### Post & Courier

### CHARLESTON COUNTY COUNCIL ZONING AND LAND DEVELOPMENT REGULATIONS ORDINANCE (ZLDR) TEXT AMENDMENTS PUBLIC HEARING Tuesday, August 11, 2020 at 6:30 PM

Charleston County Council will hold a public hearing on the matters listed below beginning at 6:30 p.m., Tuesday, August 11, 2020, in Council Chambers (second floor of the Lonnie Hamilton, III, Public Services Building, located at: 4045 Bridge View Drive, North Charleston, SC 29405). The complete agenda can be found online at: https://www.charlestoncounty.org/departments/zoning-planning/. The meeting will be livestreamed at: https://www.charlestoncounty.org/departments/county-council/cctv.php. Written public comments may be emailed to CCPC@charlestoncounty.org or mailed to the address listed above by noon on Tuesday, August 11. Contact the Zoning and Planning Department at (843)202-7200 or CCPC@charlestoncounty.org for additional information.

- a. <u>ZLDR-05-20-00123</u>: Request to amend the Zoning and Land Development Regulations Ordinance Art. 5.2, NRM, Natural Resource Management, Zoning District, to allow Short-Term Rental use of the Huyler House on Dewees Island.
- b. Proposed amendments to Art. 6.8, Short-Term Rentals, and related Articles of the Zoning and Land Development Regulations Ordinance.

This Public Notice is in accordance with Section 6-29-760 of the Code of Laws of South Carolina.

Kristen L. Salisbury Clerk of Council

# ZONING AND LAND DEVELOPMENT REGULATIONS TEXT AMENDMENT REQUEST: ZLDR-05-20-00123

-Case History -Amendments -Presentation -Application -Letters of Coordination -Public Input

### <u>Charleston County ZLDR Text Amendment Request</u> <u>ZLDR-05-20-00123 Case History</u>

### Planning Commission Workshop and Meeting: July 13, 2020 Public Hearing: August 11, 2020 PPW Committee: September 3, 2020 1<sup>st</sup> Reading: September 8, 2020 2<sup>nd</sup> Reading: September 22, 2020 3<sup>rd</sup> Reading: October 6, 2020

### **CASE INFORMATION**

<u>Owner and Applicant</u>: Dewees Island Property Owners Association (Wendell Reilly, President, and David Dew, General Manager)

<u>Application</u>: The applicant is requesting to amend ZLDR Sec. 5.2.3, Natural Resource Management District, Exceptions, Dewees Island, to allow the short-term rental use of the Huyler House (273 Old House Lane, PID# 608-09-00-005). The proposed amendments are attached.

<u>History</u>: The original zoning permit for both the Huyler House and the community building was issued in February 1997, and building permits for each were issued in March 1997. The building permit for each structure was finaled in March 1998. The zoning permit to "Establish Huyler House-Guest House" was issued in October 1998. The original purpose of the Huyler House was to accommodate guests of the Property Owners Association (POA) and property owners and their guests. It contains four guest suites. Over time, it started being rented out to the general public, which violates the Department of Natural Resources (DNR) Conservation Easement that exists on the island.

On July 24, 2018, Charleston County adopted a Short-Term Rental (STR) Ordinance, regulating short-term rentals for the first time. The STR Ordinance prohibits short-term rentals in the NRM, Natural Resource Management, Zoning District, in which the Huyler House is located, effectively ending all short-term rental use of the Huyler House.

On August 9, 2019, the POA submitted ZLDR Text Amendment application number ZLDR-08-19-00117, requesting to amend the same section of the ZLDR that is the subject of the current application to clarify the zoning district regulations and land uses applicable to all Dewees Island including the applicability of the County's STR Ordinance.

On August 14, 2019, the Zoning and Planning Department Director sent a letter to the POA informing them that the application was incomplete due to potential conflicts with the DNR Conservation Easement that exists on the island. The applicant was advised to resolve the conflicts and resubmit the application. The letter also stated that should the application be resubmitted more than six months after the date of the letter, repayment of applicable fees would be required. The application was resubmitted on May 29, 2020; therefore, Case number ZLDR-08-19-00117 was deemed to have expired and the applicant was required to submit a new application with a new application number (ZLDR-05-20-00123), and pay all required fees.

On May 29, 2019, the POA submitted ZLDR Text Amendment application number ZLDR-05-20-00123, requesting to amend the ZLDR to allow the Huyler House to be short-term rented to POA guests and property owners and their guests, as originally intended. This request complies with the DNR Conservation Easement, and the applicant has submitted a letter from DNR to that effect.

### APPROVAL CRITERIA AND APPLICANT'S RESPONSE

Pursuant to Article 3.3.6 of the Charleston County Zoning and Land Development Regulations Ordinance, text amendments to the ordinance may be approved if the following approval criteria have been met:

A. The proposed amendment corrects an error or inconsistency or meets the challenge of a changing condition.

<u>Applicant's Response</u>: "The Association believes the prohibition of the operation of the Huyler House under the Short-Term Rental Ordinance ("STRO") under Article 6.8 of the ZLDR, or otherwise, represents an inconsistent outcome as to the intent behind the STRO.

- The Huyler House has been a core component of the Dewees Island Land Plan since that Plan's creation in 1976 and adoption by DNR and Charleston County and has provided accommodations for Owners' guests and prospective owners for decades.
- There has never been any issue concerning the authorized operation of the Huyler House on Dewees Island until the advent of the County's STRO.
- Inconsistency of applying RM development standards to Dewees Island.
  - The County previously adopted a text amendment to rely on compliance with the Dewees Island Architectural and Environmental Design Guidelines for development standards instead of RM development standards.
  - Just as with respect to the existing standards adopted by the County for development on Dewees Island, the incompatibility of the RM zoning district standards carry over to land use and the longstanding operation of the Huyler House, in that this facility has been in place for at least 30 years and would not otherwise be permitted under the current RM designation."
- B. The proposed amendment is consistent with the adopted Charleston County Comprehensive Plan and goals as stated in Article 1.5;

Applicant's Response:

- "First, it should be emphasized that the Text Amendment does not authorize a new or unusual use, but one that has been in place for an extended period of time pursuant to a Land Plan approved by County Council.
- Second, it is due to the adoption of the STRO that the Huyler House became a nonconforming use and its continued operation placed in question. As stated in § 6.8.1 of the Ordinance, the purpose behind the STRO is, "to protect the traditional quality of life and character of residential neighborhoods." The STRO is said to be the product of "balancing the interests of owner-occupied dwellings with properties that are frequently used in whole or in part by Short-Term Rental Tenants." §6.8.1(A)(2).
- Third, Dewees Island is not a traditional neighborhood, but a unique planned development compromised of residential properties and amenities, one of which is the Huyler House. Dewees Island is governed by covenants and bylaws and its unique nature is overseen by the S.C. Department of Natural Resources ("DNR").
- Fourth, the Huyler House is not now, nor has it ever been, a residential property converted to periodic rentals for Short-Term Rental Tenants. Indeed, under the Text Amendment, the Huyler House is only to be occupied by the guests of owners on Dewees Island and the Association.
  - Although willing to abide by the restrictions provided in the Text Amendment, many of which track provisions of the STRO, it is respectfully submitted that administering the Huyler House under the STRO is akin to trying to fit a square peg in a round hole. Accordingly, the Text Amendment provides that operation of the Huyler House would take place outside the STRO and its license renewal would not be subject to the BZA review."

C. The proposed amendment is to further the public welfare in any other regard specified by County Council;

<u>Applicant's Response</u>: "While Dewees Island is private, the ongoing operation of the Huyler House under the restrictive terms provided in the Text Amendment will further the quality of life on Dewees Island and certainly do nothing to detrimentally affect the public welfare."

Staff believes the approval criteria have been met, and therefore, recommends approval of the proposed amendments.

### JULY 13, 2020 PLANNING COMMISSION WORKSHOP AND MEETING

Recommendation: Approval (vote: 8 to 0)

<u>Notifications</u>: 888 emails/letters were sent on June 26, 2020. All Dewees Island property owners and individuals on the ZLDR/Comp Plan Interested Parties list were notified. Additionally, this request was noticed in the *Post & Courier* on June 26, 2020.

<u>Public Input:</u> As of July 13, 2020, 31 letters in support had been received. No letters in opposition were received.

<u>Speakers:</u> Wendell Reilly, President, Dewees Island Property Owners Association was the only speaker. He spoke in support of the request.

### AUGUST 11, 2020 PUBLIC HEARING

<u>Notifications</u>: 888 emails/letters were sent on July 24, 2020. All Dewees Island property owners and individuals on the ZLDR/Comp Plan Interested Parties list were notified. Additionally, this request was noticed in the *Post & Courier* on July 24, 2020.

### Proposed ZLDR Amendments: Huyler House (6/23/20)

Chapter 5, Overlay and Special Purpose Zoning Districts

Article 5.2, NRM, Natural Resource Management District

Sec. 5.2.3 Exceptions

- A. RM District Standards...
- B. Dewees Island

For residential property located on Dewees Island, the Planning Director shall be expressly authorized to issue permits for development that complies with the Dewees Island Architectural and Environmental Design Guidelines (date October 25, 1996) instead of the Planned Development procedures and standards of this Ordinance.

Short-term rental use of the Huyler House shall be allowed as described below. The requirements of Art. 6.8, Short-Term Rentals, of this Ordinance shall not apply; however, the use shall comply with all other applicable sections of this Ordinance and other County Ordinances.

For the purposes of this Section, short-term rental use shall mean rentals for intervals of 29 days or less regardless of: (1) the occupancy status of the property; and (2) whether rental fees are charged or other forms of compensation are offered or required.

- 1. The Huyler House shall only be rented to Dewees Island property owners and their guests and guests of the Dewees Island Property Owners Association (POA);
- 2. Rental of the Huyler House shall only be advertised through the POA intranet site and shall not be marketed or advertised through any other means including, but not limited to, online advertisements or advertisements through rental agencies, realtors, brokers or other third party entities;
- 3. There is no cap on the number of days the Huyler House can be rented per calendar year;
- 4. A STRP Zoning Permit shall be required to establish the short-term rental use of the property. Administrative review shall be required to establish the use and the following requirements apply:
  - a. The Building Inspections Services Department may require a building safety inspection and/or Building Permit;
  - b. A minimum of four parking spaces are required. The location of the required parking shall be indicated and parking agreements necessary to facilitate offsite parking shall be submitted with the STRP Zoning Permit application; and
  - c. Each room where tenants may lodge shall contain a notice providing the following information:
    - *i.* Contact information for the owner of the property;
    - *ii.* Zoning Permit Number and Business License Number for the shortterm rental use of the property for the current year;
    - *iii.* Trash collection location and schedule; and

- *iv.* Fire and Emergency evacuation routes.
- 5. Once the STRP Zoning Permit is issued, a Business License must be obtained;
- 6. The STRP Zoning Permit must be renewed by December 31<sup>st</sup> of each year or the existing STRP Zoning Permit will expire. The STRP Zoning Permit will terminate on December 31<sup>st</sup> of each year regardless of whether or not the applicant receives notice from the Zoning and Planning Director. The STRP Zoning Permit annual renewal application must include:
  - a. The STRP Zoning Permit renewal application fee; and
  - b. A notarized affidavit signed by the property owner stating that the STRP use and the information submitted as part of the application for the previous year's STRP Zoning Permit has not changed in any manner whatsoever and that the STRP use complies with the requirements of this Section.

A new STRP Zoning Permit application must be filed if the aforementioned requirements are not met.

- 7. Notwithstanding the provisions of Chapter 11 of this Ordinance, the STRP Zoning <u>Permit</u> may be administratively revoked by the Zoning and Planning Director or his designee if the STRP has violated the provisions of this Article on three or more occasions within a 12-month period. Provided however, the STRP Zoning Permit may be immediately revoked if the Zoning and Planning Director determines the STRP has Building Code violations, there is no Business License for the property, the STRP is being advertised or marketed on the POA intranet site in a manner not consistent with this Section, the advertisement for the STRP does not include the County issued Zoning Permit Number and Business License Number, the STRP is being advertised on a platform other than the POA intranet site, or the property is being used in a manner not consistent with the Zoning Permit issued for the STRP use.
- 8. If the STRP Zoning Permit is administratively revoked, the STRP owner (or authorized agent) may appeal the Zoning and Planning Department Director's administrative decision revoking the STRP Zoning Permit to the Board of Zoning Appeals within 30 calendar days from the date of the denial or revocation. All appeals shall be addressed in accordance with the appeal procedures of CHAPTER 3, Article 3.13, of this Ordinance.
- 9. Subsequent Application. Once the STRP Zoning Permit and/or Business License has been revoked, no new STRP Zoning Permit and/or Business License shall be issued to the applicant for the same property for a period of one year from the date of revocation. Upon expiration of the revocation period, a new STRP Zoning Permit application must be submitted in accordance with this Section.
- C. Goat Island...

# Charleston County ZLDR Text Amendment Request

Planning Commission Workshop and Meeting: July 13, 2020 Public Hearing: August 11, 2020 PPW Committee: September 3, 2020 1st Reading: September 8, 2020 2nd Reading: September 22, 2020 3rd Reading: October 6, 2020

# ZLDR-05-20-00123

- Request to amend ZLDR Sec. 5.2.3, Natural Resource Management District, Exceptions, Dewees Island, to allow the short-term rental use of the Huyler House (273 Old House Lane, PID# 608-09-00-005).
- Applicant: Dewees Island Property Owners Association (Wendell Reilly, President, and David Dew, General Manager).

# **History**

- <u>February 1997</u>: The original zoning permit for both the Huyler House and the community building was issued.
- <u>March 1997</u>: Building permits for the Huyler House and the community building were issued.
- <u>March 1998</u>: The building permits were finaled in March 1998.
- <u>October 1998</u>: The zoning permit to "Establish Huyler House-Guest House" was issued. The original purpose of the Huyler House was to accommodate guests of the Property Owners Association (POA) and property owners and their guests. Over time, it started being rented out to the general public, which violates the Department of Natural Resources (DNR) Conservation Easement that exists on the island.
- <u>July 24, 2018</u>: Charleston County adopted a Short-Term Rental (STR) Ordinance, regulating short-term rentals for the first time. The STR Ordinance prohibits short-term rentals in the NRM, Natural Resource Management, Zoning District, in which the Huyler House is located, effectively ending all short-term rental use of the Huyler House.
- <u>August 9, 2019</u>: The POA submitted ZLDR Text Amendment application number ZLDR-08-19-00117, requesting to amend the same section of the ZLDR that is the subject of the current application to clarify the zoning district regulations and land uses applicable to all Dewees Island including the applicability of the County's STR Ordinance.
- <u>August 14, 2019</u>: The Zoning and Planning Department Director sent a letter to the POA informing them that the application was incomplete due to potential conflicts with the DNR Conservation Easement that exists on the island. The applicant was advised to resolve the conflicts and resubmit the application. The letter also stated that should the application be resubmitted more than six months after the date of the letter, repayment of applicable fees would be required.
- <u>May 29, 2019</u>: The POA submitted ZLDR Text Amendment application number ZLDR-05-20-00123, requesting to amend the ZLDR to allow the Huyler House to be rented as originally intended. This request is in compliance with the DNR Conservation Easement, and the applicant has submitted a letter from DNR to that effect.







# Huyler House

# **Proposed Amendments**

- Can only be rented to Dewees Island property owners and their guests, and to guests of the POA.
- Rentals shall not be marketed or advertised except on the POA intranet site.
- No cap on the number of rental days.
- STRP Zoning Permit and annual permit renewals required.
- Business license required.
- Zoning Permit may be administratively revoked if there are three or more violations within a 3-year period or when: Building Code violations exist, there is no business license, the STRP is advertised on a platform other than the intranet site, or the property is being used in a manner not consistent with the permit.

# Approval Criteria—Section 3.3.6

Pursuant to Article 3.3.6 of the *Zoning and Land Development Regulations Ordinance* (*ZLDR*), text amendments may be approved by County Council only if the proposed amendment meet the following criteria:

# A. The proposed amendment corrects an error or inconsistency or meets the challenge of a changing condition;

<u>Applicant's Response</u>: "The Association believes the prohibition of the operation of the Huyler House under the Short-Term Rental Ordinance ("STRO") under Article 6.8 of the ZLDR, or otherwise, represents an inconsistent outcome as to the intent behind the STRO.

- The Huyler House has been a core component of the Dewees Island Land Plan since that Plan's creation in 1976 and adoption by DNR and Charleston County and has provided accommodations for Owners' guests and prospective owners for decades.
- There has never been any issue concerning the authorized operation of the Huyler House on Dewees Island until the advent of the County's STRO.
- Inconsistency of applying RM development standards to Dewees Island.
  - The County previously adopted a text amendment to rely on compliance with the Dewees Island Architectural and Environmental Design Guidelines for development standards instead of RM development standards.
  - Just as with respect to the existing standards adopted by the County for development on Dewees Island, the incompatibility of the RM zoning district standards carry over to land use and the longstanding operation of the Huyler House, in that this facility has been in place for at least 30 years and would not otherwise be permitted under the current RM designation."

# Approval Criteria—Section 3.3.6 (cont.)

### B.The proposed amendment is consistent with the adopted Charleston County Comprehensive Plan and goals as stated in Article 1.5;

### Applicant's Response:

- *"First, it should be emphasized that the Text Amendment does not authorize a new or unusual use, but one that has been in place for an extended period of time pursuant to a Land Plan approved by County Council.*
- Second, it is due to the adoption of the STRO that the Huyler House became a non-conforming use and its continued operation placed in question. As stated in § 6.8.1 of the Ordinance, the purpose behind the STRO is, "to protect the traditional quality of life and character of residential neighborhoods." The STRO is said to be the product of "balancing the interests of owner-occupied dwellings with properties that are frequently used in whole or in part by Short-Term Rental Tenants." §6.8.1(A)(2).
- Third, Dewees Island is not a traditional neighborhood, but a unique planned development compromised of residential properties and amenities, one of which is the Huyler House. Dewees Island is governed by covenants and bylaws and its unique nature is overseen by the S.C. Department of Natural Resources ("DNR").
- Fourth, the Huyler House is not now, nor has it ever been, a residential property converted to periodic rentals for Short-Term Rental Tenants. Indeed, under the Text Amendment, the Huyler House is only to be occupied by the guests of owners on Dewees Island and the Association.
  - Although willing to abide by the restrictions provided in the Text Amendment, many of which track provisions of the STRO, it is respectfully submitted that administering the Huyler House under the STRO is akin to trying to fit a square peg in a round hole. Accordingly, the Text Amendment provides that operation of the Huyler House would take place outside the STRO and its license renewal would not be subject to the BZA review."

# Approval Criteria—Section 3.3.6 (cont.)

C. The proposed amendment is to further the public welfare in any other regard specified by County Council;

 <u>Applicant's Response</u>: "While Dewees Island is private, the ongoing operation of the Huyler House under the restrictive terms provided in the Text Amendment will further the quality of life on Dewees Island and certainly do nothing to detrimentally affect the public welfare."

# Recommendation

The ZLDR text amendment meets the approval criteria.

# STAFF & PLANNING COMMISSION RECOMMENDATION: APPROVAL

Planning Commission vote: 8 to 0

# **Public Input**

31 letters in support have been received from property owners on Dewees Island.0 letters in opposition received.

# Notifications

- July 13, 2020 Planning Commission meeting: On June 26, 2020:
  - 888 notifications were sent to individuals on the ZLDR/Comp Plan
    Interested Parties List and all Dewees Island property owners.
  - Ad ran in the Post & Courier.
- August 11, 2020 Public Hearing: On July 24, 2020:
  - 888 notifications were sent to individuals on the ZLDR/Comp Plan Interested Parties List and all Dewees Island property owners.
  - Ad ran in the *Post & Courier*.

# Charleston County ZLDR Text Amendment Request

Planning Commission Workshop and Meeting: July 13, 2020 Public Hearing: August 11, 2020 PPW Committee: September 3, 2020 1st Reading: September 8, 2020 2nd Reading: September 22, 2020 3rd Reading: October 6, 2020



Charleston County Planning Department Lonnie Hamilton III, Public Services Building 4045 Bridge View Drive North Charleston, SC 29405 Phone (843) 202-7200 Fax (843) 202-7218

Joel H. Evans, PLA, AICP, Director

### ZONING ORDINANCE TEXT AMENDMENT APPLICATION

### **APPLICATION INFORMATION**

Application Number: ZLDR -05-20-00123 Date Submitted: May 29, 2020 Applicant Name: Dewees Island Property Owners Association Address: 114 Dewees Inlet Drive City: Dewees Island State: SC Telephone: (843) 568-3991 Fax: (800) 693-4876

E-mail:

ZIP Code: 29451

TEXT/MAP LOCATION OF REQUESTED AMENDMENT Section No. and Title: §5.2.3 (B)

Page: Page: 5-2

Please provide further indicators below to locate the subject text (subsection, item, paragraph, figure/exhibit) **Dewees Island** 

### **REQUESTED AMENDMENT**

PROVIDE PRECISE WORDING FOR THE PROPOSED AMENDMENT

(documentation may be attached to the application in lieu of completing this section)

Please see attached 608-09-00-005 273012Houte LA

	SIGNA	ATURES	
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June 19, 2020

### VIA E-MAIL (c/o amelocik@charlestoncounty.org)

Joel H. Evans, PLA, AICP Director, Charleston County Zoning & Planning Dept. 4045 Bridge View Drive North Charleston, SC 29405-7464

### Re: Proposed Text Amendment to §5.2.3(B), Charleston County Zoning Ordinance Application No. ZLDR-05-20-00123

Dear Mr. Evans:

As president of the Applicant herein, Dewees Island Property Owners Association ("Association"), please allow this letter to serve as the letter of intent requirement called for under §3.3.1(B)(2) of the ZLDR Ordinance ("Ordinance").

Section 3.3.6 of the Ordinance describes the criteria for approval of a text amendment, as follows:

- A. The proposed amendment corrects an error or inconsistency or meets the challenge of a changing condition;
- B. The proposed amendment is consistent with the adopted Charleston County Comprehensive Plan and goals as stated in Article 1.5;
- C. The proposed amendment is to further the public welfare in any other regard specified by County Council.

I believe the Text Amendment the Association has submitted ("Text Amendment") satisfies the criteria of this provision.

### The proposed amendment corrects an error or inconsistency or meets the challenge of a changing condition;

The Association believes the prohibition of the operation of the Huyler House under the Short-Term Rental Ordinance ("STRO") under Article 6.8 of the ZLDR, or otherwise, represents an inconsistent outcome as to the intent behind the STRO.

• The Huyler House has been a core component of the Dewees Island Land Plan since that Plan's creation in 1976 and adoption by DNR and Charleston County and has provided accommodations for Owners' guests and prospective owners for decades.

- There has never been any issue concerning the authorized operation of the Huyler House on Dewees Island until the advent of the County's STRO.
- Inconsistency of applying RM development standards to Dewees Island.
  - The County previously adopted a text amendment to rely on compliance with the Dewees Island Architectural and Environmental Design Guidelines for development standards instead of RM development standards.
  - Just as with respect to the existing standards adopted by the County for development on Dewees Island, the incompatibility of the RM zoning district standards carry over to land use and the longstanding operation of the Huyler House, in that this facility has been in place for at least 30 years and would not otherwise be permitted under the current RM designation.

### The proposed amendment is consistent with the adopted Charleston County Comprehensive Plan and goals as stated in Article 1.5;

- First, it should be emphasized that the Text Amendment does not authorize a new or unusual use, but one that has been in place for an extended period of time pursuant to a Land Plan approved by County Council.
- Second, it is due to the adoption of the STRO that the Huyler House became a non-conforming use and its continued operation placed in question. As stated in § 6.8.1 of the Ordinance, the purpose behind the STRO is, "to protect the traditional quality of life and character of residential neighborhoods." The STRO is said to be the product of "balancing the interests of owner-occupied dwellings with properties that are frequently used in whole or in part by Short-Term Rental Tenants." §6.8.1(A)(2).
- Third, Dewees Island is not a traditional neighborhood, but a unique planned development compromised of residential properties and amenities, one of which is the Huyler House. Dewees Island is governed by covenants and bylaws and its unique nature is overseen by the S.C. Department of Natural Resources ("DNR").
- Fourth, the Huyler House is not now, nor has it ever been, a residential property converted to periodic rentals for Short-Term Rental Tenants. Indeed, under the Text Amendment, the Huyler House is only to be occupied by the guests of owners on Dewees Island and the Association.
  - Although willing to abide by the restrictions provided in the Text Amendment, many of which track provisions of the STRO, it is respectfully submitted that administering the Huyler House under the STRO is akin to trying to fit a square peg in a round hole. Accordingly, the Text Amendment provides that operation of the Huyler House would

take place outside the STRO and its license renewal would not be subject to the BZA review.

- Many of the goals stated in Article §1.5 are preserved or enhanced through this Text Amendment.
  - The ongoing operation of the Huyler House will enhance the maintenance of this ecologically sensitive island and facilitate the maintenance of this attractive and harmonious community.
  - The Huyler House will be consistent with the Comprehensive Plan, in that the presence and operation of the Huyler House has been a part of the development plan for Dewees Island since its inception and approval by DNR and the County.
  - Moreover, the restrictions limiting occupants of the Huyler House to Owner and Association guests and prospective investors and elimination of outside marketing will work to prevent any further congestion or concentration of population.

*The proposed amendment is to further the public welfare in any other regard specified by County Council.* 

• While Dewees Island is private, the ongoing operation of the Huyler House under the restrictive terms provided in the Text Amendment will further the quality of life on Dewees Island and certainly do nothing to detrimentally affect the public welfare.

In summary, the Association believes that the Amendment is consistent with the intent of the County's Comprehensive Plan and the longstanding development goals for Dewees Island. That, combined with the endorsement of the DNR, justifies the Commission's recommendation of approval of the Text Amendment.

Very truly yours,

Wendell Reilly President, Dewees Island Property Owners Association

cc: S.C. Department of Natural Resources

# outh Carolina Department of Natural Resources



April 17 2020

Bernard E. Ferrara. Jr Chief Deputy County Attorney Charleston County Attorney's Office Lonnie Hamilton, III Public Services Building 4045 Bridge View Drive North Charleston, South Carolina 29405

Dear Mr. Ferrara:

In its 1992 Land Plan. Dewees Island contemplated a 15-room lodge for owners and their guests stating that "A lodge with recreation, eating and guest lodging facilities will be built when demand warrants it."

In 1994, the Huyler House was completed, including its four guest suites, and we understand it has operated as a lodge for owners and guests of owners since that time. DNR does not object to the Island's continued restricted operation of the Huyler House as a lodge for owners and guests of owners in accordance with the 1992 Land Plan.

Please allow this statement to serve as confirmation that for purposes of SC Code Section 6-29-1145, DNR would not view such a use on Dewees Island to conflict with. or be prohibited by, the Conservation Easement or the related Land Use Plan approved by DNR.

Sincerely.

