written standards for providing ESG assistance (may include as attachment)

See attached "Monitoring Plan," which is applicable to all Urban Entitlement projects. In addition, the following standards must be met:

- Must be private nonprofit organizations.
- Agencies must submit 501(c)3 status documentation.
- Agency's project request for HESG funds must be endorsed by the local Continuum of Care to make sure the agency's project is in line with the CoC's priorities and standards. Agencies must provide a service that HUD prioritizes (Rapid Re-Housing, Street/Community outreach, Shelter Operations).
- Any agency receiving HESG funds is obligated to maintain both client services activity records and
 performance outcome measures utilizing HMIS. Domestic violence, AIDS and legal service providers
 must use a comparable database that collects client-level data over time and generates
 unduplicated aggregate reports.
- 2. If the Continuum of Care has established centralized or coordinated assessment system that meets HUD requirements, describe that centralized or coordinated assessment system.
 - Lowcountry Continuum of Care (CoC) uses a Coordinated Entry System (CES) that covers a seven county service area (including Charleston County) and therefore employs unique aspects to address the differing needs that exist in these urban and rural settings. Outreach coordinators target both known locations where persons live unsheltered and service sites where homeless persons go to receive services. Most people access coordinated entry through the housing crisis line and the CoC website. They assess all households engaged through outreach and/or who seek housing assistance to determine their level of vulnerability and appropriateness for housing interventions. The CES is advertised and participated in by all service providers in the service area and by the housing crisis line, a human services information call center. This emergency hotline takes the burden of navigation off of the individual or family and ensures that everyone in the community has equal access to the services available. All federally funded housing services provided within the CoC are prioritized based upon vulnerability. Outreach workers and service providers use HMIS (or comparable database for domestic violence, AIDS and legal service providers) to build and update our Prioritization List and a By-Name List on an ongoing basis.
- 3. Identify the process for making sub-awards and describe how the ESG allocation available to private nonprofit organizations (including community and faith-based organizations).
 - The County issues a Request for Applications (RFA) requesting that interested agencies apply for ESG eligible activities. After applications are received, an ad hoc grant review subcommittee reviews/scores the applications and provides the scores to the Community Development Advisory

Board (CDAB). The CDAB makes funding recommendations, which are then reviewed and approved during a Charleston County Council public hearing. The public hearing notice is published in The Post & Courier. For HESG funding, the Lowcountry Continuum of Care first reviews project requests and endorses selected projects for the Board's consideration.

4. If the jurisdiction is unable to meet the homeless participation requirement in 24 CFR 576.405(a), the jurisdiction must specify its plan for reaching out to and consulting with homeless or formerly homeless individuals in considering policies and funding decisions regarding facilities and services funded under ESG.

A homeless and/or formerly homeless individual participates in the CoC governing body. Charleston County consults the CoC when prioritizing policy and funding decisions related to the ESG program.

5. Describe performance standards for evaluating ESG.

See attached "Monitoring Plan," which is applicable to all Urban Entitlement projects.

Attachments

Citizen Participation Comments

Public Comments - Annual Action Plan

- McClellanville: 405 Pinckney St, McClellanville, SC 29458, Monday, November 4, 2019 at 7 PM
 - Questions/Answers from the Mayor and Town Council:
 - Which Department are you from? Community Development
 - Who is the Director of your Department? Jean Sullivan
 - Who is the chair of the Advisory Board? Henrietta Woodward
 - How are the organizations listed on the PY2018 Accomplishments handout chosen? The
 organizations listed are the ones that had outcomes from CDBG, HOME, or ESG funding.
 - Has McClellanville ever received HUD funding? Discussion amongst Council: not directly but surrounding areas have including citizens who received well/septic upgrades.
 - Where is the closest food bank? Unsure. Discussion amongst Council.
- John's Island: Library, 3531 Maybank Highway, John's Island, Wednesday, November 20, 2019 at 12:30 p.m.
 - Roundtable discussion: topics included (but were not limited to) the County's CDBG-funded well/septic/connection program, ways to reach citizens without internet access, how developers can utilize HOME funds, tiny houses, emergency repairs, and how HUD funds are spent. Alissa Lietzow from Charleston Pro Bono Legal Services also discussed the legal services her organization provides.
- Hollywood: 6278 HWY 162, Hollywood, SC 29449, Monday, November 25, 2019 at 6 PM
 - o If my group is a non-profit we can apply for money to help people pay some of their bills? Yes, within the HUD regulations, there is the ability to provide limited assistance.
 - o Discussion about the County's well and septic upgrade and connection program.
- Awendaw: 6971 Doar Rd, Awendaw, Thursday, December 5, 2019 at 7 PM
 - Can we use CDBG funds for new construction? For the most part, the answer is no. However, you can use HOME funds for new construction. You can use CDBG funds for infrastructure.
 - o Discussion about the County's well and septic upgrade and connection program.
- Mount Pleasant: 100 Ann Edwards Lane, Mount Pleasant, Tuesday, December 10, 2019 at 6 PM
 - O How much funding is available to Mount Pleasant and how much is available for infrastructure? Last year, around \$1.7 million was available in CDBG funds with the City of North Charleston receiving about half of it; so, organizations can apply for those remaining CDBG funds. Around \$700,000 was available in HOME funds with the City of North Charleston receiving about half of it; so, organizations could apply for those remaining HOME funds. Around \$300,000 in CDBG funds is set-aside for the County's well/septic upgrade and connection program. In addition, organizations can apply for water/sewer projects.
 - How much funding does the Town of Mount Pleasant receive now? There are 3 current projects that involve Mount Pleasant:
 - East Cooper Meals on Wheels: \$23,336 (PY2019 CDBG funds)
 - East Cooper Community Outreach: \$16,336 (PY2019 CDBG funds)
 - Mount Pleasant Waterworks \$94,900 (PY2017 CDBG funds)
- Ravenel: 5962 Highway 165, Ste 100, Ravenel, Wednesday, December 18, 2019 at 6 PM
 - Can the Town apply for demolition projects? Yes, demolitions projects are eligible for CDBG funding but they're not a top priority.
 - The 2018 Annual report talks about health services. Who, where and how? East Cooper Community
 Outreach in the East Cooper area. If you have a non-profit health provider that would like to apply for
 funds, please tell them about the application.
- Charleston County: Charleston County Council Chambers, 4045 Bridge View Drive, North Charleston, Tuesday, March 10, 2020 at 6:30 PM

