A meeting of Charleston County Council’s Finance Committee was held on May 3, 2018, in the Council Committee Room, B-225, Second Floor of the Lonnie Hamilton, III Public Services Building, located at 4045 Bridge View Drive, North Charleston, South Carolina.

The following committee members were present: A. Victor Rawl, Chairman, who presided, Anna B. Johnson, Brantley Moody, Teddie Pryor, Joe Qualey, Herb Sass, Dickie Schweers, and J. Elliott Summey. Councilmember Henry E. Darby was absent.

County Administrator Jennifer Miller and County Attorney Joe Dawson were also present.

Mr. Pryor moved approval of the Finance Committee Minutes of April 19, 2018, seconded by Mr. Sass, and carried.

County Administrator Jennifer Miller and Director of Procurement Barrett Tolbert provided a report regarding the request to use non-competitive procurement to award a contract for the Juvenile Detention Center architectural design services. It was stated that the Facilities Department is requesting that a non-competitive procurement contract be awarded to Moseley Architects to provide full architectural and engineering services to renovate an existing County facility that will serve as a replacement for the Juvenile Detention Center, in the amount of $497,500.

It was shown that Moseley Architects was hired previously to provide a Juvenile Detention Center Study that focused on the renovation of the existing Work Camp to be used to house the juveniles. Subsequent to completion of the Study, the “F” building, located in the coastal pre-release center, became available. The “F” Building is larger and has more available interior and exterior space than the Work Camp. This project will utilize that Study as the starting point for this project since both buildings have identical construction. The speed of delivery and completion is of utmost importance because state law now defines a juvenile as a person under 18 years of age instead of age 17. The current population in the Juvenile Detention Center is at capacity. In 2019, when the population is re-classified, the “under 18” population could exceed capacity. Accommodation of this law must be fully implemented by July 1, 2019.

Department Head recommends that Council:

- Approve this non-competitive procurement to Moseley Architects to provide full architectural and engineering services to renovate an existing County facility that will serve as a replacement for the Juvenile Detention Center in the amount of $497,500.00
- Appropriate $400,000 for the Juvenile Detention Center and authorize reimbursement from future bonds for the expenditure of these funds, prior to borrowing.

Mr. Pryor moved for Department Head recommendation, seconded by Mr. Summey.

Mr. Schweers asked why it was a no bid. Mr. Tolbert stated that Moseley Architects had previously been awarded the contract, but the contract had expired due to a lack of funding. Because the contract had expired, now that funding is in place, it could not be
extended so it is being brought back to Council as a non-competitive procurement so the firm originally selected for this project can complete the contract.

The Chairman called for a vote on the motion, which passed. Mr. Qualey voted nay.

County Administrator Jennifer Miller and St. John’s Fire District Bond Counsel Gary Pope provided a report regarding the St. John’s Fire District Bonds. It was stated that The St. John’s Fire District is seeking authorization from County Council to issue general obligation bonds in order to finance several capital projects, which projects include the replacement of fire station #4, completion of fire station #6, design work on a new Kiawah River fire station, purchase real property, and acquire two squad vehicles. This authorization would be used in conjunction with the balance of the authorization provided by County Council by ordinance dated March 22, 2016, which currently totals $2,970,000. The prior authorization is insufficient to complete the projects given significant construction cost escalation, increases in interest rates, and the addition of additional projects.

Department Head recommends that Council adopt a resolution authorizing a public hearing regarding the issuance of bonds by the St. Johns Fire District in an amount not to exceed $5,250,000 on June 5, 2018 at 6:30 pm and approve and give first reading to an ordinance on this same matter.

Mr. Pryor moved for approval of the recommendation. The motion was seconded by Ms. Johnson.

Mr. Sass stated he reviewed the projects that St. John’s Fire District planned to finance with the bonds and noticed the purchase of two squad vehicles and that he did not think it was wise to pay for vehicles over a long-term basis. He asked what type of squad vehicles they were. Chief Walz from the St. John’s Fire District stated the squad vehicles are medical vehicles similar to the Quick Response Vehicles Charleston County EMS uses to aid the department in answering its medical calls more efficiently in areas of the fire district where the roads are very narrow and it is hard to get the big trucks through. In addition, the cost includes outfitting the vehicles with medical equipment. She further stated that the district had been working for the past five years to upgrade their medical capability on Kiawah, Seabrook, and Wadmalaw where it takes EMS transport longer to respond and St. John’s Fire District is acting as a bridge for medical care until the EMS arrives.

The Chairman called for a vote on the motion, which carried unanimously.