Robert H. Boyles, Jr. Director

C: Wendell Reilly POA President Elizabeth Applegate Dieck

# **PUBLIC INPUT**

### Anna C. Kimelblatt

From: Sent: To: Subject: CAREY B SULLIVAN <careycbuck@gmail.com> Thursday, July 02, 2020 12:51 PM CCPC Dewees Island Huyler House Suite STR

## CAUTION: This email originated outside of Charleston County. Do not click links or open attachments from unknown senders or suspicious emails. If you are not sure, please contact IT helpdesk.

Dear Charleston County Planning Commission,

We are writing to advocate **for** the proposal to permit Short Term Renting in the Huyler House Suites on Dewees Island. We have been a part of the island community since 2005, first as a member of a partnership in a house, currently as the sole owners of a house, and Carey serves on the Board of the Dewees Island Conservancy and on the Finance Committee of the POA Board. We have used the Huyler House several times during our tenure, as have members of our family when extra space was needed. Bill's mother owns a Lot on the island primarily because of the access it grants her to staying at the Huyler House. Without this benefit to our Lot owners, I fear that many will reconsider their commitment to the island.

Additionally, it is important to reiterate that the Huyler House, and the ability for it to be used as short term rentals for home and Lot owners, was included in the original Land Plan of Dewees Island. We have taken our commitment to preservation of our natural paradise very seriously, and allowing the continuation of our ability to rent the 4 rooms in the Huyler House will in no way change that commitment.

We thank you for your time and consideration.

Sincerely,

Carey and Bill Sullivan

391 Pelican Flight Drive

Dewees Island, SC 29451

*Carey Sullivan* <u>careycbuck@gmail.com</u> 703-282-3111 petercotto@gmail.com Dear Mr Evans,

As a past President of the Dewees Island Property Owners Association, I write to strongly support the proposal to permit Short Term Renting in our community lodge, the "Huyler House". It was envisaged in the Land Plan, almost 30 years ago

"The lodge will be residential in nature, and will not be marketed in any way which would attract guests other than those invited by the property owners on the island. The lodge will be located in the vicinity of the recreational area adjacent to Lot # 79. It will be limited to 15 guest rooms".

The 4 room lodge has served the community well until the zoning changes of 2018. Its primary purpose and use has been for Dewees owners who have purchased lots but have not yet built houses to be able to enjoy the Island. In addition, owners of houses have used it for "overflow" when, occasionally, they have more family members and guests than can be accommodated in their homes.

The property owners of Dewees Island, and its leadership, are fully committed to preserving its focus on conservation. We believe that the use of the Huyler House as stated in the Land Plan is consistent with that role, and is supported by the Department of Natural Resources.

Thank you for your attention to this matter

Sincerely

Peter B Cotton

### Anna C. Kimelblatt

From:	Marion Cotton <mariongcotton@gmail.com></mariongcotton@gmail.com>
Sent:	Tuesday, June 30, 2020 12:35 PM
То:	ССРС
Cc:	Marion Cotton
Subject:	Huyler House on Dewees Island

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Dear Mr Evans,

As one of the rather few long time and permanent residents on Dewees I would like to add my voice to those very much in favor of the proposed text amendment that would again allow use of the Huyler House as originally envisaged in the Land Plan. It is a vital resource for the many owners who have lots but have not yet built and indeed for those who are in the process of building. It is also used to accommodate overnight guests such as speakers at our educational events and sometimes when we have more family than we can fit in our house Thank you for your efforts Marion Cotton Lot 44

From:	Scottie Hoffman
To:	<u>CCPC</u>
Subject:	July 13, 2020 Planning Meeting, ZLDR-05-20-00123
Date:	Wednesday, July 08, 2020 3:40:23 PM
Attachments:	DeweesCntyZoningMtg071320.doc

# **CAUTION:** This email originated outside of Charleston County. Do not click links or open attachments from unknown senders or suspicious emails. If you are not sure, please contact IT helpdesk.

Dear Sirs,

Attached please find a letter of support for the above mentioned Text Amendment being considered at the July 13, 2020 Planning Commission meeting.

Best regards, April S. Hoffman (843) 607-4200 Lot 73 Dewees Island, SC 29451

From:	Brucie Harry
To:	<u>CCPC</u>
Subject:	Huyler House, Dewees Island
Date:	Wednesday, July 08, 2020 8:19:02 PM

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Dear Members of CCPC,

My husband and I have owned a home and two lots on Dewees Island for 22 years. We are very active in all phases of the Island and want the best for the Island itself, as well as for the community of people who strive to be stewards of this very special place on this Earth.

I am writing to you to voice my opinion on rentals of suites at the Huyler House.

I propose that we be allowed to rent Huyler House suites to owners of Dewees Island. It's a great convenience to be able to have the suites available for overflow family visiting on the Island. It also is a source of much needed income for the Island.

Thank you for your service to Charleston County.

Best, Brucie C Harry

Sent from my iPad

April S. Hoffman 9 Pitt Street Charleston, SC 29401 (843) 607-4200 or 722-6399 aphoffman@comcast.net

July 8, 2020

TO: Charleston County Planning Commission

RE: ZLDR-05-20-00123

As a Dewees Island property owner, I am writing in support of the text amendment to permit Short Term Rental Use in the Huyler House, our community lodge. This facility was established to accommodate lot owners as a place to stay on the island before and during the construction of their home, as well as provide lodging for families and guests of property owners.

As Dewees Island property owners, we see ourselves as caretakers of this very pristine island, focusing on continuing our efforts to protect and conserve the island. We feel the owners' use of the Huyler House would in no way detract from that goal.

Sincerely,

April S. Hoffman

April S. Hoffman

From:	Lisa Blalock
To:	<u>CCPC</u>
Subject:	Dewees Island Huyler House rentals
Date:	Thursday, July 09, 2020 11:28:36 AM

# **CAUTION:** This email originated outside of Charleston County. Do not click links or open attachments from unknown senders or suspicious emails. If you are not sure, please contact IT helpdesk.

Dear Charleston County Planning Commissioners,

We have been active lot owners on Dewees Island since 1992. Since our purchase of our ocean front lot we have always enjoyed having the capability to stay on the island by renting the guest suites at the Huyler House. Since the rental controversy on Dewees Island recently we have been unable to stay on the island despite still paying all regime fees and property taxes.

We would greatly appreciate your consideration in allowing owners and their guests to once again rent the guest suites at the Huyler House so that lot owners can enjoy the island amenities along with those owners that have homes on the island.

Thank you, Dr. & Mrs. Allen Blalock (larblalock@gmail.com)

From:	Lynn@luckydognews.com
To:	<u>CCPC</u>
Subject:	Text Amendment Application for the Huyler House on Dewees Island.
Date:	Saturday, July 11, 2020 10:42:51 AM

# **CAUTION:** This email originated outside of Charleston County. Do not click links or open attachments from unknown senders or suspicious emails. If you are not sure, please contact IT helpdesk.

Please consider opening the Huyler House. As a lot owner it is the only way I can enjoy a fraction of what I pay every year in dues. My footprint on my four and half acres is zero at this point, I have always used the Huyler House instead.

Thank You

Lynn Pierotti Lot 103 843-886-6397 www.luckydognews.com
July 9, 2020

Charleston County Planning Commission Lonnie Hamilton, III Public Services Building 4045 Bridge View Drive North Charleston, SC 29405

Re: ZLDR-05-20-00123\ Short Term Use of Huyler House, Dewees Island

Dear Planning Commission Members;

We are writing this letter in support of the request to amend the Zoning and Land Development Regulations, Sec. 5.2, NRM, Natural Resource Management District, to allow short-term rental use of the Huyler House on Dewees Island. We are homeowners on Dewees Island and this amendment is consistent with the Dewees Island 1992 Land Plan.

Thank you for your consideration of this matter.

Very truly yours,

Alex Kliros Ronnie Bonds

From:	Connie Drew
To:	<u>CCPC</u>
Subject:	Huyler House on Dewees
Date:	Friday, July 10, 2020 11:49:53 AM

The Huyler House has been a great thing for lot owners (and others) over the years. It has enabled us to enjoy the fantastic natural environment and support the conservancy goals. And without that income the environmental goals are much harder w maintain. For instance during holidays it allows us to be with family that lives on Dewees. Thank you for your consideration. Sincerely, Connie Drew, Loy 79 Sent from my iPhone

Dear Board Members,

I am writing in support of reopening the Huyler House on Dewees Island for use by current property owners and their guests.

I view the Huyler House as a commonly-owned resource, and that as such, it should be available for use by its owners. This allows lot owners, who are paying ongoing dues, to enjoy the island. It allows those building homes to construct smaller structures in that guest rooms can in essence be farmed-out to our commonly-owned guest house. And it allows for a stronger community in that those owners not currently living on the island can participate in island activities, including governance.

I am opposed, however, to allowing the Huyler House to serve as a rental facility for people merely interested in 'trying the island out.' My fear is that 'trying the island out' could become a wink-and-a-nod password for all manner of rental use leading up to a repeat of the situation from which we are just emerging.

If there is a need for prospective owners to overnight on the island, or to spend several days, this can be accomplished through a guest arrangement whereby the sellers of properties, or our resident real estate agent, can serve as the inviting party for the Huyler House's use. This would take the matter of renting off the table.

Thank you for allowing me to present my views, and also for your role in keeping Dewees Island a community of residents as opposed to a collection of vacation rentals.

Sincerely, William J. Foley Lot 96 Dewees Island Dear Members of the Charleston County Planning Committee:

I am writing <u>in support of</u> allowing the Huyler House and community owner's the ability to rent short term. I have been a primary resident for 19 years. As most residents, I was active in the island's governance. I held the SC permit from DNR for the protection of loggerhead sea turtles for 12 years. I served for years on the Environmental Program Board and also headed up the committee. Now that I am 80 years old, I need to simplify my lifestyle and sell my home on Dewees.

Like most owners, when I looked at the island, I stayed on the island before purchasing in order to see if this unique lifestyle could work for my family. This is the case for most of the residents! Most wonder: how do I get groceries? Is it difficult? Will I like riding a ferry? What are the people like on this small island? All of us would agree...this is a unique lifestyle making it a more challenging market which appeals to a smaller percentage of the population. We believe the financial future of Dewees depends upon the ability to experience Dewees first hand to expose other environmentally conscious families to live here.

When my wife and I decided to build on Dewees, my Goldman Sachs advisors believed it was an excellent investment. I have now tried to sell my home for the past two years. We have had an average of ONE potential buyer per year. Our realtor told us recently that there are 6 interested buyers for properties on Dewees who "are on hold" until the STR issue is resolved. We are told they do not necessarily want to rent, as is clear most owners do not and have not. Only 10 owners out of over 65 have rented. The ferry survey shows renters are 11 % of those who use the island with owners and their guests 89%. BUT, people want a fall-back plan in the event their circumstances go south.

This summer Charleston County has had historically the highest home sales ever yet the market values on Dewees have now plummeted to an all time low. At present, approximately 17% of home owners have put their homes up for sale at distressingly depressed prices. This number is unprecedented! A 4,500 square foot oceanfront home sold last summer for half its value at \$900,000.00. Another has gone to foreclosure. Others face the same dilemma.

For Dewees to continue as an environmentally protected island, I hope your committee will allow short time rentals by the few owners who so choose and of course, the Huyler House was built for the very purpose of allowing more people to experience this lifestyle. These are our prospective future owners!

Respectfully submitted,

Gary E. McGraw, Sr. 331 Pelican Flight Dewees Island, SC 29451

From:	Christie Drew
To:	<u>CCPC</u>
Subject:	Please allow us to open Huyler house for Dewees Island Owners and overflow guests
Date:	Friday, July 10, 2020 10:45:36 AM

Dear Charleston County Planning Commission:

I'm writing to ask you to open the Huyler House suites on Dewees Island to Owners and our overflow guests. I own a share of a lot with several family members, and having access to the island even though I do not have a house out there was a critical aspect of my decision to buy.

The anti-renting ordinance has created major challenges for our ability to visit the island, so having Huyler house suites to stay in is critical. Our group nearly always uses well over the 10 nights per year that we understood to be included in our purchase.

Staying in suites is an advantage because we haven't had to build. This gives us more flexibility to decide what to do, and also is in keeping with the Islands conservation values... we build smaller houses because we know overflow guests can come and stay at the Huyler House.

It is important for lot owners to be able to enjoy the island's resources without pressure to build right away.

If we have no way to rent any space on the Island, we will never make any more sales. Dewees is a special place and our sales data show that most buyers were renters on the island before they made a purchase. Without being able to rent the suites for weekends or week-long stays, we won't be able to attract new buyers, and the financial structure of the POA would be at stake. Also, people need to stay here to believe and understand our commitment to preserving our ecosystem - it would be tragic if such a unique and pristine resource were to disappear. Did you know we have 18 sea turtle nests already this year - last year we had 26. The island's commitment to preserving and protecting sea turtle and bird habitat is truly a thing to savor and protect. I truly believe that opening the suites is in the best interest of the county and the ecosystem.

Thanks for your thoughtful consideration of this matter. I hope you are all well in these unique times, Sincerely, Christie Drew 5505 Tahoe Dr Durham NC 9196999808

Dear Charleston County,

Please accept the propose text amendment for Dewees Island that allows the intended use of our guest lodge know as the Huyler House. This allows owners of the island to use the lodge as it was intended. Further more, the majority of owners on the island would like a short term rental program that preserves our ability to rent our homes from time to time.

Best regards,

Brian Hann Board Member Dewees Island Utility Corporation Owner 326 Pelican Flight Drive Owner Lot 100

--

#### Brian Hann

DEWHIRST PROPERTIES

mobile : 865.382.6061 / office : 865.971.3137 / fax : 865.971.3138

#### Brian Hann

DEWHIRST PROPERTIES

mobile : 865.382.6061 / office : 865.971.3137 / fax : 865.971.3138

From:	Anne Anderson
To:	<u>CCPC</u>
Cc:	James Anderson
Subject:	Text Amendment Application for the Huyler House on Dewees Island
Date:	Friday, July 03, 2020 1:28:37 PM

To the Charleston County Planning Commission July 3, 2020

Speaking as two Past Presidents of the Dewees Island Property Owners Association,

We are writing to support the proposal before Charleston County Zoning that allows Short Term Renting in the Dewees Island Huyler House guest lodge for owners and their guests.

As you are aware, the Huyler House was closed in 2018 from STR changes in county zoning. The lodge provides our vacant lot owners and their families the opportunity to enjoy the island until they build. Out of the total 150 lots on Dewees, 81 lots are undeveloped. Having the Huyler House available for their use is a significant benefit included in the annual cost of ownership on Dewees. Most Dewees homeowners also enjoy renting space for their families or guests on occasion when extra bedrooms are desired.

The original 1992 Land Plan, managed by Department of Natural Resources, provided for a guest lodge limited to 15 rooms. The Huyler House only contains 4 guest rooms. The Island's commitment to operating our guest lodge within the ethos of conservation and environmental sustainability has been foremost within the several POA Boards' objectives over the years.

Thank you for your consideration in allowing the Huyler House to return to use by our Dewees Owners.

Anne Anderson, President 2017-2019 James Anderson, President 2003-2008

Sent from my iPad

From:	Barbara McIntyre
To:	<u>CCPC</u>
Subject:	The amendment application for the Huyler House on Dewees
Date:	Friday, July 03, 2020 2:23:22 PM

Dear Commissioners,

I am writing to ask you to pass the above mentioned amendment for the use of the Huyler House on Dewees. My husband and I have had a home on Dewees since it's inception. Indeed we built the first house in the development and since then have built a second home there which is our primary residence.

The Huyler House was built a few years after our first home was completed and quickly became the centering force for our community. It serves our need for social events, housing for special guest speakers, entertainers, and artisans and absorbs overflow guests when an owner hosts a personal special event. We are sorely missing it's availability to our lot owners as well since many of them use it as a place to stay and enjoy the island until that can build a home on their land.

Since the Huyler House use has always been permitted by our land use plan established in 1975 and amended in 1998 I don't understand why this use has become a problem now. I really hope you will realize how much we depend on it and pass the amendment so that we can get it back in use. With respect,

Barbara and David McIntyre

Sent from my iPhone

Distinguished planning commission members:

I write to you as a full time resident of Dewees Island.

As you know the Dewees POA board has requested approval of a text amendment that has been submitted to the planning commission. The purpose of the amendment is to allow our island community the permission and flexibility to use our Huyler House for owners, owners guest and guest of the POA. It is my understanding that this matter is on your July 13, 2020 meeting agenda.

#### As stated in our land plan:

"The (Huyler House) lodge will be residential in nature, and will not be marketed in any way which would attract guests other than those invited by the property owners on the island. The lodge will be located in the vicinity of the recreational area adjacent to Lot # 79. It will be limited to 15 guest rooms".

The small, four room lodge ,has served our community in good faith until the County zoning changes of 2018. Its primary purpose and use has been for Dewees owners who have purchased lots but have not yet built homes to be able to enjoy the Island. In addition, owners of houses have used it for "overflow" when, on the rare occurrence, residence cannot accommodated them in their homes. The property owners of Dewees Island, the POA board and our residence, are committed to preserving its focus on conservation. We believe that the use of the Huyler House as stated in the Land Plan is consistent with that role, and is supported by the Department of Natural Resources.

Thank you for you continuing advocacy of the environment and I ask for you support of this amendment request.

Best Regards

Jim Doyle 293 Old House Lane Dewees Island 843-209-2448

Sent from Mail for Windows 10

From:	<u>Rick</u>
To:	<u>CCPC</u>
Cc:	Jim Doyle; Wendell Reilly
Subject:	STR CC Ordnance Addendum/exemption
Date:	Friday, July 03, 2020 8:54:01 PM
Attachments:	Huyler House.pdf

Dear Sirs:

I am contacting you to offer support for the proposed Dewees Island Huyler House amendment as an

exemption to the Charleston County STR ordnance, see attached.

We as owners feel that this reverts to the original intent as agreed upon with DNR at the outset of that relationship.

This would prohibit third party "commercial use" of the property and reserve it solely for the use of owners.

We request you grant this addendum/exception to the STR ordnance and allow use of the property as described.

Thank you,

Lee and Rick Miller 271 Pelican Flight Drive Dewees Island

Hello,

We have had a house at Dewees for many years. During the time that we had only a lot, along with us, our family and friends rented at the Huyler House frequently. It was the only way that we could enjoy the island and oversee the construction of our home. Now that we have a home on the island, the Huyler House remains a vital way for our family and friends to share our wonderful island!

To stop renting the Huyler House is nonsensical and akin to shooting ourselves in the foot.

Thank you! Brenda Holloman Duck Lot 6

Perspecta Research Associates, Inc. <u>30 Blaize Dr.</u> <u>Dahlonega, GA 30533</u>

404-502-9448 (mobile)

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This communication is confidential and may be legally privileged. If you are not the intended recipient, (i) please do not read or disclose to others (ii) please notify the sender by reply mail, and (iii) please delete this communication from your system. Thank you for your cooperation.

Dear Mr. Evans,

We are Atlanta-based, long-time residents of Dewees, having purchased our lot in 1996 and having moved into our home in 2002.

When we first toured Dewees, the Huyler House was still in the planning stages. We were very excited when the Huyler House opened its doors. Like most current homeowners, we spent many nights at the Huyler House before our home was built and when visiting Dewees to oversee construction. Our stays at the Huyler House gave us the opportunity to experience Dewees, to meet other owners, and to understand our island lifestyle, which ultimately led to many changes in the design and layout of our home.

Without the use of the Huyler House suites, lot owners, especially those from out of town, have a difficult time fully experiencing all that the island has to offer, as they are forced to seek off-island accommodations.

Additionally, the Huyler House suites were frequently used by owners for overflow family and guests.

Consequently, we are very much in favor of the proposed text amendment that would restore the Huyler House to the status and use as specified in the original Land Use Plan.

We appreciate your consideration.

Regards, Shanon & Patrick Wilson Lot 6 Dewees Island

From:	Bill Walkup
To:	<u>CCPC;</u> <u>Dale Boozer</u>
Subject:	Rentals on Dewees Island
Date:	Monday, July 06, 2020 12:30:08 PM

#### July 5th, 2020

In May of 1997 we bought our house on lot 79 of Dewees Island. The next year the Island built the Huyler House next door to our house with 4 rental units. Members of our family have rented one of those units on several occasions over the years and have rented other houses on the Island for short periods.

An extremely small percentage of our owners, headed by a new resident who is a lawyer, came up with the idea that renters were bad and proposed that no rentals should be allowed. That was a year or so ago and the push by that group has caused a great deal of tension, loss of peace, and increase of expenses for all the island residents. During the last year a special meeting of the POA was held to hear all sides. I was the last resident to speak at that meeting and here were my comments and questions. "Our house is by far the closest to the Huyler House maybe just 130 ft away. So we are closest to the highest concentration of rentals on the Island. Sitting on our deck we can hear and understand renters talk in normal voices as they sit on their deck. We can hear all the children and adults playing in the pool, playing Marco Polo. In all those 22 years we have never had a problem with renters. We have met many renters on the island, swimming in the pool, on the beach, fishing and shrimping on the island. They, like us, enjoy the beauty and peace of the island. I asked at that meeting for someone to please tell me what problems they have with renters. No one responded even though the non renter group was represented there at that meeting and a few were on the phone. Even though we have only rented our house one night in over 23 years it is an injustice to take away our right to rent our house. And if my health fails I may very well need to supplement the high expenses of owning on Dewees by renting some. Just to have access to water and sewer costs us About \$360 per month even if we don't use a drop. It costs over \$2,000 per year for the right to catch the ferry. And our annual POA fees continue to accelerate. That expense has been escalated greatly on all residents by all the legal expense of this unjust cause and the elimination of the rental income at the Huyler House. Our property taxes are excessive and we pay storm water fees even though we only have dirt roads and the county has no presence on the island. We maintain our roads with our own equipment and pay our own personnel to scrape and maintain the roads and the entire island. Storm water runs off the dirt roads onto our lots and is absorbed by the sandy soil. So there is no storm water expense for Charleston County. We pay our own island fire department and security operations. Please listen to the voice of reason and make the just decision to allow us the right to rent our property. We have done it in a responsible way. " Our house at lot 79 is named "Harmory House" and we own it jointly with our friend Dale Boozer. Help us restore Harmony to Dewees Island. Please call 803 9205323 with any questions.

W. B. Walkup Harmony House Lot 79, 240 Pelican Flight Drive Our partner in the house is Dale Boozer who totally agrees with these statements.

To: CCPC From: Mark Beischel, owner 275 Pelican Flight Drive, Dewees Island

I am writing this email in support of the new text amendment for the Huyler House. This revision fits the spirit and ethos of Dewees Island

Thank you

Mark

From:	<u>S Cooper</u>
To:	<u>CCPC</u>
Cc:	Ronald B. Cooper
Subject:	Re: Text Amendment Application for the Huyler House on Dewees Island
Date:	Monday, July 06, 2020 2:41:10 PM

Dear Mr Evans.

Thank you for scheduling the review of this proposed amendment to allow for rentals at the Dewees Island Huyler House.

My husband, Ron Cooper and I, were long time residents on the Isle of Palms. Last year we discovered Dewees Island, immediately fell in love and closed on our house a little over a year ago. The Huyler house is a place for community gatherings, which is an aspect of Dewees which is very unique. The Huyler House suites provide lot owners and guests of owners the opportunity to share this incredible unique island and be a part of our community. The lot owners are able to enjoy the benefits of the island and the suites can accommodate overflow guests of home owners. This limited guest category provides the POA simply monitoring of the guests who wish to stay at the Huyler House.

Please encourage the planning board to approve this application.

Thank you.

Ron and Shelley Cooper Lot 126

From:	Judy Fairchild
To:	<u>CCPC</u>
Subject:	Dewees Island and Huyler House
Date:	Thursday, July 09, 2020 7:40:09 PM

I am writing to ask you to reopen Huyler House for owner and guest use immediately. As a former realtor on the island, it makes it very challenging to have no way for future owners to experience Dewees.

The clubhouse is the heart of our community. We want lot owners to be able to participate in events and educational happenings, to be able to enjoy the island's resources without pressure to build right away.

The suites allow all of us to build smaller homes because we can use them for overflow guests, and we don't need to build huge houses to accommodate guests on the one weekend that all of your relatives are here.

We have potential residents who want to try the island on before buying, and there is no way to do it. Dewees is a steep learning curve and people need to stay here to believe and understand our commitment to preserving our ecosystem.

Any revenue from the suites being rented helps us maintain our commitments to maintaining our easement by freeing up funds elsewhere.

If lot owners can't experience the island overnight at all, they may be tempted to stop paying their dues, which puts a strain on all of us.

Thank you.

Judy Drew Fairchild cell: 843-259-1713 email: JudyDrewFairchild@gmail.com

From:	Paul Simmons
To:	<u>CCPC</u>
Subject:	Text amendment application for the Huyler House on Dewees Island
Date:	Thursday, July 09, 2020 8:25:04 PM

As a lot owner on Dewees Island, I would greatly appreciate Charleston County allowing the Huyler House to be used as it was originally planned and used in the past. Short term rentals should be allowed to property owners, guests of property owners and people interested in ownership on Dewees Island.

As a lot owner, renting a suite in the Huyler house is my only way for me to enjoy the island without building a house. Staying on the island is important for me to evaluate whether or not to build a house on Dewees.

Also, using the Huyler House for guests will allow me to build a smaller house as intended and in line with the ecological aspects of Dewees.

Thank you for your consideration,

Paul Simmons Lot Owner 107 Old House Lane Dewees Island

Sent from Yahoo Mail for iPhone

From:	Derek Jakes
To:	<u>CCPC</u>
Subject:	Text Amendment Application for the Huyler House on Dewees Island
Date:	Thursday, July 09, 2020 9:49:31 PM

To whom it may concern,

I would like to add our voices to those who support the reopening of the Huyler House suites on Dewees Island for use by owners, guests, and prospective owners. Prior to buying our home on Dewees, the Huyler house was our only way to experience what life was like on the island. This was INVALUABLE as there is a steep learning curve to living in such a unique environment, minimizing our impact on the surrounding environment. Without being able to stay and experience life on the island firsthand, I don't know that we would ever been able to commit to purchasing property and becoming part of such a unique community.

As owners, we continue to use the suites to help house guest that come to visit us. Without this resource many of us would need much bigger homes for the occasions we have overnight guests.

The Huyler house also serves as a hub for group activities, as a community center, and is an invaluable resource to the island and it's inhabitants. Plus the rental of the suites helps us maintain our commitments to maintaining our easement by freeing up funds elsewhere.

Thank you for your time and consideration.

Sincerely, Derek & Mandy Jakes 226 Old House Ln Dewees Island, SC 29451 803-361.2768

To Whom It May Concern,

The clubhouse is the heart of our community. We want lot owners to be able to participate in events and educational happenings, to be able to enjoy the island's resources without pressure to build right away.

The suites allow all of us to build smaller homes because we can use them for overflow guests, and we don't need to build huge houses to accommodate guests on the one weekend that all of our relatives are here.

We have potential residents who want to try the island on before buying, and there is no way to do it. Dewees is a steep learning curve and people need to stay here to believe and understand our commitment to preserving our ecosystem.

Any revenue from the suites being rented helps us maintain our commitments to maintaining our easement by freeing up funds elsewhere.