- o One comment received. Comment was about the commenter's issues with the government in general.
- Response: While the County cannot speak on behalf of all government entities, the County can discuss activities that have occurred with the County's and City of North Charleston's HUD funding. The County continuously strives to ensure that HUD-funded activities are thoughtfully and carefully considered. The documents that guide the decision-making (such as the Consolidated Plan and the Analysis of Impediments) are located here: www.charlestoncounty.org/departments/community-development/. The Community Development Department welcomes opportunities to meet with citizens to discuss the HUD-funded programs in more detail by calling 843-202-6960 and asking for Jean Sullivan (Director) or Dr. Anna Eskridge (Program Manager).
- Public Comment Period: March 11 April 13, 2020 extended to April 30, 2020
 - o No comments received

Grantee Unique Appendices



Charleston County and City of North Charleston

Program Year 2019

Urban Entitlement Programs

REQUEST FOR APPLICATIONS (RFA) AND PUBLIC HEARINGS ANNOUNCEMENT:

Charleston County and City of North Charleston Program Year 2020 Urban Entitlement Programs. Charleston County's Community Development Department is the administering agency for the County of Charleston Urban Entitlement Grants for the Community Development Block Grant (CDBG) Program; Emergency Solutions Grant (HESG); Community Housing Development Organization (CHDO); and, the HOME Investment Partnership Program (HOME). These grant programs are funded by an allocation from the U.S. Department of Housing and Urban Development (HUD) and are intended to fund housing and community development activities throughout Charleston County.

APPLICATION RELEASE DATE: On Monday, November 18, 2019, the Charleston County Community Development Department will issue a Request for Applications (RFA) for the Program Year 2020 Urban Entitlement Program Funding Cycle. Special attention and priority will be given to applicants that successfully align with strategies to address unmet goals and objectives as outlined in the Consolidated Plan. For information about the Consolidated Plan, goals and funding priorities, please visit https://www.charlestoncounty.org/departments/community-development/index.php. Two Pre-Application Trainings will be held to provide an overview of the application, program requirements, and funding process. Details about the trainings can be found at https://www.charlestoncounty.org/departments/community-development/RFA.php.

RFA DEADLINE: Applications are due Tuesday, January 7, 2020 at noon and must be submitted electronically at https://www.charlestoncounty.org/departments/community-development/RFA.php. THE APPLICATION AND THE MANDATORY FORMS AND ATTACHMENTS MUST BE SUBMITTED ONLINE BY THE DUE DATE/TIME TO BE ACCEPTED.

<u>PUBLIC HEARINGS</u>: The Department conducts public hearings during the course of a year for the purpose of providing information on Community Programs to County residents and to receive comments from citizens regarding program activities. At least once per year, generally scheduled

to coincide with each year's annual HUD allocation, a public hearing is held in participating jurisdictions. Public hearings will be held at Town Halls in November and December 2019. Schedule available here: https://www.charlestoncounty.org/departments/community-development/index.php. For additional information, call Anna Eskridge, Ph.D., Program Manager at (843) 202-6960 or via e-mail at aeskridge@charlestoncounty.org.

CHARLESTON COUNTY PROCUREMENT 4045 BRIDGE VIEW DR. C-202 NORTH CHARLESTON SC 29405-7464 AHN: Dwondown V. Parcilla

affidavit of publication The Post and Courier

State of South Carolina

County of Charleston

Personally appeared before me the undersigned advertising clerk of the above indicated newspaper published in the city of Charleston, county and state aforesaid, who, being duly swom, says that the advertisement of

(copy attached)

appeared in the issues of said newspaper on the following day(s):

10/21/19 Mon PC 10/21/19 Mon CNW

at a cost of \$247.16 Account# 103042 Order# 1829903

P.O. Number:

Subscribed and sworn to before

me this 21st day

A.D. 2019

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Charleston County and City of North Charleston

Program Year 2020

Urban Entitlement Programs

NOTICE OF AVAILBILITY: SCHEDULE OF ANNUAL PUBLIC HEARING/MEETING DATES

Charleston County's Community Development Department is the administering agency for the County of Charleston Urban Entitlement Grants for the Community Development Block Grant (CDBG) Program; Emergency Solutions Grant (HESG); Community Housing Development Organization (CHDO); and, the HOME Investment Partnership Program (HOME). These grant programs are funded by an allocation from the U.S. Department of Housing and Urban Development (HUD) and are intended to fund housing and community development activities throughout Charleston County.