County Administrator Jennifer Miller and Contracts and Procurement Director Barrett Tolbert provided a report regarding the need to award a contract and adopt a franchise agreement ordinance for curbside collection for unincorporated Charleston County. It was stated that the County is currently operating under a Franchise Agreement for the curbside collection of residential garbage and yard waste. This service is provided as a convenience to rural residents who have the option to sign up for these curbside collection services. Citizens can also use one of the County’s seven convenience centers for self-delivery. There is no cost to the County in the award of this agreement. Citizens pay the County-procured rate directly to the
Contractor. It was bid in order to obtain updated, competitive, market-based prices for a standard level of curbside solid waste collection service. The current agreement expires on June 30, 2018, and cannot be renewed.

This will be an exclusive contract and it will be awarded to a Contractor who will provide service to the unincorporated areas of Charleston County on a subscription basis. This will be a franchise agreement and needs to be adopted by ordinance.

One bid was received in accordance with the terms and conditions of IFB No. 5267-18J from the following firm:

<table>
<thead>
<tr>
<th>Bidder</th>
<th>Price (per quarter per household)</th>
</tr>
</thead>
</table>
| Republic Services of South Carolina, Limited Liability Company North Charleston, SC Principal: Rob Carter | **Regular Curbside Service:**  
Garbage - $26.70  
Yard Waste - $19.65  
Sub-Total $46.35  

**Optional Special Collection Service:**  
Program Recyclables $23.70  

**Total for Regular Curbside and Optional Special Collection Services:**  
$70.05 |

Department Head recommended that Council:

- Authorize award of a contract to Republic Services of South Carolina, LLC to provide curbside pick-up and disposal of garbage, yard waste, and recycling for residents in unincorporated areas of the County at a cost of $46.35 per quarter for garbage and yard waste collection and $23.70 per quarter for program recyclables, to be paid by the user.

- Approve and give first reading to a franchise ordinance to authorize the contract to provide curbside pickup and disposal of garbage, yard waste, and recycling for residents in unincorporated areas of the County to Republic Services of South Carolina, Limited Liability Company.

Mr. Pryor moved for Department Head recommendation. Mr. Summey seconded the motion.

Mr. Schweers asked who was currently doing the work. Mr. Tolbert stated Waste Pro Management. Mr. Schweers asked if Waste Pro bid or if they were disqualified. Mr. Tolbert stated they did not bid. Mr. Schweers stated he would enthusiastically support this.

Ms. Johnson stated that residents have been complaining for quite a bit about the current vendor, and she feels it is time to move on and make a change.

Mr. Sass stated he wanted to include in the recommendation that the cost would be $46.35 if the resident did not want recycling. Ms. Miller stated she would have the department head change their recommendation to include the information.
Mr. Schweers asked what the current rate was. Interim Director of Environmental Management Tonya Lott stated that the overall rate was a little more than $32.00.

Mr. Pryor asked if it included recycling. Ms. Lott stated it did include recycling.

Mr. Schweers stated that it seemed like a big increase.

Mr. Qualey stated there was a big discrepancy and maybe it should be rebid.

Mr. Tolbert stated that Waste Pro bid low on the last contract, which is why they cannot support the number of houses that have subscribed to their service. They are not making enough money to put gas in the trucks and pay their employees.

Mr. Qualey stated if it was rebid there might be a bid somewhere between $32 and $70.

Chairman Rawl asked how many companies the bid packet was sent to. Mr. Tolbert stated at least ten companies.

Mr. Schweers asked if only one company bid on the service. Mr. Tolbert confirmed that only one company bid on it and for that reason it was put out for bids twice.

Mr. Pryor stated he was going to support this because you get what you pay for. Waste Pro has been a problem for the constituents and sometimes cheaper is not better. If you want quality service, you have to pay for it.

Mr. Schweers stated that he would like specifics by Tuesday, comparing apples to apples on the price of the services provided by Waste Pro and the proposed services to be provided by Republic. He added that this is an optional service to citizens living in the rural areas of Charleston County and no one is required to participate. Citizens can do what he does and take their garbage and recyclables to a convenience center. If residents want the convenience of trash pickup, it will cost them this. It is not being forced on anyone.

Ms. Johnson stated she agreed and has received many calls over the years about Waste Pro. She added that the County is not in the business of picking up trash like the City is and some people do not understand that. She stated that if some residents in the unincorporated area are unhappy with the service or the price of it, maybe they will decide to form their own city or town and try to figure out if there is another way for them to get better collection service.

County Administrator Jennifer Miller and Transportation Development Director Steve Thigpen provided a report regarding the Maybank Highway Improvements. It was stated that the city recently began discussions with an additional developer creating a neighborhood adjacent to the Cottages. This developer would like to construct a roundabout at Stardust Way, eliminating the need for the added lane on River Road and saving grand trees. The city is expediting a traffic study of the roundabout for SCDOT’s review/approval. The city requested that Charleston County contribute the amount that it would cost to construct the additional lane on River Road towards the roundabout, contingent on SCDOT’s approval.
Should the roundabout design not receive approval in a timely manner, the city has stated they will support the required additional lane and tree removal in an effort to avoid any further project delay. The county’s design consultant submitted an encroachment permit requesting a construction easement on River Road that would encompass either the additional lane or the roundabout. This effort should prevent any further construction delays and allow for the revision of the permit application in approximately 6 months once the SCDOT has the information needed to review the city’s roundabout concept.