Sincerely, Monica and Chris Graff 255 Pelican Flight Dr. Dewees Island, SC 29451

Dear Sirs and Madams,

We have been owners of a home on Dewees Island since 2004, and previously owned a lot there since 1997.

Before we bought our home we stayed in the Huyler House many times. We had friends stay in the adjacent suites, and enjoyed Dewees immensely before we had our own home.

Many people discover the joys of this natural barrier island by staying at the Huyler House.

Please vote to allow the Huyler House to open for the four suites to be available for renting! We need them for our overflow of our own guests and for future residents on Dewees as they discover how unique this place is.

The clubhouse is the heart of our community. We want lot owners to be able to participate in events and educational happenings, to be able to enjoy the island's resources without pressure to build right away.

The suites allow all of us to build smaller homes because we can use them for overflow guests, and we don't need to build huge houses to accommodate guests on the one weekend that all of your relatives are here.

We have potential residents who want to try the island on before buying, and there is no way to do it. Dewees is a steep learning curve and people need to stay here to believe and understand our commitment to preserving our ecosystem.

Any revenue from the suites being rented helps us maintain our commitments to maintaining our easement by freeing up funds elsewhere.

Dewees Island is an important barrier island in Charleston County as it protects Mount Pleasant from the ocean while offering a refuge for migrating birds and wildlife. We are all lucky Dewees is not overdeveloped. We just have four suites available for guests. Please allow us to share them.

Come visit yourselves!

Thank you,

Jane and John Pasquini 290 Pelican Flight Dr Dewees Island, SC 29451 843-886-6544 704-517-7545

From:	Lisa Remley
To:	<u>CCPC</u>
Subject:	Rental of the Hyler House
Date:	Friday, July 10, 2020 8:17:05 AM

Dear Sirs,

We have been lot owners on Dewees for approximately 10 years. We had planned on retiring to the island. We pay all fees that home owners pay, including the ferry, every year for the privilege of land use. We have used the Hyler house condos as a means of getting on island. Any owner who does not live in Charleston cannot use the island without availability of lodging.

Please allow those of us who own property on Dewees to use the Hyler House with your upcoming vote.

Kent and Lisa Remley Atlanta, GA

Sent from my iPad

To Whom it may concern,

The Huyler clubhouse is the heart of our community. We want lot owners to be able to participate in events and educational happenings, to be able to enjoy the island's resources without pressure to build right away.

The suites allow all of us to build smaller homes because we can use them for overflow guests, and we don't need to build huge houses to accommodate guests on the one weekend that all of your relatives are here.

We have potential residents who want to try the island on before buying, and there is no way to do it. Dewees is a steep learning curve and people need to stay here to believe and understand our commitment to preserving our ecosystem.

Any revenue from the suites being rented helps us maintain our commitments to maintaining our easement by freeing up funds elsewhere.

Chip Coker Managing Partner Coker & Associates of SC, LLC 2541 N Pleasantburg Dr. Suite S272 Greenville, SC 29609 www.cokersc.com Machinery Liquidation & Acquisition Solutions for the Textile Industry

From:	Natalie Conner
To:	<u>CCPC</u>
Subject:	Text Amendment Application for the Huyler House on Dewees Island.
Date:	Friday, July 10, 2020 9:33:17 AM
Attachments:	image001.png
	image002.png
	image003.png
	image004.png
	image005.png
	image006.png

Please allow our community to open Huyler House:

The clubhouse is the heart of our community. We want lot owners to be able to participate in events and educational happenings, to be able to enjoy the island's resources without pressure to build right away.

The suites allow all of us to build smaller homes because we can use them for overflow guests, and we don't need to build huge houses to accommodate guests on the one weekend that all of your relatives are here.

We have potential residents who want to try the island on before buying, and there is no way to do it. Dewees is a steep learning curve and people need to stay here to believe and understand our commitment to preserving our ecosystem.

Any revenue from the suites being rented helps us maintain our commitments to maintaining our easement by freeing up funds elsewhere.

We self-police as a community and have, since the onset of COVID-19, maintained mask wearing on the ferry and other common areas, fastidious sanitation policies, and have the capacity to self-govern in the most restrictive way. As SC cases spiral out of control, we are proud of our community's commitment to protective ALL residents.

Thank you, Dr. Natalie Conner

#### Natalie Whisenant Conner, LCSW, PhD

Director of Analytics and Quality Improvement Children's Home Society of NC 1.800.632.1400 • chsnc.org Direct: 704-301-0322 nconner@chsnc.org



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### PROPOSED AMENDMENTS TO ART. 6.8, SHORT-TERM RENTALS, OF THE ZONING AND LAND DEVELOPMENT REGULATIONS ORDINANCE

-Case History -Presentation -Current regulations -Proposed amendments -Public input

#### PROPOSED TEXT AMENDMENTS TO ARTICLE 6.8, SHORT-TERM RENTALS, AND RELATED SECTIONS, OF THE CHARLESTON COUNTY ZONING AND LAND DEVELOPMENT REGULATIONS ORDINANCE (ZLDR): CASE HISTORY

#### Planning Commission Workshop and Meeting #1: July 13, 2020 Planning Commission Workshop and Meeting #2: August 10, 2020 Public Hearing: August 11, 2020 PPW Committee: September 3, 2020 1<sup>st</sup> Reading: September 8, 2020 2<sup>nd</sup> Reading: September 22, 2020 3<sup>rd</sup> Reading: October 6, 2020

#### **Background**

On July 24, 2018, County Council adopted ZLDR Article 6.8, Short-Term Rentals, which regulated shortterm rentals for the first time. These regulations took almost 3 years to draft, beginning in the fall of 2015 when it was determined that short-term rentals were not regulated by the ZLDR and the only way to regulate them was to adopt regulations specific to the use. The process of developing short-term rental regulations began on February 8, 2016 when the Planning Commission established a Short-Term Rental Committee (STRC) to work with staff to develop a short-term rental ordinance.

The Short-Term Rental Committee established by the Planning Commission worked with the County's consultant and staff from February 8, 2016 to March 12, 2018 to develop the draft Short-Term Rental Ordinance that was eventually adopted by County Council. The Planning Commission recommended approval of the Ordinance at their March 12, 2018 meeting, and it was adopted by County Council at the July 24, 2018 meeting. Amendments to related sections of the ZLDR were also adopted at that time, as were amendments to the County's Fee Ordinance to incorporate fees for short-term rental zoning permits.

Since the adoption of the Short-Term Rental Regulations (STR) Ordinance, the County has hired a code enforcement officer dedicated solely to enforcing it and has purchased software that tracks short-term rental advertisements and identifies their addresses, which allows staff to identify whether or not they are operating in violation of the STR Ordinance. After almost two years of implementing and enforcing the STR Ordinance, staff has identified several matters that need to be clarified or changed. In addition, the cost of administering and enforcing the STR Ordinance is far higher than envisioned when the Fee Ordinance was amended to include short-term rental zoning permit fees in 2018; therefore, increases in those fees are being proposed. The proposed amendments to the ZLDR and Fee Ordinance are attached and a summary of the proposed amendments recommended by the Planning Commission at their July 13 meeting is included below. The Planning Commission unanimously recommended approval of the amendments below at their July 13, 2020 meeting (vote: 8 to 0) with the exception of the Nonconforming Use provisions, which are not being presented until the August 10 meeting. The proposed amendments are back for ratification of the changes recommended at the July 13 Planning Commission meeting and to review and make a recommendation regarding nonconforming uses.

Summary of amendments:

- Clarify that a building safety inspection or Building Permit may be required for Short-Term Rental Properties (STRPs), as determined by the Building Inspection Services Department.
- Propose amendments to the three types of STRPs as detailed below:
  - Limited Home Rentals (amend ZLDR Table 6.1-1, Use Table, accordingly) no changes:
    - Must still be owner-occupied;
      - Are still limited to 72 days per calendar year; and
    - Are still a by-right use in the RM, AG-15, AG-10, AG-8, AGR, RR-3, R-4, MHS, M-8, and M-12 Zoning Districts.
  - Extended Home Rentals:
    - Are still allowed in the S-3, R-4, and MHS Zoning Districts subject to Special Exception approval;

- Can still be owner or non-owner occupied;
- Can still rent up to 144 days per calendar year; <u>BUT</u>
- Amendments prohibit EHRs in the M-8 and M-12 Zoning District and clarify that Short-Term Rental, Limited Site Plan Review is required prior to submitting an application for Special Exception approval.
- Commercial Guest House:
  - Is still a by-right use in the OR, OG, CN, CR, CT, and CC Zoning Districts;
  - Can still be non-owner occupied;
  - There is still no limit on number of rental days per calendar year; <u>BUT</u>
  - Amendments propose that when a short-term rental is located in an office or commercial zoning district and contains a residential use, Short-Term Rental, Limited Site Plan Review is required instead of Short-Term Rental, Full Site Plan Review.
- Clarify and tailor the Site Plan Review requirements for STRPs:
  - STRP, Administrative Site Plan Review: Requires a Zoning Permit application, fee, aerial photographs, and photographs of the property. At the discretion of the Zoning and Planning Director, a site plan drawn to engineer's scale depicting existing and proposed conditions, including required parking, shall be submitted, and site visits by Zoning and Planning Staff may be required.
  - STRP, Limited Site Plan Review: Requires a Limited Site Plan Review application and fee and must include a site plan drawn to engineer's scale depicting existing and proposed conditions, including required parking.
  - STRP, Full Site Plan Review: Requires compliance with the requirements of Art. 3.7, Site Plan Review, of this Ordinance.
- Propose the addition of Special Exception criteria specific to STRPs:
  - Is compatible with existing uses in the vicinity and will not adversely affect the general welfare or character of the immediate community; and
  - Adequate provision is made and/or exists for such items as: setbacks, buffering (including fences and/or landscaping) to protect adjacent properties from the possible adverse influence of the proposed STRP use, such as noise, traffic congestion, trash, parking, and similar factors; and
  - Complies with all applicable rules, regulations, laws and standards of this Ordinance, including but not limited to any use conditions, zoning district standards, and applicable STRP Site Plan Review requirements of this Ordinance.
- Clarify that Planned Development Zoning Districts that do not specify STRPs as an allowed use must be amended to allow STRPs.
- Prohibit Dwellings located in Dwelling Groups to be used as STRPs.
- Prohibit variances from the STRP use limitations and standards (also amend ZLDR Sec. 3.10.1, Zoning Variances, Applicability; Limitations, accordingly):
  - Legally permitted Principal Dwelling Units and Accessory Dwelling Units may be used as STRPs, even when they are located on the same property; however, Accessory Structures shall not be used as STRPs.
  - Parking for Short-Term Rental Tenants shall be in compliance with Sec. 9.3.2, Off-Street Parking Schedule A, of this Ordinance.
  - Signage advertising STRPs is prohibited in Residential Zoning Districts.
  - Dwellings located in Dwelling Groups shall not be used as Short-Term Rental Properties, regardless of the zoning district in which the subject property is located.
- Clarify Annual Zoning Permit renewal requirements:
  - Owners of all registered STRPs must renew the Zoning Permit for the STRP use by December 31st of each year or their existing Zoning Permit will expire. The Zoning Permit for the STRP use will terminate on December 31st of each year regardless of whether or not the applicant receives notice from the Zoning and Planning Director.
  - Allows the Zoning and Planning Director to request STRP records including days the STRP was rented, STRP advertising records, STRP rental income, and STRP rental receipts, which must be provided within 10 working days from the date requested; otherwise, the STRP Zoning Permit will be denied.

- Add Sec. 6.8.5, Amortization of Nonconforming STRPs, to allow for nonconforming short-term rental properties (STRPs legally used prior to July 24, 2018).
- Propose amendments to existing definitions and new definitions:
  - Clarify that compensation for STRPs can include, but is not limited to, an exchange or interaction between people conducting business, such as a rental contract, or agreement, cash or credit transaction, and/or bartering (exchanging goods or services for other goods or services without using money).
  - Incorporate a definition for "Owner-Occupied Short-Term Rental Property: A property with a Dwelling where lodging is offered, advertised, or provided to Short-Term Rental Tenants (excluding family members) for individual rental terms not exceeding 29 consecutive days for a fee or any form of compensation, and which is occupied by the record owner of the subject property who has designated the subject property as his/her legal residence subject to the legal assessment ratio according to the records of the County Assessor's Office and who:
    - (1) Has designated the subject property as his/her legal voting address; or
    - (2) Has designated the subject property as the address on his/her driver's license or other government issued identification."

#### Corresponding Proposed Amendments to the ZLDR and Fee Ordinance

- <u>ZLDR Sec. 3.10.1, Zoning Variances, Applicability, Limitations</u>: Prohibit variances from the STRP use limitations and standards contained in ZLDR Sec. 6.8.3.A.
- <u>ZLDR Sec. 5.9.14.A, University Boulevard Overlay Zoning District, Permitted Uses</u>: Allow Limited Home Rentals and Extended Home Rentals pursuant to the requirements of ZLDR Art. 6.8, Short-Term Rentals.
- <u>ZLDR Table 5.13-1, DuPont-Wappoo Area Overlay Zoning District Use Table</u>: Move Limited Home Rental and Extended Home Rental uses from the Accommodations Use section to the Residential Use Section.
- <u>ZLDR Table 5.14-1, Parkers Ferry Community Overlay Zoning District Table</u>:
  - Allow Limited Home Rentals in the Residential and Business Nodes/Commercial Properties subject to the requirements of ZLDR Art. 6.8, Short-Term Rentals;
  - Allow Extended Home Rentals in the Business Nodes/Commercial Properties by Special Exception approval and subject to the requirements of ZLDR Art. 6.8, Short-Term Rentals; and
  - Allow Commercial Guest Houses in the Business Nodes/Commercial Properties subject to the requirements of ZLDR Art. 6.8, Short-Term Rentals and replace Bed and Breakfast Inns and Rooming or Boarding House Uses with Commercial Guest House uses.
- Table 5.15-1, Sol Legare Community Overlay Use Table:
  - Replace Vacation Home Rentals with Limited Home Rentals and Extended Home Rentals and allow them by Special Exception approval and subject to the requirements of ZLDR Art. 6.8, Short-Term Rentals; and
  - o Replace the term "Commercial Home Rental" with "Commercial Guest House."
- <u>Table 6.1-1, Use Table</u>: Amendments as described above.
- <u>Sec. 11.2.1, Violations</u>: Clarify the potential repercussions for violations to include civil penalties and/or fines not to exceed \$500.00 per violation, disgorgement of funds or fees collected or received in furtherance of the violation, restitution, or any other equitable remedy to correct or remove any financial benefit attributable to the violation.
- STRP Zoning Permit Fees:
  - Delete the allowance for reduced permit fees when applications are submitted between July 1<sup>st</sup> and December 31<sup>st</sup>;
  - o Increase the Limited Home Rental Zoning Permit fee from \$50 to \$100;
  - o Increase the Extended Home Rental Zoning Permit fee from \$100 to \$200; and
  - Increase the Commercial Guest House Fee from \$200 to \$300.

Note: The fees listed above do not include Site Plan Review or Special Exception application fees.

#### **APPROVAL CRITERIA**

Pursuant to Article 3.3.6 of the Charleston County Zoning and Land Development Regulations Ordinance, text amendments to the ordinance may be approved if the following approval criteria have been met:

A. The proposed amendment corrects an error or inconsistency or meets the challenge of a changing condition.

<u>Response</u>: The proposed amendments meet the challenge of the changing conditions of STRPs since the ordinance was first adopted in 2018. They clarify the administration and enforcement of the Ordinance in response to the way STRP uses have evolved over time.

B. The proposed amendment is consistent with the adopted Charleston County Comprehensive Plan and goals as stated in Article 1.5;

<u>Response:</u> The proposed amendments are consistent with the adopted Charleston County Comprehensive Plan and goals as stated in Article 1.5.

C. The proposed amendment is to further the public welfare in any other regard specified by County Council;

<u>Response:</u> The proposed amendments further the public welfare by: clarifying and streamlining the requirements for STRP Zoning Permits; and better protecting the County's neighborhoods from the potential adverse impacts (trash, noise, traffic, etc.) that may be caused by STRPs.

Public Input: 46 letters in support and 16 letters in opposition have been received.

#### Staff Recommendation:

The proposed amendments meet the criteria of ZLDR Art. 3.3.6; therefore, staff recommends approval of the STR Ordinance, ZLDR, and Fee Ordinance amendments.

#### Planning Commission Workshop and Meeting: July 13, 2020

#### Recommendation:

- STR Ordinance Amendments: Approval of the staff recommendation with the following exceptions (vote: 8 to 0):
  - Continue to allow Limited Home Rentals as uses subject to conditions in the RM, AG-15, and AG-10 Zoning Districts; and
  - Continue to allow Limited Home Rentals as uses subject to conditions in the M-8 and M-12 Zoning Districts, but prohibit Extended Home Rentals in these Zoning Districts.
- Related ZLDR Amendments: Approval of the staff recommendations (vote: 8 to 0).
- Fee Ordinance Amendments: Approval of the staff recommendation (vote: 8 to 0).

<u>Notifications</u>: On June 26, 2020, 1,017 notifications were sent to individuals on the Short-Term Rental Committee and ZLDR/Comprehensive Plan Interested Parties' Lists, as well as to owners of unincorporated properties being advertised as short-term rentals. Additionally, notice was published in the Post & Courier on June 26, 2020.

<u>Public Input</u>: As of the date of the July 13 Planning Commission meeting, 46 letters in support and 16 letters in opposition had been received.

Speakers: Three people spoke in support of the amendments and one person spoke in opposition.

#### Planning Commission Workshop and Meeting: August 10, 2020

The proposed amendments were taken back to the Planning Commission at their August 10 meeting to ratify the language changes recommended at their the July meeting and to review and make a recommendation on inclusion of provisions for nonconforming uses.

<u>Notifications</u>: On July 24, 2020, 1,017 notifications were sent to individuals on the Short-Term Rental Committee and ZLDR/Comprehensive Plan Interested Parties' Lists, as well as to owners of unincorporated properties being advertised as short-term rentals. Additionally, notice was published in the Post & Courier on July 24, 2020.

<u>Public Input</u>: As of the date of the August 10 Planning Commission workshop and meeting, 47 letters in support and 16 letters in opposition had been received.

#### Public Hearing: August 11, 2020

<u>Notifications</u>: On July 24, 2020, 1,017 notifications were sent to individuals on the Short-Term Rental Committee and ZLDR/Comprehensive Plan Interested Parties' Lists, as well as to owners of unincorporated properties being advertised as short-term rentals. Additionally, notice was published in the Post & Courier on July 24, 2020.

# Proposed ZLDR Amendments: Short-Term Rental Regulations

Planning Commission Workshop and Meeting #1: July 13, 2020 Planning Commission Workshop and Meeting #2: August 10, 2020 Public Hearing: August 11, 2020 PPW Committee: September 3, 2020 1st Reading: September 8, 2020 2nd Reading: September 22, 2020 3rd Reading: October 6, 2020

### Changes since the July 13, 2020 Planning Commission Meeting

- Need a vote to ratify the changes recommended by the Planning Commission at the July 13 meeting and consider adding Sec. 6.8.5, Amortization of Nonconforming STRPs.
- July 13, 2020 Planning Commission recommendation:
  - STR Ordinance Amendments: Approval of the staff recommendation with the following exceptions (vote: 8 to 0):
    - Continue to allow Limited Home Rentals as uses subject to conditions in the RM, AG-15, and AG-10 Zoning Districts; and
    - Continue to allow Limited Home Rentals as uses subject to conditions in the M-8 and M-12 Zoning Districts, but prohibit Extended Home Rentals in these Zoning Districts.
  - Related ZLDR Amendments: Approval of the staff recommendations (vote: 8 to 0).
  - Fee Ordinance Amendments: Approval of the staff recommendation (vote: 8 to 0).

### Sec. 6.8.5, Amortization of Nonconforming STRPs

- If legally used as a STRP prior to July 24, 2018, may continue to be used until July 24, 2023 to allow for the recovery or amortization of the investment in the Nonconforming Use (must terminate or come into complete compliance on or before July 24, 2023):
  - During this period, must comply with all other requirements of Art. 6.8 as reasonably possible (exceptions may include max. number of rental days, owner occupancy, etc.).
  - Must obtain a zoning permit and business license, and renew annually.
- May request a Special Exception to extend the length of time the Nonconforming Use may exist:
  - Must submit the request at least 60 days before the end of the amortization period.
  - The BZA may grant the requested extension if the owner of the Nonconforming STRP proves he/she is unable to recoup the investment in the property by the conclusion of the amortization period.
### Sec. 6.8.5, Amortization of Nonconforming STRPs

- In determining whether to grant the requested extension of the amortization period and in determining the appropriate length of such an extension, the BZA shall consider:
  - The gross income and expenses from the Nonconforming STRP since the use began;
  - The amount of the property owner's investment in the Nonconforming STRP prior to July 24, 2018;
  - The amount of such investment that has been or will have been realized at the conclusion of the five-year amortization period;
  - The present actual and depreciated value of the property and improvements;
  - The applicable Internal Revenue Service depreciation schedule;
  - The total length of time the Nonconforming Use has existed;
  - The existence or nonexistence of lease obligations, as well as any contingency clauses permitting termination of such lease;
  - The remaining value and allowed uses of the property after discontinuing the Nonconforming Use;
  - The ability of the property owner to change the use to a conforming use;
  - The effects of the Nonconforming Use on the surrounding area;
  - The extent to which the Nonconforming Use is incompatible with surrounding uses and properties;
  - The interference with or threat to the public health, safety, and welfare of the community; and
  - Any other factor the Board of Zoning Appeals reasonably determines is related to determining whether the investment in the Nonconforming Use has been recovered.

# History

- <u>Fall 2015</u>: The County determined that short-term rentals were not regulated by the ZLDR.
- <u>February 8, 2016:</u> The Planning Commission (PC) established a Short-Term Rental Committee to work with staff to develop a short-term rental (STR) ordinance.
- March 12, 2018: The PC recommended approval of the STR Ordinance.
- July 24, 2018: County Council adopted ZLDR Art. 6.8, Short-Term Rentals, regulating short-term rentals for the first time.
  - Since that time, the County:
    - Hired a code enforcement officer dedicated solely to enforcing the STR Ordinance; and
    - Purchased software that tracks short-term rental advertisements and identifies their addresses for use by the code enforcement officer.
- <u>July 13, 2020</u>: The PC made a recommendation on proposed amendments to the STR ordinance (staff recommendation except no changes to the Use Table other than prohibiting EHRs in M-8 and M-12).
- <u>August 10, 2020</u>: The proposed amendments were taken back to the PC for ratification of the changes recommended at the July PC meeting and to review and make a recommendation regarding the addition of Sec. 6.8.5, Amortization of Nonconforming STRPs.

# **2020 STR Permits**

- 85 Limited Home Rentals
  - R-4: 45
  - AGR: 23
  - AG-8:4
  - MHS: 4
  - S-3: 3
  - OD-SL: 2
  - AG-10: 1
  - OD-PF: 1
  - PD:1
  - RR-3: 1

- 18 Extended Home Rentals
  - R-4: 14
  - MHS: 4
- 1 Commercial Guest House
  - OD-STA

- After almost two years of implementing and enforcing the STR Ordinance, staff has identified several matters that need to be clarified or changed.
- The proposed amendments affect other areas of the ZLDR, which are proposed to be amended accordingly.
- In addition, the cost of administering and enforcing the STR Ordinance is far higher than envisioned when the Fee Ordinance was amended to include short-term rental zoning permit fees in 2018; therefore, increases in those fees are being proposed.

	Limited Home Rental (LHR)	Extended Home Rental (EHR)	Commercial Guest House (CGH)
Applicable Zoning Districts	RM, AG-15, AG-10, AG-8, AGR, RR- 3, S-3, R-4, MHS, M-8, M-12 (including Goat Island)	S-3, R-4, MHS (including Goat Island)	OR, OG, CN, CR, CT, and CC
Owner-Occupancy Requirements	Must comply with the Owner- Occupied Short-Term Rental Property definition contained in this Ordinance.	None	None
Maximum Number of Days STRPs May be Rented	72 days in the aggregate per calendar year	73 to 144 days in the aggregate per calendar year	No limit
Zoning Review Type	RM, AG-15, AG-10, AG-8, AGR, RR- 3, S-3, R-4, MHS (including Goat Island): STRP, Administrative Site Plan Review	STRP, Limited Site Plan Review, and Special Exception	STRP, Full Site Plan Review (When a STRP is located in an office or commercial zoning district and contains a residential use, Short-Term Rental, Limited Site Plan Review is required instead of Short-Term Rental, Full Site Plan Review.)

- Clarify and tailor the Site Plan Review requirements for STRPs:
  - STRP, Administrative Site Plan Review: Requires a Zoning Permit application, fee, aerial photographs, and photographs of the property. At the discretion of the Zoning and Planning Director, a site plan drawn to engineer's scale depicting existing and proposed conditions, including required parking, shall be submitted, and site visits by Zoning and Planning Staff may be required.
  - STRP, Limited Site Plan Review: Requires a Limited Site Plan Review application and fee and must include a site plan drawn to engineer's scale depicting existing and proposed conditions, including required parking.
  - STRP, Full Site Plan Review: Requires compliance with the requirements of Art. 3.7, Site Plan Review, of this Ordinance.
- Propose the addition of Special Exception criteria specific to STRPs:
  - Is compatible with existing uses in the vicinity and will not adversely affect the general welfare or character of the immediate community; and
  - Adequate provision is made and/or exists for such items as: setbacks, buffering (including fences and/or landscaping) to protect adjacent properties from the possible adverse influence of the proposed STRP use, such as noise, traffic congestion, trash, parking, and similar factors; and
  - Complies with all applicable rules, regulations, laws and standards of this Ordinance, including but not limited to any use conditions, zoning district standards, and applicable STRP Site Plan Review requirements of this Ordinance.

- Clarify that a building safety inspection or Building Permit may be required for Short-Term Rental Properties (STRPs), as determined by the Building Inspection Services Department.
- Clarify that Planned Development Zoning Districts that do not specify STRPs as an allowed use must be amended to allow STRPs.
- Prohibit Dwellings located in Dwelling Groups to be used as STRPs.

- Prohibit variances from the STRP use limitations and standards (also amend ZLDR Sec. 3.10.1, Zoning Variances, Applicability; Limitations, accordingly):
  - Legally permitted Principal Dwelling Units and Accessory Dwelling Units may be used as STRPs, even when they are located on the same property; however, Accessory Structures shall not be used as STRPs.
  - Parking for Short-Term Rental Tenants shall be in compliance with Sec. 9.3.2, Off-Street Parking Schedule A, of this Ordinance.
  - Signage advertising STRPs is prohibited in Residential Zoning Districts.
  - Dwellings located in Dwelling Groups shall not be used as Short-Term Rental Properties, regardless of the zoning district in which the subject property is located.
- Clarify Annual Zoning Permit renewal requirements:
  - Owners of all registered STRPs must renew the Zoning Permit for the STRP use by December 31st of each year or their existing Zoning Permit will expire. The Zoning Permit for the STRP use will terminate on December 31st of each year regardless of whether or not the applicant receives notice from the Zoning and Planning Director.
  - Allows the Zoning and Planning Director to request STRP records including days the STRP was rented, STRP advertising records, STRP rental income, and STRP rental receipts, which must be provided within 10 working days from the date requested; otherwise, the STRP Zoning Permit will be denied.