The Department conducts public hearings during the course of a year for the purpose of providing information on Community Programs to County residents and to receive comments from citizens regarding program activities. At least once per year, generally scheduled to coincide with each year's annual HUD allocation, a public hearing/meeting is held in each of the participating jurisdictions (as decided by the jurisdiction). The Department will be discussing the Urban Entitlement Grants at the following time/dates:

- McClellanville: 405 Pinckney St, McClellanville, SC 29458, Monday, November 4, 2019 at 7 PM
- **John's Island**: Library, 3531 Maybank Highway, John's Island, Wednesday, November 20, 2019 at 12:30 PM
- Hollywood: 5150 S.C. Highway 165, Hollywood, SC 29449, Monday, November 25, 2019 at 6 PM
- Awendaw: 6971 Doar Rd, Awendaw, Thursday, December 5, 2019 at 7 PM
- Mount Pleasant: 100 Ann Edwards Lane, Mount Pleasant, Tuesday, December 10, 2019 at 6 PM
- Ravenel: 5962 Highway 165, Ste 100, Ravenel, Wednesday, December 18, 2019 at 6 PM

For additional information, call Jean Sullivan, Director at (843) 202-6960 or via e-mail at jsullivan@charlestoncounty.org.

The County of Charleston is pleased to announce its draft Annual Action Plan. The Plan is a document that outlines how the County of Charleston, its participating jurisdictions, and the City of North Charleston propose to spend federal grant dollars from the U.S. Department of Housing and Urban Development during the Program Year 2020 (PY20). All interested parties are encouraged to attend public hearings to offer comments on the plan. Proposed projects for Charleston County funds will be presented to Charleston County Council for approval and incorporation into the PY20 Annual Action Plan on Tuesday, March 10, 2020 at 6:30 PM (Charleston County Council Chambers, 4045 Bridge View Drive in North Charleston). Proposed projects for City of North Charleston funds will be presented to North Charleston City Council for approval and incorporation into the PY20 Annual Action Plan on Thursday, March 26, 2020 at 7 PM (Council Chambers, 3rd floor, 2500 City Hall Lane, North Charleston, SC). A list of the review proposed projects will be available for on February 20, www.charlestoncounty.org/departments/community-development. Starting March 11, 2020, a draft plan will be available for review online (website listed above), or in-person at the Charleston County Community Development Department (Suite C216, 4045 Bridge View Drive, North Charleston, SC, 29405) Monday through Friday between the hours of 9:00 a.m. - 4:30 p.m. Written comments on the draft plan should be addressed to: Dr. Anna Eskridge, Program Manager, Charleston County Community Development Department, at the above address. The deadline for receipt of written comments is April 13, 2020. Telephone (843) 202-6960. The Plan will be submitted to the U.S. Department of Housing & Urban Development on or around May 13, 2020.

CHARLESTON COUNTY PROCUREMENT 4445 BRIDGE VIEW DR. C-2 160 NORTH CHARLESTON SC 29405-7464 Attn! Anna E. Eskridge

AFFIDAVIT OF PUBLICATION The Post and Courier

State of South Carolina County of Charleston

Personally appeared before me the undersigned advertising clerk of the above indicated newspaper published in the city of Charleston, county and state aforesaid, who, being duly sworn, says that the advertisement of

(copy attached)

appeared in the issues of said newspaper on the following day(s):

02/18/20 Tue PC 02/18/20 Tue CNW

\$186.12 at a cost of 103042 Account# 1856795 Order#

P.O. Number:

Subscribed and sworn to before me this day

My commission expires



Did you know the County receives Housing and Urban Development funding to help low-income citizens? The 2020 Annual Action Plan outlines which projects the County plans to fund, and we'd like your feedback! Please submit comments by April 13, 2020. Contact: Community Development Department, (843) 202-6960.

https://www.charlestoncounty.org/departments/community-development/files/PY2020-Draft-Annual-Action.pdf



PUBLIC NOTICE/PUBLIC HEARING

CHARLESTON COUNTY COMMUNITY DEVELOPMENT DEPARTMENT, URBAN ENTITLEMENT PROGRAM, PY 2020 Annual Action Plan: This is an update to the ad published on February 18, 2020. The County of Charleston is pleased to announce its draft Annual Action Plan. The Plan is a document that outlines how the County of Charleston, its participating jurisdictions, and the City of North Charleston propose to spend federal grant dollars from the U.S. Department of Housing and Urban Development during the Program Year 2020 (PY20). All interested parties are encouraged to offer comments on the draft Annual Action Plan, updated Citizen Participation Plan, and a list of the proposed projects, which are available for review at the website www.charlestoncounty.org/departments/community-development. Written comments should be addressed to: Dr. Anna Eskridge, Program Manager, Charleston County Community Development Department, by emailing AEskridge@charlestoncounty.org or calling (843) 202-6960. The deadline for receipt of written comments is April 30, 2020. The Plan will be submitted to the U.S. Department of Housing & Urban Development on or around May 15, 2020.

CHARLESTON COUNTY PROCUREMENT 4045 BRIDGE VIEW DR, C-202 NORTH CHARLESTON SC 29405-7464 Alln: Gwendolyn Parrilla

AFFIDAVIT OF PUBLICATION

The Post and Courier

State of South Carolina

County of Charleston

Personally appeared before me the undersigned advertising clerk of the above indicated newspaper published in the city of Charleston, county and state aforesaid, who, being duly sworn, says that the advertisement of

(copy attached)

appeared in the issues of said newspaper on the following day(s):

03/29/20 Sun PC 03/29/20 Sun CNW

at a cost of

\$141.84

Account#

103042

Order#

1866128

P.O. Number:

Subscribed and sworn to before

A.D.