Southern Pitchfork
Due to county staff’s concerns regarding wetland permitting, plans for the Southern Pitchfork have been on hold until staff receives the permits for the Northern Pitchfork. The preliminary alignment of the Southern Pitchfork affects critical marsh wetlands and make it unlikely that the ACOE would allow permitting. The preliminary alignment also conflicts with the Mark Clark Extension’s preliminary plans. Since the March 26 meeting, county and city staff have met with the property owner and his representatives to find a feasible alignment that all parties can agree to. The ideal design will avoid wetland impacts, conflicts with utility easements and issues with the proposed Mark Clark Extension project.

The attachment shows the new proposed Southern Pitchfork alignment shown in purple. The SCDOT will require that the design prohibit left-hand turns onto Maybank Highway from the Southern Pitchfork. The SCDOT will also require a two way left turn lane median between Fenwick Hall Allee and the Southern Pitchfork tie in. SCDOT also stated they would not allow signalization at both Fenwick Hall Allee and the Southern Pitchfork since they are within 1000 feet of one another. The new proposed improvements and requirements could affect up to 59 grand trees, which is six more than the original alignment. The wetland impacts will decreased by .4 acres for freshwater and .2 acres less of critical marshland. The city has stated that they will support the removal of the trees to keep the project moving forward.

The property owner has stated that if Council does not approve the project moving forward by May 15, 2018, he is no longer willing to dedicate the ROW. The ROW is estimated to cost $800,000.

Funding
The estimated cost of the Northern Pitchfork is $4.2 Million. The estimated cost of the Southern Pitchfork is $7.5 Million, excluding ROW costs.

Council originally approved $15 million for the Maybank Highway Improvement Project. To date, $12.3 Million has been expended, encumbered and/or earmarked. The resurfacing construction cost approximately $1.4 Million and the additional westbound lane construction cost approximately $8 Million. Staff has enough carry over from the first half-cent TST bonded projects to cover the Northern Pitchfork shortage, but there are not enough funds available to cover the cost of the Southern Pitchfork.

Department Head recommended that Council:
- Approve the revised budget of $4.2 Million to construct the Northern Pitchfork. Should the city receive approval from SCDOT for the proposed roundabout, the estimated $375,000 for partial funding would come from the $4.2 Million. Construction of the roundabout would eliminate the costs associated with the required lane extension.
• Identify a funding source for the Southern Pitchfork design/construction, estimated at $7.5 Million.
• Funds are available for the Northern Pitchfork in the Roads Program in the first Transportation Sales Tax.

Mr. Summey moved for Department Head recommendation, seconded by Mr. Pryor.

Ms. Johnson stated that she was concerned about this project and what affect it may have on I-526. She stated it was her understanding that this was no longer a concern due to the information provided by SCDOT about the locations of the new alignments and roundabouts. Mr. Thigpen stated that was correct and that staff was working with the landowner on the alignments so it would not affect I-526. Ms. Johnson stated her other concern was the drainage and trees. Mr. Thigpen stated they would have to design the drainage to meet the standards and they would be meeting with the City soon to finalize the design of the Southern Pitchfork.

Mr. Moody asked if this approval tonight would satisfy the land grantor’s timing requirements. Mr. Dawson stated that he would be happy to provide more information regarding this contractual matter in Executive Session and that there was also a need for executive session to discuss contractual matters regarding the Mark Clark Completion Project.

Mr. Summey withdrew his motion and moved for executive session to discuss contractual matters on the Mark Clark Completion Project and Maybank Pitchfork Project. Mr. Pryor seconded the motion and carried unanimously.

Chairman Rawl asked before moving into executive session if this was supposed to be a presentation or something to approve. Mr. Thigpen stated his department had prepared a presentation if Council wanted to see it, but as Mr. Dawson stated some contractual matters came up. Chairman Rawl stated Council would view the presentation in executive session and show it again in public if need be, but full understanding of this matter was required before a vote could be taken.

Council moved into executive session.

At the conclusion of the Executive Session, the Chairman stated no action or votes were taken in executive session. Council and staff discussed contractual matters on Maybank Highway Improvement Project and Mark Clark Completion Project.

Ms. Johnson moved that Council authorize staff to update the traffic study for the Maybank Highway Northern Pitchfork Project and work to resolve the Right-of-Way issues with the property owners, seconded by Mr. Sass, and carried.

There being no further business to come before the Body, the Chairman declared the meeting to be adjourned.

Kristen L. Salisbury
Clerk of Council