### Sec. 6.8.5, Amortization of Nonconforming STRPs

- If legally used as a STRP prior to July 24, 2018, may continue to be used until July 24, 2023 to allow for the recovery or amortization of the investment in the Nonconforming Use (must terminate or come into complete compliance on or before July 24, 2023):
  - During this period, must comply with all other requirements of Art. 6.8 as reasonably possible (exceptions may include max. number of rental days, owner occupancy, etc.).
  - Must obtain a zoning permit and business license, and renew annually.
- May request a Special Exception to extend the length of time the Nonconforming Use may exist:
  - Must submit the request at least 60 days before the end of the amortization period.
  - The BZA may grant the requested extension if the owner of the Nonconforming STRP proves he/she is unable to recoup the investment in the property by the conclusion of the amortization period.

### Sec. 6.8.5, Amortization of Nonconforming STRPs

- In determining whether to grant the requested extension of the amortization period and in determining the appropriate length of such an extension, the BZA shall consider:
  - The gross income and expenses from the Nonconforming STRP since the use began;
  - The amount of the property owner's investment in the Nonconforming STRP prior to July 24, 2018;
  - The amount of such investment that has been or will have been realized at the conclusion of the five-year amortization period;
  - The present actual and depreciated value of the property and improvements;
  - The applicable Internal Revenue Service depreciation schedule;
  - The total length of time the Nonconforming Use has existed;
  - The existence or nonexistence of lease obligations, as well as any contingency clauses permitting termination of such lease;
  - The remaining value and allowed uses of the property after discontinuing the Nonconforming Use;
  - The ability of the property owner to change the use to a conforming use;
  - The effects of the Nonconforming Use on the surrounding area;
  - The extent to which the Nonconforming Use is incompatible with surrounding uses and properties;
  - The interference with or threat to the public health, safety, and welfare of the community; and
  - Any other factor the Board of Zoning Appeals reasonably determines is related to determining whether the investment in the Nonconforming Use has been recovered.

- Propose amendments to existing definitions and new definitions:
  - Clarify that compensation for STRPs can include, but is not limited to, an exchange or interaction between people conducting business, such as a rental contract, or agreement, cash or credit transaction, and/or bartering (exchanging goods or services for other goods or services without using money).
  - Incorporate a definition for "Owner-Occupied Short-Term Rental Property: A property with a Dwelling where lodging is offered, advertised, or provided to Short-Term Rental Tenants (excluding family members) for individual rental terms not exceeding 29 consecutive days for a fee or any form of compensation, and which is occupied by the record owner of the subject property who has designated the subject property as his/her legal residence subject to the legal assessment ratio according to the records of the County Assessor's Office and who:
    - Has designated the subject property as his/her legal voting address; or
    - Has designated the subject property as the address on his/her driver's license or other government issued identification."

### **Other Proposed Amendments**

- <u>ZLDR Sec. 3.10.1, Zoning Variances, Applicability,</u> <u>Limitations</u>: Prohibit variances from the STRP use limitations and standards contained in ZLDR Sec. 6.8.3.A.
- <u>ZLDR Sec. 5.9.14.A, University Boulevard Overlay Zoning</u> <u>District, Permitted Uses</u>: Allow Limited Home Rentals and Extended Home Rentals pursuant to the requirements of ZLDR Art. 6.8, Short-Term Rentals.
- <u>ZLDR Table 5.13-1</u>, <u>DuPont-Wappoo Area Overlay Zoning</u> <u>District Use Table</u>: Move Limited Home Rental and Extended Home Rental uses from the Accommodations Use section to the Residential Use Section.

## **Other Proposed Amendments**

- <u>ZLDR Table 5.14-1, Parkers Ferry Community Overlay Zoning District Table</u>:
  - Allow Limited Home Rentals in the Residential and Business Nodes/Commercial Properties subject to the requirements of ZLDR Art. 6.8, Short-Term Rentals;
  - Allow Extended Home Rentals in the Business Nodes/Commercial Properties by Special Exception approval and subject to the requirements of ZLDR Art. 6.8, Short-Term Rentals; and
  - Allow Commercial Guest Houses in the Business Nodes/Commercial Properties subject to the requirements of ZLDR Art. 6.8, Short-Term Rentals and replace Bed and Breakfast Inns and Rooming or Boarding House Uses with Commercial Guest House uses.
- <u>Table 5.15-1, Sol Legare Community Overlay Use Table</u>:
  - Replace Vacation Home Rentals with Limited Home Rentals and Extended Home Rentals and allow them by Special Exception approval and subject to the requirements of ZLDR Art. 6.8, Short-Term Rentals; and
  - Replace the term "Commercial Home Rental" with "Commercial Guest House."
- <u>Sec. 11.2.1, Violations</u>: Clarify the potential repercussions for violations to include civil penalties and/or fines not to exceed \$500.00 per violation, disgorgement of funds or fees collected or received in furtherance of the violation, restitution, or any other equitable remedy to correct or remove any financial benefit attributable to the violation.

# **Proposed Amendments – Use Table**

Table 6.1.1, Use Table																				
			ZC	ONIN	g dis	TRIC	٢S													
Land Uses	R M	A G 1 5	A G 1 0	A G 8	A G R	R R -3	S 3	R 4	M 8	M 1 2	M HS	M H P	O R	O G		C R	C T	C C		Condition
Short-Term Rental Property, Limited Home Rental (LHR)	С	С	С	С	С	С	С	C	С	С	С									Art. 6.8
Short-Term Rental Property, Extended Home Rental (EHR)							S	S	Ş	S	S								Art. 6.8	
Short-Term Rental Property, Commercial Guest House (CGH)							T							C	C	C	С	С	С	Art. 6.8

### **Proposed Amendments – Fee Ordinance**

Service	Fee
SHORT-TERM RENTAL ZONING PERMITS	
	\$100.00 \$50.00, provided, however, that the
a. Short-Term Rental Permit: <i>Limited Home Rental (LHR) Note that</i>	fee for the initial Zoning Permit for a Limited
additional applications, processes, and fees may apply pursuant to	Home Rental Short-Term Rental use shall be
the requirements for Short-Term Rentals contained in the	\$25.00 if the Zoning Permit application is
Charleston County ZLDR.	submitted between July 1 <sup>st</sup> and December
	<del>31<sup>st</sup>.</del>
b. Short-Term Rental Permit: <i>Extended Home Rental (EHR)</i>	
Note that in addition to the EHR Zoning Permit application and fee,	<b>\$200.00</b> \$100.00, provided, however, that the
Site Plan Review and Special Exception applications and required	fee for the initial Zoning Permit for an
fees must be submitted pursuant to the requirements and processes	Extended Home Rental Short-Term Rental
contained in the ZLDR. Zoning Permits for EHRs will not be issued	use shall be \$50.00 if the Zoning Permit
until/unless the Site Plan Review application is approved and the	application is submitted between July 1 <sup>st</sup> and
Board of Zoning Appeals approves the Special Exception	December 31 <sup>st</sup> .
application.	
c. Short-Term Rental Permit: Commercial Guest House (CGH)	\$300.00 \$150.00, provided, however, that the
Note that in addition to the CGH Zoning Permit application and	fee for the initial Zoning Permit for a
fee, a Site Plan Review application (with the required fee) must be	Commercial Guest House Short-Term Rental
submitted pursuant to the requirements and processes contained in	use shall be \$75.00 if the Zoning Permit
the ZLDR. Zoning Permits for CHRs will not be issued until/unless	application is submitted between July 1 <sup>st</sup> and
the Site Plan Review application is approved.	December 31 <sup>st</sup> .

*Notes* (for general information – not to be included in the Fee Ordinance):

- When all zoning related application and permit fees are included, the EHR Short-Term Rental Permit zoning permit fees total \$700 (\$200 zoning permit fee + \$250 Site Plan Review application fee + \$250 Special Exception application fee).
- When all zoning related application and permit fees are included, the CGH Short-Term Rental zoning permit fees total \$550 \$800 (\$300 zoning permit fee + \$250 \$500 Site Plan Review application fee). In addition, commercial assessment would apply.

### Approval Criteria—Section 3.3.6

Pursuant to Article 3.3.6 of the *Zoning and Land Development Regulations Ordinance* (*ZLDR*), text amendments may be approved by County Council only if the proposed amendment meet the following criteria:

A. The proposed amendment corrects an error or inconsistency or meets the challenge of a changing condition;

<u>Response</u>: The proposed amendments meet the challenge of the changing conditions of STRPs since the ordinance was first adopted in 2018. They clarify the administration and enforcement of the Ordinance in response to the way STRP uses have evolved over time.

### **B.** The proposed amendment is consistent with the adopted Charleston County Comprehensive Plan and goals as stated in Article 1.5;

<u>Response:</u> The proposed amendments are consistent with the adopted Charleston County Comprehensive Plan and goals as stated in Article 1.5.

C. The proposed amendment is to further the public welfare in any other regard specified by County Council;

<u>Response:</u> The proposed amendments further the public welfare by: clarifying and streamlining the requirements for STRP Zoning Permits; and better protecting the County's neighborhoods from the potential adverse impacts (trash, noise, traffic, etc.) that may be caused by STRPs.

### **Staff Recommendations**

### APPROVAL OF THE STR ORDINANCE, ZLDR AND FEE ORDINANCE AMENDMENTS

The ZLDR text amendments meet the approval criteria.

# Planning Commission Recommendations July 13, 2020 Meeting

- STR Ordinance Amendments: Approval of the staff recommendation with the following exceptions (vote: 8 to 0):
  - Continue to allow Limited Home Rentals as uses subject to conditions in the RM, AG-15, and AG-10 Zoning Districts; and
  - Continue to allow Limited Home Rentals as uses subject to conditions in the M-8 and M-12 Zoning Districts, but prohibit Extended Home Rentals in these Zoning Districts.
- Related ZLDR Amendments: Approval of the staff recommendations (vote: 8 to 0).
- Fee Ordinance Amendments: Approval of the staff recommendation (vote: 8 to 0).

### **Public Input**

47 letters in support and16 letters in oppositionhave been received

### Notifications

- June 26, 2020 (for the July 13 PC Workshop & Meeting)
  - 1,017 notifications were sent to individuals on the Short-Term Rental Committee and ZLDR/Comprehensive Plan Interested Parties' Lists, as well as to owners of unincorporated properties being advertised as shortterm rentals.
  - Ad ran in the Post & Courier.
- July 24, 2020 (for the August 10 PC Workshop & Meeting and the August 11 Council Public Hearing)
  - 1,017 notifications were sent to individuals on the Short-Term Rental Committee and ZLDR/Comprehensive Plan Interested Parties' Lists, as well as to owners of unincorporated properties being advertised as shortterm rentals.
  - Ad ran in the *Post & Courier*.

# Charleston County ZLDR Text Amendment Request

Planning Commission Workshop and Meeting #1: July 13, 2020 Planning Commission Workshop and Meeting #2: August 10, 2020 Public Hearing: August 11, 2020 PPW Committee: September 3, 2020 1st Reading: September 8, 2020 2nd Reading: September 22, 2020 3rd Reading: October 6, 2020

### <u>Currently Adopted Short-</u> <u>Term Rental Regulations</u> <u>Ordinance</u>



### ZONING AND LAND DEVELOPMENT REGULATIONS



### CHAPTER 6 | USE REGULATIONS

#### **ARTICLE 6.8 SHORT-TERM RENTALS**

#### 6.8.1 Purpose and Applicability

A. **Purpose**. The County is committed to working to protect the traditional quality of life and character of its residential neighborhoods. The County has concerns about permitted short-term rentals resulting in increased traffic, noise, trash, parking needs, safety and possible adverse impacts and other undesirable changes to the nature of the County's neighborhoods. Therefore, after providing many opportunities for public input and following careful study and consideration, County Council finds it appropriate and in the best interests of its residents, property owners, and visitors to regulate Short-Term Rental Properties (STRPs) within unincorporated County of Charleston.

This Article sets out standards for establishing and operating Short-Term Rental Properties. These regulations are intended to provide for an efficient use of residential dwellings as STRPs by:

- 1. Providing for an annual permitting process to regulate STRP's;
- 2. Balancing the interests of owner-occupied dwellings with properties that are frequently used in whole or in part by Short-Term Rental Tenants;
- 3. Allowing homeowners to continue to utilize their residences in the manner permitted by this Ordinance for the Zoning District in which a particular home is located;
- 4. Providing alternative accommodation options for lodging in residential dwellings; and
- 5. Complementing the accommodation options in environments that are desirable and suitable as a means for growing tourism.

#### B. Applicability.

- 1. Short-Term Rental Types. The following Short-Term Rentals shall be authorized pursuant to this Article:
  - a. Limited Home Rental (LHR) a property with an owner-occupied residential dwelling, located in the RM, AG-15, AG-10, AG-8, AGR, RR-3, S-3, R-4, M-8, M-12, or MHS Zoning Districts, where lodging is offered, advertised, or provided to Short-Term Rental Tenants (excluding family members) for a fee or any form of compensation, not to exceed 72 days in the aggregate during any calendar year, with individual rental terms not exceeding 29 consecutive days.
  - b. Extended Home Rental (EHR) a property with an owner- or non-owner occupied residential dwelling, located in the S-3, R-4, M-8, M-12, or MHS Zoning Districts, where lodging is offered, advertised, or provided to Short-Term Rental Tenants (excluding family members) for a fee or any form of compensation, for more than 72 days but not to exceed 144-days in the aggregate during any calendar year, with individual rental terms not exceeding 29 consecutive days. To establish a EHR, a property owner must obtain a Special Exception from the Board of Zoning Appeals (BZA) pursuant to the requirements of ARTICLE 3.6 of this Ordinance.
  - c. Commercial Guest House (CGH) a property located in the OR, OG, CN, CR, CT, or CC Zoning Districts, where lodging is offered, advertised, or provided to Short-Term Rental Tenants (excluding family members) for a fee or any form of compensation, for intervals of 29 days or less during a calendar year.
- 2. Applicable Zoning Districts. STRPs shall be allowed within the Zoning Districts of this Ordinance in accordance with Table 6.1.1, Use Table, applicable overlay zoning district regulations, and as approved in Planned Development Zoning Districts.
- 3. Application. Applications for STRPs shall be made in compliance with this Article.
- C. **Registration.** All STRPs require a Zoning Permit and Business License. Upon adoption of this Ordinance, STRPs will have 30 calendar days to submit applications to comply with the provisions of this Article and an additional 90 calendar days to obtain all required Zoning Permits for the STRP use.

Effective on: 7/24/2018, as amended

#### §6.8.2 Operating Standards and Requirements

A. Permits and Renewals



- 1. After a LHR or CGH STRP use has been authorized through the applicable zoning process(es), a Zoning Permit for a STRP use and a Business License must be obtained prior to offering, advertising, or providing Short-Term Rental Properties for lodging as provided for in this Article.
- 2. After an EHR STRP use has been authorized by the Board of Zoning Appeals, a Zoning Permit for a STRP use and a Business License must be obtained prior to offering, advertising, or providing Short-Term Rental Properties for lodging as provided for in this Article.
- 3. Zoning Permits for all STRP uses must be renewed annually in compliance with this Article.
- B. Short-Term Rental Property Tenant Notices
  - 1. Each STRP must contain a Short-Term Rental Tenant notice posted in each room where Short-Term Rental Tenants may lodge. The notice must provide the following information:
    - a. Contact information for the owner of the STRP;
    - b. Zoning Permit Number for the STRP use;
    - c. Trash collection location and schedules, if applicable; and
    - d. Fire and Emergency evacuation routes.

Effective on: 7/24/2018, as amended

#### §6.8.3 General Standards

- A. Use Limitations and Standards.
  - 1. Legally permitted Principal Dwelling Units and Accessory Dwelling Units may be used as STRPs, even when they are located on the same property; however, Accessory Structures shall not be used as STRPs.
  - 2. Parking for Short-Term Rental Tenants shall be in compliance with Sec. 9.3.2, Off-Street Parking Schedule A, of this Ordinance.
  - 3. Signage advertising STRPs is prohibited in Residential Zoning Districts.
- B. Advertising. Whether by a hosting platform, via Internet or paid advertising, or other postings, advertisements, or announcements, the availability of a STRP shall include the County issued Zoning Permit Number and Business License Number.
- C. Annual Zoning Permit Renewal.
  - 1. Zoning Permits for all STRPs must be renewed annually. An application for annual renewal of the Zoning Permit must include:
    - a. The application fee;
    - b. A notarized affidavit signed by the property owner stating that the type of STRP use and the information submitted as part of the application for the previous year's Zoning Permit for the STRP use has not changed in any manner whatsoever and that the STRP use complies with the most recently adopted version of this Article (form of Affidavit Provided by the County); and
    - c. The applicant shall file an application for a new Zoning Permit for a STRP use if the aforementioned requirements are not met.
  - 2. If the Director of the Zoning and Planning Department determines that the STRP use is not consistent with the Special Exception that authorizes the use and/or Site Plan Review approval that authorizes the use, the applicant shall file an application for a new Zoning Permit for the STRP use, including applicable Special Exception and/or Site Plan Review applications and fees.
  - 3. By the end of January of each calendar year, the owners of all registered STRPs will be mailed an annual renewal notice informing them that they must renew the Zoning Permit for the STRP use on or before April 1st of the same calendar year or their existing Zoning Permit will expire. The Zoning Permit for the STRP use will terminate on April 1st of each year regardless of whether or not the applicant receives notice from the Zoning and Planning Department Director.

Effective on: 7/24/2018, as amended



#### 6.8.4 Use Limitations and Requirements

- A. Applicability. The limitations and requirements of this Section apply to all types of Short-Term Rental Properties (STRPs).
- B. Standards. See Table 6.8.4, STRP Standards.

	Table 6 Short-Term Rental Prop		
Standard or Requirement	Limited Home Rental (LHR)	Extended Home Rental (EHR)	Commercial Guest House (CGH)
Zoning Districts (pursuant to Table 6.1.1, Use Table)	Use Subject to Conditions of Art. 6.8: RM, AG-15, AG-10, AG-8, AGR, RR-3, S-3, R-4, M-8, M-12, MHS	Special Exception Use (subject to conditions of Art. 6.8): S-3, R-4, M-8, M-12, MHS	Use subject to Confitions of Art. 6.8: OR, OG, CN, CR, CT, CC
Occupancy Type	Property must be owner-occupied	Property must be owner or non owner-occupied	Not Applicable
Special Events	S	ee ZLDR Article 6.7, Special Event U	se
Maximum Number of Rental Days	72	144	No Limit
Zoning Permit Process		See ZLDR Table 6.1.1, Use Table	
Review Type	Administrative Review	Full Site Plan Review and Special Exception	Full Site Plan Review

Effective on: 7/24/2018, as amended

#### §6.8.5 Application Submittal Requirements

No application for a STRP shall be accepted as complete unless it includes the required fee and the information listed below.

- A. The name, address, email, and telephone number of all property owners of the Short-Term Rental Property (STRP).
- B. Completed Short-Term Rental Property application signed by all current property owner(s). For properties owned by corporations or partnerships, the applicant must submit a resolution of the corporation or partnership authorizing and granting the applicant signing and authority to act and conduct business on behalf of and bind the corporation or partnership.
- C. Restricted Covenants Affidavit(s) signed by the applicant or current property owner(s) in compliance with state law.
- D. Address and Property Identification Number of the property on which the STRP is located.
- E. The type of STRP that is the subject of the application, which may be a:
  - 1. Limited Home Rental (LHR);
  - 2. Extended Home Rental (EHR); or
  - 3. Commercial Guest House (CGH).
- F. The type of Dwelling Unit(s) that is proposed to be used as a STRP including, but not limited to, Principal Dwelling Unit, Accessory Dwelling Unit, Single Family Detached, Single Family Attached, Manufactured Housing Unit, and/or Multi Family, and documentation of Zoning Permit and Building Permit approvals for the structures, as applicable.
- G. The maximum number of bedrooms in the Dwelling Unit(s) proposed to be used as a STRP.

Effective on: 7/24/2018, as amended

#### §6.8.6 Enforcement and Violations

A. Notwithstanding the provisions of Chapter 11 of this Ordinance, a STRP Zoning Permit may be administratively revoked by the Zoning and Planning Department Director or his designee if the STRP has violated the provisions of this Article on three or more occasions within a 12-month period. Provided however, a STRP Zoning Permit may be immediately revoked if the Zoning and Planning Department Director determines the STRP has Building Code violations, there is no Business License for the property, the property is being used in a manner not consistent with the Zoning Permit issued for the STRP use, or the advertisement for the STRP does not include the County issued Zoning Permit Number and Business License Number.



- B. If a STRP Zoning Permit is administratively revoked or an application for a STRP Zoning Permit is administratively denied, a STRP owner (or authorized agent) may appeal the Zoning and Planning Department Director's administrative decision revoking or denying the STRP Zoning Permit to the Board of Zoning Appeals within 30 calendar days from the date of the denial or revocation. All appeals shall be addressed in accordance with the appeal procedures of CHAPTER 3, Article 3.13, of this Ordinance.
- C. Subsequent Application. Once a County-issued Zoning Permit and/or a Business License for a STRP use has been revoked, no new Zoning Permit and/or Business License for a STRP use shall be issued to the applicant for the same property for a period of one year from the date of revocation. Upon expiration of the revocation period, a new Zoning Permit application for a STRP use must be submitted in accordance with this Article.

Effective on: 7/24/2018, as amended

### <u>Proposed Short-Term Rental</u> <u>Regulations Ordinance</u>

All changes, including those recommended by the Planning Commission, from the draft presented at the July 13, 2020 meeting are shown in yellow highlights.

### CHAPTER 6 | USE REGULATIONS

#### **ARTICLE 6.8 SHORT-TERM RENTALS**

#### Sec. 6.8.1 Purpose and Applicability

**A. Purpose**. The County is committed to working to protect the traditional quality of life and character of its residential neighborhoods. The County has concerns about permitted short-term rentals resulting in increased traffic, noise, trash, parking needs, safety and possible adverse impacts and other undesirable changes to the nature of the County's neighborhoods. Therefore, after providing many opportunities for public input and following careful study and consideration, County Council finds it appropriate and in the best interests of its residents, property owners, and visitors to regulate Short-Term Rental Properties (STRPs) within unincorporated Charleston County.

This Article sets out standards for establishing and operating Short-Term Rental Properties. These regulations are intended to provide for an efficient use of Dwellings as STRPs by:

- 1. Providing for an annual permitting process to regulate STRPs;
- 2. Balancing the interests of properties that are frequently used in whole or in part by Short-Term Rental Tenants with properties that are not;
- 3. Allowing homeowners to continue to utilize their residences in the manner permitted by this Ordinance for the Zoning District in which a particular Dwelling is located;
- 4. Providing alternative accommodation options for lodging; and
- 5. Complementing the accommodation options in environments that are desirable and suitable as a means for growing tourism.

#### B. Applicability.

- 1. Short-Term Rental Types. The following Short-Term Rentals shall be authorized pursuant to this Article:
  - a. STRP, Limited Home Rental (LHR);
  - b. STRP, Extended Home Rental (EHR); and
  - c. STRP, Commercial Guest House (CGH).
- 2. **Applicable Zoning Districts.** STRPs shall be allowed within the Zoning Districts of this Ordinance in accordance with Table 6.1.1, *Use Table*, applicable overlay zoning district regulations, and as approved in Planned Development Zoning Districts. Planned Development Zoning Districts that do not specify STRPs as an allowed use must be amended to allow STRPs.
- 3. Application. Applications for STRPs shall be made in compliance with this Article.
- 4. **Variances.** Variances from the requirements of Sec. 6.8.3.A, Use Limitations and Standards, are prohibited.
- **C. Registration.** All STRPs require a Zoning Permit and Business License, which must be renewed annually pursuant to this Article.
- **D.** Compliance with Other Regulations. All STRPs, including Nonconforming Uses as allowed for in this Article, shall comply with all applicable local, state, and federal rules and regulations.

#### Sec. 6.8.2 Permitting Processes

- **A. Zoning Permit Application.** No application for a STRP shall be accepted as complete unless it includes the required fee and the information listed below.
  - 1. The name, address, email, and telephone number of all property owners of the Short-

#### Short-Term Rental Regulations Proposed Amendments - Draft August 10, 2020 Planning Commission Meeting

All changes from the July 13, 2020 draft shown in yellow highlights, including the PC recommendation

Term Rental Property (STRP).

- 2. Completed STRP application signed by all current property owner(s). For properties owned by corporations or partnerships, the applicant must submit a resolution of the corporation or partnership authorizing and granting the applicant signing and authority to act and conduct business on behalf of and bind the corporation or partnership.
- 3. Restricted Covenants Affidavit(s) signed by the applicant or current property owner(s) in compliance with state law.
- 4. Address and Property Identification Number of the property on which the STRP is located.
- 5. The type of STRP that is the subject of the application (LHR, EHR, or CGH);
- 6. Owner-Occupied STRP affidavit, as applicable;
- 7. The type of Dwelling(s) that is proposed to be used as a STRP including, but not limited to, Principal Dwelling Unit, Accessory Dwelling Unit, Single Family Detached, Duplex, Single Family Attached, Manufactured Housing Unit not located in a Manufactured Housing Park, Triplex, and/or Fourplex, and documentation of Zoning Permit and Building Permit approvals for the structures, as applicable. Tents, RVs, boats, sheds, garages, and similar structures shall not be used as STRPs; and
- 8. The maximum number of bedrooms available at the STRP.
- **B.** Short-Term Rental Property Site Plan Review Categories. Notwithstanding the provisions of Art. 3.7, Site Plan Review, or this Ordinance, STRPs must complete Site Plan Review as proscribed in this Section based on the Permitting Process provided in Table 6.8.2 prior to obtaining a STRP Zoning Permit. The Building Inspection Services Department may require a building safety inspection and/or Building Permit as a condition of the STRP Site Plan Review approval.
  - 1. STRP, Administrative Site Plan Review: Requires a Zoning Permit application, fee, aerial photographs, and photographs of the property. At the discretion of the Zoning and Planning Director, a site plan drawn to engineer's scale depicting existing and proposed conditions, including required parking, shall be submitted, and site visits by Zoning and Planning Staff may be required.
  - 2. STRP, Limited Site Plan Review: Requires a Limited Site Plan Review application and fee and must include a site plan drawn to engineer's scale depicting existing and proposed conditions, including required parking.
  - 3. STRP, Full Site Plan Review: Requires compliance with the requirements of Art. 3.7, *Site Plan Review*, of this Ordinance.
- **C. Special Exception.** Notwithstanding the provisions of Art. 3.6, Special Exceptions, of this Ordinance, the following approval criteria shall apply to STRPs if a Special Exception is required to obtain a STRP Zoning Permit based on the Permitting Process provided in Table 6.8.2 of this Article:
  - 1. Is compatible with existing uses in the vicinity and will not adversely affect the general welfare or character of the immediate community; and
  - 2. Adequate provision is made and/or exists for such items as: setbacks, buffering (including fences and/or landscaping) to protect adjacent properties from the possible adverse influence of the proposed STRP use, such as noise, traffic congestion, trash, parking, and similar factors; and
  - 3. Complies with all applicable rules, regulations, laws and standards of this Ordinance, including but not limited to any use conditions, zoning district standards, and applicable STRP Site Plan Review requirements of this Ordinance.