My commission expires

Annual Action Plan 2020

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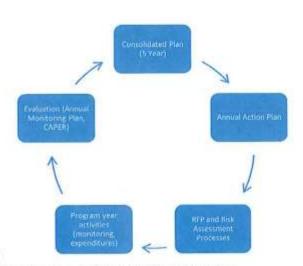
Procedure: Monitoring – Plan
Issued By: Community Services
Effective Date: 10/1/10, Revised 4/1/15

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GENERAL

I. Introduction

Charleston County is committed to providing effective, efficient and equitable community services to the towns, cities, and organizations within its jurisdiction. The Annual Monitoring Plan is a guide for delivering these services while keeping Charleston County and its Urban Entitlement subrecipients in compliance with Federal, State and County regulations. A strong monitoring system will allow staff to accurately determine the level of



risk the County takes when granting monies, build capacity within the community, ensure timeliness of expenditures, and provide accurate evaluation for future planning.

Through development of an annual monitoring plan, staff can effectively plan for events in the coming year as well as take time to recognize what works, what can be done better, and what practices have become irrelevant. This kind of "big picture" thinking serves an exercise in planning and regrouping. Plus, as can be seen in later parts of this plan, the Annual Monitoring plan ties-in directly with Departmental goals and objectives.

II. Monitoring Plan Objectives and Strategy

Charleston County Community Service (CCCS) has identified the following objectives and strategies for monitoring:

- Accurately Assessing Risk
- Identifying Technical Assistance Needs & Increasing Capacity
- Ensuring Timely Expenditures:
- Keeping Charleston County in Compliance through training
- Establishing Tools and Systems for Compliance
- Identifying Innovative Tools & Techniques: Best Practices



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III. Ongoing Monitoring

A. Accurately Assessing Risk:

Charleston County Community Services staff, will determine the level of monitoring a sub-recipient will receive using a risk model. The model uses the following elements, prior performance, capacity, type of project, investment level, and experience in managing federal funds, to determine the risk associated with a particular project. The risk will be examined during the first quarter of the new program year, with a monitoring schedule resulting in the second quarter and actual on site and/or desk top monitoring taking place during the 3rd and 4th quarters.

NOTE: This model does not take the place of or supersede the judgment of Community Services staff. Regardless of the results of the risk model a sub-recipient may be monitored based strictly on the judgment of Community Services management.

B. Identifying Technical Assistance Needs & Increasing Capacity:

- Sub-recipient reports serve as an ongoing oversight tool to ensure that
 projects are operating within the scope of their project. The review by staff
 provides a valuable point of contact as well as an effective tool for
 determining the type and depth of technical assistance a sub-recipient may
 need. Whether a recipient reports monthly or quarterly staff will review and
 analyze monthly/quarterly reports in tandem with pay requests for
 timeliness of expenditure of funds and project activity as outlined in the
 sub recipient's agreement.
- In addition to reviewing reports staff will determine each projects specific compliance issues and provide technical support to ensure the regulatory compliance with Davis Bacon, Section 3, Fair Housing, and minority and women contractors for construction projects.
- Staff will also ensure that during the life of the project they observe project for quality of work, i.e. housing rehabilitation and construction of residential housing and buildings, infrastructure projects such as sidewalks, drainage, and compliance with regulations, as needed.

C. Ensuring Timely Expenditures:

 Staff will review financial reports in relation to the project timeline to determine if expenditures are on target. They will communicate any deviations with subs on a monthly/quarterly basis, ensuring that any extensions are warranted and submitted in a timely manner.



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- D. Training of sub-recipients is another important strategy utilized to strengthen partnerships and build capacity. Training of sub recipients can be carried out by several methods:
 - Annual Pre-Proposal meeting- a pre-proposal conference, is held shortly after the announcement of funds availability. The basic application process is explained along with expectations for management of a successful project.
 - Post-Award meeting-groups of sub-recipients with like projects/activities are brought together for a meeting prior to the execution of a contract. Staff will cover expectations, outcomes and other compliance issues deemed necessary by the past years performance. This also provides a networking environment that Community Services wants to foster in our sub-recipient community.
 - Monitoring: Monitoring activities whether during the monthly reviews or on-site monitoring ensure that we reach 100% of our sub recipients. Our monitoring strategies include on-site field visits, open communications, desktop monitoring, and assisting agencies in creating good recordkeeping systems. The requirements for standard recordkeeping, LMI eligibility determination, relevant demographics, financial management, quality assurance methods and community outreach are applied to all projects.

E. Documenting Compliance: Establishing Tools and Systems for Compliance.

- Staff will analyze reporting documents annually to assess if any additional reporting requirements.
- Internal spreadsheets will be maintained electronically containing information sufficient to immediately assess the performance of each sub.

F. Identifying Innovative Tools & Techniques: Best Practices

 Staff will work to identify and communicate programs that are innovative and can be replicated to provide more effective and efficient services using Urban Entitlement funds.



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IV. On-site Monitoring

By far the most exhaustive technique in the Compliance Auditor's toolbox, the on-site monitoring is vital to the continued compliance of not only the sub-recipients, but the compliance of Charleston County as well. Briefly stated, the on-site monitoring is designed to:

- Identify aspects of the project where the organization is performing well and poorly while building capacity
- Assess compliance with program requirements
- Determine whether record keeping is adequate
- Prepare and implement timely follow-up activities

The results of the on-site monitoring are as important as the monitoring itself. Sub-recipients are to receive the results of their visit in a timely manner (ideally within 45 business days after the monitoring visit) and provided with ample time and assistance to resolve issues before the close of the program year.

Charleston County's current monitoring objectives: as determined by HUD regulations.

A. Management Plan

Ensure that sub-recipients have an appropriate process for how the grant will be managed as well as other areas of business operation and who the responsible staff will be.