All other provisions and requirements of Art. 3.6, Special Exceptions, shall apply.

**D. Zoning Permit Issuance and Business Licenses.** After a STRP Application has been approved, a STRP Zoning Permit and a Business License must be obtained prior to a property owner offering, advertising, or providing Short-Term Rental Properties for lodging as provided for in this Article.

#### E. Annual Zoning Permit Renewal.

- 1. All STRP Zoning Permits must be renewed annually in compliance with this Article. An application for annual renewal of the Zoning Permit must include:
  - a. The application fee;
  - b. A notarized affidavit signed by the property owner stating that the type of STRP use and the information submitted as part of the application for the previous year's STRP Zoning Permit has not changed in any manner whatsoever and that the STRP use complies with the most recently adopted version of this Article (form of Affidavit provided by the County). and

c. Owner-Occupied STRP affidavit, as applicable.

- 2. The Zoning and Planning Director may request STRP records including days the STRP was rented, STRP advertising records, STRP rental income, and STRP rental receipts. The records shall be provided to the Zoning and Planning Director within 10 working days from the date requested; otherwise, the STRP Zoning Permit will be denied.
- 3. The applicant shall file an application for a new STRP Zoning Permit if the aforementioned requirements are not met.
- 4. If the Zoning and Planning Director determines that the STRP use is not consistent with the Special Exception approval that authorizes the use and/or Site Plan Review approval that authorizes the use, the applicant shall file an application for a new STRP Zoning Permit, including applicable Special Exception and/or Site Plan Review applications and fees, and all requirements in effect at the time of STRP Zoning Permit application submittal shall apply.
- 5. The owners of all registered STRPs must renew the Zoning Permit for the STRP use by December 31<sup>st</sup> of each year or their existing Zoning Permit will expire. The Zoning Permit for the STRP use will terminate on December 31<sup>st</sup> of each year regardless of whether or not the applicant receives notice from the Zoning and Planning Director.

	Limited Home Rental	Extended Home Rental	Commercial Guest House
	(LHR)[1]	(EHR)[1]	(CGH) [1][2]
Applicable Zoning	RM, AG-15, AG-10, AG-8,	S-3, R-4, MHS (including	OR, OG, CN, CR, CT, and
Districts	AGR, RR-3, S-3, R-4, MHS,	Goat Island)	CC
	<mark>M-8, M-12</mark> (including		
	Goat Island)		
Owner-Occupancy	Must comply with the	None	None
Requirements	Owner-Occupied Short-		
	Term Rental Property		
	definition contained in		
	this Ordinance.		
Maximum Number of	72 days in the aggregate	144 days in the	No limit
Days STRPs May be	per calendar year	aggregate per calendar	
Rented		year	
Zoning Review Type	STRP, Administrative	STRP, Limited Site Plan	STRP, Full Site Plan
	Site Plan Review	Review, and Special	Review [2]
		Exception	

#### Table 6.8.2, Permitting Process for STRPs [1]

Table Notes:

- 1. The following shall apply to all STRP types:
  - a. A STRP Zoning Permit is required and the STRP Zoning Permit Number for the current year must be visible on all advertisements. Zoning Permits must be renewed annually pursuant to this Article.
  - b. A Business License is required and the Business License Number for the current year must be visible on all advertisements. Business Licenses must be renewed annually.
  - c. Building safety inspection or Building Permit may be required, as determined by the Charleston County Building Inspection Services Department.
- 2. If a proposed STRP is located in an Office or Commercial Zoning District and contains a Residential use, STRP, Limited Site Plan Review shall apply instead of STRP, Full Site Plan Review.

#### Sec. 6.8.3 General Standards

#### A. Use Limitations and Standards.

- 1. Legally permitted Principal Dwelling Units and Accessory Dwelling Units may be used as STRPs, even when they are located on the same property; however, Accessory Structures shall not be used as STRPs.
- 2. Parking for Short-Term Rental Tenants shall be in compliance with Sec. 9.3.2, *Off-Street Parking Schedule A*, of this Ordinance.
- 3. Signage advertising STRPs is prohibited in Residential Zoning Districts.
- 4. Dwellings located in Dwelling Groups shall not be used as Short-Term Rental Properties, regardless of the zoning district in which the subject property is located.
- B. **Advertising.** Whether by a hosting platform, via Internet or paid advertising, or other postings, advertisements, or announcements, the availability of a STRP shall include the County issued STRP Zoning Permit Number and Business License Number for the current year.
- C. **Special Events.** The applicable requirements of Article 6.7, *Special Event Use*, of this Ordinance apply.
- D. **Short-Term Rental Property Tenant Notices.** Each STRP must contain a Short-Term Rental Tenant notice posted in each room where Short-Term Rental Tenants may lodge. The notice must provide the following information:
  - 1. Contact information for the owner of the STRP;
  - 2. STRP Zoning Permit and Business License Numbers for the current year;
  - 3. Trash collection location and schedules, if applicable; and
  - 4. Fire and Emergency evacuation routes.

#### Sec. 6.8.4 Enforcement and Violations

- A. Notwithstanding the provisions of Chapter 11, Violations, Penalties, and Enforcement, of this Ordinance, a STRP Zoning Permit may be administratively revoked by the Zoning and Planning Director or his designee if the STRP has violated the provisions of this Article on three or more occasions within a 12-month period. However, a STRP Zoning Permit may be immediately revoked if the Zoning and Planning Director determines the STRP has Building Code violations, there is no current Business License for the property, the property is being used in a manner not consistent with the Zoning Permit issued for the STRP use, or the advertisement for the STRP does not include the County issued STRP Zoning Permit Number and Business License Number for the current year.
- B. If a STRP Zoning Permit is administratively revoked or an application for a STRP Zoning Permit is administratively denied, a STRP owner (or authorized agent) may appeal the Zoning and Planning Director's administrative decision revoking or denying the STRP Zoning Permit to the Board of Zoning Appeals within 30 calendar days from the date of the denial or revocation. All appeals shall be addressed in accordance with the appeal procedures of CHAPTER 3, Article 3.13, of this Ordinance.
- C. Once a County-issued STRP Zoning Permit and/or a Business License has been revoked, no new STRP Zoning Permit and/or Business License shall be issued to the applicant for the same property for a period of one year from the date of revocation. Upon expiration of the revocation period, a new STRP Zoning Permit application may be filed and all requirements, processes, and fees in effect at the time of the STRP Zoning Permit application submittal shall apply.

#### Sec. 6.8.5 Amortization of Nonconforming STRPs

The South Carolina Local Government Comprehensive Planning Enabling Act of 1994, as amended (Planning Act) authorizes local governments to terminate a nonconformity by specifying the period or periods in which the nonconformity is required to cease or be brought into compliance pursuant to S.C. Code Ann. Section 6-29-730 (2007).

Therefore, if a Dwelling was legally used as a STRP prior to July 24, 2018, the Dwelling may continue as a Nonconforming Use pursuant to Chapter 10, Nonconformities, of this Ordinance until July 24, 2023 to allow for the recovery or amortization of the investment in the Nonconforming Use, after which the Nonconforming Use as a STRP shall terminate.

During the amortization period, all Nonconforming STRPs must comply with all other requirements of this Article as is reasonably possible, including but not limited to, making an application for a Short Term Rental Permit. Exceptions will be made for restrictions on maximum number of rental days, special exceptions use conditions, owner occupancy status, or use subject to conditions.

Not less than 60 days before the end of the amortization period, the owner of the Dwelling may request a special exception to the amortization period. All requests shall be made to Board of Zoning Appeals in writing, and all decisions shall be subject to the provisions of Article 3.6 of the ZLDR except for Art. 3.6.1 and Art. 3.6.5.

The Board of Zoning Appeals may grant an extension of the time of the amortization period if the owner of the Nonconforming STRP proves that he is unable to recoup his investment in such property by the conclusion of the amortization period.

<u>Criteria and Findings.</u> In determining whether to grant an extension of the amortization period for a Nonconforming STRP, and in determining the appropriate length of such an extension, the Board of Zoning Appeals shall consider the following factors:

- A. The gross income and expenses from the Nonconforming STRP since the use began;
- B. The amount of the property owner's investment in the Nonconforming STRP prior to July 24, 2018;
- C. The amount of such investment that has been or will have been realized at the conclusion of the five-year amortization period;
- D. The present actual and depreciated value of the property and improvements;
- E. The applicable Internal Revenue Service depreciation schedule;
- F. The total length of time the Nonconforming Use has existed;
- G. The existence or nonexistence of lease obligations, as well as any contingency clauses permitting termination of such lease;
- H. The remaining value and allowed uses of the property after discontinuing the Nonconforming Use;
- I. The ability of the property owner to change the use to a conforming use;
- J. The effects of the Nonconforming Use on the surrounding area;
- K. The extent to which the Nonconforming Use is incompatible with surrounding uses and properties;
- L. The interference with or threat to the public health, safety, and welfare of the community; and
- M. Any other factor the Board of Zoning Appeals reasonably determines is related to determining whether the investment in the Nonconforming Use has been recovered.

The Board of Zoning Appeals shall receive and consider evidence presented by the applicant, and shall make findings that the amortization period it establishes is reasonable in view of the evidence and the criteria set forth above.

### CHAPTER 6 | USE REGULATIONS

#### ARTICLE 6.1 USE TABLE

Principal uses shall be allowed within the <u>zoning districts</u> of this Ordinance in accordance with Table 6.1.1, <u>Use</u> *Table*.

Table 6.1.1, Use Table																					
						STRIC	TS											_			
Land Uses	RM	$\begin{array}{c} AG & AG & AG \\ 15 & 10 \end{array} \begin{array}{c} AG & AG \\ 8 & AGR \\ RR-3 \end{array} \begin{array}{c} S3 \\ R4 \end{array} \begin{array}{c} M8 \\ R4 \end{array}$		M8	M12	MHS MH P		OR	R OG C		CR	СТ	сс	T	Condition						
Short-Term Rental Property, Limited Home Rental (LHR)	C	C	C	с	с	с	С	С	C	C	С									Art. 6.8	
Short-Term Rental Property, Extended Home Rental (EHR)							S	S			S									Art. 6.8	
	•									•	•										
Short-Term Rental																				Art 6.8	

Short-Term Rental													
Property, Commercial Guest House (CGH)							С	С	С	С	С	С	Art. 6.8
duest nouse (ddn)													

#### CHAPTER 12 | DEFINITIONS

#### ARTICLE 12.1 TERMS AND USES DEFINED

#### **TERM DEFINITION**

**Short-Term Rental Property (STRP).** A Dwelling or any part thereof that is offered, advertised, or provided to Short-Term Rental Tenants (excluding family members) for individual rental terms not exceeding 29 consecutive days for a fee or any form of compensation. Compensation may include, but is not limited to, an exchange or interaction between people conducting business, such as a rental contract, or agreement, cash or credit transaction, and/or bartering (exchanging goods or services for other goods or services without using money).

**Owner-Occupied Short-Term Rental Property.** A property with a Dwelling where lodging is offered, advertised, or provided to Short-Term Rental Tenants (excluding family members) for individual rental terms not exceeding 29 consecutive days for a fee or any form of compensation, and which is occupied by the record owner of the subject property who has designated the subject property as his/her legal residence subject to the legal assessment ratio according to the records of the County Assessor's Office and who:

- (1) Has designated the subject property as his/her legal voting address; or
- (2) Has designated the subject property as the address on his/her driver's license or other government issued identification.

**Short-Term Rental Tenant (STRT).** Any person (excluding family members) who rents a Dwelling or part thereof, for individual rental terms not exceeding 29 consecutive days for a fee or any form of compensation.
### Proposed Amendments to Chapters 3, 5, and 11

### CHAPTER 3 | DEVELOPMENT REVIEW PROCEDURES

### ARTICLE 3.10 ZONING VARIANCES

### §3.10.1 Applicability; Limitations

The Board of Zoning Appeals shall be authorized to approve Zoning Variances to any zoning-related dimensional, design or performance standard set forth in this Ordinance, provided that the Approval Criteria of Section 3.10.6 are met and provided that such Zoning Variance does not have the effect of:

- A. Permitting a use, activity, business or operation that is not otherwise allowed by the Use Regulations of the underlying zoning district;
- B. Allowing the physical extension of a Nonconforming Use, except as expressly allowed in CHAPTER 10;
- C. Increasing the density of a residential use above that permitted by the underlying district;
- D. Varying the sign regulations of this Ordinance;
- E. Varying or waiving the Subdivision Regulations contained in CHAPTER 8; or
- F. Varying or waiving any other standard of this Ordinance that is expressly stated as being ineligible for a Zoning Variance;or

G. Varying from the requirements of Sec. 6.8.3.A, Use Limitations and Standards.

### CHAPTER 5 | OVERLAY AND SPECIAL PURPOSE ZONING DISTRICTS

### ARTICLE 5.9 UB-O, UNIVERSITY BOULEVARD OVERLAY ZONING DISTRICT

#### §5.9.14 Residential Uses

#### A. Permitted uses

The following list of permitted uses are the only uses that shall be *allowed*permitted in the R-4 Zoning District: 1. Single-family dwellings excluding manufactured homes or (mobile homes).

2. Short-Term Rentals, Limited Home Rental (LHR) subject to the conditions contained in Art. 6.8, Short-Term Rentals.

3. Short-Term Rentals, Extended Home Rental (EHR) subject to conditions and Special Exception approval pursuant to Art. 6.8, Short-Term Rentals.

**2-4**. All development in the R-4 Zoning District shall meet the density/intensity and dimensional standards of ARTICLE 4.10 of this Ordinance.

### ARTICLE 5.13 DUPONT-WAPPOO AREA OVERLAY ZONING DISTRICT (DuWap-O)

### §5.13.6 Use Regulations

Table 5.13-1, DuPont-Wappoo Area Overlay Zoning District Use Table									
"A" indicates uses allowed by right. "C" indicates uses subject to conditions. A cross-reference to the applicable conditions can be found in the column entitled "Conditions." "S" indicates uses allowed only if reviewed and approved in accordance with the Special Exception procedures of this Ordinance, subject to compliance with use-specific conditions. A cross-reference to the applicable conditions can be found in the column entitled "Conditions." Blank cells indicate uses that are not permitted.									
USES	Job Center District	Light Commercial District			Residential Areas			Conditions	
		District	OR	OG	СТ	R4	M8	M12	
RESIDENTIAL					-	-			
Short-Term Rentals, Limited Home Rental (LHR)						С	С	С	Art. 6.8
Short-Term Rentals, Extended Home Rental (EHR)						S	S	S	Art. 6.8
	COMMERCI	AL							
ACCOMMODATIONS									
Short-Term Rentals, Commercial Guest House (CGH)		С	С	С	С				Art. 6.8
Short-Term Rentals, Limited Home Rental (LHR)						e	e	e	Art. 6.8
Short-Term Rentals, Extended Home Rental (EHR)						<del>S</del>	<del>S</del>	<del>S</del>	Art. 6.8

### ARTICLE 5.14 PARKERS FERRY COMMUNITY OVERLAY ZONING DISTRICT (PF-O)

### Sec. 5.14.5 Use Regulations

TABLE 5.14-1: PARKERS FERRY COMMUN	IITY OVERLAY Z	ONING DISTRICT USE T	ABLE
	RESIDENTIAL AREA	BUSINESS/SERVICE NODES AND COMMERCIAL PROPERTIES	CONDITION
RESI	DENTIAL		
Short-Term Rentals, Limited Home Rental (LHR)	с	с	Art. 6.8
Short-Term Rentals, Extended Home Rental (EHR)		S	Art. 6.8
СОММ	<b>/IERCIAL</b>		
ACCOMMODATIONS			
Bed and Breakfast Inns-Short-Term Rentals, Commercial Guest House (CGH)	e	e A	<del>Sec. 6.4.4</del> Art. 6.8
-Rooming or Boarding Houses		\$	

### ARTICLE 5.15 SOL LEGARE COMMUNITY OVERLAY ZONING DISTRICT (SL-O)

### Sec. 5.15.5 Use Regulations

TABLE 5.15-1: Sol Legare Community Overlay Use Table	Residential Area	Commercial Area	Condition
RESIDENTIAL			
Short Term Rental: Vacation Home Rental (VHR)	<del>S</del>	<del>5</del>	<del>Art. 6.8</del>
Short-Term Rentals, Limited Home Rental (LHR)	S	S	Art. 6.8
Short-Term Rentals, Extended Home Rental (EHR)	S	S	Art. 6.8
COMMERCIAL			
ACCOMMODATIONS			
Short-Term Rentals,: Commercial Guest House Home Rental (CGHHR)		С	Art. 6.8

### Draft ZLDR Amendments – Short-Term Rentals July 13, 2020 Planning Commission Workshop and Meeting

### **CHAPTER 11, VIOLATIONS, PENALTIES, AND ENFORCEMENT**

### §11.2.1 Violations

All of the following constitute violations of this Ordinance:

- A. To use or attempt to use land or a building in any way not consistent with the requirements of this Ordinance;
- B. To erect or attempt to erect a building or other structure in any way not consistent with the requirements of this Ordinance;
- C. To engage or attempt to engage in the development or subdivision of land in any way not consistent with the requirements of this Ordinance;
- D. To transfer title to any lots or parts of a development unless the subdivision has received all approvals required under this Ordinance and an approved plan or plat, if required, has been filed in the appropriate County office;
- E. To submit for recording with a County office any subdivision plat that has not been approved in accordance with the requirements of this Ordinance;
- F. To install or use a sign in any way not consistent with the requirements of this Ordinance;
- G. To engage in the use of a building or land, the use or installation of a sign, the subdivision or development of land or any other activity; requiring one or more approvals or permits under this Ordinance without obtaining all such required approvals or permits;
- H. To engage in the use of a building or land, the use or installation of a sign, the subdivision or development of land or any other activity requiring one or more approvals or permits under this Ordinance in any way inconsistent with any such approval or permit and any conditions imposed;
- I. To violate the terms of any approval or permit granted under this Ordinance or any condition imposed on such approval or permit;
- J. To obscure or obstruct any notice required to be posted or otherwise given under this Ordinance; or
- K. To violate any lawful order issued by any person or entity under this Ordinance.<del>; or</del>
- L.— To continue any violation as defined above, with each day of continued violation to be considered a separate violation for purposes of computing cumulative civil or criminal penalties.

In addition to the Remedies and Enforcement Powers contained in this Article, if a court of competent jurisdiction finds that a violation has occurred, the court may impose a civil penalty and/or fine not to exceed \$500.00 per violation, disgorgement of funds or fees collected or received in furtherance of the violation, restitution, or any other equitable remedy to correct or remove any financial benefit attributable to the violation. To continue any violation as defined above, shall be a separate violation for purposes of computing cumulative civil or criminal penalties.

### <u>Proposed Amendments to</u> <u>the Fee Ordinance</u>

### **COMMITTEE AGENDA ITEM**

TO:	BILL TU	BILL TUTEN, CHIEF OF STAFF/ACTING COUNTY ADMINISTRATOR			STRATOR
THROUGH:	WALT SI	WALT SMALLS, CHIEF DEPUTY ADMINISTRATOR			
FROM:	JOEL EV	ANS	DEPT.	PLANN	ling
SUBJECT:	SHORT-	TERM RENTAL ZONING PE	RMIT FEE AM	IENDME	NTS
REQUEST:	AMEND	THE ZONING PERMIT FEES	FOR SHORT	T-TERM F	RENTALS
COMMITTEE OF CO	UNCIL:	FINANCE		DATE:	SEPT. 3, 2020

### **COORDINATION:** This request has been coordinated with: (attach all recommendations/reviews)

	Yes	N/A	Signature of Individual Contacted
Legal Department	$\bowtie$		
Procurement/Contracts		$\boxtimes$	
Zoning Regulations / Comp. Plan Compliance	$\boxtimes$		
Community Services		$\boxtimes$	
Grants Auditor	$\boxtimes$		
Other:		$\boxtimes$	
Other:			
FUNDING: Was funding pre-	viously ap	oproved?	yes □ no □ n/a □

lf yes, provide	Org.	Object	Balance in Account	Amount needed for item
the following:			\$0.00	

NEED: Identify any critical time constraint.

### **BUDGET OFFICER SIGNATURE:**

Fiscal impact:

### CHIEF OF STAFF/

ACTING COUNTY ADMINISTRATOR'S SIGNATURE:

### **ORIGINATING OFFICE PLEASE NOTE:**

DUE DATE TO ADMINISTRATOR'S OFFICE IS 5:00 P.M. ON TUESDAY OF THE WEEK <u>PRECEDING</u> THE COMMITTEE MEETING.

### **SITUATION**

On July 24, 2018, County Council adopted ZLDR Article 6.8, Short-Term Rentals, which regulated short-term rentals for the first time, and amended the County Fee Ordinance to incorporate fees for Short-Term Rental Zoning Permits. Since the adoption of the Short-Term Rental Regulations (STR) Ordinance, the County has hired a code enforcement officer dedicated solely to enforcing it and has purchased software that tracks short-term rental advertisements and identifies their addresses, which allows staff to identify whether or not they are operating in violation of the STR Ordinance. After almost two years of implementing and enforcing the STR Ordinance, staff has identified several matters that need to be clarified or changed, which are being addressed through amendments to the STR Ordinance. In addition, the cost of administering and enforcing the STR Ordinance is far higher than envisioned when the Fee Ordinance was amended to include Short-Term Rental Zoning Permit Fees in 2018; therefore, increases in those fees are being proposed.

### ACTION REQUESTED OF COUNCIL

Approve the proposed amendments to the Fee Ordinance recommended by the Planning Commission (see attached).

### **DEPARTMENT HEAD'S RECOMMENDATION**

Amend the Fee Ordinance to increase Short-Term Rental Zoning Permit fees as recommended by the Planning Commission.

### <u>Proposed Amendments to the Charleston County Fee Ordinance for Short-Term Rental Zoning</u> <u>Permit Fees</u>

Service	Fee
SHORT-TERM RENTAL ZONING PERMITS	
a. Short-Term Rental Permit: Limited Home Rental (LHR) Note that additional applications, processes, and fees may apply pursuant to the requirements for Short-Term Rentals contained in the Charleston County ZLDR.	<b>\$100.00</b> \$50.00, provided, however, that the fee for the initial Zoning Permit for a Limited Home Rental Short Term Rental use shall be \$25.00 if the Zoning Permit application is submitted between July 1 <sup>st</sup> and December 31 <sup>st</sup> .
	<b>\$200.00 \$100.00</b> , provided, however, that the fee for the initial Zoning Permit for an Extended Home Rental Short Term Rental use shall be \$50.00 if the Zoning Permit application is submitted between July 1 <sup>st</sup> and December 31 <sup>st</sup> .
c. Short-Term Rental Permit: Commercial Guest House (CGH) Note that in addition to the CGH Zoning Permit application and fee, a Site Plan Review application (with the required fee) must be submitted pursuant to the requirements and processes contained in the ZLDR. Zoning Permits for CHRs will not be issued until/unless the Site Plan Review application is approved.	\$300.00-\$150.00, provided, however, that the fee for the initial Zoning Permit for a Commercial Guest House Short-Term Rental use shall be \$75.00 if the Zoning Permit application is submitted between July 1 <sup>st</sup> and December 31 <sup>st</sup> .

*Notes (for general information – not to be included in the Fee Ordinance):* 

- When all zoning related application and permit fees are included, the EHR Short-Term Rental Permit zoning permit fees total \$700 (\$200 zoning permit fee + \$250 Site Plan Review application fee + \$250 Special Exception application fee).
- When all zoning related application and permit fees are included, the CGH Short-Term Rental zoning permit fees total \$550 \$800 (\$300 zoning permit fee + \$250 \$500 Site Plan Review application fee). In addition, commercial assessment would apply.



From:	Sean Cushing
To:	CCPC; Joel Evans; Andrea Melocik
Subject:	Bolt Family Treehouses
Date:	Thursday, July 09, 2020 9:12:03 PM

To whom it may concern,

My name is Sean Cushing and I have been a resident of Wadmalaw island all of my twenty three years of life. I am emailing you to support proposed measures to strengthen and clarify the Short Term Rental Ordinance (STRO). Improved measures are necessary to protect designated preservation areas like Wadmalaw Island. Numerous short term rentals pose a threat to the rural nature of the community. I encourage you to support and enact measures to strengthen the STRO in Charleston County.

Thank you for your time

Sean Cushing

Dear Members of the Charleston County Planning Committee:

I am writing <u>in support of</u> allowing the Huyler House and community owner's the ability to rent short term. I have been a primary resident for 19 years. As most residents, I was active in the island's governance. I held the SC permit from DNR for the protection of loggerhead sea turtles for 12 years. I served for years on the Environmental Program Board and also headed up the committee. Now that I am 80 years old, I need to simplify my lifestyle and sell my home on Dewees.

Like most owners, when I looked at the island, I stayed on the island before purchasing in order to see if this unique lifestyle could work for my family. This is the case for most of the residents! Most wonder: how do I get groceries? Is it difficult? Will I like riding a ferry? What are the people like on this small island? All of us would agree...this is a unique lifestyle making it a more challenging market which appeals to a smaller percentage of the population. We believe the financial future of Dewees depends upon the ability to experience Dewees first hand to expose other environmentally conscious families to live here.

When my wife and I decided to build on Dewees, my Goldman Sachs advisors believed it was an excellent investment. I have now tried to sell my home for the past two years. We have had an average of ONE potential buyer per year. Our realtor told us recently that there are 6 interested buyers for properties on Dewees who "are on hold" until the STR issue is resolved. We are told they do not necessarily want to rent, as is clear most owners do not and have not. Only 10 owners out of over 65 have rented. The ferry survey shows renters are 11 % of those who use the island with owners and their guests 89%. BUT, people want a fall-back plan in the event their circumstances go south.

This summer Charleston County has had historically the highest home sales ever yet the market values on Dewees have now plummeted to an all time low. At present, approximately 17% of home owners have put their homes up for sale at distressingly depressed prices. This number is unprecedented! A 4,500 square foot oceanfront home sold last summer for half its value at \$900,000.00. Another has gone to foreclosure. Others face the same dilemma.

For Dewees to continue as an environmentally protected island, I hope your committee will allow short time rentals by the few owners who so choose and of course, the Huyler House was built for the very purpose of allowing more people to experience this lifestyle. These are our prospective future owners!

Respectfully submitted,

Gary E. McGraw, Sr. 331 Pelican Flight Dewees Island, SC 29451

Dear Planning Commissioners:

Farming is a rewarding business, but it can be an uncertain one, too. Agritourism is a way for South Carolina's family farms to supplement their farming income and teach visitors about agriculture.

The proposed changes to Charleston County's short-term rental ordinance would place serious administrative and financial burdens on farms that welcome guests for overnight farm stays. These include higher fees, an annual permitting process, and additional requirements like aerial photos.

Charleston County and the state Legislature have both showed their support for agritourism in the past, and we know the region benefits from the rich, diverse experiences offered by agritourism farms. I ask the Planning Commission to consider the impact these revisions would have on hardworking farmers, and exempt agricultural zoning from these proposed new restrictions.

Sincerely, Eva Moore

**Eva Moore** *Communications Director* 

South Carolina Department of Agriculture 1200 Senate Street | Wade Hampton Building, 5th Floor Columbia, South Carolina 29201 Office: 803-734-2196 | Cell: 803-683-1989 emoore@scda.sc.gov | agriculture.sc.gov | SCDA Facebook



From:	Linda Folk
To:	CCPC; Joel Evans; Andrea Melocik
Subject:	Commission"s Meeting 7/13/20
Date:	Friday, July 10, 2020 9:06:33 AM

Dear Planning Commission Member,

As a resident and property owner on Wadmalaw Island, I am keenly aware of the importance of a strong and clear ordinance related to vacation rentals and the short term ordinance. In preparation of your commission's meeting scheduled for July 13, 2020, I am writing in strong support of the Planning Department and Staff's initial proposals to strengthen and clarify the short term ordinance particularly as it relates to protections of designated preservation areas such as Wadmalaw Island and others in Charleston County. Proposed changes in the STR ordinance would bring clarity and much-needed enforcement resources as well as some strength to discourage unintended uses and violations. Sincerely, Linda B. Folk

Planner II Charleston County Zoning & Planning Department 843.202.7203

From: Joel Evans 
JEvans@charlestoncounty.org>
Sent: Thursday, July 09, 2020 8:42 PM
To: Andrea Melocik <AMelocik@CharlestonCounty.org>; Niki R. Grimball
<NGrimball@charlestoncounty.org>
Subject: Fwd: Proposed amendments to the STRP Ordinance

Sent from my iPhone

Begin forwarded message:

From: Steve Marler <<u>smarler@bellsouth.net</u>> Date: July 9, 2020 at 7:42:41 PM EDT To: Joel Evans <<u>JEvans@charlestoncounty.org</u>> Subject: Proposed amendments to the STRP Ordinance

### **CAUTION:** This email originated outside of Charleston County. Do not click links or open attachments from unknown senders or suspicious emails. If you are not sure, please contact IT helpdesk.

Dear Planning Commission Member,

I am writing in support and appreciation of the proposed amendments to Article 6.8 of Short Term Rental Ordinance.

I reside on Wadmalaw and, as recent history has taught, an ordinance needs specificity and teeth to be fully applicable. These amendments provide both.

Moreover, the proposed amendments are consistent with the intent and stated purpose of the original ordinance and merely elaborate on foreseeable and actual attempts to circumvent that ordinance.

Respectfully,

Stephen Marler Bears Bluff Road Wadmalaw Island, SC

Planner II Charleston County Zoning & Planning Department 843.202.7203

From: Joel Evans 
JEvans@charlestoncounty.org>
Sent: Thursday, July 09, 2020 4:35 PM
To: Andrea Melocik <AMelocik@CharlestonCounty.org>; Niki R. Grimball
<NGrimball@charlestoncounty.org>
Subject: FW: Proposed changes to STR

From: Lisa Hawkins <<u>sahh114@gmail.com</u>>
Sent: Thursday, July 09, 2020 4:34 PM
To: Joel Evans <<u>JEvans@charlestoncounty.org</u>>
Subject: Proposed changes to STR

# CAUTION: This email originated outside of Charleston County. Do not click links or open attachments from unknown senders or suspicious emails. If you are not sure, please contact IT helpdesk.

Dear Planning Commission Members,

As residents and property owners on Wadmalaw Island, we are keenly aware of the importance of a strong and clear ordinance related to vacation rentals and the short term ordinance.

In preparation of your commission's meeting scheduled for July 13th, 2020, I am writing in strong support of the planning department and staff's initial proposals to strengthen and clarify the short term ordinance particularly as it relates to protections of designated preservation areas such as Wadmalaw Island and others in Charleston County. Proposed changes in the STR ordinance would bring clarity and much-needed enforcement resources, as well as some teeth to discourage unintended uses and violations.

Thank you for your time Lisa A Hawkins

Planner II Charleston County Zoning & Planning Department 843.202.7203

From: Joel Evans 
JEvans@charlestoncounty.org>
Sent: Thursday, July 09, 2020 7:05 PM
To: Andrea Melocik <AMelocik@CharlestonCounty.org>; Niki R. Grimball
<NGrimball@charlestoncounty.org>
Subject: Fwd: STR Ordinance

Sent from my iPhone

Begin forwarded message:

From: Deidre Menefee <<u>dpmenefee@gmail.com</u>> Date: July 9, 2020 at 6:35:02 PM EDT To: Joel Evans <<u>JEvans@charlestoncounty.org</u>> Subject: STR Ordinance

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Dear Planning Commission Members,

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Proposed changes in the STR ordinance would bring clarity and much-needed enforcement resources, as well as some teeth to discourage unintended uses and violations.

Planner II Charleston County Zoning & Planning Department 843.202.7203

From: Joel Evans JEvans@charlestoncounty.org>
Sent: Thursday, July 09, 2020 8:41 PM
To: Andrea Melocik <AMelocik@CharlestonCounty.org>; Niki R. Grimball
<NGrimball@charlestoncounty.org>
Subject: Fwd: Stro

Sent from my iPhone

Begin forwarded message:

From: Sandra Link <<u>rnlink@hotmail.com</u>> Date: July 9, 2020 at 7:59:20 PM EDT To: Joel Evans <<u>JEvans@charlestoncounty.org</u>> Subject: Stro

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Dear Planning Commission Members,

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Proposed changes in the STR ordinance would bring clarity and much-needed enforcement resources, as well as some teeth to discourage unintended uses and violations."

Planner II Charleston County Zoning & Planning Department 843.202.7203

From: Joel Evans <JEvans@charlestoncounty.org>
Sent: Thursday, July 09, 2020 7:05 PM
To: Andrea Melocik <AMelocik@CharlestonCounty.org>; Niki R. Grimball
<NGrimball@charlestoncounty.org>
Subject: Fwd: zoning

Sent from my iPhone

Begin forwarded message:

From: Dana Dawson <<u>stormgoddess713@yahoo.com</u>> Date: July 9, 2020 at 6:24:41 PM EDT To: Joel Evans <<u>JEvans@charlestoncounty.org</u>> Subject: zoning Reply-To: "<u>stormgoddess713@yahoo.com</u>" <<u>stormgoddess713@yahoo.com</u>>

**CAUTION:** This email originated outside of Charleston County. Do not click links or open attachments from unknown senders or suspicious emails. If you are not sure, please contact IT helpdesk.

Good afternoon,

As a resident and property owner on Wadmalaw Island, my family and I are keenly aware of the importance of a strong and clear ordinance related to vacation rentals and the short term ordinance. In preparation of your commission's meeting scheduled for July 13th, 2020; I am writing in strong support of the planning department and staff's initial proposals to strengthen and clarify the short term ordinance particularly as it relates to protections of designated preservation areas such as Wadmalaw Island and others in Charleston County. Proposed changes in the STR ordinance would bring clarity and muchneeded enforcement resources, as well as discouraging unintended uses and violations. Thank you.

From:	MLucka Kelley
To:	<u>CCPC</u>
Cc:	MLucka Kelley
Subject:	Fwd: Letter to Planning Commission Requesting Vote to Support Staff's STR Recommendations (Joe and Melinda Kelley)
Date:	Friday, July 10, 2020 11:30:45 AM

Please include with correspondence to the Planning Commission for their July 13, 2020 Meeting:

> July 9, 2020

>

> Dear Charleston County Planning Commission Members:

>

> My husband and I live on Allandale Plantation Road, Wadmalaw Island. We are writing to ask that you support the Planning Staff's proposed changes to the County's Short Term Rental Ordinances.

>

> Living in a rural area as we do, we have seen firsthand how important it is to maintain safeguards for the agricultural and low density residential character of our community. County Council adopted the Wadmalaw Plan over 30 years ago, and though the name and structure of the Plan has changed, the intent and the basic restrictions that have preserved our island have stayed intact.

>

> We've contested zoning challenges over the years, with the most recent challenge involving the Short Term Rental Ordinance. Zoning proposals and challenges probably will occur in the future, possibly some involving STRPs. Because of this, it is reasonable to expect that there will be a continued need for review and revisions made to the STR Ordinance. We thank the Planning Staff for proposing these changes.

>

> All of the proposed revisions will be important; however, we'd like to list some that stand out that will be particularly significant for our area:

> 1. Requiring "Limited Home Rental (LHR)" requests to be handled as "Special Exceptions" in the Wadmalaw Preservation (AG-15) District, (and other districts), with BZA approval and added STRP approval criteria;

> 2. Adding the "Limited Site Plan Review" process for applications in AG-15 Districts;

> 3. Requiring Planned Developments to go through an amendment process if STRPs are requested to be added;

> 4. Prohibiting Dwelling Group residences from converting to STRPs;

> 5. Requiring rental records (dates rented, advertising records, income/receipt records) to be provided to the County upon request;

> 6. Requiring Barter goods and services to count as "compensation";

>7. Having a clear definition of what constitutes being "owner-occupied"; and

> 8. Clarifying violation and enforcement provisions.

>

> Thanks so much for your consideration.

>

> Best regards,

> Melinda and Joe Kelley

Melinda Lucka Kelley Finkel Law Firm, LLC 4000 Faber Pl. Suite 450 N. Chas., SC 29405 MKelley@FinkelLaw.com MLuckaKelley@gmail.com (843) 214-8266

Begin forwarded message:

From:	Elizabeth Wenner
To:	Andrea Melocik; CCPC; Joel Evans
Subject:	In support of amendments to the STR ordinance
Date:	Friday, July 10, 2020 8:28:22 AM

Dear Planning Commission Members:

As long-term residents and property owners on Wadmalaw Island, we have been quite aware of the importance of strong and clear building and zoning ordinances and appreciate efforts to maintain them. Given the last several years, we are now also all too familiar with the ordinance related to vacation rentals and short term rentals.

The recent attempts to circumvent the existing STR ordinance by those who seek to detract from the rural nature of Wadmalaw indicate that it is necessary to amend the STR to protect affected communities. The proposed changes in the STR ordinance would bring needed clarity, much-needed enforcement resources, and the legal teeth (financial penalties) to discourage unintended uses and violations by ordinance offenders.

In preparation for your commission's meeting scheduled for July 13th, 2020, please know we are in strong support of the Planning Department and staff's proposals to clarify and strengthen the short term ordinances to provide protections of designated fragile preservation areas such as Wadmalaw Island and others in Charleston County.

We will also wholeheartedly support an eventual recommendation from the Commission to County Council enabling provisions and resources necessary to empower staff to enforce the updated ordinance.

Thank you for providing the opportunity to share our input for consideration. We greatly appreciate the Planning, Zoning, Code Enforcement Department teams who've work tirelessly to protect Wadmalaw Island and Charleston County.

Respectfully Yours,

Elizabeth Wenner, Ph. D.

Charles Wenner, Ph.D.

Elizabeth Lewis Wenner, Ph.D.

July 10, 2020

#### **Charleston County Planning Commission:**

This letter is in reference to proposed changes to Charleston County Short Term Rental zoning regulations.

I am a resident of Charleston County, specifically Meggett, where I own and operate a farm. I am also the Lowcountry Director and serve on the Board of Directors of the SC Agritourism Association (SCAA.) As the Lowcountry Director I represent and serve those farms that belong to our organization and offer agritourism as supplemental and incidental to their agricultural income.

One of our member farms from Charleston County brought to our attention the regulations under which she has been required to comply in order to offer "Farm Stays" as part of her agritourism offerings. She was also concerned that changes to the county STR policies would further increase fees, documentation and regulation of her farm stays, creating an undue burden on her farm.

It appears that the county has been regulating her "farm Stays" and has been classifying them as Short Term Rental. I would like to bring to your attention SC Code of Laws Section 12-43-233:

#### From SC Legislature 2007:

AN ACT TO AMEND THE CODE OF LAWS OF SOUTH CAROLINA, 1976, BY ADDING SECTION 12-43-233 SO AS TO PROVIDE ADDITIONAL "AGRITOURISM" USES FOR REAL PROPERTY THAT DO NOT AFFECT THE ELIGIBILITY OF THE PROPERTY FOR THE AGRICULTURAL USE CLASSIFICATION FOR PURPOSES OF PROPERTY TAX.

Be it enacted by the General Assembly of the State of South Carolina:

Agritourism uses

SECTION 1. Article 3, Chapter 43, Title 12 of the 1976 Code is amended by adding:

"Section 12-43-233. (A) In addition to and incidental to the uses required for real property to be classified as agricultural real property pursuant to Sections 12-43-220(d), 12-43-230(a), and 12-43-232, and applicable regulations, uses of tracts of agricultural real property for 'agritourism' purposes is deemed an agricultural use of the property to the extent agritourism is not the primary reason any tract is classified as agricultural real property but is supplemental and incidental to the primary purposes of the tract's use for agriculture, grazing, horticulture, forestry, dairying, and mariculture. These supplemental and incidental agritourism uses are not an 'other business for profit' for purposes of Section 12-43-230(a). For purposes of this section, agritourism uses include, but are not limited to: wineries, educational tours, education barns, on-farm historical reenactments, farm schools, farm stores, living history farms, on-farm heirloom plants and animals, roadside stands, agricultural processing demonstrations, on-farm collections of old farm machinery, agricultural festivals, on-farm theme playgrounds for children, on-farm fee fishing and hunting, pick your own, farm vacations, on-farm food sales, agricultural regional themes, hayrides, mazes, crop art, harvest theme productions, native ecology preservations, on-farm picnic grounds, dude ranches, trail rides, Indian mounds, earthworks art, farm animal exhibits, bird-watching, stargazing, nature-based attractions, and ecological-based attractions.

(B) The Department of Revenue by regulation may further define those uses qualifying as agritourism and appropriate definitions for 'supplemental and incidental' as used in this section."

Time effective SECTION 2. This act takes effect upon approval by the Governor. Ratified the 8th day of June, 2007. Approved the 13th day of June, 2007.

It is the opinion of the SCAA that classifying "agritourism" income as anything other than agricultural income is in violation of the intent of the Code of Laws of South Carolina, Section 12-43-233, referenced above. The law is designed to address agritourism activities that diversify an existing farm – where the activities occur on land that is otherwise engaged in agricultural production.

We contend that any farm that qualifies as "agriculture use" in compliance with SC Law, that also engages in agritourism activity, should be exempt from regulations specific to Short Term Rentals, as this activity is considered agriculture income and not rental income.

Therefore we are recommending that in updated the zoning regulations specific to STR, that the county include exclusions for farms that provide "farm Stays" as part of their agritourism offerings.

Respectfully,

Gale Smith Lowcountry Director Board of Directors –South Carlolina Agritourism Association

Winsome Winn Farm Meggett, SC 29449 843-851-0205

From:	Kristi Nelson
To:	CCPC; Joel Evans; Andrea Melocik
Subject:	July 13th meeting-strengthening of STRO
Date:	Thursday, July 09, 2020 5:54:50 PM

July 9, 2020

Dear Planning Commission Members,

My husband and I have been residents and property owners of Wadmalaw Island for the past 20 plus years. Over the years many things have changed but the one constant remains, the residents of Wadmalaw are united to protect and preserve our Island. That is why we believe it so important to have a strong and clear ordinance related to vacation rentals and the short term ordinance.

In preparation of your commission's meeting scheduled for July 13th, 2020; we are writing in strong support of the planning department and staff's initial proposals to strengthen and clarify the short term ordinance particularly as it relates to protections of designated preservation areas such as Wadmalaw Island and others in Charleston County.

Proposed changes in the STR ordinance would bring clarity and much-needed enforcement resources, as well as some teeth to discourage unintended uses and violations.

Thank you for all your hard work and continued support,

Zach and Kristi Nelson 6964 Maybank Highway Wadmalaw Island, SC. 29487

Sent from my iPhone

To Whom it May Concern:

My name is Brandon Bowers. I am a Farm Owner (in Newberry County), the Director of another farm (in Laurens County), a SC Agritourism Association (SCAA) Member, and an Upstate Representative for the SCAA Board. I am also a traveler and an Air BnB, HipCamp, Tentter Host on our Farm.

I am writing to you to respectfully oppose the motion to restrict/eliminate Short Term Rentals (STR) in the Charleston Area. In my opinion there is so much that the Charleston area would miss out on without STR.

First, the types of STR I am referring to are the Air BnB stays, the VRBO stays, as well as on Farm Stays. These are the types of ventures I think of most when thinking of STR. I think that at first glance all these types of stays could be swept into one band and said to be taking away from the Charleston area Tourism industry. However, some key aspects of these types of rentals would be missing in that statement. One key thing is LOCAL. To explain this more I would like to share a story about my family.

When my wife and I travel we are not your typical tourist. In fact, on many accounts we literally head in the opposite direction. For instance, when we went on a cruise to the Bahamas for our Honeymoon, we wanted to see the culture and the history of the places we were visiting. Not the touristy, dolled up areas. When we got off the boat at Nassau, we literally took a hard right while the majority of others from our boat went off to the left to see Atlantis. We wanted to see the island for its beauty as a culture and a home to so many. We were able to ride a bus with working folks from the island, talk to locals about what to see, visited churches, a small zoo, a beach that locals go to, and a hole in the wall local restaurant that had the most amazing conch fritters ever! That day in Nassau will be something that my wife and I will never forget! And it is not because we saw something glittery and fancy!

I tell this story to say, people like my wife and I, and our generation plan their trips differently than generations in the past. We want to feel like we are home while we are on vacation. Staying at an Air Bnb, VRBO, or on Farm Stay can provide that home away from home feeling. Quite frankly, the people who are looking for these kinds of stays will not just "revert back" to staying in Hotels. They will just find another town, or another place to vacation to that does have the options! I think that the STR market is a way to show people what your county and area are really all about. Sure, people will still come and stay in the Hotels, but people who stay in STR may be the next Charleston resident because they just loved the area so much when visiting.

Other benefits of STR is that it puts money directly in the pocket of the Charleston residents. These communities of people can make some additional income which will likely be spent with other local establishments, because these people work and live here in the area. It may make it possible for regular families to own real estate in the Charleston area that they might not otherwise afford. Real Estate is a major component to any economy and is something that Charleston has been built on over the years. Rising Real-Estate prices may end up pushing people out or away, but the potential for STR income on the side could be the breaking point.

That is also true for the On-Farm stays! This type of venture is a part of Agritourism, and it has proven to be a way to supplement farm incomes. A way for them to keep the farm afloat in many ways.

It is a key part of our push for agricultural education as well. The farms must be producing an agricultural product to be a part of the SCAA. Therefore, these stays can be very educational and possibly life changing for the children and families that stay there. Children now days especially, but even adults also, need to know more about agriculture and its deep roots!

As a farm owner, it can be hard to get folks out to the farm long enough for them to see the beauty of agriculture and its importance to our daily lives. On Farm stays have really helped us with that. We have tent and rv campers come out with families and they love to see all the animals we raise. One of our long-term goals on the farm, is to build a few cabins and have a small retreat area where folks can come to the farm as groups or teams and forget about the fast-paced life of normal! These might be corporate retreats, family reunions, or marriage retreats. The opportunities could be endless. We would sure hate to see that dream disappear on our farm, because we know how much that kind of thing could help people. We know that if laws like this that restrict/eliminate STR in larger counties like Charleston, Richland, Greenville, and the like then it will only be a matter of time until they are restricted/eliminated throughout the state of SC. Do we really want that to happen? Do we really want to say you can only visit SC if you are willing to stay in a high-rise hotel?

I appreciate your time in reading this letter and my thoughts. I am not the authority on this topic, but I am a big user as well as a business owner in the middle of this debate. I hope that my thoughts and words in this letter were helpful to see a different view on this topic. If you have any questions about what I have written in this letter I would be more than happy to talk them through. Just email me or call me anytime.

Respectfully Submitted, Brandon Bowers Bowers Farm (Owner/Operator/Farmer) <u>BowersFarmSC@gmail.com</u> (803)924-8502

#### July 10, 2020

Charleston County Planning Commission:

This letter is in reference to proposed changes to Charleston County Short Term Rental zoning regulations.

I am a resident of Johns Island, Charleston County. I own and operate a goat dairy and educational farm.

We have been exploring the idea of offering farm stays as a way to supplement our farm income. We are concerned changes to the county STR policies would further increase fees, documentation and regulation of farm stays, creating an undue burden on us to be able to pursue this venture.

It seems that the county currently requires farm stays to comply with short term rental regulations which should be an exemption as outlined in SC Code of Laws Section 12-43-233:

#### From SC Legislature 2007:

AN ACT TO AMEND THE CODE OF LAWS OF SOUTH CAROLINA, 1976, BY ADDING SECTION 12-43-233 SO AS TO PROVIDE ADDITIONAL "AGRITOURISM" USES FOR REAL PROPERTY THAT DO NOT AFFECT THE ELIGIBILITY OF THE PROPERTY FOR THE AGRICULTURAL USE CLASSIFICATION FOR PURPOSES OF PROPERTY TAX.

Be it enacted by the General Assembly of the State of South Carolina:

#### Agritourism uses

SECTION 1. Article 3, Chapter 43, Title 12 of the 1976 Code is amended by adding:

"Section 12-43-233. (A) In addition to and incidental to the uses required for real property to be classified as agricultural real property pursuant to Sections 12-43-220(d), 12-43-230(a), and 12-43-232, and applicable regulations, uses of tracts of agricultural real property for 'agritourism' purposes is deemed an agricultural use of the property to the extent agritourism is not the primary reason any tract is classified as agricultural real property but is supplemental and incidental to the primary purposes of the tract's use for agriculture, grazing, horticulture, forestry, dairying, and mariculture. These supplemental and incidental agritourism uses are not an 'other business for profit' for purposes of Section 1243-230(a). For purposes of this section, agritourism uses include, but are not limited to: wineries, educational tours, education barns, on-farm historical reenactments, farm schools, farm stores, living history farms, on-farm heirloom plants and animals, roadside stands, agricultural processing demonstrations, on-farm collections of old farm machinery, agricultural festivals, on-farm theme playgrounds for children, on-farm fee fishing and hunting, pick your own, farm vacations, on-farm food sales, agricultural regional themes, hayrides, mazes, crop art, harvest theme productions, native ecology preservations, on-farm picnic grounds, dude ranches, trail rides, Indian mounds, earthworks art, farm animal exhibits, bird-watching, stargazing, nature-based attractions, and ecological-based attractions.

(B) The Department of Revenue by regulation may further define those uses qualifying as agritourism and appropriate definitions for 'supplemental and incidental' as used in this section."

Time effective SECTION 2. This act takes effect upon approval by the Governor. Ratified the 8th day of June, 2007. Approved the 13th day of June, 2007.

It is my opinion that classifying "agritourism" income as anything other than agricultural income is in violation of the intent of the Code of Laws of South Carolina, Section 12-43-233, referenced above. The law is designed to address agritourism activities that diversify an existing farm – where the activities occur on land that is otherwise engaged in agricultural production.

My farm qualifies as "agriculture use" in compliance with SC Law, and I also engage in agritourism activities, and should therefore be exempt from regulations specific to Short Term Rentals, as this activity is considered agriculture income and not rental income.

I am asking that in updating the zoning regulations specific to STR, that the county include exclusions for farms that provide "Farm Stays" as part of their agritourism offerings.

Respectfully,

Dear Planning Commission Members,

As residents and property owners on Wadmalaw Island, we are keenly aware of the importance of a strong and clear ordinance related to vacation rentals and the short term ordinance.

In preparation of your commission's meeting scheduled for July 13th, 2020; we are writing in strong support of the planning department and staff's initial proposals to strengthen and clarify the short term ordinance particularly as it relates to protections of designated preservation areas such as Wadmalaw Island and others in Charleston County.

Proposed changes in the STR ordinance would bring clarity and much-needed enforcement resources, as well as some teeth to discourage unintended uses and violations.

Thanks, Horace Helms 1623 Yellow House Rd, Wadmalaw Island, SC 29487

Dear Planning Commission Members,

As residents and property owners on Wadmalaw Island, we are keenly aware of the importance of a strong and clear ordinance related to vacation rentals and the short term ordinance.

In preparation of your commission's meeting scheduled for July 13th, 2020; we are writing in support of the planning department and staff's initial proposals to strengthen and clarify the short term ordinance particularly as it relates to protections of designated preservation areas such as Wadmalaw Island and others in Charleston County.

Furthermore, we support an eventual recommendation from the Commission to County Council enabling provisions and resources necessary to empower staff to enforce the updated ordinance.

As is, this ordinance has provided some parties to the ability to circumvent ordinance intentions through the exploitation of language and process, technology-centric business models, or outright deception and bad faith while leaving Charleston County limited resources to protect affected communities once exposed.

Proposed changes in the STR ordinance would bring clarity and much-needed enforcement resources, as well as some teeth needed (in the form of penalties) to discourage unintended uses and violations.

Tatiana Thomas Southmount Road, Wadmalaw Island, SC

From:	Frances Gunter
To:	<u>CCPC</u>
Cc:	Andrea Melocik
Subject:	Planning Commission Workshop and Meeting: July 13, 2020
Date:	Thursday, July 09, 2020 5:09:18 PM

Dear Planning Commission Members,

As residents and property owners on Wadmalaw Island, we are keenly aware of the importance of a strong and clear ordinance related to vacation rentals and the short term ordinance.

In preparation of your commission's meeting scheduled for July 13th, 2020; we are writing in strong support of the planning department and staff's initial proposals to strengthen and clarify the short term ordinance particularly as it relates to protections of the designated preservation areas such as Wadmalaw Island and others in Charleston County.

Proposed changes in the STR ordinance would bring clarity and much-needed enforcement resources, as well as some teeth to discourage unintended uses and violations.

Best Regards, Fran and Fred Gunter Wadmalaw Island, SC Sent from my iPad

From:	Pam Skinner	
To:	<u>CCPC</u>	
Cc:	Joel Evans; Andrea Melocik; Kelly Skinner	
Subject:	Planning Commission Workshop and Meeting: July 13, 2020	
Date:	Thursday, July 09, 2020 3:36:04 PM	

Dear Planning Commission Members,

As residents and property owners on Wadmalaw Island, we are keenly aware of the importance of a strong and clear ordinance related to vacation rentals and the short term ordinance.

In preparation of your commission's meeting scheduled for July 13th, 2020; we are writing in support of the planning department and staff's initial proposals to strengthen and clarify the short term ordinance particularly as it relates to protections of designated preservation areas such as Wadmalaw Island and others in Charleston County.

Furthermore, we support an eventual recommendation from the Commission to County Council enabling provisions and resources necessary to empower staff to enforce the updated ordinance.

As is, this ordinance has provided some parties to the ability to circumvent ordinance intentions through the exploitation of language and process, technology-centric business models, or outright deception and bad faith while leaving Charleston County limited resources to protect affected communities once exposed.

Proposed changes in the STR ordinance would bring clarity and much-needed enforcement resources, as well as some teeth needed (in the form of penalties) to discourage unintended uses and violations.