B. Record Keeping Systems

Ensure that sub-recipients establish/maintain a record keeping and filing system to maintain documentation on program benefit and compliance with other applicable laws.

C. Financial Management

Ensure that the sub-recipient establish appropriate accounts for CD funds awarded and maintain the necessary financial records on the receipt and disbursement of funds as well as supporting documentation.

D. On-Site Monitoring

 To determine if a sub-recipient is carrying out its community development program, and its individual activities, as described in the application for assistance and the sub-recipient Agreement.



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- To determine if a sub-recipient is carrying out its activities in a timely manner, in accordance with the schedule included in the Agreement.
- To determine if a sub-recipient is charging costs to the project that are eligible under applicable laws and regulations, and are reasonable in light of the services or products delivered.
- To determine if a sub-recipient is conducting its activities with adequate control over program and financial performance, and in a way that minimizes opportunities for waste, mismanagement, fraud, and abuse.
- To assess if the sub-recipient has continuing capacity to carry out the approved project, as well as other grants for which it may apply.
- To identify potential problem areas and to assist the sub-recipient in complying with applicable laws and regulations.
- To assist sub-recipients in resolving compliance problems through discussion, negotiation, and the provision of technical assistance and training.
- To provide adequate follow up measures to ensure that performance and compliance deficiencies are corrected by sub-recipients, and not repeated.
- To comply with the federal monitoring requirements of 24 CFR 570.501(b) and 24 CFR 85.40.
- To determine if any conflicts of interest exist in the operation of the program, per 24 CFR 570.611.
- To ensure that required records are maintained to demonstrate compliance with applicable regulations.



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V. Monitoring Staff and Schedule

Due to the increasing need to ensure that sub-recipients are trained and follow regulations, Charleston County has created a new position whose key responsibility is to conduct ongoing financial and programmatic monitoring of the sub-recipients. The Grants Compliance Auditor conducts technical support and quarterly on-site monitoring to ensure sub-recipients' compliance with HUD and County regulations. They will also be involved with the sub-recipients pre and post training sessions. The ongoing monitoring and technical support allows Charleston County to identify and correct challenges and barriers that can prohibit timely completion of the projects and proper delivery of services.

Furthermore, ongoing monitoring will be conducted by the Grants Compliance Auditor as pay requests come in from the sub-recipients and from monthly and quarterly reports. Review of the pay requests for programmatic and financial compliance will alert the Community Services Compliance Auditor to problems early in the process and perhaps alleviate issues as the sub-recipient works towards there outcomes. This "real time", early intervention will be a key step in both keeping sub-recipients compliant and in delivering technical assistance.

The Community Services Financial Officer will oversee all monitoring work and reporting. Final reports will be reviewed and issued by the Community Services Director.



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Primary Tenants of Monitoring Criteria (REVISED April 2015)

- Programmatic performance is monitored with each monthly and quarterly progress report submittal.
- Financial performance, relating to allowable costs is monitored with each invoice submitted.
 - At least 50% of the total dollars will be reviewed during the on-site monitoring. Charleston County Community Services will also utilize these criteria when reviewing projects funded through the City of North Charleston's Urban Entitlement allocation.
- All HOME-assisted rental projects will receive an on-sight monitoring annually, and will
 be inspected for code compliance. HOME-assisted rental projects will be reviewed to
 determine adherence to affordability requirements, habitability standards and oversight of
 property management in accordance with HOME requirements.

Risk Model Criteria

Elements to be considered in determining risk for CDBG and ESG projects.

- 1. Projects with a total score of 5 or over will receive an on-site visit
- Projects with a total score of 4 will receive a desk top review and report will be filed with project records.
- Projects scoring less than 4 will receive a quarterly review of their financial and progress reports submitted. The performance summary will be maintained in the project files.
- 4. All new subs funded at or below \$10,000 will receive an initial site visit to discuss the sub-recipient contract and reporting requirements. On-going monitoring will consist of quarterly reviews of financial and progress reporting. Technical assistance session(s) will be provided as warranted to ensure adherence to contract, evaluate performance and assess capacity to manage federal funds. The performance summary will be maintained in the project files.
- All new sub-recipients funded at or above \$25,000 will receive an on-site monitoring visit.



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Current Funding level

Score 1-3 with 1 being the lowest risk

\$25,000 or under

Over \$25,000 but less than \$75,000 2

Over \$75,000 3

Organizational Capacity (elements to be considered)

Score 1-3 with 1 being the lowest risk

Sub staff no changes

New Staff 2

New type of project for sub 3

Monitoring: Previous years' findings/concerns

Score 1-2 with 1 being the lowest risk

Minimal concerns/CAP reviewed 1

Findings 2

Prior year reporting problems

Continuous problems that have not been corrected 1

While the monitoring schedule will be developed with the above scoring, the schedule may be revised to add sub-recipients if problems are found during the review of quarterly reports or financial drawdowns.

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This scoring criteria does not take the place of staff judgment. Subrecipients may be monitored based upon staff recommendation.

IMPLEMENTED BY WHOM

Financial Officer

Johnna Murray

Director, Community Development Department

3 2 17 Date

Appendix D:

PY 2020 ANNUAL ACTION PLAN

CITIZEN PARTICIPATION PLAN



COUNTY OF CHARLESTON, SOUTH CAROLINA CITIZEN PARTICIPATION PLAN

INTRODUCTION

The Citizen Participation Plan (CPP) has been prepared and implemented pursuant to federal regulations (U. S. Department of Housing and Urban Development (HUD) Regulations 24 CFR Part 91.105) and Charleston County's desire to encourage and support public participation in the development of the documents related to the consolidated planning process.

The purpose of the CPP is to establish a viable means by which residents of the Charleston County, public agencies, and other interested parties can actively participate in the development of documents related to the consolidated planning process including:

- The Consolidated Plan
- The Annual Action Plan
- Amendments to Consolidated Plan or Annual Action Plan(s)
- The Consolidated Annual Performance and Evaluation Report (CAPER)
- Amendments to the CPP

The actions described in the CPP relate to the planning and expenditure of funds provided to the County by the HUD Office of Community Planning and Development (CPD). CPD entitlement funds received by the County include the Community Development Block Grant (CDBG), HOME Investment Partnerships Program (HOME), and Emergency Solutions Grant (ESG).

ENCOURAGING PUBLIC PARTICIPATION [24 CFR 91.105(a)(2)]

Citizens are encouraged to participate in all phases of the CDBG, HOME and ESG programs and will be provided full access to program information. However, the final responsibility and authority for the development and implementation of the program will rest with Charleston County.

It is the County's desire to encourage all residents, especially those living in low and moderate income neighborhoods, and public and/or assisted housing, to participate in its planning process. Minorities, non-English speaking persons, as well as persons with disabilities are also encouraged to participate. Non-profit organizations, other government agencies, neighborhood groups, Continuums of Care, Public Housing authorities, and all other interested parties have an opportunity in the planning process as well.

The County will provide information to the Charleston County Housing and Redevelopment Authority (CCHRA) about the plan activities related to its developments and surrounding communities so that the CCHRA can make this information available at the annual public hearing(s) required for the PHA Plan.

The County will utilize traditional media for outreach to citizens and stakeholders including public hearings, publications in the newspaper(s) of general circulation, community meetings, and the County's website.

To reach the broadest audience, the County may also use internet-based approaches such as email, social media, and online surveys, as well as stakeholder meetings and interviews, focus groups, or other methods that encourage citizen participation during the development and implementation process for the documents covered by this CPP.

CITIZEN COMMENT ON THE CITIZEN PARTICIPATION PLAN AND AMENDMENTS [24 CFR 91.105(a)(3-4)]

The County will amend the Citizen Participation Plan, as necessary, to ensure adequate involvement of the public in making decisions related to the development the consolidated plan, any substantial amendments to the consolidated plan, and the CAPER. Revisions to change contact information of to clarify processes already in the CPP will not be considered a substantive change and will not be publicized for comment.

This Citizen Participation Plan can be amended only after the public has been notified of the County's intent to modify it, and only after the public has had a reasonable chance to review and comment on proposed substantive changes. Or, during the regular consolidated planning process which provides for proper public noticing. The Citizen Participation Plan and any proposed substantial amendments to the CPP will be made available for public review for a period of 30 calendar days prior to adoption by the County. The plan will be provided in a format accessible to persons with disabilities, upon request. In addition, the plan can be translated upon request.

DEVELOPMENT OF THE CONSOLIDATED PLAN [24 CFR 91.105(b)]

The Consolidated Plan is the County's five-year comprehensive plan addressing housing, homelessness, and recommendations for eliminating homelessness and increasing minority homeownership, non-housing community development needs. The Consolidated Plan recommends creative approaches to housing, economic development, and quality of life—the U. S. Department of Housing and Urban Development's (HUD's) national objectives.

The Annual One-Year Action Plan is prepared annually and is an update to the Five-Year Consolidated Plan. This Plan describes the needs, resources, priorities and proposed activities to be undertaken over a one-year period.

The stages for the development of the Consolidated Plan and Annual Action Plan include:

- Needs Assessment Stage: The identification of housing and community development needs.
 - Consolidated Plan:

Develop community goals for Charleston County by publishing an online survey instrument and publicizing its availability for the community at-large as well as each Participating Jurisdiction (PJ) Councils.

The survey will be provided to Charleston County citizens and organizations via an online survey instrument that will have three distinct sections broken out into eligible activities for CDBG, HOME, and ESG. The survey will be emailed to the Department's mailing list of more than 500 non-profit agencies, churches, neighborhood groups and other interested parties. Furthermore, staff will work to have the survey disseminated through County social media and website. Lastly, paper copies of the survey will be available at the Community Development office for those who may not have internet access.

Complete baseline analyses whereby specific projects are ranked by order of expressed community need via both surveys as referenced above.

By utilizing the responses from both the Elected Officials and the community at-large, a ranking of community needs (based upon eligible activities) will be determined. These three sets of rankings (CDBG, HOME, and ESG) will then be published in a draft Consolidated Plan in order to gather specific feedback within each need area and to determine what level of performance (outcomes and outputs) should be associated within each funding area. An announcement of this analysis will be published online and in a local newspaper. Additionally, the entire draft Consolidated Plan will be available on the County's website as well as in the County Community Development office.

Stakeholder and Community Partners Meeting

After all survey results have been tabulated and the priorities of each funding stream have been established, County staff will conduct a meeting or focus group per funding program. For the Emergency Solutions Grant (ESG) program, staff will invite the regional Continuum of Care providers. Additionally, staff will have a separate HOME stakeholder meeting, where entities who regularly partner with the county for housing rehabilitation, down payment assistance, and/or affordable homeownership programs will be present to assist staff better refine the outcomes for the goals. Lastly, staff will invite community partners to join us at our Community Development Block Grant (CDBG) meeting, to establish feasible sub-goals and numerical indicators per sub-goal and goal.