Best regards, Pam & Kelly Skinner Wadmalaw Island, SC

From:	Tatiana Klimenko	
To:	<u>CCPC</u>	
Cc:	Joel Evans; Andrea Melocik	
Subject:	Planning Commission Workshop and Meeting: July 13, 2020	
Date:	Friday, July 10, 2020 11:05:50 AM	

Dear Planning Commission Members,

As residents and property owners on Wadmalaw Island, we are keenly aware of the importance of a strong and clear ordinance related to vacation rentals and the short term ordinance.

In preparation of your commission's meeting scheduled for <u>July 13th, 2020</u>; we are writing in support of the planning department and staff's initial proposals to strengthen and clarify the short term ordinance particularly as it relates to protections of designated preservation areas such as Wadmalaw Island and others in Charleston County.

Furthermore, we support an eventual recommendation from the Commission to County Council enabling provisions and resources necessary to empower staff to enforce the updated ordinance.

As is, this ordinance has provided some parties to the ability to circumvent ordinance intentions through the exploitation of language and process, technology-centric business models, or outright deception and bad faith while leaving Charleston County limited resources to protect affected communities once exposed.

Proposed changes in the STR ordinance would bring clarity and much-needed enforcement resources, as well as some teeth needed (in the form of penalties) to discourage unintended uses and violations.

Artur Pacult Kathryn Pacult Mark Pacult 3456 Southmout Road Wadmalaw Island,SC

Sent from my iPhone

From:	Hughes, Chris
To:	<u>CCPC</u>
Subject:	Planning/Zoning for Wadmalaw Island
Date:	Thursday, July 09, 2020 6:32:20 PM

Dear Planning Commission Members,

As residents and property owners on Wadmalaw Island, we are keenly aware of the importance of a strong and clear ordinance related to vacation rentals and the short term ordinance.

In preparation of your commission's meeting scheduled for July 13th, 2020; we are writing in strong support of the planning department and staff's initial proposals to strengthen and clarify the short term ordinance particularly as it relates to protections of designated preservation areas such as Wadmalaw Island and others in Charleston County.

Proposed changes in the STR ordinance would bring clarity and much-needed enforcement resources, as well as some teeth to discourage unintended uses and violations.

Appreciation, Chris Hughes

Chris Hughes Assistant Director of Upper School English Faculty hughesc@ashleyhall.org 843.720.2873 Ashley Hall School 172 Rutledge Ave | Charleston | SC | 29403

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From:	Elizabeth Bailey
To:	CCPC; Joel Evans; Andrea Melocik
Subject:	PROPOSED AMENDMENTS TO ART. 6.8, STRO
Date:	Thursday, July 09, 2020 3:54:19 PM

Dear Planning Commission Members,

As a resident and property owner on Wadmalaw Island, SC, I strongly support every effort given to strengthen and bring more clarity to the short term ordinance - particularly as it relates to protections of designated preservation areas such as this community that I love. I am grateful for the actions you have taken thus far and thank you for any future action you take to further protect this rural area.

Liz Bailey 6908 Maybank Hwy

From:	Holly S.
To:	<u>CCPC</u>
Cc:	<u>A. Vic Rawl; J. Elliott Summey; Herb R. Sass; dickieschweers@tds.net; henrydarby@msn.com; Teddie Pryor;</u>
	Brantley Moody; Anna B. Johnson; Jenny C. Honeycutt
Subject:	Proposed Art. 6.8, Short-Term Rentals, of the Zoning and Land Development Regulations Ordinance
Date:	Friday, July 10, 2020 11:12:57 AM

Good morning,

I am writing to voice my opposition to the proposed amendments to Art. 6.8, Short-Term Rentals, of the Zoning and Land Development Regulations Ordinance, which is currently on the agenda for the July 13, 2020 meeting.

As a STR host myself, the restrictions put in place by Charleston County are already difficult to meet. It would seem to me that having short-term renters in my home would be no different than if I were to invite friends to visit on a regular basis. The only exception is that with my renters, the County receives a portion of the proceeds. Otherwise, there is absolutely ZERO disruption to my neighbors, my neighborhood, or to the County.

Please consider that some homeowners, like me, depend on the additional income provided by short-term rentals to make their monthly mortgage payments. Please don't deny us the use of our own property - that we pay hefty property taxes on - to enhance our quality of living.

Thank you for your consideration, Holly D. Sellers 2145 Fort Pemberton Drive Charleston, SC 29412 (843) 817-7547

From:	Keleigh Porter
To:	CCPC; Joel Evans; Andrea Melocik
Subject:	Proposed STRO Changes
Date:	Thursday, July 09, 2020 9:06:47 PM

Dear Planning Commission Members,

As a former resident of Wadmalaw Island and property owner in Charleston County, I am aware of the importance of a strong and clear ordinance related to vacation rentals and the short term rental ordinance.

In preparation of your commission's meeting scheduled for July 13th, 2020; I am writing in strong support of the planning department and staff's initial proposals to strengthen and clarify the short term ordinance particularly as it relates to protections of designated preservation areas such as Wadmalaw Island (zoned AG-15) and others in Charleston County.

Proposed changes in the STR ordinance would bring clarity and much-needed enforcement resources, as well as some teeth to discourage unintended uses and violations.

Thank you for providing the opportunity to share our input for consideration. And a huge thanks to the Planning, Zoning, Code Enforcement Department teams who have worked tirelessly to protect Wadmalaw Island and Charleston County.

Sincerely, Keleigh Porter

Dear Council Members,

We have purchased a home down the creek from us in hopes one of our children can eventually afford to purchase it. As you know, prices in our area are very high.

In the meantime, we have been renting it. All neighbors have our phone number. We have had two calls in 2 years and immediately contacted the renters and the issue was resolved. Most people are families traveling with pets who need several hotel rooms if they were to rent a hotel, or would need to find a pet friendly hotel.

One of our neighbors actually told me she was worried at first but is happier because the prior owners smoked weed which wafted into her home every evening.

This is our neighborhood. These are our neighbors. We care.

We have six children and always rent a home to be together. You can't enjoy each other in separate hotel rooms.

We also understand that neighborhoods are places where some people want to know each other and not have transients. However, many neighbors never interact with the people just next door which is the case for many this neighborhood. We do have an active civic club but otherwise people keep to themselves and are older for the most part. We know many of our neighbors (there are 10 homes between our rental and our home). We always ask for them to keep us informed if anything is disturbing to them.

We tell renters up front, this is not a place to party. No events are allowed.

This weekend an ER doctor, her husband and their 4 year old daughter will be arriving with their dog. They live in the area but need to leave their home while it is under construction next week.

We're hoping that you will be supportive of our home rental.

People still need to be free and some of the restrictions and requirements that the City of Charleston placed on home owners for home renting due to party homes with owners who are not invested in the community have made it very difficult for people like us who care. We believe we have made a positive impact on our neighborhood by improving our homes, tending to our lawn and landscaping, as well as going solar to do our part for the environment. Our commitment to carefully screening renters actually brings great people to the neighborhood who have interacted with our neighbors in a positive way. Last month a neighbor encountered our renters on a walk and was so impressed she sent me a text message telling me how delightful they were.

We know home rentals can be a problem. Can we just address these places individually with policies in place to deal with homes which have a history of police being called?

Thank you for your time and careful consideration of this matter.

Sincere Regards,
From:	South Carolina Agritourism Association
To:	<u>CCPC</u>
Cc:	edenwindfarm@aol.com
Subject:	Public comment regarding amend Art.6.8, short-term rentals
Date:	Friday, July 10, 2020 9:50:36 AM
Date.	110dy, July 10, 2020 7.30.30 Alvi

To Charleston County Planning Commission:

I am writing this letter to address issues in the STR ordinance that are important to our SC Agritourism farmers. The proposed changes to Charleston County's shortterm rental ordinance would place serious administrative and financial burdens on farms that welcome guests for overnight farm stays. These include higher fees, an annual permitting process, and additional requirements like aerial photos. Having a short term rental, farm stay is a popular way to share the farm experience with visitors and help with the ever increasing cost of running a farm.

The South Carolina Agri-tourism Association is dedicated to promoting and marketing South Carolina Agri-tourism Farms! The goal is to:

 $\cdot$  Educate agri-tourism operations in an effort to create sustainable activities. Encourage the highest standards in hospitality and tourism initiatives.

 $\cdot$  Facilitate economic growth by promoting and fostering increased agriculturebased tourism throughout South Carolina.

 $\cdot$  Advocate proactively on behalf of Agritourism operations within state-level organizations.

The SC State Legislature is also interested in keeping our SC Farms. This ruling is from SC Legislature 2007:

AN ACT TO AMEND THE CODE OF LAWS OF SOUTH CAROLINA, 1976, BY ADDING SECTION 12-43-233 SO AS TO PROVIDE ADDITIONAL "AGRITOURISM" USES FOR REAL PROPERTY THAT DO NOT AFFECT THE ELIGIBILITY OF THE PROPERTY FOR THE AGRICULTURAL USE CLASSIFICATION FOR PURPOSES OF PROPERTY TAX.

Be it enacted by the General Assembly of the State of South Carolina: Agritourism uses

SECTION 1. Article 3, Chapter 43, Title 12 of the 1976 Code is amended by adding: "Section 12-43-233. (A) In addition to and incidental to the uses required for real property to be classified as agricultural real property pursuant to Sections 12-43-220(d), 12-43-230(a), and 12-43-232, and applicable regulations, uses of tracts of **agricultural real property for 'agritourism' purposes is deemed an agricultural use of the property** to the extent agritourism is not the primary reason

any tract is classified as agricultural real property but is supplemental and incidental to the primary purposes of the tract's use for agriculture, grazing, horticulture, forestry, dairying, and mariculture. These supplemental and incidental agritourism uses are not an 'other business for profit' for purposes of Section 12-43-230(a). For purposes of this section, agritourism uses include, but are not limited to: wineries, educational tours, education barns, on-farm historical reenactments, farm schools, farm stores, living history farms, on-farm heirloom plants and animals, roadside stands, agricultural processing demonstrations, onfarm collections of old farm machinery, agricultural festivals, on-farm theme playgrounds for children, on-farm fee fishing and hunting, pick your own, farm vacations, on-farm pumpkin patches, farm tours, horseback riding, horseback sporting events and training for horseback sporting events, cross-country trails, on-farm food sales, agricultural regional themes, havrides, mazes, crop art, harvest theme productions, native ecology preservations, on-farm picnic grounds, dude ranches, trail rides, Indian mounds, earthworks art, farm animal exhibits, bird-watching, stargazing, nature-based attractions, and ecological-based attractions.

(B) The Department of Revenue by regulation may further define those uses qualifying as agritourism and appropriate definitions for 'supplemental and incidental' as used in this section."

Time effective SECTION 2. This act takes effect upon approval by the Governor. Ratified the 8th day of June, 2007. Approved the 13th day of June, 2007.

I ask the Planning Commission to consider the impact these revisions would have on hardworking farmers, and exempt agricultural zoning from these proposed new restrictions.

Respectively.

Jackie Moore Executive Director, South Carolina Agritourism Association 803-394-9832 PO Box 11280 Columbia, SC 29221



Virus-free. www.avast.com

From:	Susan Smith
To:	<u>CCPC</u>
Subject:	Public comment regarding amend Art.6.8, short-term rentals
Date:	Friday, July 10, 2020 11:34:48 AM

Agricultural properties should not be regulated by this short term rental ordinance. AG zoned properties are vital to teaching other about Agrculture. The Charleston County Short term rental ordinance is in violation of state law pertaining to taxing and regulating Agricultural farms.

The SC State Legislature is also interested in keeping our SC Farms. This ruling is from SC Legislature 2007:

AN ACT TO AMEND THE CODE OF LAWS OF SOUTH CAROLINA, 1976, BY ADDING SECTION 12-43-233 SO AS TO PROVIDE ADDITIONAL "AGRITOURISM" USES FOR REAL PROPERTY THAT DO NOT AFFECT THE ELIGIBILITY OF THE PROPERTY FOR THE AGRICULTURAL USE CLASSIFICATION FOR PURPOSES OF PROPERTY TAX.

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exhibits, bird-watching, stargazing, nature-based attractions, and ecological-based attractions.

(B) The Department of Revenue by regulation may further define those uses qualifying as agritourism and appropriate definitions for 'supplemental and incidental' as used in this section."

Time effective

SECTION 2. This act takes effect upon approval by the Governor.

Ratified the 8th day of June, 2007.

Approved the 13th day of June, 2007.

I ask the Planning Commission to consider the impact these revisions would have on hardworking farmers, and exempt agricultural zoning from short term rental ordinance.

From:	Charleston Swim
To:	<u>CCPC</u>
Subject:	Re: Charleston County Planning Commission Meeting Notification
Date:	Thursday, June 25, 2020 4:08:20 PM

I should like top submit a public letter regarding WORKSHOP AND MEETING NOTIFICATION Regarding proposed amendments to amend Art. 6.8, Short-Term Rentals, of the Zoning and Land Development Regulations.

Dear board,

As a home owner in north charleston, I would like to urge you to please consider allowing str in north Charleston as it is currently not allowed. There are not enough hotels to accommodate all of the tourists and many people do not feel safe in hotels due to covid 19. Home owners can provide a low traffic space for out of town guests. I depended upon this rental income and was informed it was not allowed so I had to stop. There is not even an option to do it under a permit. I pay my taxes from the rental like any other host. Please do your part to help our economy and provide safe spaces for travelers. Allow short term rentals in north charleston.

Thank you you -Amy hassinger resident of north charleston in Charleston county. 29418

On Thu, Jun 25, 2020, 9:53 AM CCPC <<u>CCPC@charlestoncounty.org</u>> wrote:

Please see the attached notification regarding the upcoming Charleston County Planning Commission meeting.

From:	Pam Skinner
To:	<u>CCPC; damuirs@aol.com</u>
Cc:	Joel Evans; Andrea Melocik
Subject:	Re: Wadmalaw Support of Proposals to Clarify & Strengthen Short Term Rental Ordinance - Planning Commission Workshop and Meeting: July 13, 2020
Date:	Thursday, July 09, 2020 6:04:43 PM

That is great Sally! Thanks so much and sorry for such late notice. My father was just diagnosed with dementia and I've been staying with him and wrestling car keys from him, Ha!

I'll keep yall posted on the BZA as well!

From: damuirs@aol.com <damuirs@aol.com>

Sent: Thursday, July 9, 2020 5:58 PM

To: ccpc@charlestoncounty.org <ccpc@charlestoncounty.org>

**Cc:** jevans@charlestoncounty.org <jevans@charlestoncounty.org>; amelocik@charlestoncounty.org <amelocik@charlestoncounty.org>

**Subject:** Wadmalaw Support of Proposals to Clarify & Strengthen Short Term Rental Ordinance -Planning Commission Workshop and Meeting: July 13, 2020

July 9, 2020

To The Honorable Planning Commission Members,

As long-term residents and property owners on Wadmalaw Island, we've always been quite aware of the importance of strong and clear building and zoning ordinances and appreciate efforts to maintain them. Given the last several years, we're now also all to familiar with the ordinance related to vacation rentals and short term rentals which, *when followed according to the spirit & intent of the ordinance*, we have no objection.

While reasoned, well thought out, and fairly enacted, consistent sustained history has proven, as currently written/enacted, the existing ordinance has unintentionally provided those so inclined with the unfortunate ability to circumvent ordinance intentions through their use of contract language, multi-tiered social influencing and process(es), a veiled on-line business framework, outright deception, and/or bad faith negotiations while leaving Charleston County limited resources to protect affected communities and environment.

The proposed changes in the STR ordinance would bring needed clarity, muchneeded enforcement resources, and the legal teeth (financial penalties) to discourage unintended uses and violations by ordinance offenders. In preparation for your commission's meeting scheduled for July 13th, 2020, please know we are in strong support of the Planning Department and staff's proposals to clarify and strengthen the short term ordinances to provide protections of designated fragile preservation areas such as Wadmalaw Island and others in Charleston County.

We will also wholeheartedly support an eventual recommendation from the Commission to County Council enabling provisions and resources necessary to empower staff to enforce the updated ordinance.

Thank you for providing the opportunity to share our input for consideration. And a BIG THANKS to the Planning, Zoning, Code Enforcement Department teams who've work tirelessly to protect Wadmalaw Island and Charleston County.

Respectfully Yours, John B. Muir Sally Bland Muir 6555 Southmount Rd Wadmalaw Island, SC 29487

<u>abigail taylor</u>
<u>CCPC</u>
Re: Zoning & Planning Department
Friday, July 10, 2020 7:22:37 AM

------ Forwarded message ------From: **abigail taylor** <<u>abtaylor50@gmail.com</u>> Date: Thu, Jul 9, 2020 at 10:54 PM Subject: Zoning &Planning Department To: <<u>CCPC@charlestoncounty.org</u>>

#### <u>\*Please note correction in second paragraph ''House rentals on Edisto Island offer</u> additional housing opportunities for visitors to enjoy beautiful Edisto Beach, as Edisto Beach rental properties in the summer are fully occupied. ''

I am writing to support requests to amend Art. 6.8, Short-term Rentals of the Zoning and Land Development Regulations. Our property on Edisto Island 673, Hwy 174 is approximately one mile from the beach. Visitors who have rented our property have enjoyed being somewhat removed from the crowds at the beach, but definitely close enough to take in all the beauty and activities afforded by the beach. Our home offers families 4 bedrooms and a large kitchen and family room. It also offers two acres for play, outdoor cooking, and outdoor entertainment.

In removing rentals from Edisto Island, the revenue at Edisto Beach restaurants, bars, gift shops, and beach entertainment will be impacted negatively. House rentals on Edisto Island offer additional housing opportunities for visitors to enjoy beautiful Edisto Beach, as Edisto Beach rental properties in the summer are often fully occupied.

With Edisto Island, being in such close proximity to Edisto Beach, many of the residents on Edisto Island work on Edisto Beach. Improving the economy of Edisto Island through rentals improves the economy on Edisto Island and Edisto Beach, as it gives back to the loyal residents of Edisto Island.

Also, Edisto Island offers visitors at Edisto Beach many opportunities to visit historic sites and tours as well as local culinary delights. In other words, it is my opinion that Edisto Island and Edisto Beach, although in separate counties, need to combine resources to make this lovely area a vacation paradise.

Please consider lifting the ban on rentals on Edisto Island.

Sincerely Yours,

Abigail Brown Taylor

From:	<u>Katrina</u>
To:	CCPC; Joel Evans; Andrea Melocik
Subject:	Short term rental ordinance
Date:	Thursday, July 09, 2020 7:36:15 PM

Dear Planning Commission Members,

As residents and property owners on Wadmalaw Island, we are keenly aware of the importance of a strong and clear ordinance related to vacation rentals and the short term ordinance.

In preparation of your commission's meeting; we are writing in strong support of the planning department and staff's initial proposals to strengthen and clarify the short term ordinance particularly as it relates to protections of designated preservation areas such as Wadmalaw Island and others in Charleston County.

Proposed changes in the STR ordinance would bring clarity and much-needed enforcement resources, as well as some teeth to discourage unintended uses and violations.

Sam and Katrina Dempsey

Sent from my iPhone

From:	gmarino
To:	CCPC; Joel Evans; Andrea Melocik
Subject:	Short Term Rental Ordinance
Date:	Thursday, July 09, 2020 7:55:30 PM

Dear Planning Commission Members,

As residents and property ownerson Wadmalaw Island, we are keenly aware of the importance of a strong and clear ordinance related to vacation rentals and the short term ordinance.

In preparation of your commission's meeting scheduled for July 13th, 2020; we are writing in strong support of theplanning department and staff's initial proposal to strengthen and clarify the short term ordinance

particularly as it relates to protections of designated preservation areas such as Wadmalaw Island and others in Charleston County.

Proposed changes in the STR ordinance would bring clarity and much-needed enforcement resources, as well as some teeth to discourage unintended uses and violations.

From:	Jen Quattlebaum
To:	<u>CCPC</u>
Subject:	STR Amendments
Date:	Wednesday, July 08, 2020 10:15:35 AM

Dear Charleston County Planning Commission,

We are writing to advocate for short term rental amendments for homes on Edisto Island. We are hopeful that any amendments to the Ordinance will include language that will allow us to rent our home for more than 72 nights. We are requesting that homes in the AGR zone be included to have the ability to have an extended home rental category.

Our home is on Fishing Creek and zoned AGR. Just like other homes on creeks, it is suited to be used as a rental. When we purchased our home in 2018, we were unaware of the STR ordinance. We had rented the home that we bought in previous years and bought the home with the intention of continuing to rent it.

Our contract to purchase the property was contingent on our ability to continue to rent it, and we made absolutely sure that there were no restrictions to renting the home filed in the county RMC. We need to rent the home in order to afford it. We have spoken with the previous owners (there were only 2 since the home was built in 1993), and have they have affirmed that the home was a short term rental for years.

Thank you for your consideration,

Jennifer & Frank Quattlebaum

PO Box 492

Edisto Island, SC 29438

From:	Renae Easterling
To:	<u>CCPC</u>
Cc:	cattlecreekcme@gmail.com
Subject:	STR amendments
Date:	Wednesday, July 08, 2020 4:57:50 PM

Dear Charleston County Planning Commission,

We are writing today to advocate for short term rental amendments in regards to homes in Charleston County on Edisto Island. We own a rental home at 589 Foredeck Lane, Edisto and are hopeful that the amendments to the STR ordinance will allow us and others on the creek to continue to rent our homes for more than 72 nights. The home was a rental property when we purchased it in 2018, and had been rented by the previous owners for many years. We purchased the home with the sole intent of continuing to rent it as it is located on Fishing Creek, a deep water creek, and is very well suited as a rental. When we purchased the home we made sure there were no restrictions to renting the home filed in the county RMC, and our purchase contract was contingent on the ability to continue renting this home. That being said, the current STR restrictions of 72 nights will create a financial hardship on our ability to keep the home.

We are requesting, at a minimum, that homes in the AGR zone, such as ours, be included to have the ability to have an extended home rental category.

Your consideration is much appreciated,

Mark & Renae Easterling 589 Foredeck Lane Edisto Island, SC

From:	Aiasc
To:	CCPC; Joel Evans; Andrea Melocik
Subject:	STR Ordinance
Date:	Thursday, July 09, 2020 4:03:44 PM

Dear Planning Commission Members,

As residents and property owners on Wadmalaw Island, we are keenly aware of the importance of a strong and clear ordinance related to vacation rentals and the short term ordinance.

In preparation of your commission's meeting scheduled for July 13th, 2020; we are writing in strong support of the planning department and staff's initial proposals to strengthen and clarify the short term ordinance particularly as it relates to protections of designated preservation areas such as Wadmalaw Island and others in Charleston County.

Proposed changes in the STR ordinance would bring clarity and much-needed enforcement resources, as well as some teeth to discourage unintended uses and violations.

Amanda C. Davis 1292 Fairview Plantation Rd Wadmalaw Island, SC 29487 cell 843.830.7759

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This communication, together with any attachments hereto or links contained herein, is for the sole use of the intended recipient(s) and may contain information that is confidential or legally protected. If you are not the intended recipient, you are hereby notified that any review, disclosure, copying, dissemination, distribution or use of this communication is STRICTLY PROHIBITED. If you have received this communication in error, please notify the sender immediately by return e-mail message and delete the original and all copies of the communication, along with any attachments hereto or links herein, from your system. \*Main Building Hours: Monday through Friday 8:30AM to 4:30PM\* \*Office Number:

843.763.7525\*

From:	<u>flowergirlsllc</u>
To:	Andrea Melocik; CCPC; Joel Evans
Subject:	STR Ordnance
Date:	Thursday, July 09, 2020 4:07:09 PM

Dear Planning Commission Members,

As residents and property owners on Wadmalaw Island, we are keenly aware of the importance of a strong and clear ordinance related to vacation rentals and the short term ordinance.

In preparation of your commission's meeting scheduled for July 13th, 2020; we are writing in strong support of the planning department and staff's initial proposals to strengthen and clarify the short term ordinance particularly as it relates to protections of designated preservation areas such as Wadmalaw Island and others in Charleston County.

Proposed changes in the STR ordinance would bring clarity and much-needed enforcement resources, as well as some teeth to discourage unintended uses and violations.

Philip M Davis Jr 1292 Fairview Plantation Rd Wadmalaw Island, SC 29487 cell 843.830.2511

Dear Planning Commission Members,

As a property owner on Wadmalaw Island, I am keenly aware of the importance of a strong and clear ordinance related to vacation rentals and the short term ordinance.

In preparation of your commission's meeting scheduled for July 13th, 2020; I am writing in strong support of the planning department and staff's initial proposals to strengthen and clarify the short term ordinance particularly as it relates to protections of designated preservation areas such as Wadmalaw Island and others in Charleston County.

Proposed changes in the STR ordinance would bring clarity and much-needed enforcement resources, as well as some teeth to discourage unintended uses and violations.

Respectfully,

Colleen Key 1069 Harts Bluff Rd Wadmalaw Island, SC 29487

Dear Planning Commission Members,

As residents of Wadmalaw Island, we are very aware of the importance of a strong and clear ordinance related to vacation rentals and the short term ordinance.

In preparation of your commission's meeting scheduled for July 13th, 2020; we are writing in strong support of the planning department and staff's initial proposals to strengthen and clarify the short term ordinances.

Especially as it relates to the protections of designated preservation areas such as Wadmalaw Island and others in Charleston County.

Proposed changes in the STR ordinance would bring clarity and much-needed enforcement resources, as well as some strength to discourage unintended uses and violations.

Thank you for help,

Ellen and David Lucas

Ellen Lucas Ellenlucas@comcast.net 843-607-8311

From:	Cheryl Bailey
To:	<u>CCPC</u>
Cc:	Joel Evans; Andrea Melocik
Subject:	STRO Short Term Rental
Date:	Friday, July 10, 2020 6:09:05 AM

July 9, 2020

To The Honorable Planning Commission Members,

As long-term residents and property owners on Wadmalaw Island, we've always been quite aware of the importance of strong and clear building and zoning ordinances and appreciate efforts to maintain them. Given the last several years, we're now also all to familiar with the ordinance related to vacation rentals and short term rentals which, when followed according to the spirit & intent of the ordinance, we have no objection.

While reasoned, well thought out, and fairly enacted, consistent sustained history has proven, as currently written/enacted, the existing ordinance has unintentionally provided those so inclined with the unfortunate ability to circumvent ordinance intentions through their use of contract language, multi-tiered social influencing and process(es), a veiled on-line business framework, outright deception, and/or bad faith negotiations while leaving Charleston County limited resources to protect affected communities and environment.

The proposed changes in the STR ordinance would bring needed clarity, much-needed enforcement resources, and the legal teeth (financial penalties) to discourage unintended uses and violations by ordinance offenders. In preparation for your commission's meeting scheduled for July 13th, 2020, please know we are in strong support of the Planning Department and staff's proposals to clarify and strengthen the short term ordinances to provide protections of designated fragile preservation areas such as Wadmalaw Island and others in Charleston County.

We will also wholeheartedly support an eventual recommendation from the Commission to County Council enabling provisions and resources necessary to empower staff to enforce the updated ordinance.