Consolidated Plan and Annual Action Plan:
 Conduct Public Hearing in Participating Jurisdictions

The County will advertise and conduct a public hearing in each of the participating municipalities within the County's Urban Entitlement designation (as requested by the jurisdiction). The content of these meetings generally will be as follows:

- (a) Explain the Urban Entitlement program
- (b) Review the status of the County's Urban Entitlement program to date
- (c) Describe competitive nature of funding
- (d) Identify types of projects eligible/ineligible
- (e) Review the ranking of the goals
- (f) Explain timetable for Consolidated Plan and/or Annual Action Plan

The public hearing in participating municipalities will be conducted at a time and place convenient for area residents. The county will advertise the public hearings in a local newspaper and on the County website; each municipality will advertise the hearing in accordance with their respective procedures (local newspaper, website, posted agenda, etc.).

- Plan Development Stage: The preparation of a draft use of funds for the upcoming year, the range of
 activities that may be undertaken, and the estimated amount that will benefit persons of low- and moderateincome. This process may include the development of a proposed new five-year Strategic Plan depending
 on the cycle.
 - Consolidated Plan and Annual Action Plan:

Hold County-wide Public hearing at Charleston Council Chambers

Once the initial planning and hearing process is complete, a public hearing will be scheduled at Charleston Council chambers. The purpose of this hearing will be to present the draft Consolidated Plan and/or Annual Action Plan and projected activities for review and comment. The format of the county-wide public hearing generally will be as follows:

- (a) Present a draft plan whereby needs are expressed in terms of eligible activity areas for HUD funding.
- (b) Solicit written comments and suggestions from the public and/or Elected Officials for altering and establishing priorities for possible inclusion in the Consolidated Plan and/or Annual Action Plan.

The County-wide Public Hearing date and times will be announced fourteen (14) days prior to the hearing to ensure adequate notice and an opportunity for greater participation. All comments will be recorded and will be attached to the final plan.

If comments received from Charleston County Council, representatives of the Participating Jurisdictions, area non-profits, or the general public in attendance at the county-wide public hearing warrant a change to the proposed plan, the Community Development Director will determine if a second county-wide public hearing is necessary—based upon criteria such as, a substantial change (20% or more) in allocation priorities; in the deletion of an activity; or in the category of beneficiaries. If so, a second county-wide public hearing will be scheduled.

Public Comment: The County will advertise a 30-day public comment period the Consolidated Plan and Annual Action Plan.

A summary of these comments or views, and a summary of any comments or views not accepted and the reasons why, shall be attached to the consolidated plan.

Consolidated Plan Amendments [24 CFR 91.105(c)]

An Amendment to the Five-Year Consolidated Plan and/or the Annual Action Plan is required in order to make a substantial change to the purpose, scope, location or beneficiaries of an activity. There are several modifications that are deemed "substantial" in nature and are listed below:

- a. Any budgetary change(s) exceeding 20 percent of the grant award as listed in the Annual Action Plan for that year. A substantial change in the County's allocation priorities or a substantial change in the method of distribution of funds.
- Deletion and subsequent replacement of an activity described in the Annual Action Plan or Consolidated Plan.*

- c. A change in the category of beneficiaries (such as change from senior citizen to youth in a public service program or facility renovation project).
- d. A major change in the location of a project (such as out of a neighborhood or target area), as opposed to a move within close proximity

*If the activity is deleted (but not replaced), then a substantial amendment will not take place. In other words, if funds are returned because the activity never proceeded (and no funds were spent), then those returned funds will be included in the next grant cycle and corresponding Annual Action Plan.

Prior to amending the Consolidated Plan or Annual Action Plan, citizens will be provided with reasonable notice and the opportunity to comment on such change. The proposed amendment will be published in a newspaper of general circulation and citizen comments on the amendment will be solicited. A 30-day public comment period will be provided after publication of the substantial amendment before it is implemented.

The County will consider the comments or views of citizens received in writing or orally in preparing the substantial amendment to the Consolidated Plan or Annual Action Plan. A summary of the comments received from citizens, and, if applicable, an explanation of why recommendations received were not accepted will be attached to the final Consolidated Plan Amendment.

PERFORMANCE REPORTS [24 CFR 91.105(d)]

The Consolidated Annual Performance Evaluation Report (CAPER) is an evaluation tool or report card. This document is a progress report on how the County has administered its' CDBG, HOME, and ESG allocations. The CAPER compares the program year's accomplishments to the proposed activities stated in the annual Action Plan. The plan highlights the accomplishments, as well as conducts self-evaluation of internal programs and service delivery. It is also a critical part of the planning process.

The CAPER public hearing is scheduled 15 days or more before final submittal to HUD. This public hearing will be announced in a paper of general circulation and posted on the Charleston County Meeting agenda. All comments received at the hearing will be considered, as appropriate, and a summary will be attached to the CAPER when the final version is submitted.

PUBLIC HEARINGS [24 CFR 91.105(e)]

Specifics about public hearings are discussed throughout this plan as they relate to the Consolidated Plan, Annual Action Plan, Performance Reports, etc. Public hearings will be held at times and locations convenient to potential or actual beneficiaries and with accommodation for persons with disabilities. The hearings will generally be held at the Charleston County Public Administration Building. Accommodations for persons with visual, hearing or other impairments will be made upon request and reasonable notice. If a significant number of non-English speaking persons can be reasonably expected to attend the hearing, the County will make translation services available.

Hearings may be conducted at locations other than the County Council meeting chambers, to make them more convenient to residents, and hence increase the likelihood of citizen participation for those low-to-moderate income residents (LMI) where housing and community development funds may be spent. At least once per year, generally scheduled to coincide with each year's annual HUD allocation, a public hearing is held in each of the participating jurisdictions (as requested by the jurisdiction). Presently, these jurisdictions are as follows: Awendaw, Isle of Palms, Sullivan's Island, Hollywood, Meggett, Ravenel, Mount Pleasant, North Charleston, McClellanville and Lincolnville. Hearings are held in the evening to encourage greater public attendance.

If a public hearing is cancelled due to circumstances beyond the County's control (example: hurricane), the hearing will be re-scheduled for the next available Council meeting. If unable to hold the meeting in-person, virtual meetings are also an option that can be used. Details about cancellations, rescheduling, or virtual meetings will be posted on the Community Development website (www.charlestoncounty.org/departments/community-development/).

MEETINGS [24 CFR 91.105(f)]

Charleston County will provide the public with reasonable and timely access to local meetings relating to the strategies and actions for affirmatively furthering fair housing and proposed or actual use of funds including the County Council meetings.

AVAILABILITY TO THE PUBLIC [24 CFR 91.105(g)]

Typical or standard documents available for public access, at a minimum, will include the proposed and final Annual Action Plans, the proposed and final Five-Year Strategic Plan (Consolidated Plan), proposed and final Substantial Amendments to an Annual Action Plan or the Five-Year Strategic Plan, Annual Performance Reports, and the Citizen Participation Plan. These documents will be available on the Community Development Department's website (www.charlestoncounty.org/departments/community-development/) and in-person at the following address:

Charleston County Community Development Department Lonnie Hamilton III, Public Services Building 4045 Bridge View Drive – Suite C216 North Charleston, South Carolina 29405

ACCESS TO RECORDS [24 CFR 91.105(h)]

Charleston County will provide the public with reasonable and timely access to information and records relating to the data or content of the Consolidated Plan, as well as the proposed, actual, and past use of funds covered by this Citizen Participation Plan. The law requires reasonable public access to records about previous expenditures during the past five years, and reasonable public access to records relating to the expenditure of funds during the previous five (5) program years.

Accommodations for persons with visual, hearing or other impairments will be made upon request and reasonable notice. If a significant number of non-English speaking persons can be reasonably expected to review the documents, the County will make translated documents available.

TECHNICAL ASSISTANCE [24 CFR 91.105(i)]

Technical assistance will be available to all persons and groups representative of persons of low and moderate income that request such assistance in developing proposals for funding assistance under any of the programs covered by the Consolidated Plan. Technical assistance in developing a competitive grant proposal for funding is available, per request, after the award process is complete in order to assist said agencies in being better prepared for the next round of competition. Furthermore, the county holds a pre-application conference where all questions are answered and suggestions are offered. Lastly, after the 'Request for Applications' (RFA) has been released, citizens still have several weeks to submit technical assistance questions to the Community Development Department for response and eventually are published to the potential applicants.

COMPLAINTS [24 CFR 91.105(i)]

Complaints related to the Consolidated Plan, Annual Action Plans, Amendments and Performance Reports will be addressed promptly. Every written citizen complaint and grievance will be addressed, in writing, within 15 days where practicable. Complaints must be addressed to:

Jean Sullivan, Director Charleston County Community Development Department Lonnie Hamilton III, Public Services Building 4045 Bridge View Drive – Suite C216 North Charleston, South Carolina 29405

DISPLACEMENT [24 CFR 91.105(b)(1)(ii)]

The County does not anticipate the displacement of persons during the implementation of activities included in the Consolidated Plan or its subsequent Annual Action Plans. However, in the event a displacement occurs, the county will make available the types and levels of assistance contained in the HOME Program Operating and Procedures Manual as was required by the Uniform Relocation Assistance and Real Property Acquisition Policies Act of 1970, as amended, and as required under section 104(d) of the Housing and Community Development Act of 1974, as amended. Also see 24 CFR 92.353 Subpart H. Copies of the the HOME Program Operating and Procedures Manual are available for

examination at Charleston County Community Development Department, 4045 Bridge View Drive, North Charleston, South Carolina 29405-7464.

Date of Initial Adoption: March 18, 1997

Date of Amendment 1: March 17, 1998

Date of Amendment 2: April 29, 2005

Date of Amendment 3: April 22, 2006

Date of Amendment 4: May 15, 2011

Date of Amendment 5: September 1, 2012

Date of Amendment 6: March 24, 2016

Date of Amendment 7: May 23, 2018

Date of Amendment 8: March 26, 2020

Attachment 1: Summary of Activities for Reports

Plan/	Five-Year	One-Year Annual	Substantial	CAPER
Amendment	Consolidated Plan	Action Plan	Amendment(s)	
			` ,	
	Online survey	County will advertise and conduct a public hearing in each of the participating municipalities (as requested), to include a discussion of community needs*	The proposed amendment will be published in a newspaper of general circulation and citizen comments on the amendment will be solicited. A 30-day public comment period will be provided	performance report will be published in a newspaper of general circulation and citizen comments on the performance report will be solicited. A 15-day public comment period will be provided before the performance report is submitted to HUD. The CAPER public hearing is scheduled 15 days or more
	Publish ranking of community needs (based on survey results)	County-wide Public hearing at Charleston Council Chambers. Hearing dates and times will be announced 14 days prior to the hearings.*	after publication of the substantial amendment before it is implemented.	
Schedule of activities	County staff conduct a focus group per funding program	A 30-day public comment period on the Action Plan will begin after the County-wide hearing. The Plan is submitted to HUD by May 15th of each year.		
	County will advertise and conduct a public hearing in each of the participating municipalities (as requested)*			
	County-wide Public hearing at Charleston Council Chambers. Hearing dates and times will be announced 14 days prior to the hearings. A 30-day public comment period will begin after the hearings.*			

^{*}See page 4 for public hearing/meeting contingencies