Thank you for providing the opportunity to share our input for consideration. And a BIG THANKS to the Planning, Zoning, Code Enforcement Department teams who've work tirelessly to protect Wadmalaw Island and Charleston County.

Respectfully Yours,

Cheryl Bailey **Property Management Services** Office: <u>843-637-4056</u> Fax: <u>843-881-5616</u>

From:	Gregory Cushing
To:	CCPC; Joel Evans; Andrea Melocik
Subject:	STRO
Date:	Thursday, July 09, 2020 8:57:27 PM

To Whom It May Concern:

My name is Greg Cushing. I am a resident of Wadmalaw Island, and am emailing you to support proposed measures to strengthen and clarify the Short Term Rental Ordinance (STRO). Improved measures are necessary to protect designated preservation areas like Wadmalaw Island. Numerous short term rentals pose a threat to the rural nature of the community. I encourage you to support and enact measures to strengthen the STRO in Charleston County.

Respectfully,

Greg Cushing

6471 Bears Bluff Rd Wadmalaw Island, SC

From:	Gregory Cushing II
To:	CCPC; Joel Evans; Andrea Melocik
Cc:	gmc2nd@bellsouth.net
Subject:	Support for Changes to STRO
Date:	Thursday, July 09, 2020 4:41:54 PM

To Whom It May Concern:

My name is Gregory Cushing, and I am writing to express my support for strengthening and clarifying the Short Term Rental Ordinance <STRO> to help protect designated preservation areas. I am a resident of Wadmalaw Island, and have seen the potential for expanded vacation rentals in our community to cause irreversible damage. I encourage the county to take action to enforce violations against the STRO to help protect communities like Wadmalaw Island from land use that puts us at risk.

Thank you for your time and consideration.

Sincerely, Gregory Cushing Bears Bluff Road, Wadmalaw Island

From:	Diane Cushing
To:	CCPC; Joel Evans; Andrea Melocik
Subject:	Support for STRO Changes
Date:	Thursday, July 09, 2020 8:42:25 PM

#### Good Evening,

My name is Diane Cushing, and I am emailing to support proposed changes to the Short Term Rental Ordinance (STRO) that will protect designated preservation areas. I live on Wadmalaw Island, which has very strict land use rules that I would like to see enforced. Allowing short term rentals in designated preservation areas of the county opens these protected areas up to commercialization and development. Please make necessary changes to existing STRO rules that better protect communities like Wadmalaw Island and other designated preservation areas from excessive rentals.

Thank you, Diane Cushing Full time resident- Bears Bluff Road Wadmalaw Island, Charleston County

Sent from my iPhone

From:	Jack Bisceglia
To:	CCPC; Joel Evans; Andrea Melocik
Subject:	Updates to the STR ordinance
Date:	Thursday, July 09, 2020 6:35:57 PM

Planning Commission Members,

Our family owns property on both Wadmalaw Island and Seabrook Island and these properties are our primary residences. We fully support a strong and clear ordinance related to vacation rentals and the short term ordinance.

In preparation of your commission's meeting scheduled for July 13th, 2020; we are writing in strong support of the planning department and staff's initial proposals to strengthen and clarify the short term ordinance particularly as it relates to protections of designated preservation areas such as Wadmalaw Island and others in Charleston County.

Proposed changes in the STR ordinance would bring clarity and much-needed enforcement resources, as well as some teeth to discourage unintended uses and violations.

Respectfully,

John Bisceglia

From:	Lisa Gehlken
To:	<u>CCPC</u>
Subject:	Wadmalaw
Date:	Thursday, July 09, 2020 8:45:02 PM

Dear Planning Commission Members,

As residents and property owners on Wadmalaw Island, we are keenly aware of the importance of a strong and clear ordinance related to vacation rentals and the short term ordinance.

In preparation of your commission's meeting scheduled for July 13th, 2020; we are writing in strong support of the planning department and staff's initial proposals to strengthen and clarify the short term ordinance particularly as it relates to protections of designated preservation areas such as Wadmalaw Island and others in Charleston County.

Proposed changes in the STR ordinance would bring clarity and much-needed enforcement resources, as well as some teeth to discourage unintended uses and violations."

Sincerely, Lisa Gehlken

Sent from my iPhone

#### Wadmalaw Island Land Planning Committee

July 9, 2020

Charleston County Planning Commission Lonnie Hamilton, III Public Services Building <u>Via Email</u>

RE: Letter of Support for Proposed Changes to Short Term Rental Ordinance

Dear Charleston County Planning Commission Members:

The Wadmalaw Island Land Planning Committee respectfully requests that you support the Planning Staff's proposed changes to the County's Short Term Rental Ordinances. County Council adopted the Wadmalaw Plan over 30 years ago. The name and structure of the Plan has changed; however, the intent and the basic restrictions that have preserved our island have remained intact. Over the years, we have seen how important it is to maintain those safeguards in our rural community, and have historically taken the position of supporting zoning requests that comply with the ZLDR and the County's Comprehensive Plan.

All of the proposed revisions will be important; however, we'd like to point out a few changes that we support as being particularly significant for Wadmalaw Island: requiring "Limited Home Rental (LHR)" requests to be handled as "Special Exceptions" in the Wadmalaw Preservation (AG-15) District, (and other districts), with BZA approval and added STRP approval criteria; adding the "Limited Site Plan Review" process for applications in AG-15 Districts; requiring Planned Developments to go through an amendment process if STRPs are requested to be added; prohibiting Dwelling Group residences from converting to STRPs; requiring rental records to be provided to the County upon request; requiring Barter goods and services to count as "compensation"; having a clear definition of what constitutes being "owner-occupied"; and clarifying violation and enforcement provisions.

We ask that you vote to recommend that the proposed STR Ordinance changes be adopted by County Council. Thank you for your consideration of our comments.

Sincerely yours,

WADMALAW ISLAND LAND PLANNING COMMITTEE

John Taylor, Chair

Zoning Committee: Melinda Lucka Kelley (843) 214-8266 <u>MKelley@FinkelLaw.com</u>

Kathie Seabrook Jordan (843) 327-6414 kathiecbrook@gmail.com

From:	damuirs@aol.com
To:	<u>CCPC</u>
Cc:	Joel Evans; Andrea Melocik
Subject:	Wadmalaw Support of Proposals to Clarify & Strengthen Short Term Rental Ordinance - Planning Commission Workshop and Meeting: July 13, 2020
Date:	Thursday, July 09, 2020 5:58:33 PM

July 9, 2020

To The Honorable Planning Commission Members,

As long-term residents and property owners on Wadmalaw Island, we've always been quite aware of the importance of strong and clear building and zoning ordinances and appreciate efforts to maintain them. Given the last several years, we're now also all to familiar with the ordinance related to vacation rentals and short term rentals which, *when followed according to the spirit & intent of the ordinance*, we have no objection.

While reasoned, well thought out, and fairly enacted, consistent sustained history has proven, as currently written/enacted, the existing ordinance has unintentionally provided those so inclined with the unfortunate ability to circumvent ordinance intentions through their use of contract language, multi-tiered social influencing and process(es), a veiled on-line business framework, outright deception, and/or bad faith negotiations while leaving Charleston County limited resources to protect affected communities and environment.

The proposed changes in the STR ordinance would bring needed clarity, muchneeded enforcement resources, and the legal teeth (financial penalties) to discourage unintended uses and violations by ordinance offenders. In preparation for your commission's meeting scheduled for July 13th, 2020, please know we are in strong support of the Planning Department and staff's proposals to clarify and strengthen the short term ordinances to provide protections of designated fragile preservation areas such as Wadmalaw Island and others in Charleston County.

We will also wholeheartedly support an eventual recommendation from the Commission to County Council enabling provisions and resources necessary to empower staff to enforce the updated ordinance.

Thank you for providing the opportunity to share our input for consideration. And a BIG THANKS to the Planning, Zoning, Code Enforcement Department teams who've work tirelessly to protect Wadmalaw Island and Charleston County.

Respectfully Yours,

From:	Joel Evans
To:	Anna C. Kimelblatt
Cc:	Niki R. Grimball
Subject:	FW: STR status
Date:	Friday, July 10, 2020 1:00:39 PM

From: Donna Taylor <donna@tbbesq.com>
Sent: Friday, July 10, 2020 7:48 AM
To: Joel Evans <JEvans@charlestoncounty.org>
Subject: STR status

CAUTION: This email originated outside of Charleston County. Do not click links or open attachments from unknown senders or suspicious emails. If you are not sure, please contact IT helpdesk.

Thank you for your diligence in trying to protect the Wadmalaw Plan and addressing the increasingly troublesome STR standards. I support all of the proposed changes-and though they may require more time-it is essential to protect the agricultural/rural fragile environment on this isolated limited access land.

Donna K. Taylor, Esquire Post Office Box 1059 Charleston, South Carolina 29402 Office (843) 723-4020 Fax (843) 723-4021

From:	Joel Evans
To:	Anna C. Kimelblatt
Cc:	Niki R. Grimball
Subject:	FW: Proposed Changes to Charleston County"s Short Term Rental ordinance
Date:	Friday, July 10, 2020 12:59:44 PM

From: Robert Siedell <rasiedell@gmail.com>
Sent: Thursday, July 09, 2020 9:16 PM
To: Joel Evans <JEvans@charlestoncounty.org>
Subject: Proposed Changes to Charleston County's Short Term Rental ordinance

### CAUTION: This email originated outside of Charleston County. Do not click links or open attachments from unknown senders or suspicious emails. If you are not sure, please contact IT helpdesk.

Dear Mr. Evans,

I am a resident of Charleston County residing on Wadmalaw Island.

Please accept this email in support of the proposed changes to the Short Term Rental Ordinance for Charleston County as proposed in the County Planning staff's recommendations. I believe these changes would serve to better deliver the intent of the STR ordinance and prevent future issues with regard to short term rentals.

Thank you for your consideration.

Best regards, Robert Siedell

From:	Joel Evans
To:	Anna C. Kimelblatt
Cc:	Niki R. Grimball
Subject:	FW: Proposed changes to STR rules
Date:	Friday, July 10, 2020 12:58:23 PM

-----Original Message-----From: Kevin Richbourg <krichbourg@comcast.net> Sent: Friday, July 10, 2020 11:30 AM To: Joel Evans <JEvans@charlestoncounty.org> Subject: Proposed changes to STR rules

CAUTION: This email originated outside of Charleston County. Do not click links or open attachments from unknown senders or suspicious emails. If you are not sure, please contact IT helpdesk.

Good morning, I hope this message finds you well.

I am writing today to express my strong support for the work being done to strengthen the rules and policies pertaining to the STR laws for Charleston County.

I thank you and your staff for the work you have done to strengthen these rules that will allow communities such as Wadmalaw Island to continue to enjoy our peaceful communities without the specter of over-commercialization constantly looming over us.

I wonder if any thought has been given to the possibility of entities circumventing the intent of these laws by subletting rental property. Just a thought.

Thanks again for all the hard work that is being done.

Best regards,

Kevin Richbourg 6850 Bears Bluff Rd Wadmalaw Island, SC 29487

843-513-2234

From:	Joel Evans
To:	Anna C. Kimelblatt
Cc:	Niki R. Grimball
Subject:	FW: Proposed changes to the County's Short Term Rental (STR) ordinance
Date:	Friday, July 10, 2020 12:57:52 PM

From: Tomas Hainich <tomashainich@gmail.com>
Sent: Friday, July 10, 2020 10:34 AM
To: Joel Evans <JEvans@charlestoncounty.org>
Subject: Proposed changes to the County's Short Term Rental (STR) ordinance

### CAUTION: This email originated outside of Charleston County. Do not click links or open attachments from unknown senders or suspicious emails. If you are not sure, please contact IT helpdesk.

Dear Mr. Evans,

I am Tomas Hainich, President of the HOA of Rockville Woods on Southmount Rd./Wadmalaw. I live on 6542 Southmount Rd.

The properties within Rockville Woods are in close vicinity to the Bolt Farm.

I am writing to you to express our full support for the proposed changes to the County's Short Term Rental (STR) ordinance.

Kind Regards Tomas Hainich July 10, 2020

#### **Charleston County Planning Commission:**

This letter is in reference to proposed changes to Charleston County Short Term Rental zoning regulations.

I am a resident of Charleston County, specifically Meggett, where I own and operate a farm. I am also the Lowcountry Director and serve on the Board of Directors of the SC Agritourism Association (SCAA.) As the Lowcountry Director I represent and serve those farms that belong to our organization and offer agritourism as supplemental and incidental to their agricultural income.

One of our member farms from Charleston County brought to our attention the regulations under which she has been required to comply in order to offer "Farm Stays" as part of her agritourism offerings. She was also concerned that changes to the county STR policies would further increase fees, documentation and regulation of her farm stays, creating an undue burden on her farm.

It appears that the county has been regulating her "farm Stays" and has been classifying them as Short Term Rental. I would like to bring to your attention SC Code of Laws Section 12-43-233:

#### From SC Legislature 2007:

AN ACT TO AMEND THE CODE OF LAWS OF SOUTH CAROLINA, 1976, BY ADDING SECTION 12-43-233 SO AS TO PROVIDE ADDITIONAL "AGRITOURISM" USES FOR REAL PROPERTY THAT DO NOT AFFECT THE ELIGIBILITY OF THE PROPERTY FOR THE AGRICULTURAL USE CLASSIFICATION FOR PURPOSES OF PROPERTY TAX.

Be it enacted by the General Assembly of the State of South Carolina:

Agritourism uses

SECTION 1. Article 3, Chapter 43, Title 12 of the 1976 Code is amended by adding:

"Section 12-43-233. (A) In addition to and incidental to the uses required for real property to be classified as agricultural real property pursuant to Sections 12-43-220(d), 12-43-230(a), and 12-43-232, and applicable regulations, uses of tracts of agricultural real property for 'agritourism' purposes is deemed an agricultural use of the property to the extent agritourism is not the primary reason any tract is classified as agricultural real property but is supplemental and incidental to the primary purposes of the tract's use for agriculture, grazing, horticulture, forestry, dairying, and mariculture. These supplemental and incidental agritourism uses are not an 'other business for profit' for purposes of Section 12-43-230(a). For purposes of this section, agritourism uses include, but are not limited to: wineries, educational tours, education barns, on-farm historical reenactments, farm schools, farm stores, living history farms, on-farm heirloom plants and animals, roadside stands, agricultural processing demonstrations, on-farm collections of old farm machinery, agricultural festivals, on-farm theme playgrounds for children, on-farm fee fishing and hunting, pick your own, farm vacations, on-farm food sales, agricultural regional themes, hayrides, mazes, crop art, harvest theme productions, native ecology preservations, on-farm picnic grounds, dude ranches, trail rides, Indian mounds, earthworks art, farm animal exhibits, bird-watching, stargazing, nature-based attractions, and ecological-based attractions.

(B) The Department of Revenue by regulation may further define those uses qualifying as agritourism and appropriate definitions for 'supplemental and incidental' as used in this section."

Time effective SECTION 2. This act takes effect upon approval by the Governor. Ratified the 8th day of June, 2007. Approved the 13th day of June, 2007.

It is the opinion of the SCAA that classifying "agritourism" income as anything other than agricultural income is in violation of the intent of the Code of Laws of South Carolina, Section 12-43-233, referenced above. The law is designed to address agritourism activities that diversify an existing farm – where the activities occur on land that is otherwise engaged in agricultural production.

We contend that any farm that qualifies as "agriculture use" in compliance with SC Law, that also engages in agritourism activity, should be exempt from regulations specific to Short Term Rentals, as this activity is considered agriculture income and not rental income.

Therefore we are recommending that in updated the zoning regulations specific to STR, that the county include exclusions for farms that provide "farm Stays" as part of their agritourism offerings.

Respectfully,

Gale Smith Lowcountry Director Board of Directors –South Carlolina Agritourism Association

Winsome Winn Farm Meggett, SC 29449 843-851-0205

From:	Denise Pendarvis
To:	<u>CCPC</u>
Subject:	Short term rental amendments
Date:	Friday, July 10, 2020 12:48:08 PM

Dear Charleston County Planning Commission,

I am writing to ask for changes to be made in the short term rental amendments for homes on Edisto Island. I am requesting that amendments be made to the existing Ordinance to include language that will allow me to rent our home for more than 72 nights. I am asking for homes, like mine, in the AGR zone to have the ability to have an extended home rental category. I also ask for the board to allow the Maximum number of rentals to be allowed for this area My home is on Store Creek and zoned AGR. Just like other homes on creeks, it is suited to be used as a rental. My home is secluded and short term rentals would not impact my neighbors. When The executors of my fathers estate began renting the home in 2014, we were unaware of the STR ordinance. I have been with 2 different rental companies in that 6 year period and no one has mentioned these restrictions. I need to rent my home to be able to afford to keep this piece of my families history.

I plead the board to change this amendment that affects my future with this home and lines this area up with the other homes on Edisto Island and Edisto Beach to be a beautiful vacation destination. Thank you for your consideration,

#### Denise Pendarvis-Harrell

#### July 10, 2020

**Charleston County Planning Commission:** 

This letter is in reference to proposed changes to Charleston County Short Term Rental zoning regulations.

I am a resident of Johns Island, Charleston County. I own and operate a goat dairy and educational farm.

We have been exploring the idea of offering farm stays as a way to supplement our farm income. We are concerned changes to the county STR policies would further increase fees, documentation and regulation of farm stays, creating an undue burden on us to be able to pursue this venture.

It seems that the county currently requires farm stays to comply with short term rental regulations which should be an exemption as outlined in SC Code of Laws Section 12-43-233:

#### From SC Legislature 2007:

AN ACT TO AMEND THE CODE OF LAWS OF SOUTH CAROLINA, 1976, BY ADDING SECTION 12-43-233 SO AS TO PROVIDE ADDITIONAL "AGRITOURISM" USES FOR REAL PROPERTY THAT DO NOT AFFECT THE ELIGIBILITY OF THE PROPERTY FOR THE AGRICULTURAL USE CLASSIFICATION FOR PURPOSES OF PROPERTY TAX.

Be it enacted by the General Assembly of the State of South Carolina:

#### Agritourism uses

SECTION 1. Article 3, Chapter 43, Title 12 of the 1976 Code is amended by adding:

"Section 12-43-233. (A) In addition to and incidental to the uses required for real property to be classified as agricultural real property pursuant to Sections 12-43-220(d), 12-43-230(a), and 12-43-232, and applicable regulations, uses of tracts of agricultural real property for 'agritourism' purposes is deemed an agricultural use of the property to the extent agritourism is not the primary reason any tract is classified as agricultural real property but is supplemental and incidental to the primary purposes of the tract's use for agriculture, grazing, horticulture, forestry, dairying, and mariculture. These supplemental and incidental agritourism uses are not an 'other business for profit' for purposes of Section 1243-230(a). For purposes of this section, agritourism uses include, but are not limited to: wineries, educational tours, education barns, on-farm historical reenactments, farm schools, farm stores, living history farms, on-farm heirloom plants and animals, roadside stands, agricultural processing demonstrations, on-farm collections of old farm machinery, agricultural festivals, on-farm theme playgrounds for children, on-farm fee fishing and hunting, pick your own, farm vacations, on-farm food sales, agricultural regional themes, hayrides, mazes, crop art, harvest theme productions, native ecology preservations, on-farm picnic grounds, dude ranches, trail rides, Indian mounds, earthworks art, farm animal exhibits, bird-watching, stargazing, nature-based attractions, and ecological-based attractions.

(B) The Department of Revenue by regulation may further define those uses qualifying as agritourism and appropriate definitions for 'supplemental and incidental' as used in this section."

Time effective SECTION 2. This act takes effect upon approval by the Governor. Ratified the 8th day of June, 2007. Approved the 13th day of June, 2007.

It is my opinion that classifying "agritourism" income as anything other than agricultural income is in violation of the intent of the Code of Laws of South Carolina, Section 12-43-233, referenced above. The law is designed to address agritourism activities that diversify an existing farm – where the activities occur on land that is otherwise engaged in agricultural production.

My farm qualifies as "agriculture use" in compliance with SC Law, and I also engage in agritourism activities, and should therefore be exempt from regulations specific to Short Term Rentals, as this activity is considered agriculture income and not rental income.

I am asking that in updating the zoning regulations specific to STR, that the county include exclusions for farms that provide "Farm Stays" as part of their agritourism offerings.

Respectfully,

I am writing this letter in opposition of several aspects of Article 6.8 Short term rentals. I have a STR permit for an AGR zoned property.

#### Purpose and Applicability

#### 6.8.1 Purpose and Applicability

A. **Purpose**. The County is committed to working to protect the traditional quality of life and character of its residential neighborhoods. The County has concerns about permitted short-term rentals resulting in increased traffic, noise, trash, parking needs, safety and possible adverse impacts and other undesirable changes to the nature of the County's neighborhoods. Therefore, after providing many opportunities for public input and following careful study and consideration, County Council finds it appropriate and in the best interests of its residents, property owners, and visitors to regulate Short-Term Rental Properties (STRPs) within unincorporated County of Charleston.

This Article sets out standards for establishing and operating Short-Term Rental Properties. These regulations are intended to provide for an efficient use of residential dwellings as STRPs by:

- 1. Providing for an annual permitting process to regulate STRP's;
- 2. Balancing the interests of owner-occupied dwellings with properties that are frequently used in whole or in part by Short-Term Rental Tenants;
- 3. Allowing homeowners to continue to utilize their residences in the manner permitted by this Ordinance for the Zoning District in which a particular home is located;
- 4. Providing alternative accommodation options for lodging in residential dwellings; and
- 5. Complementing the accommodation options in environments that are desirable and suitable as a means for growing tourism.
- AGR, AG10, AG 8 should not be lumped into the same STR rules as S3, R4 (4 dwelllings per acre), M8 (8 Dwellings per Acre), M12 (12 dwellings per arcre) or MHS (6 Dwellings per acre)
  - a. As stated above the purpose of monitoring STR is to "protect residential neighborhoods." Agricultural properties are not in a residential neighborhoods of high density and have different land use goals; hence, the term Agriculture.
- 2. As stated above in the STRP purpose "complimenting options that are desirable as of means of growing tourism." As a farmer, Agritourism is vital to teaching about farm life and sustainability. The state of South Carolina is actively encouraging Agritourism and farm stays. Per the South Carolina Agritourisn Association:

#### South Carolina Agritourism Association

The only association dedicated to promoting and marketing South Carolina Agritourism Farms!

#### We seek to:

- Educate agritourism operations in an effort to create sustainable activities and attractions.
- Encourage the highest standards in hospitality and tourism initiatives.
- Facilitate economic growth by promoting and fostering increased agriculture-based tourism throughout South Carolina.
- Advocate proactively on behalf of Agritourism operations within state-level organizations.
- 3. I am currently limited to 72 days and this hinders the goal of agri-tourism.
  - a. The guests who have stayed with me want the Agricultural experience with walking trails, chickens, horse breeding knowledge, pond management, and land use management all which I provide to my Agricultural guests. My guests have come to this rural property to experience the quietness of my land.
  - b. I pay my monthly 2% plus the Accommodations taxes that Airbnb or VRBO take out and send to county, so why limit Agritourism to 72 days. Many of my guests have stayed for

a weekend and their first response was "we want to come back again." There is so much to learn about Agricultural and Land Management that can not be taught in one weekend when they are still visiting and exploring all Charleston County has to offer. I then explain that I am only allowed 72 days a year and it is first come first serve. They then ask how do you manage the expenses if people stay only 72 days... I love teaching about Agriculture and land management and hope that one day county would see the benefit of teaching various generations about Agriculture.

- c. All of my guests have contributed to tourism dollars to the local community by patronizing (Goat Yoga, Fat Hen, Wild Olive, Lowtide Brewery, Charleston Tea Plantation and many other great places in rural areas of Charleston County). These guests do not want a neighborhood or hotel experience. They travel with their Pets (Dogs, Cats, and horses) which I can accommodate. People live in cities and want to have an experience of the outdoors and Agricultural life.
- d. As stated in Post and Courier Article dated September 2018: "The state Department of Agriculture calls these kinds of activities agritourism, working farms that also welcome paying visitors. It's a growing trend as farmers look for extra sources of income and travelers seek to reconnect with their rural roots or want to see where their food comes from."
- 4. Also, with COVID seeming to be sticking around and people looking for social isolation; safety is what guests are looking for and spacious AG land can provide that need.
- 5. I would also like the ordinance to change where AG-15, AG 10, AG 8, and AGR STR can be considered Extended Home Rental without the exorbitant start up fees and time consuming process of the Extended Home Rental renewal.
  - a. Farmers struggle in different ways to maintain the property, equipment and income stream. AG short term rental income would still pay the STR tax at the 2% rate like other rentals. In your proposed changes you are asking for aerial photos. I am not sure what average farmer owns a drone or has the technical know how to print and enlarge something from the GIS web page. When I first got my permit it was painful. It took me several trips to the county office to get everything "right." Also, to have to renew every year that seems ridiculous when I already have to mail my coupon and payment every month. Or worse sometimes I have to go into the county office to make the payment. If county is trying to micromanage then there needs to be a better system for those who are following the rules.
- 6. I currently own a long term rental property in a condo complex that has been vacant since February, so there is no shortage of rentals in Charleston. I am governed by my HOA and short term rentals are not allowed which I was aware of when I purchased that unit. I have experienced first-hand the damage and noise that a long term tenants can do to a property. I have never had to call the police for my Short –term rental tenants. I have had to call the police over 3 times due to domestic violence and noise in my long tern rental unit. I had sliding glass doors completed shattered and then they did not report it to me for months, floors that had to be replaced due to damage, AC units that never had the filter changed in a year, going to magistrate court to file a judgment and go through the eviction process. Having STR allows me to maintain my place and keep it beautiful. In Charleston County there is nearly 1 million in population and county is creating regulations to manage .0001% to .0002% of the population. If

there is noise, parking issues, trash - allow police and Neighborhood HOA's manage the situation. When I purchased my 10 acres land nearly 11 years ago I had this vision of sharing my passion with others and then county changed the rules. That does not seem fair. Back in 2018 when County started this STRP process you placed your "notification out"; however, just like an HOA - County is trying to create rules like an HOA without notifying all stake holders. Placing a notice in the Post and Courier is not enough. When I told my friend what I was doing, she advised me that I had to get a permit. I was in shock on how difficult and time consuming the process was and how I was restricted to 72 days. Why should I be treated any differently than an other beach rental. I am just a different type of destination. Having this STRP process is way too difficult for the average person and is not fair when AG has more land.

In conclusion, this STR ordinance basis its purpose is to "protect the life and character of residential <u>neighborhoods."</u> Agricultural land owners are present and working on the farm. I have not experienced any of the typical neighborhoods annoyances as stated the purpose of this ordinance (ie parking, noise, unexpected guests, parties, etc). I am asking you review the LHR zones since AG properties have plenty of land and are zoned for less dwellings per acre then the R4 (4 dwellings per acre), M8 (8 Dwellings per Acre), M12 (12 dwellings per acre) or MHS (6 Dwellings per acre. AG property should not be lumped into the above listed zones and should be allow to be in the Extended Home Rental category.

Tanya Domin

Advocate for Agri-tourisn